

## Lower Stanislaus Low Impact Development (LID) Alternative Compliance Plan

City of Riverbank, California





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LID Alternative Compliance Study 1

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## 1.0 PURPOSE AND CONTEXT



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#### **CHAPTER 1: Purpose and Context**

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## **1.1** Introduction

Low Impact Development (LID) designs and strategies seek to provide solutions to urban stormwater management by mimicking nature. They assist in mitigating the harmful effects of impervious development (roads, sidewalks, parking lots, rooftops and other impervious surfaces) on water quality. Stormwater runoff from impervious areas can contain sediment, nutrients, road salts, heavy metals, bacteria, petroleum hydrocarbons, and other pollutants detrimental to surface and even sub-surface water quality.<sup>1</sup>

Although a robust set of LID approaches and tools exist at a variety of scales (streetscape rain gardens to large treatment wetlands), the standard site-by-site or project-by-project approach to LID implementation can sometimes interfere with other sustainable principles, such as compact and infill development. Specifically, the space requirements associated with LID features can encourage more sprawling suburban development. A distributed LID network, which may rely on individual property owners for maintenance, can also be difficult for a municipality to manage, monitor performance, and maintain over time.

Thus, an alternative compliance (AC) approach to development-specific, on-site LID systems would include comparable off-site mitigations and/or financial contributions (in-lieu fees) toward watershed-scaled

1. http://cfpub.epa.gov/npdes/stormwater/menuofbmps/index.cfm?action=factsheet\_results&view=specific&bmp=92

features in priority reinvestment areas that mitigate stormwater impacts of multiple disparate projects in a centralized manner.

Several cities, counties, and even States are recognizing the need to provide developers and agencies AC mechanisms if physical, geotechnical, or other conditions prevent the implementation of on-site source control facilities. In some cases, AC programs may even provide higher environmental and public benefits to the community. Table 1–1 summarizes the benefits and challenges of conventional LID and the AC approach.

The intent of this Lower Stanislaus Low Impact Development Alternative Compliance Study ("Study") is to inform an AC approach by conceptually designing and costing water quality facilities to provide data for the development of appropriate in-lieu fees. These centralized facilities would be located, scaled, and designed to align with the goals of the City of Riverbank General Plan and the requirements of National Pollutant Discharge Elimination System (NPDES) General Permit for Small Municipal Separate Storm Sewer systems (MS4s) (2013-0001-DWQ). The primary objectives of these facilities would be to protect and improve water quality in the Stanislaus River, with secondary objectives of promoting infill redevelopment, groundwater recharge and achieving broader community goals/benefits.

	On-Site Treatment	Centralized Treatment						
	(Conventional LID)	(Alternative Compliance [AC] LID)						
	Source-control	Flexibility						
Benefits	Clear ownership	Ease of monitoring						
Denents		Potential community benefit (e.g., multifunctional open space)						
	Uses valuable space within properties	Difficult in highly developed areas						
Challenges	Difficult in highly developed areas Piecemeal approach	Additional burden placed on City to locate, design and maintain systems						
	Problematic maintenance							

Table 1–1 Approaches to Stormwater Treatment

Funding for this Study came from the 2006 passage of Proposition 84 (The Safe Drinking Water, Water Quality and Supply, Flood Control, River and Coastal Protection Bond Act [Prop 84]), which authorized \$90 million in matching grant funds through the Stormwater Grant Program. Prop 84 has funded a wide-array of LID studies including planning, optimization, design, and monitoring, the results of which will make LID more visible and viable for municipalities across the State.

The Local Government Commission (LGC), a nonprofit organization cultivating innovative local approaches to improving communities, served as the project manager of the Study (Figure 1–1). In this role, they coordinated all technical and administrative services, served as the liaison between the consultant team (AECOM) and relevant stakeholders, and led the outreach efforts. A team of experts from AECOM performed the research, technical analysis, and developed the fee structure.

A Technical Advisory Committee (TAC) was responsible for providing overall direction, guidance, and feedback to the project team (LGC and AECOM). The TAC was comprised of representatives from the City of Riverbank, along with the State Water Resources Control Board (SWRCB), the Regional

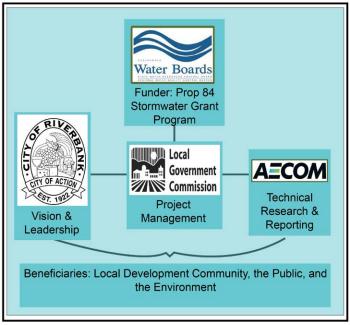


Figure 1–1 Organizational Structure

Water Quality Control Board (RWQCB), and community stakeholders. Representatives from the U.S. Fish and Wildlife Service (USFWS) and the U.S. Army of Corps of Engineers were also included, as needed.

While the project locations, concept designs, and fee structure results of this Study were developed in the context of the City of Riverbank, the information and conclusions are relevant for small Phase II MS4s across the region with similar redevelopment goals and facing the same regulatory challenges. To encourage the dissemination of these ideas, an ongoing component throughout the Study has been education, outreach, and training. Regular meetings with the TAC complemented meetings and workshops with regional stakeholders, including the Modesto Engineering Club (MEC), nearby jurisdictions, and members of the local development community.

The scope of the study was as follows:

#### 1. Alternative Compliance Review

 Compile and analyze policy and case studies pertaining to AC to develop recommendations and best practices relevant to the City of Riverbank.

#### 2. Watershed Characterization

- Perform an existing conditions and needs analysis for the study area related to hydrology, infrastructure, land use, and physical conditions.
- Identify and delineate the boundaries of subwatersheds within the study area and their connectivity in order to group projects within potential reinvestment areas.
- Develop a prioritization of sub-watersheds that have the greatest need and reinvestment potential.

#### 3. Watershed Opportunities

- Identify stormwater management opportunity locations matched with the prioritized subwatersheds.
- Use performance criteria specified by the 2013 General Phase II Permit to design water quality facilities that meet both existing needs and the needs of anticipated/encouraged future redevelopment.

• Develop conceptual level project designs that demonstrate performance and develop an order of magnitude cost estimate for each project.

#### 4. In-Lieu Fee Structure Recommendations

- Develop unit cost per size and relative impact of developments, identify the specific thresholds for the in-lieu development fees, determine the appropriate units for assessing those fees, and identify AC opportunities for developments that may incur unusually high relative fees or have other unique conditions.
- Create a draft in-lieu fee plan summarizing the findings and providing recommendations for the project development and associated fee structure.

## **1.2** Regional Context

The City of Riverbank occupies approximately four square miles in Stanislaus County in California's Central Valley. The City is located in the northern portion of the San Joaquin Valley adjacent to the Stanislaus River, one of the largest tributaries of the San Joaquin River, and a few miles from Modesto (Figure 1–2). Much of the woodland and riparian habitat in the Riverbank area is located along the Lower Stanislaus River corridor. Agricultural fields, orchards, and grassland habitats comprise much of the rest of the non-urban environment in the vicinity.



Figure 1-2 Regional Map

## **1.3** Regulatory Context

This Study was conducted as part of the State Water Board's greater Stormwater Grant Program. The statewide program (initiated by Proposition 40 and expanded by Proposition 84) aims to reduce and prevent stormwater contamination of rivers, lakes and streams. Stormwater regulation dates back to 1972 when the U.S. Environmental Protection Agency (EPA) introduced the National Pollutant Discharge Elimination System (NPDES) permit program, with the primary goal to control water pollution and reduce the degradation of the nation's surface waters by regulating point source discharges of wastewater and stormwater. Applicable discharges of stormwater include those from MS4s, construction activities, and industrial activities.

For MS4s, the NPDES permit was developed in two phases. Phase I was issued in 1990 and required medium and large cities (serving between 100,000 to 250,000 people) to file for permits. Phase II, introduced in 1999, extended the permit requirement to smaller urbanized areas (≤ 100,000 people) (40 CFR Part 122 et seq., Phase II, Porter-Cologne Water Quality Control Act 13376). The City of Riverbank falls into the Phase II classification.

In February 2013, the General Permit for Phase II MS4s was revised (Order No. 2013-0001-DWQ) to increase its effectiveness beyond the original six minimum control measures: public education and outreach, public participation, illicit discharge detection and elimination, construction site runoff control, post-construction runoff, and pollution prevention/good housekeeping. The new provisions focus on the permit's ability to improve the water quality of stormwater discharges as summarized in the following list:

- Implementation of Low Impact Development (LID) Principles
- Areas of Special Biological Significance (ASBS)
- Total Maximum Daily Load (TMDL)
   Implementation Requirements
- Specific Management Measures
- Elimination of Storm Water Management Plans (SWMP) in exchange for more flexible Guidance Document

- Water Quality Monitoring for ASBS and TMDL
- Designation Criteria & Waiver Certification
- Program Effectiveness Assessments
- Program Management Personnel
- Stormwater Multi-Application Reporting and Tracking System (SMARTS)

A more detailed regulatory background, description of relevance to the Central Valley, and summary of future regulatory drivers for this Study are provided in Appendix A.1.

## **1.4** Previous Work

This Study builds on work conducted for the January 2013 Model Standards & Specifications for Low Impact Development Practices manual ("Stanislaus County LID Manual" or "manual")<sup>1</sup> (Figure 1–3), which provides guidance for implementing LID solutions that are customized to the local context of the City of Riverbank and Stanislaus County. The manual has been promoted as a useful guide for the regions' cities and developers as NDPES stormwater discharge regulations continue to evolve and become more stringent.

Changing from traditional stormwater management techniques to a more ecological approach requires a deeper understanding of biology and geology beyond what is typically included in developers and engineers training. Unlike a pipe network, a design element such as bioretention is not universally applicable and is dependent upon site conditions including (but not limited to) topography, soils, and land uses. For this reason, many LID guidance manuals are now widely available for specific geographies. What separates the Riverbank manual from other LID guidance manuals is that it provides targeted design guidance within the context of the San Joaquin Valley's unique environment, and, importantly, the City of Riverbank's existing and future planned development patterns.

The manual begins with a clear and concise set of steps and instructions intended to allow anyone (developers, designers, city staff) to utilize the information effectively. The manual leads the user through an extensive site assessment specific to the City of Riverbank in order to identify the LID techniques that are most likely to be effective. Fact sheets for these LID techniques include a description, relevant and useful design and siting criteria, and examples of appropriate components. The manual is available on the City of Riverbank's website.

While the manual describes stormwater control measures (SCMs) that apply at many scales and for various land uses, LID solutions generally stem from a source-control approach to stormwater management. This Study will apply the LID solutions described in the manual within the context of a more centralized, AC, approach.

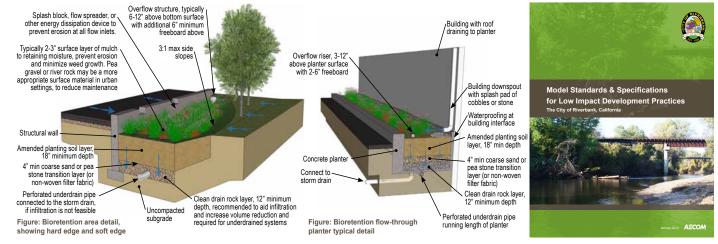


Figure 1–3 Cover and facility detail excerpt from LID guidance manual

<sup>1.</sup> City of Riverbank. 2013 (January). Model Standards & Specifications for Low Impact Development Practices manual. Prepared by AECOM. Available at: http://www.stancounty.com/planning/cdbg/StanRST-Docs/Riverbank/MODEL%20LID%20 STANDARDS.pdf

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## ALTERNATIVE COMPLIANCE

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## 2.1 Overview

In order to illustrate AC options for the City of Riverbank, this section outlines the salient characteristics of AC policies and approaches. Various cities, counties, and states that employ some version of an AC program were reviewed and assessed. Information was gleaned from each program in regard to: potential projects and on-site impacts, off-site mitigations, size, setting, challenges, benefits, risks, in-lieu fees, trading currencies, and the effectiveness of stormwater control mechanisms.

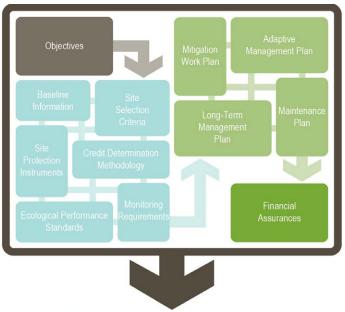
A comprehensive list of the programs considered is provided below. The four most applicable case studies (shown in bold) were examined more thoroughly; summary descriptions and notable characteristics of each program are presented in Appendix A.3.

- · California:
  - Los Angeles County
  - Ventura County
  - City of Modesto (Stanislaus County)
  - City of Watsonville (Santa Cruz County)
  - Lake Tahoe (Placer and El Dorado counties)
  - San Diego County
- · Maryland:
  - Prince George's County
- Virginia:
  - Frederick County
  - Henrico County
- West Virginia (Department of the Environment)
- · Washington, DC

Although each program contains unique parameters and elements according to their specific geographic and business/political realities, they each follow the 2008 EPA / Army Corps of Engineers joint Section 404 guidelines for 12 fundamental programmatic elements to improve the effectiveness of compensatory mitigation.<sup>1</sup>

As illustrated in Figure 2–1, it is recommended that municipalities pursuing AC start by setting clear objectives. Then, the six activities shown on the left in blue are pursued, sometimes in parallel, to establish the program foundation. Next, the four items shown on the right in green are established on a case-by-case basis for each development permit, and together provide the financial assurance that the required mitigations will occur.

1. http://water.epa.gov/lawsregs/guidance/wetlands/upload/2008\_04\_10\_wetlands\_ wetlands\_mitigation\_final\_rule\_4\_10\_08.pdf



#### **Alternative Compliance Fundamentals**

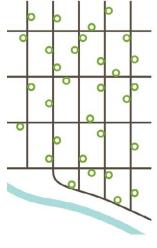
Figure 2–1 Diagram of Alternative Compliance Implementation

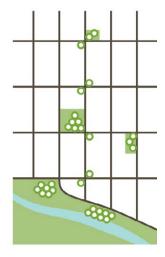
## 2.2 Potential Benefits of Alternative Compliance

AC programs for successful off-site, centralized SCMs are in their early phases of implementation, and a growing body of evidence supports the following potential benefits of AC:

- Offers flexibility in terms of location and timing of mitigation, which allows the municipality to place regional facilities in areas that would have the largest community and environmental benefits (Figure 2–2), in a timeframe that would best align with other local priorities and/or projects.
- Increases potential success with access to a larger tool kit of both on-site (in-kind) and offsite (out-of-kind) mitigation SCMs (i.e., stream mitigation can be considered an out-of-kind mitigation for projects that do not have on-site streams).
- Provides municipalities with greater control to direct SCM facilities in ways that best meet watershed-level needs.
- Allows for community input on ways in which centralized SCM facilities might fill other public needs (e.g., recreation) that would not be possible within a private development site.
- Larger, centralized SCM facilities may make better use of continuous simulation hydrologic modeling, which the NPDES permit recommends.
- Rationalizes trading ratios greater than one, which help offset risks (facility effectiveness and mitigation equivalencies) and enhance or even exceed environmental benefit requirements.
- Can be evaluated using the same runoff reduction spreadsheet models established for on-site mitigations, in order to provide common metrics for evaluating SCMs (i.e., treatment volume) across the board and in turn assist with optimizing SCM selection.

- Fine-grained metrics can create incentives to conserve natural vegetation and reduce mass grading by providing a defensible basis for computing runoff reduction volume per action.
- Can be modified to suit unique conditions and water resources protection objectives (e.g., the District of Columbia, Maryland, Pennsylvania and West Virginia have each adopted a unique framework).





Compliance Business as Usual

Alternative Compliance Public Benefit

Figure 2–2 Compliance vs. Alternative Compliance - Alternative Compliance can lead to clustered LID projects that provide greater community-wide benefits; e.g., several rain gardens grouped together can form an aesthetic and functioning wetland surrounded by a recreation trail.

## 2.3 Potential Challenges of Alternative Compliance

Conversely to the benefits identified in Section 2.2, the following issues may arise when planning or implementing AC policies and programs:

- Municipalities often need to take a more active role in planning and maintaining centralized SCM facilities, sometimes assigning and/or taking on the responsibility of successful permit compliance.
- Difficulty establishing on-site / off-site performance equivalencies due to lack of standard methods for calculating trading ratios.
- Confusion and distrust among applicants and/ or the community if AC programs are unclear or perceived as inconsistent/unfair from applicant to applicant (i.e. mixed messaging).
- NPDES requirements might vary from an on-site development area to its off-site receiving area (e.g., on-site mitigation may require 1/16th of an acre, but off-site may require 1/8th of an acre (or vice-versa) due to receiving waters have different mitigation requirements depending on their characteristics (wetlands, riparian areas, soil types, etc.)).
- Vague mitigation requirements from the State and Federal level, such as lack of specific program standards, implementation criteria, and/or definition of Maximum Extent Practicable (MEP).

- Difficultly quantifying and comparing success at different locations, which can inhibit permit compliance as well as discourage community and stakeholder support.
- Difficulty establishing fair equivalencies for offsite mitigations, especially in terms of out-of-kind projects.<sup>1</sup>
- Under funding capital costs of off-site SCM facilities, in part because of constant fluctuation of construction and land costs, but also because of development time frames.
- Insufficient funds and operational plans for ongoing maintenance.
- Mismatched timing of development project and construction of off-site mitigations (lag time).
- Lack of careful planning resulting in centralized SCM facilities located in an inequitable way that benefits specific neighborhood or community groups and not others; i.e., some facilities (recreation areas, street beautification/rain gardens, etc.) might be inaccessible or void for certain populations.

<sup>1.</sup> Pristel, Violetta. An Alternative Compliance Framework for Stormwater Management in the Central Coast Region. California State University Monterey Bay, Fall 2013, page 34.

## **2.4** Recommendations for Developing an Alternative Compliance Strategy

This Study was developed for the needs of the City of Riverbank, but is an appropriate and manageable path for similarily sized cities across the lower Stanislaus region. Taking cues from the researched national AC programs, the project team came up with the following recommendations for developing an AC strategy:

- Review existing case studies for assistance with developing in-lieu fee programs, as well as legal agreements between alternative compliance parties (e.g., Municipality and developer, municipality and other municipalities).
- Recognize unmitigated runoff at both the site scale and watershed scale.
- Establish clear criteria and zones within urban areas for alternative compliance programs that are flexible enough to encourage infill and high density development.
- Confirm appropriate "currencies" to evaluate mitigation success; e.g., runoff volume, impervious surface area, stream restoration.
  - Establish region-specific mitigation units into common trading currency (e.g. X amount of stormwater volume equals Y amount of riparian restoration).
- Understand cost data for different AC scenarios (e.g. for new development, redevelopment, different soils) and methodologies to determine cost-benefits of out-of-kind mitigation (e.g. trading ratios).

- Include conservative design and cost estimates in AC programs to ensure that in-lieu fee levels are sufficient to cover design, construction, and maintenance.
  - Focus on SCMs with known costs.
  - Delineate funding into project phases (design, construction, maintenance).
  - While the cost of design and construction may have to be met by a one-time payment, consider annual fee schedules to cover maintenance
- Build safeguards that reduce environmental and socioeconomic risks (trading ratios greater than 1:1).
  - Establish more stringent requirements for development within sensitive areas.
  - Ensure that off-site projects and associated SCMs comply with drainage management areas (DMAs), especially in regards to out-ofkind mitigations.
- Establish legal agreements between AC parties (e.g. municipality and developer, municipality and other municipalities).

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## WATERSHED CHARACTERIZATION

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## 3.1 Overview

Based on current and probable future land use, and potential watershed health improvement opportunities, the Study Area boundary was determined using the "Planning Area" from the City of Riverbank General Plan. The Planning Area is the geographic area identified within the City of Riverbank General Plan land use designations. This area is distinct from the City limits and Sphere of Influence and consists of the City of Riverbank and unincorporated areas just west and east of the City. The Planning Area's southern terminus, like the City limits, is at Claribel Road. The Planning Area stretches east past Eleanor Avenue and as far west as McHenry Avenue, beyond the City limits.

The project team performed a comprehensive characterization of the entire Planning Area (hereafter 'Study Area') to provide a greater understanding of the degree of impact different areas may have on this Study's final recommendations.

The characterization process can be summarized as follows:

- 1. Compiling and organizing available data
- 2. Utilizing this data to understand existing conditions and needs
- Delineating sub-watershed boundaries within the Study Area
- 4. Prioritizing the sub-watersheds according to need and development potential

As a result of this process, certain portions of the Study Area were determined to be irrelevant to achieving the objectives of this Study, and consequently were not carried forward beyond the watershed characterization phase.

## 3.2 Data Assessment

Completing the characterization process required a comprehensive assessment of available data. The project team compiled, organized, and evaluated available physical, spatial, and water quality data within the General Plan boundary of the City of Riverbank. Information was gathered from a variety of sources, including regional data accessible through government agencies such as the Natural Resources Conservation Service (NRCS) and U.S. Geological Survey (USGS); local data and plans provided by the City of Riverbank; and publicly available reports and regulations. The project team catalogued and organized the following types of data:

- · GIS Spatial Data
- · Environmental Reports
- Regulations (Permits, Basin Plans, and Specifications)
- Land Use and Development Plans

A complete list of all reviewed data and documents is detailed in Appendix A.4.

To complement the data gathering and desktop analysis, the project team made an initial site visit to the City of Riverbank on February 14, 2014. The site visit was an opportunity to meet with local officials, gather field data, and inspect relevant infrastructure and facilities. The visit began with a short meeting with City officials (including: Senior Management Analyst Kathleen Cleek, Public Works Department Supervisor Daren Martin, Public Works Inspector Peter Lolonis, and City Engineer William Kull) regarding the intent of the site visit and important locations to visit.

Following the meeting, Mr. Martin led the project team on an infrastructure tour that included the City's seven stormwater outfalls to the Stanislaus River and the 1st Street Basin. After this, the project team visited other key locations including Jacob Meyer Regional Park, the Castleberg Basin, the Patterson Road corridor, and the recently developed Crossroads neighborhood (Figure 3–1).

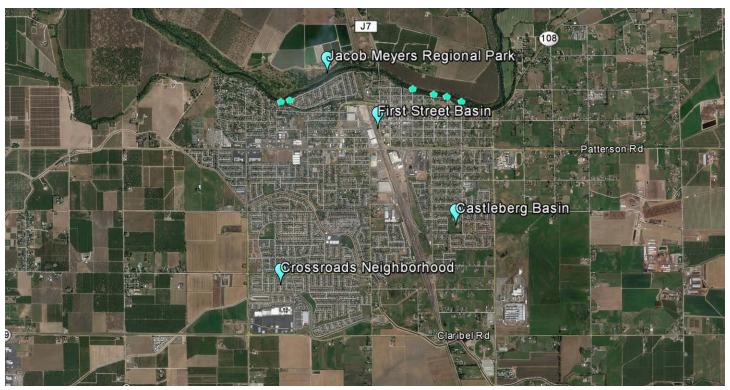


Figure 3–1 Land Use Designations from 2005-2025 General Plan

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## **3.3** Existing Conditions Analysis

#### Land Use & Development Patterns

The project team compiled and reviewed the City's current planning documents and utilized relevant land use data referenced within these documents to inform the anticipated development patterns within the Study Area (Table 3–1). All land within the Study Area was characterized according to general development areas (Agricultural Conservation, Very Low Density Development, Greenfield Development, Developed, Redevelopment, Infill Opportunity, and Downtown Specific Plan Opportunity Sites) based on the existing land uses and anticipated future land use, as shown in Figure 3–2. Additional development categories referenced in Figure 3-2 capture parcels and boundaries that are highly likely to redevelop and/or are planned for development. All development patterns / categories are described in detail on the following pages.

Data	Description
Boundaries	2013 City Boundary, 2013 Sphere of Influence, 2009 General Plan
Parcels	Lot lines, size, age, owner
Land Use	Land use designations within the City and regionally
Redevelopment Area	2009 Redevelopment Area
Opportunity Sites	2010 Downtown Specific Plan Opportunity Sites
Neighborhoods	Neighborhood designations within the City

Table 3–1 Summary of Geographic Information System (GIS) Land-use Data Provided by City of Riverbank.

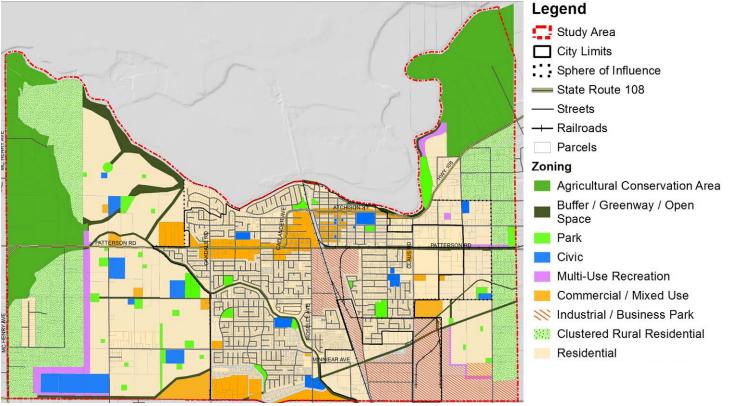


Figure 3–2 Land Use Designations from 2005-2025 General Plan

In 2010, the City of Riverbank was home to 22,678 people<sup>1</sup>. The age of development within the City Limits is shown in Figure 3–3. The City's annual growth rate has fallen in the past decade from an average of 3.6% down to 1.9%. A 1.9% growth rate translates to approximately 10,000 new residents by the year 2030<sup>2</sup>. To accommodate this growth, the City has planned for development in both infill and greenfield settings.

The City of Riverbank General Plan 2005-2025 was adopted in 2009 and establishes that Riverbank in 2025 will be a pleasant, quiet, friendly community with a distinct small-town character where Riverbank's unique qualities will be enhanced through a balance between the built environment, the natural environment, and the working agricultural landscape. To ensure that the City continues to develop in harmony with this vision, the General Plan lays out numerous goals and policies. The General Plan contains 14 different land use categories, representing the assumed Planning Area characteristics at buildout.

Nearly all of the area within the City Boundary has been developed into a variety of urban land uses (residential, commercial, industrial, mixed use, etc.). However, many areas have opportunities for redevelopment. These locations are primarily found within the delineated Redevelopment Area, Infill Opportunity Area, and vacant and underutilized lots identified in the Downtown Specific Plan (Figure 3–4).

The land outside the City Boundary is predominantly agricultural, with some rural residential and open space. Large areas at the east and west edges of the Planning Area are intended to remain undeveloped and rural in order to maintain a buffer with neighboring communities. To accommodate future growth, a significant portion of existing undeveloped land may convert to urban use. This transition will result in increased levels of stormwater runoff and a shift from

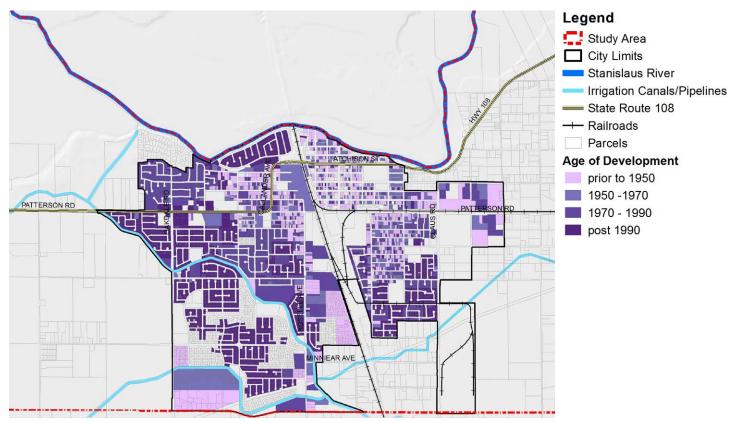


Figure 3–3 Age of development within City Limits

<sup>1.</sup> U.S. Census Bureau 2. LAFCO, 2013

the pollutants of concern typically found in agricultural runoff to those found in urban runoff.

Anticipated development patterns within the Study Area are displayed in Figure 3–4 and are described in detail in the following sections.

#### **Redevelopment Area**

This designation, identified on the Riverbank online GIS portal, represents the portions of the Study Area that have the most opportunity to develop within the City, and includes vacant lots, the Infill Opportunity Area and Downtown Specific Plan Opportunity Sites (described below), neighborhoods with reinvestment opportunity, and large vacated industrial sites. Land use changes may occur in this area, such as the conversion of a large industrial area to a residential or mixed use development; however, much of the area will likely retain current land uses following redevelopment. Unless the redevelopment of these parcels incorporates LID or off-site mitigation, this area will remain highly impervious and the stormwater captured by the existing drainage system will continue to carry urban pollutants to the Stanislaus River and contribute to large peak flows.

#### Infill Opportunity Area

This designation refers to an already developed portion of the Redevelopment Area where properties are vacant or otherwise underutilized. As described in the General Plan, this is the area that will be the focus of reinvestment, redevelopment, and revitalization efforts through 2025. In order to encourage development, the City plans to employ a vast array of strategies including public-private partnerships, strategic public investment, and infill incentives. The Infill Opportunity Area encompasses many urban land uses and the City envisions parking and defunct industrial lots turning over to high-density residential and mixed use land uses that prioritize foot and bike travel.

One major change that may affect the area's circulation would be the re-designation of the current State Route 108 (SR108) Caltrans right-of-way alignment from Patterson Road/Callander Avenue/Atchison Street (through the north end of the City) to Claribel Road (on the southern edge) into a City right-of-way by creating a bypass to the south of the City. If the highway alignment is moved south, the City plans to transform the existing highway corridor into a pedestrian- and bicycle-friendly environment. The transformation of a four-lane road and accompanying elimination of surface parking lots may result in a large reduction of impervious area, which in turn would reduce the stormwater volume and urban pollutants in this dense area near the river. The roadway conversion may also offer great potential for synergies with LID stormwater management techniques, providing further opportunity for water quality benefit.

#### **Downtown Specific Plan Opportunity Sites**

This designation refers to sites identified in the 2010 Downtown Riverbank Specific Plan. The Plan focuses on the approximately 218-acre historic core of the City and is intended to guide long-term downtown revitalization through infill, redevelopment, and adaptive re-use. Within this core area, specific sites have been identified as those most likely to undergo redevelopment in the near future. The most significant opportunity site identified in the Plan is the 32-acre Cannery parcel, which currently discharges all of its stormwater into the sanitary sewer system.

#### **Greenfield Development Area**

This designation includes current greenfield areas (predominantly agricultural and rural residential) that may undergo development as the urban zone of the City pushes out to the east and west. Conversion of this area from highly pervious, undeveloped open space to more impervious neighborhoods would have a significant impact on stormwater quantity and quality, and would necessitate the development of stormwater management systems.

#### Very Low Density Development Area

This area at the eastern and western sides of the Study Area may undergo limited redevelopment, but would maintain a very rural character in order to preserve open space and act as a buffer between urban areas. New residential development would be low density (clustered rural residential) and open spaces could be naturalized or maintain current uses, including agricultural operations or grazing activities. The intent is to preserve large and continuous parcels to promote habitat connectivity and allow for groundwater recharge and open space oriented recreation. Development trends in this area may not have a significant impact on the need for additional future stormwater management. However, given the agricultural uses in this area, it may be important to consider the potential water quality impacts that pesticides, fertilizer, and animal manure have on runoff.

#### **Agricultural Conservation Area**

These areas in the northwest and northeast provide for ongoing agricultural operations that will undergo little to no land use change. As indicated in the General Plan, properties within this area are generally quite large and have high-quality soils. As previously mentioned, when considering stormwater management projects in and around this area, it will be important to consider the potential water quality impacts that agricultural activities have on runoff.

#### Legend



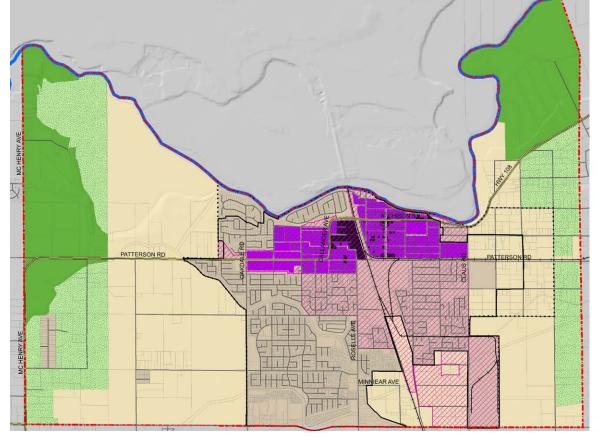
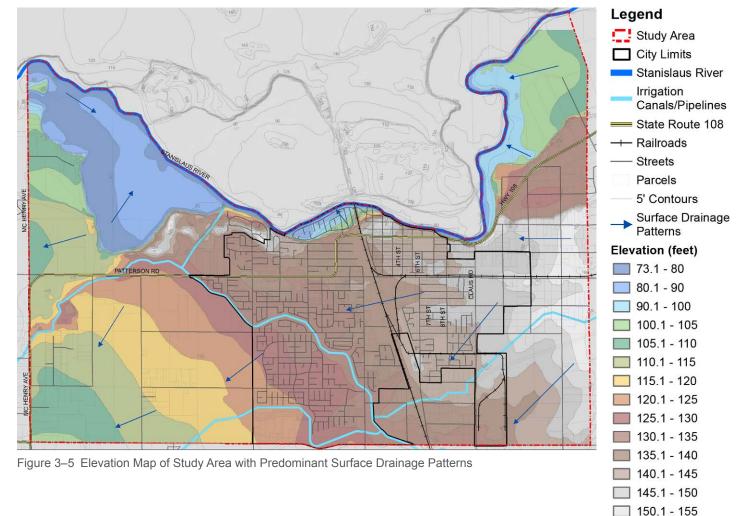


Figure 3–4 Anticipated Development Patterns within the Study Area

#### **Physical Conditions**

#### Topography

The entire Study Area is relatively flat, with slopes typically less than 2%. There is a gradual decline in elevation from east to west that results in surface water predominantly flowing in a southwestern direction (Figure 3–5). The exception to this occurs along the Stanislaus River, particularly in the large historic floodplain in the northwest, where the land slopes toward the river.



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#### Soils

As displayed in Figure 3–6, the southeastern region of the Study Area, and much of the area within the City Boundary, is underlain by Group D soil, which is characterized by low infiltration and high runoff potential. Better infiltrating Group A and B soils are present in the less developed western and northeastern areas.<sup>1</sup>

#### Hardpan

Infiltration strategies will also be affected by the shallow hardpan condition found throughout much of the southeast portion of the Study Area, as shown in Figure 3–7. The hardpan, a thick layer of dense soil found beneath the topsoil layer, is most likely very impervious and will require special design considerations in regard to stormwater management.

<sup>1.</sup> Soils information came from USDA NRCS, which provides access to the largest natural resource information system in the world. Soils are classified into four groups according to their performance under given set of physical conditions: Group A (gravel, sand, sandy loam) are highly permeable and produce the least surface runoff; Group B soils (silt loam, loam) have good permeability; Group C soils (sandy clay loam) offer fair to poor drainage; and Group D soils (clay loam, sandy clay, silty clay, clay) have very little infiltration potential and produce the greatest surface runoff.

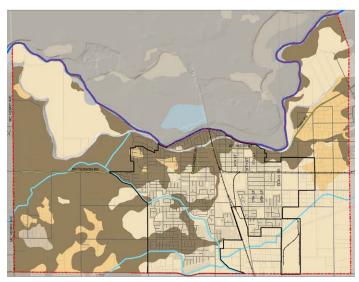


Figure 3–6 Sub-surface Soils

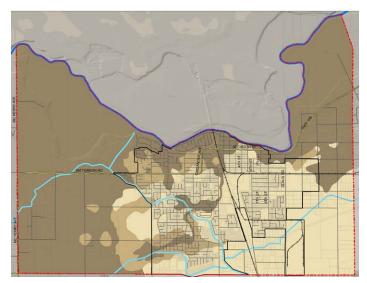


Figure 3–7 Depth to Hardpan Condition

#### Legend

Study Area
City Limits
Stanislaus River
Irrigation Canals/Pipelines
State Route 108
Railroads
—— Streets
Parcels
Depth to Hardpan





> 5'

- Hydrologic Soil Group
  - A Highest Infiltration Potential
  - B Good Infiltration Potential
  - C Poor Infiltration Potential
  - D Lowest Infiltration Potential
- Wastewater Treatment Plant

#### **Floodplain and Wetlands**

The 100-year floodplain covers minor areas along the narrow band of the river corridor, as shown in Figure 3–8. In the northeast and northwest, there are large zones within the 500-year floodplain that extend further out from the river. Wetland areas, as mapped in the National Wetland Inventory, are located along the river corridor as well.

#### Groundwater

Groundwater plays a significant role in the hydrologic process and can influence the design of stormwater management facilities. A high groundwater table (i.e., shallow groundwater) that is close the surface must be protected from contaminants that may be present in surface runoff. However, promoting groundwater recharge maintains local water tables, provides base flow to streams and rivers during dry periods, and maintains the integrity of riparian habitats. Shallow groundwater is generally only present in the lower elevation areas adjacent to the river and within the floodplain. The expected depth to groundwater is shown in Figure 3–9.

#### Legend

Study Area	Floo
City Limits	
Stanislaus River	
Irrigation Canals/Pipelines	
State Route 108	
Railroads	Dept
Streets	
Parcels	

#### Flood Zones

- Base Floodplain
   100 Year Floodplain
   500 Year Floodplain
   National Wetland Inventory
   Depth to Groundwater
   < 3'</li>
- 3' 5' 5' - 7'
- > 7'

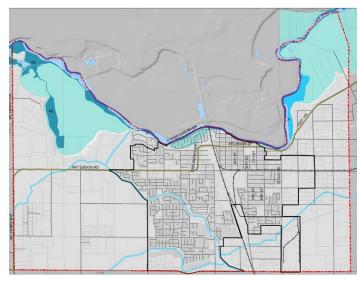


Figure 3-8 Flood Zones and Wetlands

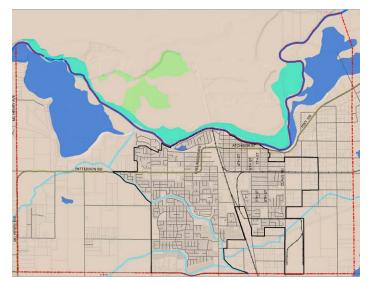


Figure 3–9 Expected Depth to Groundwater

#### Infrastructure

A network of existing underground stormwater drainage pipes ranging in size from six inches to sixty inches serves many of the developed portions of the City. These systems flow to detention basins or directly to outfalls (at both the river and Modesto Irrigation District (MID) canals). Stormwater captured within the storm drain system is ultimately discharged to either the Stanislaus River or the MID canals.

In total, there are six outfalls to the Stanislaus River, five outfalls to MID canals, and nine detention basins. Outside of the City Limits, the only existing stormwater infrastructure is associated with the Riverbank Industrial Complex. Figure 3–10 shows existing storm drain infrastructure, as obtained from the 2008 Storm Drain System Master Plan (SDSMP)<sup>1</sup>.

Multiple studies previous to this similarly propose new storm drain infrastructure in and around the City. Most notable is the 2008 SDSMP. Proposed storm drain system improvements are summarized in Figure 3–11.

1. Nolte Beyond Engineering. 2008 (June). City of Riverbank Storm Drain System Master Plan.

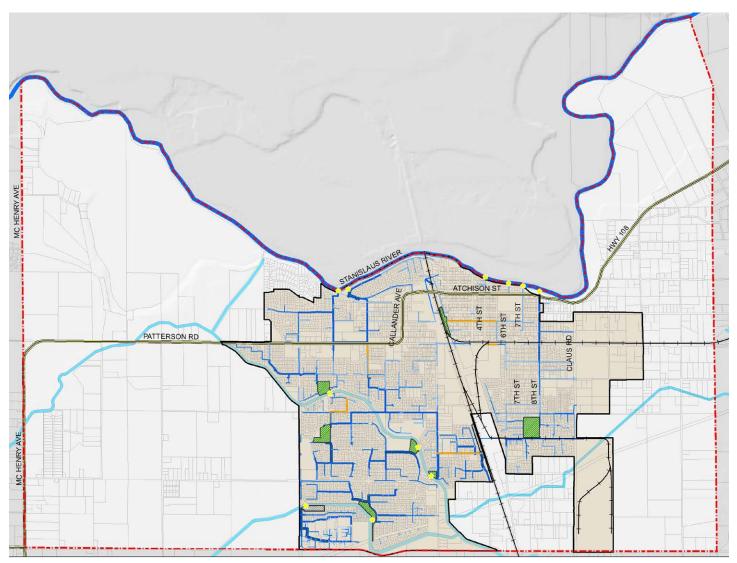
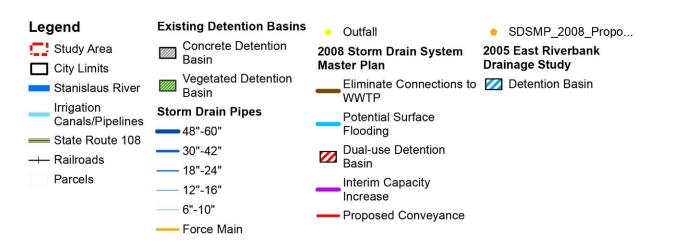


Figure 3–10 Existing Storm Drain System Infrastructure



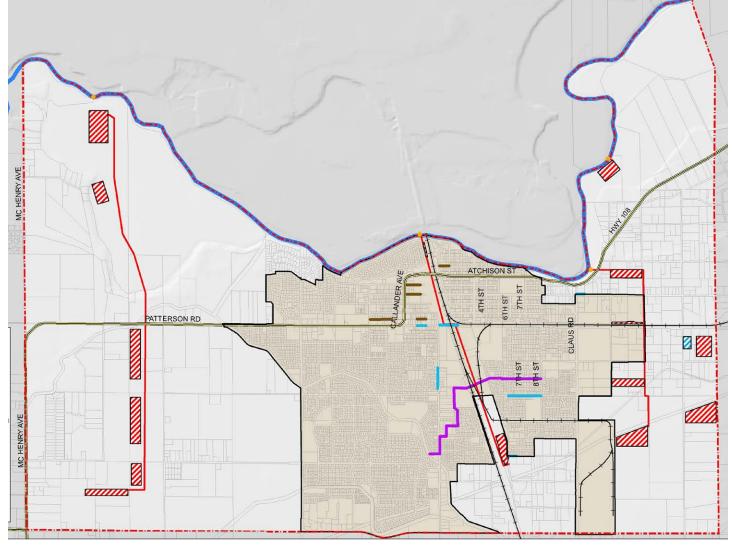


Figure 3–11 Storm Drain System Infrastructure Already Proposed

## **3.4** Sub-watershed Delineation

The project team identified 20 distinct sub-watersheds within the Study Area through an analysis of USGS surface topography data, along with available data on storm drain infrastructure and field existing investigations. These sub-watersheds were delineated as the catchment area for each outfall (at both the river and MID canals). For those areas that did not drain to the storm drain system or any outfall (typically outside of the existing City Limits), the sub-watershed was determined by the fate of runoff at the edge of the Study Area. To the north, this drainage was overland flow to the Stanislaus River, and to the south, this drainage was overland flow off-site. Two areas, the Riverbank Industrial Complex and the zone around the vacant Cannery parcel, do not follow any of these trends (Figure 3-12). The Riverbank Industrial Complex captures and treats runoff on-site while the runoff from the zone around the vacant Cannery parcel is conveyed to the City's Wastewater Treatment Plant.

Missing or incomplete information for the storm drain system made it difficult to determine drainage patterns in some areas of the City. In these situations, the project team made assumptions based on information from the 2008 SDSMP, relevant development plans, and engineering judgment. Figure 3–13 and Figure 3–14 show the 20 delineated sub-watersheds. Figure 3–13 includes areas within the Candlewood, 7th Street, and 8th Street Sub-watersheds that had no information and required assumptions regarding where to connect and route drainage. The final sub-watershed boundaries as utilized for the remainder of the Study are shown in Figure 3–14.

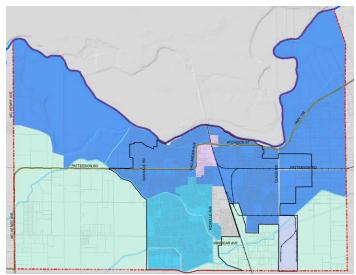


Figure 3–12 Runoff Destination within the Study Area - see Legend on pg.25

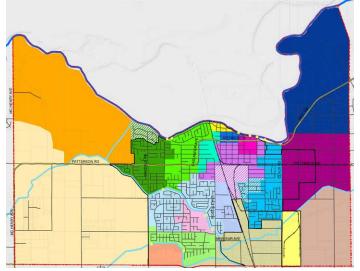


Figure 3–13 Sub-watershed Delineation with Major Assumption Areas - see Legend on pg.25

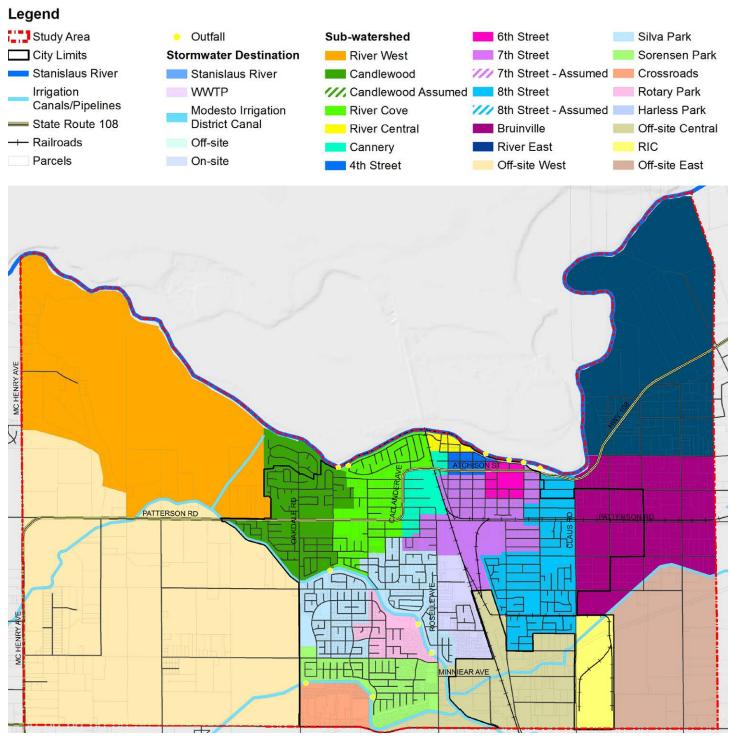


Figure 3–14 Final Sub-watershed Boundaries Used for the Study

## **3.5** Sub-watershed Descriptions

The delineated sub-watersheds exhibit a diverse set of existing characteristics, encompassing a range of sizes, physical conditions, and development patterns. Table 3–2 summarizes the sub-watershed characteristics most relevant to this Study. The project team analysed the documented sub-watershed conditions in order to identify potential needs and issues related to drainage and water quality. The primary needs and site constraints that emerged within various sub-watersheds include:

- Developed areas that directly discharge to the Stanislaus River
- Existing soil conditions that inhibit infiltration (clay and hardpan)
- Stormwater pipes that drain to the sewer system (i.e. cross-connection areas)
- Hydraulic capacity issues (i.e. surface flooding and undersized existing basins)
- · Erosion at several of the outfall locations
- Limited space for additional stormwater management

Existing Ch	naracteristics	River West	Candlewood	River Cove	River Central	Cannery	4th Street	6th Street	7th Street	8th Street	Bruinville	River East	Off-site West	Silva Park	Sorensen Park	Crossroads	Rotary Park	Harless Park	Off-site Central	RIC	Off-site Eas
Size (acres)		1260	329	249	21	83	29	47	280	342	613	937	2120	368	205	104	105	124	421	151	529
Mean Slope <sup>1</sup>		2.32%	2.5%	2.5%	5.0%	0.8%	2.7%	0.4%	0.6%	0.8%	1.1%	1.7%	0.4%	0.43%	0.4%	0.3%	0.5%	0.4%	0.5%	0.8%	0.7%
Dominant Soil Group		D/A	А	D/A	A	А	A / D	D/A	D	D	D/C	D/A	A	D	A/D	D	D/A	D	D	D	D
Probable Hardpan Condition		Deep to None	Deep to None	Shallow to Deep	Deep to None	Shallow to Deep	Deep	Shallow	Shallow	Shallow	Shallow to Deep	Deep to None	Deep to None	Shallow	Shallow	Shallow	Shallow	Shallow	Shallow	Shallow	Shallow
Runoff Curve Number (composite) <sup>2</sup>		69	83	78	82	88	90	95	93	92	77	58	54	88	84	93	85	92	85	92	83
Storm Drain Pipe Ne	letwork	-	12 - 42"	10 - 42"	12"	12 - 24"	8 -1 2"	8 - 12"	4 - 21"	12 - 30"	-	-	-	12 - 54"	12 - 54"	6 - 48"	12 - 72"	12 - 48"	-	-	-
Detention Basins		2 - Proposed	1 - Vegetated with Lift Station	1 - Proposed	-	1 - Proposed	-	-	1 - Vegetated with Lift Station	1 - Vegetated with Lift Station	4 - Proposed	1 - Proposed	4 - Proposed	2 - Vegetated with Lift Station	1 - Vegetated	1 - Concrete	1 - Vegetated	1 - Concrete with Lift Station	1 - Proposed	1 -Vegetated with Lift Station	2 - Propose
Runoff to Basin <sup>3</sup>		-	45%	-	-	-	-	-	64%	35%	-	-	-	100%	100%	100%	100%	100%	-	100%	-
Direct Runoff <sup>4</sup>		100%	56%	100%	100%	100%	100%	100%	36%	65%	100%	100%	100%	-	-	-	-	-	100%	-	100%
Discharge Type		Overland flow	Outfall pipe	Outfall pipe	Overland flow	Combined sewer	Outfall pipe	Outfall pipe	Outfall pipe	Outfall pipe	Overland Flow	Overland flow	Overland flow	Outfall pipe	Outfall pipe	Outfall pipe	Outfall pipe	Outfall pipe	Overland flow		Overland flo
Runoff Destination		Stanislaus River	Stanislaus River	Stanislaus River	Stanislaus River	WWTP	Stanislaus River	Stanislaus River	Stanislaus River	Stanislaus River	Stanislaus River	Stanislaus River	Off-site	Irrigation canal	Irrigation canal	Irrigation canal	Irrigation canal	Irrigation canal	Off-site	Contained on-site	Off-site
Total Runoff Depth (in)		0.02	0.22	0.12	0.19	0.39	0.44	0.73	0.61	0.56	0.10	0.01	0.03	0.39	0.25	0.63	0.28	0.56	0.28	0.56	0.22
Direct Runoff Volum	me (acre-feet)	2.0	3.3	2.5	0.3	2.7	1.1	2.8	5.1	10.3	5.0	0.6	5.6	-	-	-	-	-	9.7	-	9.6
Total Runoff Volume	ne (acre-feet) 6	2.0	5.9	2.5	0.3	2.7	1.1	2.8	14.2	15.8	5.0	0.6	5.6	11.9	4.3	5.5	2.4	5.7	9.7	7.0	9.6
Portion Currently De	eveloped	-	100%	100%	100%	100%	100%	100%	100%	100%	7%	-	2%	100%	100%	100%	100%	100%	14%	100%	-
Development	Redevelopment	-	21%	56%	100%	98%	100%	100%	100%	100%	-	-	-	27%	-	-	-	75%	-	100%	-
Potential	New Development	50%	-	-	-	-	-	-	-	-	74%	17%	60%	-	-	-	-	-	86%	-	73%
Developed Area	Specific Plan Opp. Sites	-	-	-	-	38%	7%	5%	4%	-	-	-	-	-	-	-	-	-	-	-	-
Developed Area with Identified Redevelopment	Infill Opportunity Area	-	16%	45%	41%	50%	90%	90%	29%	8%	-	-	-	-	-	-	-	-	-	-	-
Potential	Redevelopment Area	-	5%	11%	59%	10%	4%	5%	67%	92%	-	-	-	27%	-	-	-	75%	-	100%	-
Developed Area Less Likely to Redevelop		-	79%	44%	-	2%	-	-	-	-	7%	-	2%	73%	100%	100%	100%	25%	14%	-	-
Greenfield Developr	oment Area	50%	-	-	-	-	-	-	-	-	74%	17%	60%	-	-	-	-	-	86%	-	73%
Greenfield Area	Very Low Density Development Area	26%	-	-	-	-	-	-	-	-	19%	22%	21%	-	-	-	-	-	-	-	27%
Less Likely to Develop	Agricultural Conservation	24%	-	-	-	-	-	-	-	_	-	61%	17%	-	-	-	-		-	-	-

Table 3–2 Summary of Sub-watershed Characteristics

#### Table Notes

- 1. 'Mean Slope' determined through GIS analysis of USGS topography data
- 2. 'Runoff Curve Number' is an empirical parameter developed by USDA to estimate the approximate amount of direct runoff from a rainfall event that will occur in small catchments characterized by different landscapes (concrete, park land, farm land, etc.)
- 3. 'Runoff to Basin' is the portion of the sub-watershed that drains to a detention basin before discharging off-site (to the Stanislaus River or a MID canal)
- 4. 'Direct Runoff' is the portion of the sub-watershed that drains directly to the runoff destination (either through sub-surface conveyance pipes or surface overland flow) without going through any retention/detention facility
- 5. Total runoff was calculated using the NRCS method and a 2-year, 24-hour, Type-1 storm (1.2"), as given by IDF curves from Modesto County

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## Sub-watersheds Draining to the Stanislaus River

Of the twenty sub-watersheds delineated within the Study Area, ten drain to the Stanislaus River. In some of these sub-watersheds, portions drain first to vegetated detention basins that attenuate stormwater flows before pumping to a river outfall. It is likely that stormwater passing through detention basins receives some water quality treatment through physical processes (i.e., filtration or settling) and/or biological processes prior to discharge into the River. The degree of treatment, however, depends on a variety of factors, including: retention time in the basin, distance from the river, and specific basin characteristics (e.g., vegetation type, size, slope, etc.). Brief descriptions of each subwatershed draining to the Stanislaus River are presented below.

River West – The River West Sub-watershed is the second largest sub-watershed in the Study Area and encompasses the western area outside the existing City Limits. Runoff from this sub-watershed ultimately reaches the Stanislaus River via overland flow; however, as the sub-watershed has very low density land uses and is predominantly vegetated and pervious, it generates minimal runoff. Future development of the sub-watershed will occur as the City pushes west into the Greenfield Development Area. However, based on recent development patterns and discussions with City staff, it is expected that the pace of development in this area will be gradual. To accommodate the increase in stormwater runoff from new development, the 2008 SDSMP proposed two new dual-use detention basins with discharge to a new river outfall.

**Candlewood Area** – The Candlewood Area Subwatershed is located in the northwest corner of the City Limits and contains a mix of residential neighborhoods, as well as a commercial corridor along Patterson Road (SR108). With the exception of the properties along Patterson Road, minimal redevelopment is anticipated in these areas.

The northern portion of the sub-watershed is a fully developed residential neighborhood that drains directly to a river outfall. This sub-watershed has more vegetation and tree cover than many other areas of the city and thus storm events result in relatively low runoff depths. The southern portion of the subwatershed drains to the stormwater basin at Safreno vegetated multi-use detention basin. Park. a Stormwater is pumped from the basin into the storm drain system at Patterson Road, where it then flows by gravity to the river outfall (Figure 3-15). The 2008 SDSMP recommends that the 15" outfall pipe be replaced with an appropriately sized pipe ( $\sim$ 36") and to further study the effects of possible stormwater cross connections to the wastewater treatment plant (WWTP). The location of the outfall pipe was not accessible to the project team for inspection.



Figure 3–15 Approximate Location of the Candlewood Subwatershed Outfall

**River Cove** – The River Cove Sub-watershed is similar to the Candlewood Area Sub-watershed in that it is a developed residential neighborhood that generates less runoff compared to other sub-watersheds within the City. It is the only developed area with a significant portion of land area (~20%) within the 500-year floodplain. A few areas have stormwater crossconnections to the WWTP that the City would like to disconnect (namely at Parsely Street between Jackson and Callander Avenues). Runoff discharges to the Stanislaus River at an outfall located near the western edge of the City Limits. A substantial pumping system accompanies this discharge point, which is to be used if the river overtops the levee, thereby protecting the portions of the neighborhood located in the floodplain. **River Central –** The River Central Sub-watershed is the smallest sub-watershed within the Study Area, draining only 20 acres. Though it is located within the Redevelopment Area, the larger parcels appear to be recently developed. No underground storm drain system infrastructure appears to be located in the area, with runoff either infiltrating or routing as overland flow. Beneath the First Street bridge, a culvert and rock-lined swale convey flow from an adjacent senior housing development and park toward the river. The catchment area routed to the swale is small and flows appear to be adequately controlled and dispersed before reaching the river.



Figure 3–16 Top - Control structures at River Cove Sub-watershed Outfall; Bottom - River Cove Sub-watershed Pumping Station

Figure 3–17 Top - Culvert Beginning at Swale in River Central Sub-watershed; Bottom - Rock-lined Swale Toward the Stanislaus River in River Central Sub-watershed

**4th Street** – This relatively small sub-watershed is a fully developed older residential neighborhood. Though the area appears to have soil conditions amenable to infiltration (Group A with deep/no hardpan condition), the lots in this sub-watershed are relatively small, and the proportion of impervious area is high, with limited space available where stormwater can infiltrate. The outfall pipe is located at the end of 4th Street, and though not very accessible for inspection, the project team observed no signs of erosion. There is also a large, flat, benched area located below the outfall and above the bank of the river.





6th Street - The 6th Street Sub-watershed is fully developed residential and mixed use, and is located almost entirely within the Infill Opportunity Area. The sub-watershed is largely impervious, a condition that results in high runoff depths. Existing drainage infrastructure consists of a small diameter (12" and less) storm drain pipe network that discharges runoff directly to the river. The discharge point is located at the end of 6th Street, and includes both an outfall pipe within the hillside, as well as a surface discharge point that conveys street runoff over the bank. The outfall pipe appears to be functioning adequately, though the overland discharge is causing significant erosion to the hillside, as the layout indicates that substantial runoff is bypassing an inlet intended to convey surface flow to the outfall pipe.



Figure 3–18 Upper Left - The 4th Street Sub-watershed Outfall Pipe; Lower Left - The Flat, Benched, Area beneath the 4th Street Sub-watershed Outfall; Top Right - The 6th Street Subwatershed Outfall Pipe

7th Street -This mid-sized sub-watershed encompasses the area that discharges to the river through the outfall at 7th Street. This includes both the area draining initially to the 1st Street Basin, as well as additional area that discharges directly to the river. Over 60% of the sub-watershed area routes through the basin, located across the railroad tracks from the vacant Cannery, before being pumped to the river. The basin is vegetated; however, it exhibits erosion, poor slope, and poor soil conditions, and it is not designated as a multi-use space (i.e., is not used as a park, or similar). A concern described in the 2008 SDSMP is the inability of the basin to drain during long duration or back-to-back storms. As such, the 2008 SDSMP proposed a new outfall specifically for water from the basin and/or to upsize the existing discharge pipe to 24".

Much of the land that drains to the basin is industrial and mixed use, while the land downstream of the basin is largely residential.



The outfall pipe is located just over the hillside at the 7th Street and Atchison Street (SR108) intersection. There is significant scour at the end of the outfall pipe (which is in poor condition) and an eroded channel has formed down to the river, with extensive sediment deposits where the flow path flattens out. The channel appears to have been filled with rock and rubble to provide erosion protection.

8th Street – The 8th Street Sub-watershed is nearly all residential and is similar in condition and function to the 7th Street Sub-watershed. The southern third of the sub-watershed drains to Castleberg Park, a multiuse detention basin, before being pumped to the river outfall. The vegetated basin doubles as a recreational area that includes two baseball fields. The basin has some impervious surfaces (sidewalks, parking lot, and concession stand), but is primarily pervious. The 2008 SDSMP found the basin volume to be half of what is necessary, and that even a 2-year storm could force runoff into an overland release pattern. The SDSMP proposed further analysis of the drainage area with possible solutions including a parallel pipe, additional detention, or providing a dedicated outfall pipe just for Castleberg Basin.

The outfall pipe for this sub-watershed is the easternmost discharge point to the Stanislaus River within the Study Area. The outfall is located midway down the hillside below the 8th Street and Atchison



Figure 3–19 Upper Left - The 7th Street Sub-watershed Outfall Pipe and Eroded Hillside; Lower Left - 7th Street Sub-watershed Outfall Drainage Path with Rubble; Lower Right - Castleberg Basin with Sports Facilities (8th Street Sub-watershed)

Street (SR108) intersection. A large, thinly forested, flat, benched area is located below the outfall and above the bank of the river. The 8th Street Outfall seems to be in good working order, effectively draining a large area. The project team saw no signs of channelization or pronounced erosion.

**Bruinville** - The Bruinville Sub-watershed is an agricultural and rural residential area, located just East of the City Limits. This sub-watershed has minimal impervious surface and no existing stormwater system or infrastructure, with runoff simply routing overland and infiltrating. This sub-watershed is of particular interest for private development. To accommodate this anticipated development, the 2008 SDSMP proposed four new detention basins and one new outfall.

**River East** – This sub-watershed is located north of Bruinville and is primarily agricultural land, with some rural residential development. River East will likely retain its agricultural character, with less than 20% identified as Greenfield Development Area and with the timeframe for any new development likely to be after Bruinville has built out. The 2008 SDSMP proposed the development of one dual-use detention basin to accommodate additional stormwater flow within this area.

## Sub-watershed Draining to the Riverbank Wastewater Treatment Plant

**Cannery Area** – This mid-sized sub-watershed is primarily comprised of the parcel that formerly housed the Sun Garden Gangi Canning Company, along with some surrounding area. Though available storm drain system information indicates the potential for a connection to the 1st Street Basin, per the 2008 SDSMP and discussion with stakeholders, the project team assumes that the stormwater collection system in this sub-watershed discharges to the sanitary sewer system near Dunbar Lane. The City would like to disconnect the flow and route it to a new or existing stormwater system in order to lower costs and energy usage at the WWTP. This sub-watershed has the highest large-scale redevelopment potential.

#### Sub-watershed Managing Runoff On-Site

**Riverbank Industrial Complex (RIC)** – The RIC (formerly known as the Riverbank Army Ammunition Plant) is a 146-acre site located in the southeast corner of the City Limits. Industrial use of the land dates back

to 1943 when the site was operated primarily as an aluminium reduction plant for the U.S. Army. Groundwater and soil contaminated with chromium, arsenic, zinc, and petroleum was discovered at the RIC and groundwater was extracted and pumped to a 27-acre evaporation/percolation pond to the north (not within this sub-watershed). The site is in the process of being redeveloped, with potential for a variety of uses including industrial, retail, and office. Stormwater is collected and managed on-site using a system of underground pipes, above-ground storage tanks, pumps, and a retention basin.

## Sub-watersheds Draining to Modesto Irrigation District Canals

Five sub-watersheds drain to detention basins that then release into MID canals. Although stormwater from these sub-watersheds does not directly discharge into the Stanislaus River, water within the MID canals eventually makes its way into the Stanislaus River at various locations downstream of the City. While in the detention basins, stormwater receives some form of physical (settling) and biological treatment depending on the nature of the basin (vegetated/concrete, size, slope, etc.) and retention time. To comply with agreements with MID, the City conducts water quality monitoring of stormwater that is released to the canals to ensure it meets certain discharge requirements and is acceptable to use for irrigation.

**Silva Park** – The Silva Park Sub-watershed is the large area in the southern part of the City that drains to the vegetated detention basin that doubles as Silva Park. This lower-density residential area produces moderate runoff depths, and the detention basin provides some stormwater treatment, particularly for lower-intensity storms. Larger volumes of runoff are pumped to a discharge point in a MID canal.

**Sorenson Park** – This sub-watershed is very similar to Silva Park, with minimal redevelopment potential and an existing vegetated basin that captures all stormwater runoff before it reaches the MID canal.

**Crossroads** – The Crossroads Sub-watershed is located in the southwestern corner of the City Limits and is the smallest sub-watershed that drains to a MID canal. The neighborhood was one of the most recently developed and is unique within the city, as it mostly consists of commercial uses, with expansive surface parking lots and large-scale retail development. A concrete detention basin attenuates the large amount of runoff that results from this mostly impervious area, before releasing to the canal.

**Rotary Park** – The Rotary Park Sub-watershed is smaller than the Silva and Sorenson Park Subwatersheds, but its characteristics are the same. It is a residential neighborhood that drains to the dual-use Rotary Park detention basin prior to being released to a MID canal.

Harless Park Basin – This sub-watershed is also a low-density residential area with little redevelopment potential. The initial destination of runoff is the concrete detention basin located just north of Harless Park, which is emptied by a lift station. Though available information is not entirely clear on the destination of pumped water, it appears most likely that stormwater is moved from the Harless Park Basin to the vegetated OID Basin adjacent to a MID canal. From this basin, stormwater is then released into the canal.

#### Sub-watersheds Draining Off-site

The remaining areas within the Study Area do not have any stormwater infrastructure and do not drain to a single location. Rather, runoff within these subwatersheds remains as overland flow (either sheet flow or concentrated flow) and natural mechanisms such as infiltration and evapotranspiration disperse and remove the stormwater. Any runoff that crosses the Study Area boundary would simply continue as overland flow and be acted upon by similar natural mechanisms.

**Off-site West** – This sub-watershed is located in the southwest portion of the Study Area and is the largest of all sub-watersheds. This sub-watershed has minimal slope, appears to have well infiltrating soils, and is currently made up of agricultural and rural residential land uses. These conditions result in minimal surface runoff and it is unlikely that development will exacerbate this condition in the near-term. To manage additional flow, the 2008 SDSMP proposed four new drainage basins with potential discharge to a new river outfall.

**Off-site Central** – The Off-site Central Sub-watershed is located to the south and east of the City. It is a mix of industrial, agricultural, and rural residential land uses, with poorly infiltrating soils and a likely shallow hardpan condition. Additional runoff resulting from development in this area would likely discharge to the adjacent MID canals.

**Off-site East** – This sub-watershed, located in the southeast corner of the Study Area, is currently agricultural. The City's General Plan envisions a mix of industrial and residential uses for this area. The increased imperviousness of new development, combined with poorly infiltrating soils and shallow hardpan, would result in an increase in runoff from the area. To accommodate this additional flow, the 2008 SDSMP proposed two drainage basins that would be pumped north through a common outfall pipeline with other proposed drainage basins.

## **3.6** Sub-watershed Prioritization

Based on the existing conditions and challenges found within the Study Area, the project team prioritized the sub-watersheds with the greatest need based on water quality considerations and development potential (Figure 3–21). This process involved comparison of key characteristics in order to identify the subwatersheds that should be the focus of AC programs (Figure 3–20). Within each priority sub-watershed, the project team identified opportunity location(s) for stormwater management and developed a conceptual project design for each opportunity site.

#### **Runoff Destination**

Sub-watersheds that drain directly to the Stanislaus River are of greatest importance in this Study. The Stanislaus River is listed as an impaired water body (California 303(d) list, 2010). Furthermore, the City of Riverbank was assigned a waste load allocation for the 'organic enrichment and low dissolved oxygen' of the river (Attachment G of the 2013 General Permit). Consequently, any development, whether new or infill, must ensure that existing water quality issues are not exacerbated. Much of runoff that currently reaches the river is captured in the storm drain system and routed directly to outfall pipes. A smaller portion of runoff initially passes through detention basins before being pumped to the river, a process that provides some water quality treatment.

Of lower priority are the sub-watersheds that drain through outfalls to the MID irrigation canals, as well as overland flow off-site to the south. All of the subwatersheds that drain to the MID canals first route stormwater through a detention basin, typically vegetated, that effectively provides centralized treatment. Water released from the basins into the canals typically remains there and is utilized for irrigation on surrounding agricultural lands. Only in rare occurrences will these sub-watersheds discharge runoff to the river, and any stormwater that reaches the river will have undergone a series of processes (passing first through the basins and canals) that improve water quality. The sub-watersheds that drain off-site have minimal identified issues and influence related to existing or future water quality concerns and an AC approach in these areas would have a negligible influence on improving water quality discharges to the river.

The following characteristics were used as the basis for prioritizing the sub-watersheds:

- Runoff Destination
- Development Potential
- Identified Hydrology and Water Quality Issues

The highest priority sub-watersheds within the Study Area are those that have:

- The need to manage and treat runoff directed to the Stanislaus River
- Feasibility for funding an AC Project based on high potential for future development
- Potential for negative water quality impacts based on potential pollutant loading (urban and agricultural) and/or identified flooding/capacity issues

Figure 3–20 Sub-watershed Prioritization Methodology

Two unique sub-watersheds are the RIC and the Cannery. The RIC Sub-watershed is a single parcel redevelopment, from the old ammunition plant to a modern industrial complex, and has undergone extensive environmental assessment and master planning. A stormwater system is in place to manage all stormwater on the site and any additional stormwater needs will be the responsibility of the Local Redevelopment Authority in charge of the site. Considering the extensive developments and master planning, this sub-watershed is therefore a low priority for additional stormwater planning at this time.

The stormwater collection system within the Cannery Sub-watershed currently connects to the sanitary sewer system and drains runoff to the WWTP; although discussions with stakeholders revealed great uncertainty over how exactly this occurs. Thus, the city would like to survey the existing drainage infrastructure and ultimately disconnect stormwater runoff from the sanitary sewer network and manage it separately through a new detention basin and/or outfall. The Cannery Sub-watershed as a whole is therefore a high priority for further study.

A summary of sub-watershed priority based on runoff destination is provided in Table 3–3.

Sub-watershed	Runoff Destination	Priority
River West	Overland flow to Stanislaus River	High
Candlewood	Outfall pipe to Stanislaus River	High
River Cove	Outfall pipe to Stanislaus River	High
River Central	Overland flow to Stanislaus River	High
Cannery	Combined Sewer to Wastewater Treatment Plant	High
4th Street	Outfall pipe to Stanislaus River	High
6th Street	Outfall pipe to Stanislaus River	High
7th Street	Outfall pipe to Stanislaus River	High
8th Street	Outfall pipe to Stanislaus River	High
Bruinville	Overland flow to Stanislaus River	High
River East	Overland flow to Stanislaus River	High
Off-site West	Overland flow to off-site	Low
Silva Park	Outfall pipe to irrigation canal	Low
Sorenson Park	Outfall pipe to irrigation canal	Low
Crossroads	Outfall pipe to irrigation canal	Low
Rotary Park	Outfall pipe to irrigation canal	Low
Harless Park	Outfall pipe to irrigation canal	Low
Off-site Central	Overland flow to off-site	Low
RIC	Contained on-site	Low
Off-site East	Overland flow to off-site	Low

Table 3–3 Sub-watershed Prioritization Based on Runoff Destination

#### **Development Potential**

The potential for reinvestment in a sub-watershed is critical to the feasibility of an AC approach. This investment can be through redevelopment of commercial and residential areas or new development within currently agricultural or rural areas. Fees associated with development within that sub-watershed will fund and manage the centralized stormwater facility to treat runoff from the entire sub-watershed. To identify development potential within this Study Area, the project team first filtered the overall subwatershed list by runoff destination, and then screened the remaining eleven sub-watersheds based on more specific criteria. It may be preferable for new development in rural areas to comply with the General Permit on-site, as there is more space and flexibility to efficiently incorporate LID techniques that manage runoff at the source, rather than at a centralized location via Alternative Compliance.

The City of Riverbank's planning and development goals include revitalize the historic downtown core and smart growth strategies, such as infill and compact development, to accommodate population growth. The City's policy framework encourages development in Infill Opportunity Areas, as identified in their General Plan and Downtown Specific Plan. Many sub-watersheds identified as higher priority based on runoff destination are also high priority based on development potential. For example, the 4th Street, 6th Street, 7th Street, 8th Street, Cannery, and River Central Sub-watersheds are located downtown in areas with reinvestment potential. By contrast, the River Cove and Candlewood Sub-watersheds, which are generally newer neighborhoods with lower redevelopment potential, have a lower stormwater project priority for the purposes of this Study.

Outside the existing City Limits, the River West and Bruinville Sub-watersheds are very large rural and undeveloped areas. These sub-watersheds will likely undergo new investment as the City Limits push out to the east and west. This development, though, will likely occur over a relatively long time frame, and the area has a less challenging development context (i.e., unconstrained greenfield). In conjunction with the lack of existing stormwater infrastructure, on-site solutions will be more cost effective for these sub-watersheds than the construction of a large centralized facility.

Finally, the River East Sub-watershed has very little development potential of any kind; thus it is a low priority.

A summary of remaining sub-watershed priority based on development potential is provided in Table 3–4.

Sub-watershed	Currently Developed	Redevelopment Potential	New Development Potential	Priority
River West	-	-	50%	Low
Candlewood	100%	18%	-	Low
River Cove	100%	56%	-	Low
River Central	100%	100%		High
Cannery	100%	98%		High
4th Street	100%	100%		High
6th Street	100%	100%		High
7th Street	100%	100%		High
8th Street	100%	100%		High
Bruinville	7%	-	74%	Low
River East	-	-	17%	Low

Table 3–4 Continued Sub-watershed Prioritization Based on Development Potential Where a '-' implies a value of zero percent.

#### Identified Hydrology and Water Quality Issues

The 2008 SDSMP includes an analysis of existing storm drain system issues and future needs. Aside from identifying a collection of potential localized flooding locations, the system was generally considered to manage stormwater sufficiently. The most significant conclusions in the 2008 SDSMP are that the Cannery parcel should be disconnected from the sewer system and that the detention basin in Castleberg Park is at capacity.

Many of the sub-watersheds within the Study Area present minimal concerns in terms of runoff quantity or quality. Runoff from sub-watersheds that drain to the MID canals undergo some level of attenuation and treatment both within detention basins, as well as within the canals. The sub-watersheds that are predominantly rural (identified by overland flow paths to the river and off-site) currently produce little runoff that reaches the river due to the minimal amount of impervious area and lack of any formal storm drain infrastructure. These areas, identified as low priority based on runoff destination and redevelopment potential, are considered low priority based on hydrology and water-quality related issues.

The River Central Sub-watershed occupies a very small area with no connection to an existing outfall. This sub-watershed produces only minor runoff volumes during all but extreme storm events and runoff travels as overland flow through the pervious areas at the edge of the river, which serve to slow down and treat the flow. A project in this sub-watershed would have minimal impact and therefore is not considered a priority area for further study. Sub-watersheds that discharge runoff from developed portions of the City directly to the river, without passing through an intermediate facility such as a detention basin or lift station, have the potential to deliver the highest level of pollutant loading to the water body. This is the situation for the entire 4th Street and 6th Street Sub-watersheds and for portions of the 7th Street and 8th Street Sub-watersheds. Runoff from these areas also causes erosion at the outfall locations, which is significant in some cases, and results in additional sediment and pollutants releasing to the river.

The portions of the 7th Street and 8th Street Subwatersheds that do not discharge directly to the outfall, but instead route through a basin (the 1st Street and Castleberg Park basins, respectively), represent less of a concern in terms of runoff quantity and quality since the existing basins provide some benefit. These conditions were taken into account when analyzing the sub-watersheds and considering centralized stormwater projects, as the characteristics of runoff at the outfall are a result of the entire upstream area.

The Cannery Sub-watershed does not currently discharge to a river outfall; however, the City is planning to disconnect the storm sewer from the WWTP in the near future. As a result, stormwater will either need to be routed to a new outfall, as mentioned in the 2008 SDSMP, or potentially be routed across the BNSF railway onto the parcel north of the existing 1st Street Basin to ultimately discharge through the 7th Street Outfall.

A summary of remaining sub-watershed priority based on stormwater issues is provided in Table 3–5.

Sub-watershed	Hydrology and Water Quality Issue	Priority
River Central	None, runoff treated passively within vegetated buffer	Low
Cannery	Future disconnection from WWTP with uncertain discharge plan	High
4th Street	Untreated runoff discharges to river	High
6th Street	Untreated runoff discharges to river	High
7th Street	Untreated runoff discharges to river	High
8th Street	Untreated runoff discharges to river	High

Table 3–5 Continued Sub-watershed Prioritization Based on Hydrology and Water Quality Issues

#### **Prioritized Sub-watersheds**

The highest priority sub-watersheds are those areas with the greatest need, potential, and feasibility for developing and funding a centralized treatment facility to manage stormwater runoff in a manner consistent with an AC approach. Based on the criteria and rationale provided, the project team prioritized the sub-watersheds shown in Figure 3–21. Within each of these priority sub-watersheds, the project team developed conceptual projects capable of providing the necessary stormwater treatment prior to discharge. The following section documents the process of identifying a preferred opportunity location for stormwater management within each priority subwatershed.

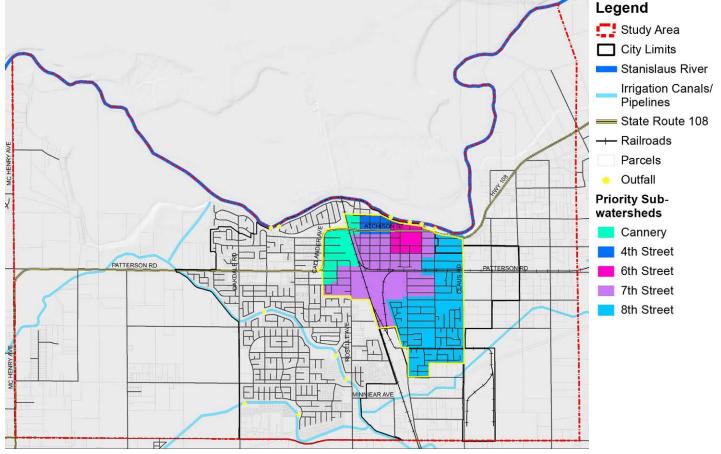


Figure 3–21 Prioritized Sub-watersheds

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# 4.0

## WATERSHED OPPORTUNITIES

#### CONTENTS

#### **CHAPTER 4: Watershed Opportunities**

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Patterson Road Retrofit 2012

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## 4.1 Overview

For a given sub-watershed, compliance with the General Permit via an AC approach can be achieved by providing stormwater treatment at a centralized location that manages runoff from a large upstream area. The project team studied each of the priority sub-watersheds in order to identify feasible locations where a stormwater management project could be implemented to treat upstream runoff.

Feasible locations considered existing and future land use as well as design-related criteria such as site history, space constraints, topography, soil conditions, groundwater, and existing infrastructure. Ideally, selected opportunity locations would allow for the design of multiple-benefit projects that would not only provide stormwater treatment, but also provide ancillary benefits such as pedestrian improvements, recreational space, or habitat restoration (Figure 4–1).

These ancillary benefits open the door for external grant funding which will be discussed in Chapter 6.



Figure 4–1 Examples of potential strategies and SCM technologies



## **4.2** Feasibility Analysis

The first step in identifying opportunity locations was an initial screening of the Study Area to identify sites where a stormwater facility could potentially be located. The project team considered a site to be suitable if it was either publicly owned or undeveloped/underutilized (or both).

The preferred location for stormwater facilities is on publicly owned land; owned by the City of Riverbank or other public agencies such as the school district, Stanislaus County, Caltrans, etc.; with which a management agreement could be formed. Developing projects on public property minimizes or eliminates the need to acquire land, thus lowering associated capital costs. Publicly owned land was identified as follows:

- Land Use Designations The 2005-2025 General Plan identifies areas that have been or are intended to be developed as Civic, Parks, Greenway/ Open Space, and Multi-use Recreation.
- Right-of-Way Many streets in the City of Riverbank have excess space; unnecessary lane widths, underutilized street parking, or excess off-street zones. Space within the right-of-way could be converted to a stormwater management function, while potentially improving mobility and safety for pedestrians and cyclists.
- Stakeholder Discussions To identify additional publicly owned parcels, the project team solicited feedback from City staff and the TAC, along with researching potential parcels online using the Stanislaus County Assessor website.
- Downtown Specific Plan This 2010 plan was developed for the City of Riverbank to encourage the revitalization of the City's historic downtown and identified ten City-owned opportunity sites that were prime for new investment.

Of privately owned lands considered, the project team considered undeveloped and/or underutilized sites to be the most opportune locations for stormwater facilities. Sites that are vacant or that are highly likely to redevelop represent a more feasible opportunity to incorporate a large stormwater facility than a site with a stable land use and no available space for improvements. It is often more cost-effective to develop a project on undeveloped and/or underutilized sites because there are less constraints or competing interests to manage. Undeveloped and underutilized locations were identified using the following methods/ tools:

- Field investigations Throughout the Study, the project team made several trips to the City and surrounding area to assess existing conditions and consider potential locations.
- Aerial imagery Google Earth provided another means of locating potentially underutilized sites based on aerial imagery from March 2014. The project team used this tool to identify sites within the City Limits that appeared vacant or largely undeveloped.
- Planning documents Planning documents were reviewed for potential opportunity locations. The 2008 SDSMP and 2006 East Riverbank Drainage Feasibility Study identify 14 potential locations for future stormwater detention basins. In addition, the 2010 Downtown Specific Plan and the 2009 update to the city's General Plan identify opportunity sites for redevelopment or new investment.

Through this process, 112 opportunity sites were identified within the prioritized sub-watersheds, as shown in Figure 4–2 and summarized in Table 4–1 complete list in Appendix A.5).

	Rationale		
Sub-watershed	Public Ownership	Undeveloped / Underutilized	Total
Cannery	5	9	14
4th Street	5	4	9
6th Street	4	4	8
7th Street	20	36	56
8th Street	14	11	25
Total	68	93	112

Table 4–1 Opportunity Sites per Priority Sub-watershed and the Rational for Selection

In any given sub-watershed, the ideal site to locate a stormwater facility would be:

- · large and flat
- city-owned
- undeveloped
- situated at the downstream end of the subwatershed

Unfortunately, none of the sites identified in the initial screening met all of these characteristics. Consequently, the project team went through a process of filtering the initial set of opportunity sites to determine which were the most feasible. Within each priority subwatershed, the initial sites were analyzed along with

the sub-watershed hydrology to determine where a stormwater project would be effective (based on location in watershed, available space, soils, and infrastructure) and to identify site challenges (e.g., land uses, ownership, permitting issues).

Through this process, the project team identified one to four sites per priority sub-watershed, 12 sites total, on which an AC project could feasibly be located. Presentation of feasible opportunity sites to the TAC in October of 2014 further reduced the dozen opportunities to six sites that the project team then carried through conceptual level project design (Chapter 5). The process of narrowing down opportunity sites from 112 properties to the selected six is described in more detail in Section 4.3.

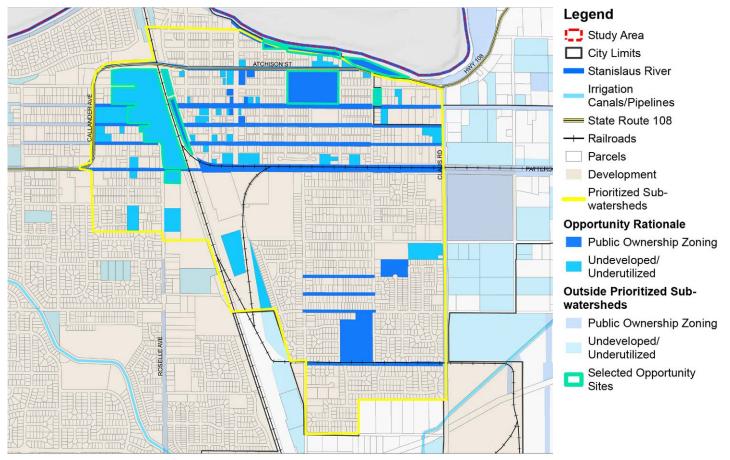


Figure 4–2 Rationale for Selection of Opportunity Sites in Prioritized Sub-watersheds

## **4.3** Selected Opportunity Sites

#### **Cannery Sub-watershed**

There were 14 identified opportunity sites within the Cannery Sub-watershed; nine parcels and five street segments (including a portion of Callander Avenue / SR108). Of the sites identified, the vacant Cannery parcel was selected as the primary opportunity location due to its large size (28 acres), downstream location, and high likelihood of redeveloping. Though the property is privately owned, it is a priority reinvestment site and the City and other stakeholders have expressed interest in its conversion to a mixed-use neighborhood.

Given the sub-watershed's characteristically Group A soils, the large parcel is a good candidate for stormwater treatment in bioretention zones, integrated into public space and/or new streets, followed by flood control within a multi-use detention basin, as proposed by the 2008 SDSMP. A challenge to consider at the Cannery parcel is that the underlying soil likely has contaminants associated with its former uses<sup>1</sup>, which may prohibit future stormwater facilities from allowing the infiltration of stormwater.

1. Phase I Environmental Site Assessment Report Sun Garden-Gangi Property; Riverbank, Stanislaus County, California, LFR Inc., 2007.



Figure 4–3 View of former Sun Garden Gangi Canning Company Site from Highway 108

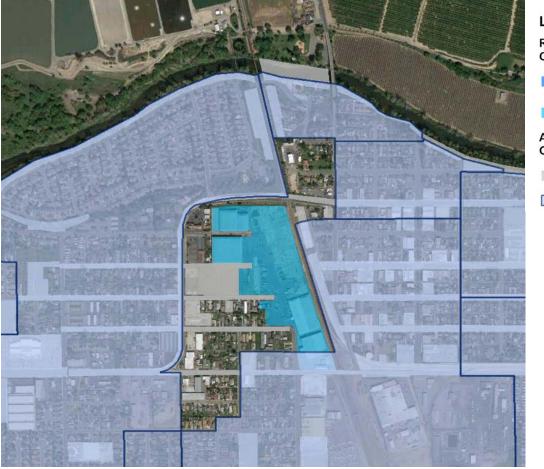


Figure 4–4 Selected Opportunity Site for Cannery Sub-watershed

#### Legend

#### Rationale for Preferred Opportunity Site Public Ownership Zoning Undeveloped / Underutilized Additional Feasible

#### Opportunity Sites

Unselected Opportunity Sites

Sub-watersheds

#### 4th Street Sub-watershed

This is the smallest of the prioritized sub-watersheds and accordingly had the fewest opportunity sites; seven parcels and two street segments. Of the opportunity sites identified, Hutcheson Park was selected as the most feasible. The site is ideally located at the downstream edge of the sub-watershed, adjacent to the main storm drain line and outfall. As the park is City-owned, no ownership barriers would inhibit re-purposing a portion of the park for stormwater treatment. The biggest challenge at this location is that stormwater would need to be diverted from the existing underground storm drain pipe and brought to the surface for treatment, which would require pumping. To mitigate the loss of recreational space, the project team would expand the park into the adjacent underutilized parking strip, since additional diagonal parking is available across High Street.



Figure 4–5 View of Hutcheson Park from corner of High Street & 4th Street



Figure 4-6 Selected Opportunity Site for 4th Street Sub-watershed

#### 6th Street Sub-watershed

Eight opportunity sites were initially identified within this sub-watershed, including five parcels and three street segments. Two opportunity sites were selected: the Cardozo Middle School property and the stretch of Riverside Drive, both of which are public land. Roughly half of the school site is programmed as open space / recreational, within which it would be technically straightforward to incorporate a stormwater facility with minimal effect to school operations or activities.

Though the school is located near the edge of the subwatershed, a small area north of it would not be located within the catchment area of a potential stormwater treatment project at the site. To manage runoff from this portion of the sub-watershed, Riverside Drive was selected as a second opportunity site. The street is located along the downstream edge of the sub-watershed along the bluff overlooking the river, and adjacent to the selected opportunity site for the 4th Street Sub-watershed (i.e. Hutcheson Park). The goal at this site would be to intercept and improve the quality of stormwater through a linear vegetated swale within the right-of-way between the street and the existing pathway.



Figure 4-7 View of Cardozo School

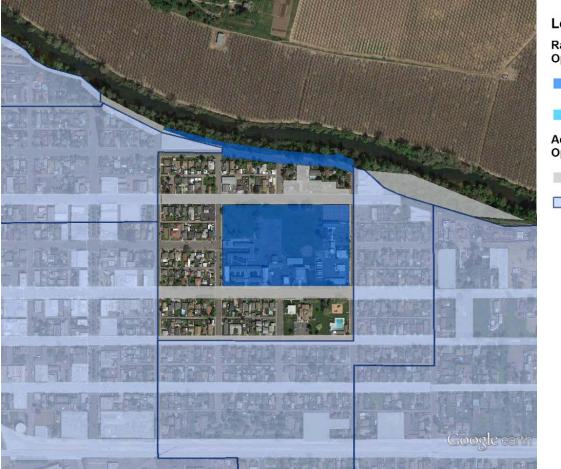


Figure 4–8 Selected Opportunity Sites for 6th Street Sub-watershed

#### Legend



#### 7th Street Sub-watershed (to basin)

About three-quarters of the 7th Street Sub-watershed runoff discharges to the vegetated First Street Basin before being pumped out to drain to the 7th Street outfall; the remaining area drains directly to this outfall through the storm drain system.

For the portion of the sub-watershed that drains to the First Street Basin, 48 opportunity sites were identified, including 44 parcels and four streets segments. Of these, the First Street Basin itself and two nearby parcels were selected as the most feasible project sites. The existing storm drain system already routes runoff to and from the basin, so additional improvements would only be necessary to increase the stormwater treatment capacity. A recent Technical Report on the basin (2013) noted several deficiencies with the basin's existing design and described proposed improvements. As the basin parcel is City-owned, a reconfiguration and optimization of the space is expected to be less complex than working with other identified sites that are privately held. Given the area's characteristically Group A soils, the preliminary project concept here would be to treat and infiltrate stormwater through a series of bioretention areas integrated into or around the basin.



Figure 4–9 View of First Street Basin Facing Cannery Site

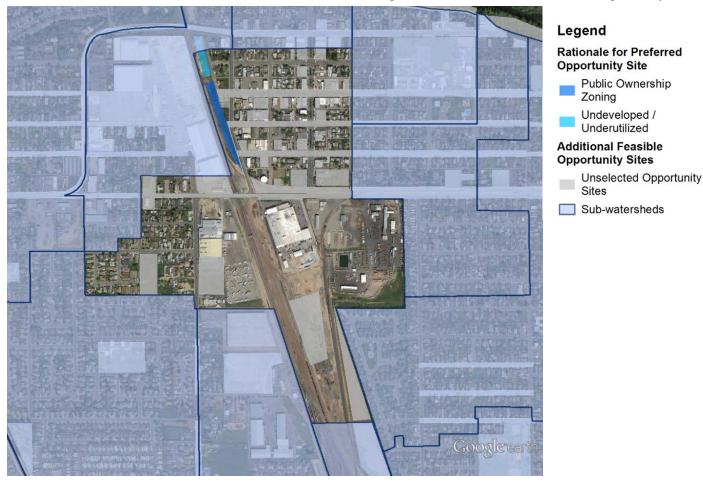


Figure 4–10 Selected Opportunity Sites for portion of 7th Street Sub-watershed to basin

#### 7th Street Sub-watershed (direct to outfall)

The portion of the 7th Street Sub-watershed that drains directly to the 7th Street outfall is more densely developed. The project team identified only eight opportunity sites, including three parcels and five streets segments. From a location and size perspective, the northernmost parcel - a vacant gas station - was identified as feasible; however, stakeholders voiced concerns regarding potential ownership barriers and the presence of contaminated soils. Capturing and treating the same quantity of stormwater further upstream would require multiple projects in parallel, which would likely be cost prohibitive. Therefore, no conceptual project was studied here.

Stakeholders voiced the inability to access the mainline for purposes of inspection and maintenance; ultimately the drainage infrastructure for this portion of the subwatershed will need to be redesigned in an update to the 2008 SDSMP. This reconfiguration can be an opportunity for the City to consider the incorporation of water quality treatment fixtures such as flow-through filters.



Figure 4–11 View of Gas Station from Highway 108

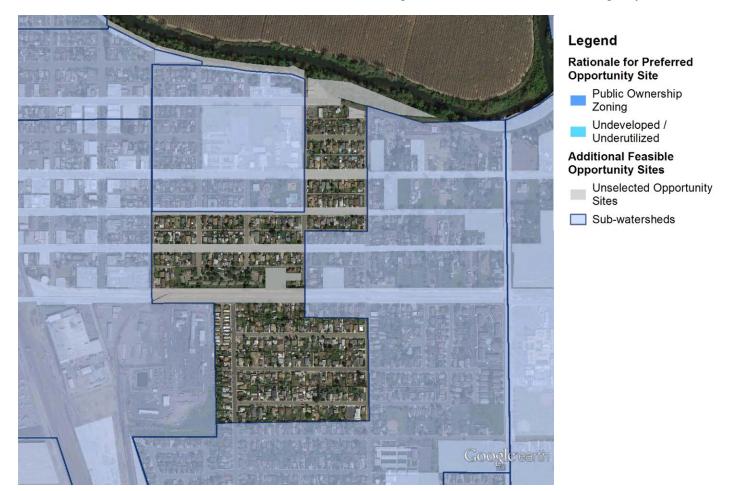


Figure 4–12 No Selected Opportunity Site for direct to outfall portion of 7th Street Sub-watershed

#### 8th Street Sub-watershed (to basin)

Approximately one-third of the 8th Street subwatershed drains to the vegetated Castleberg Park basin, and the remaining two-thirds drains directly to the 8th Street outfall.

For the portion of the sub-watershed that drains to Castleberg Park, five opportunity sites were identified; one parcel (the existing park) and four street segments, all of which are City-owned. Of these sites, the park was considered the most feasible because the exiting storm drain system already routes water to and from the basin. The park currently houses two ball parks, three small structures, and two parking lots, but a significant portion of the site's perimeter is unprogrammed.

Unlike the First Street Basin though, stormwater is routed beneath the park. Enhanced treatment via

surface bioretention would require rerouting the existing infrastructure and/or the addition of a pump. The project team ultimately decided against developing a conceptual project for the park in order to focus attention on the portion of the sub-watershed where redevelopment is more likely to occur, and that drains directly to the 8th Street outfall.



Figure 4–13 View of Castleberg Park facing south

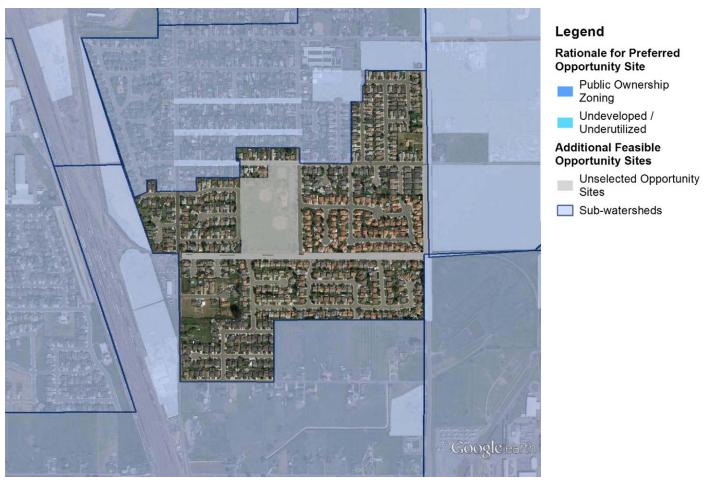


Figure 4–14 No Selected Opportunity Site for portion of 8th Street Sub-watershed to basin

#### 8th Street Sub-watershed (direct to outfall)

Initial screening of the portion of 8th Street that drains directly to the river outfall yielded 20 suitable sites, including 12 parcels and eight street segments. Of the parcels identified, all were private, undeveloped, residential lots but two: a largely undeveloped parcel belonging to the California Avenue Elementary School, and a large wooded bench along the Stanislaus River. The only location where a project could provide stormwater treatment to the entire sub-watershed is the benched area along the river. The site has a number of positive characteristics, including being publicly owned, large, flat, undeveloped, and at a lower elevation than the existing storm drain infrastructure. Challenges of the site are that it is located within the floodplain and riparian habitat may be present. Any improvements on the parcel may require land acquisition, additional permitting, or more onerous maintenance, all of which would add to the cost of the project. The project team believes the benefits of the site outweigh the challenges. The goal at this site would be an engineered marsh. If surge capacity is needed to manage the volume of stormwater reaching the marsh, an in-line subsurface storage element could be constructed along the 8th Street corridor.



Figure 4–15 View of Bench along Stanislaus River

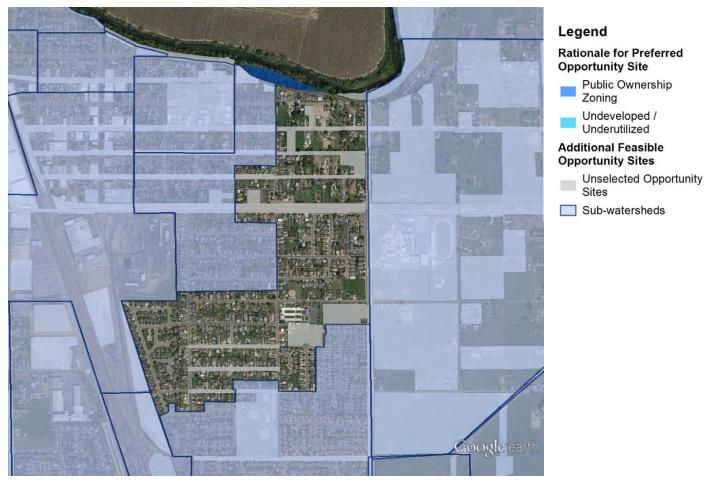


Figure 4–16 No Selected Opportunity Site for direct to outfall portion of 8th Street Sub-watershed

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## 5.0 PROJECT CONCEPTS

#### CONTENTS

WING STOP JUICE IT UP!

#### **CHAPTER 5: Project Concepts**

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Crossroads Retrofit, Riverbank AECOM, 2012

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## 5.1 Overview

The City of Riverbank's existing stormwater drainage infrastructure provides limited stormwater treatment. Chapters 3 of this report identified the sub-watersheds within Riverbank that have the greatest need, potential, and feasibility for developing and funding a SCM to treat stormwater in a manner consistent with an AC approach. Chapter 4 then identified six feasible locations within each sub-watershed for these AC projects to be located. This chapter describes conceptual level project designs for the six selected opportunity sites, based on performance criteria relevant to the treatment requirements of the 2013 NPDES General Permit for MS4s.

#### **Design Process**

Although LID is typically integrated from a sourcecontrol approach, this study considers the effectiveness of LID for treatment in a semi-centralized manner. As previously described, LID uses natural processes to enable filtration, biological uptake, and soil adsorption, thus reducing pollutant loads to downstream waterbodies. Beyond improving water quality, LID has many ancillary benefits such as water quantity control, habitat restoration and public health benefits.

Whether designed for on-site treatment of off-site mitigation, the general approach to design is the same. Accordingly, preliminary project concepts for each site were developed using the framework laid out in the Stanislaus County LID Manual<sup>1</sup> (Figure 5–1).

1. City of Riverbank. 2013 (January). Model Standards & Specifications for Low Impact Development Practices manual. Prepared by AECOM. Available at: http://www.stancounty.com/planning/cdbg/StanRST-Docs/Riverbank/MODEL%20LID%20 STANDARDS.pdf

#### Step 1: Site Assessment

Assess site-level existing conditions.

## Step 2: Assess and Define Drainage Management Area (DMA)

Review sub-watershed characteristics to determine how much of the sub-watershed will drain to, or can be feasibly routed to, the selected site.

#### **Step 3: Determine Water Quality Volume**

Select method for sizing treatment SCM using one of five methods specified by the General Permit:

- The volume of annual runoff based on unit basin storage water quality volume, to achieve 80% or more volume treatment by the method recommended in California Stormwater Quality Association's (CASQA) California Stormwater BMP Handbook (2003)<sup>1</sup>
- The 85th percentile 24-hour runoff event, from the formula recommended in Urban Runoff Quality Management, WEF Manual of Practice No. 23/ ASCE Manual of Practice No. 87<sup>2</sup>
- The runoff volume produced from a historical-record based reference 24-hour rainfall criterion for "treatment" that achieves similar pollutant reduction to the 85th percentile 24-hour runoff event
- The flow produced from a rain event equal to at least twice the 85th percentile hourly rainfall intensity
- The flow that will result in treatment of the same portion of runoff as treated using volume-sizing.

#### Step 4: Select and Design SCM technology

Select the most appropriate treatment technology and size it to manage the calculated water quality volume using the Stanislaus County LID Manual and other LID guides.

#### Step 5: Confirm Water Quality Benefit

Verify the performance objectives were met using EPA's SWMM and a locally representative, moderate, storm.

Figure 5–1 Process Used to Develop Preliminary Project Concepts

<sup>1.</sup> CASQA. 2003 (January). California Stormwater BMP Handbook. Available at: https://www.casqa.org/sites/default/files/BMPHandbooks/BMP\_NewDevRedev\_Complete.pdf.

<sup>2.</sup> Water Environment Federation and ASCE. 1998 (June). Urban Runoff Quality Management, WEF Manual of Practice No. 23/ ASCE Manual of Practice No. 87.

#### Step 1: Site Assessment

The project team conducted an initial assessment of each selected site, to evaluate the site's existing conditions. Using site visits, Google Earth, and desktop research, site assessments revealed potential constraints that would influence the site's performance under different design options. For each site, the project team reviewed the following components:

- drainage infrastructure
- topography
- · on-site utilities
- pervious hardscape
- impervious hardscape
- vegetation

## Step 2: Assess and Define the Drainage Management Area (DMA)

Second to existing and future land use, location was the next most important factor for selecting opportunity sites. In greenfield areas, stormwater treatment controls work best when planned from an upstream, source-control approach. In contrast, when trying to provide centralized stormwater treatment in already developed areas, the best project sites are located downstream. That is, in a developed sub-watershed with existing catch basins and pipes, an upstream project would only capture and treat a small portion of surface runoff. However, not all feasible sites are located in an outmost downstream location. For example, in the Cannery Sub-watershed, the proposed site will only capture water from the portion of the subwatershed south of SR108.

#### Step 3: Determine Water Quality Volume

Projects were designed to comply with the 2013 NPDES General Permit for small Phase II MS4s. The permit specifies that SCMs for stormwater treatment can be sized to either a flow-based or volume-based standard, or both. The project team choose to use a volume-based approach as it is thought to be more accurate for larger, AC projects.

The permit specifies three methods for volume-based compliance, of which the project team chose to use

the more conservative capture of the 85th percentile 24-hour runoff event (bullet 2 of Step 3 in Figure 5–1).

Using the recommended CASQA Basin Sizer, the project team calculated the depths corresponding to the selected 85th percentile 24-hr storm event. These depths, also known as unit basin storage volumes, were calculated using sub-watershed specific impervious cover (Step 2), a conservative drawdown time of 48 hours, and data from a locally representative storm (Modesto 2 rain gauge). Unit Basin Storage volume was then multiplied by the DMA (Step 2) to arrive at the water quality volume that requires capture and treatment. See Appendix A.6 for detailed sizing information.

#### Step 4: Select and Design SCM facility

The project team then used information gathered in Step 1 and the LID selection matrix, as adapted from the Stanislaus County LID Manual (Figure 5–2) to identify the most appropriate SCM approach for each site.

Above all, the SCMs were designed with the goal of treating stormwater to the volume specified in Step 3 to improve the quality of water reaching the Stanislaus river. When possible, the team also designed to: 1) reduce the quantity of stormwater reaching the river / maximize groundwater recharge, and 2) reduce the peak flow of water through retention or detention. These and other ancillary benefits are summarized in Figure 5-3.

Appendix A.7 includes a detailed summary of each project's elements, quantities, footprints, etc., along with a glossary of helpful design terminology.

#### **Step 5: Confirm Water Quality Benefit**

EPA's SWMM was used to verify project performance. The locally representative storm was a 2-year, 24-hour storm, measured from Modesto, with a total rainfall depth of 1.2in modelled with a SCS Type I rainfall distribution. In some cases, the project's modelled water quality benefit exceeded the water quality volume required by the permit. Due to the many builtin assumptions associated with the early stages of design, the projects are not considered over-sized, so much as flexible to potential challenges/limitations that may arise in later stages of design.

Constraint	Underground Infiltration	Bioretention Area	Vegetated Swale	Filter Strip	Vegetated Basin	Constructed Wetland	Permeable Pavement	Rainwater Harvesting	Green Roof
Located in floodplain?									
Less than 10- foot separation to groundwater table?		With liner and underdrain	With liner		With liner		With liner & underdrain (provides no treatment)		
Sited on steep slope (5-15%)?		If terraced	lf installed along contour						
Sited on very steep slope (>15%)?									
Soil type C or D?		With underdrain					With underdrain (provides no treatment)		
loot oopulation	With rock well	With underdrain or rock well					With underdrain or rock well		
Less than 10- foot separation to thick (>4' ) hardpan layer?		With underdrain					With underdrain (provides no treatment)		
Limited space for BMP facilities?			With adequate length						

#### Figure 5–2 LID technology Selection Matrix

The table is intended to provide a quick and convenient method of identifying which LID technologies are most appropriate for use on a given site. The left-hand column contains a list of questions that identify a possible site constraint. For any question answered "yes" the project should consider the LID technologies marked with a green box, with any additional requirements for using a LID listed within the green box.

- Flow Attenuation LID can be very effective at mitigating flooding and erosion issues. Stormwater volume can be reduced by capturing runoff in retention systems (which can drain by infiltration), thus lowering flowrate and velocity.
- Groundwater Recharge By increasing pervious land area and managing the runoff from impervious surfaces, LID helps restore water to the aquifer through infiltration.
- **Hydromodification** The 2013 General Permit notes that future revisions to the permit will incorporate runoff retention and hydromodification control criteria keyed to watershed processes, in order to protect and restore watersheds.
- **Public Health** Whether replacing turf or impervious surface, adding native vegetation provides air quality improvements and reduces urban heat island effect.
- Habitat Restoration In addition to their hydrologic goals, many LID SCMs can be designed to provide desirable habitat.
- Aesthetic Improvements Landscapebased stormwater management facilities and preservation of natural areas offer development sites unique opportunities to create an appealing character.
- Community Infrastructure Cost Reductions - Widespread use of LID can serve a community by helping to reduce costs, such as storm drain upsizing, erosion maintenance, and street repairs.

Figure 5–3 Anciliary Benefits of SCM Designs

#### **Construction Cost Estimates**

Preliminary order-of-magnitude construction cost estimates were developed for each project concept (Figure 5–4) based on anticipated project elements and their associated construction costs (Table 5–1). Operations and Maintenance (O&M) were not considered in the cost of the projects, but will be required for the lifetime of the SCMs.

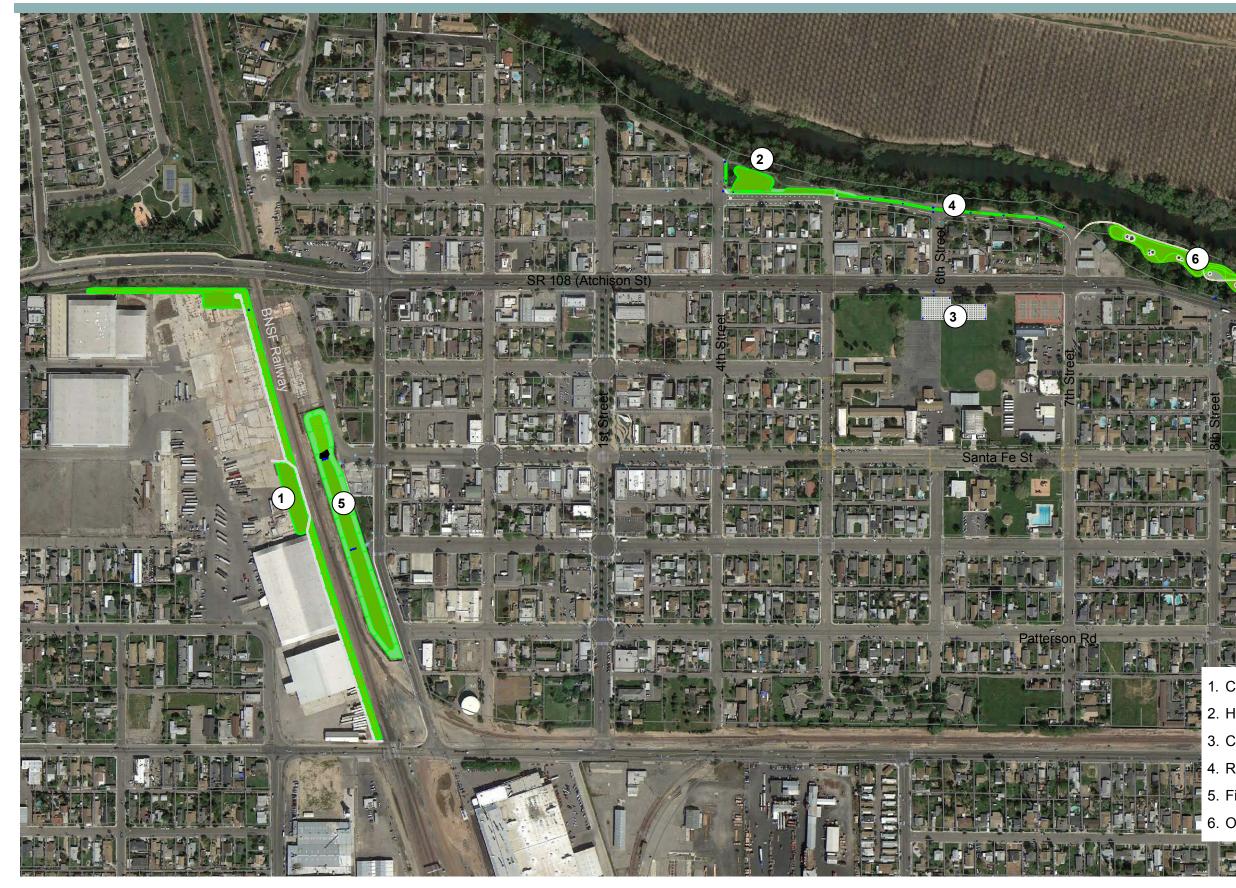
Construction cost estimates are considered AACE Level Class 5, based on the lowest level of project definition and design. These cost estimates are to be used only as a general guideline for more specific and detailed studies. Estimates have been prepared using accepted practices and represent potential construction costs based on the preliminary conceptualization of each project. Actual construction costs will vary depending on design development, labor, materials, equipment, market conditions, and other factors that may affect final bid price. Guidance on how to cover these project costs is presented in Chapter 6.

Project Site	Total Construction Cost (\$) <sup>1</sup>
Cannery Site	\$3.3 million
Hutcheson Park	\$1.1 million
Cardozo School	\$1.3 million
Riverside Drive	\$1.1 million
First Street Basin	\$2.2 million
Riverside Open Space	\$4.0 million
Total	\$13.4 million

Table 5–1 Project Cost Summary Table

1. Itemized project cost estimates can be found in Appendix A.8.

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### ALTERNATIVE COMPLIANCE PROJECT CONCEPTS

LOW IMPACT DEVELOPMENT ALTERNATIVE COMPLIANCE STUDY THE CITY OF RIVERBANK, CA

- 1. Cannery Site Vegetated Buffer
- 2. Hutcheson Park Bioretention
- 3. Cardozo School Infiltration Gallery
- 4. Riverside Drive Green Street
- 5. First Street Basin Treatment Improvements

NORTH

6. Open Space Treatment Marsh

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## 5.2 Project Descriptions

#### **Cannery Sub-watershed**

Total Sub-Watershed Area: 82.8 acres

Project Site: Former Cannery parcel

Project Footprint: 1.6 acres

Project Drainage Management Area: 70.3 acres

Water Quality Volume: 2.9 acre-feet

Construction Cost Estimate: \$3.3 million

**Objective:** Project seeks to capture, retain, and provide treatment of stormwater from the Cannery Sub-watershed. The project doubles as a green corridor that will increase bicycle/pedestrian connectivity within the City of Riverbank and serve the

site's future occupants as a noise/pollution barrier to SR108 and the BNSF Railway.

**Project Description:** Two linear bioretention cells will run along the north and eastern edges of the site. The passage of stormwater into the facility will depend on the site's future grading/development schema, but, once in the facility, stormwater will be conveyed down a gradual slope towards the northeastern corner of the site. As stormwater travels through the tiered bioretention cells, it will receive treatment before being collected in an underlying perforated pipe or, pending the condition of the existing subgrade, potentially encouraged to infiltrate. Discharge of treated stormwater from the facility will depend on the City's evolving plans to disconnect this sub-watershed from the City's WWTP.



Figure 5–5 Cannery Sub-watershed Project Site

**Operations and Maintenance:** The swale should be inspected post-construction and semi-annually to ensure that it is draining properly. Typical problems that may need to be addressed include excess accumulation of debris and litter, erosion of slopes, damage to vegetation, channelization of flow into and within the swale, and the accumulation of sediment.

Additional Considerations: The fate of stormwater captured by this facility is undefined. A potential destination is the property north of the existing First Street Basin, although further development of this idea should start with an investigation of the implications of crossing the BSNF railway and the planned vehicular underpass at Santa Fe Street. An additional possibility would be to route treated stormwater north of SR108 to a new detention basin (as proposed in the 2008 SDSMP) and, most likely, a new river outfall.

An additional unresolved issue is that this project concept does not propose to capture or treat stormwater from north of SR108, where the presence/ routing of existing drainage infrastructure is unclear. Accordingly, if the City goes forward with the planned disconnection of the Cannery Sub-watershed from the WWTP, an additional project would be required to capture and treat runoff from this area.

Ultimately, the fact that this facility is located on a sizable brownfield property makes it largely abstract. For example, depending upon the site's future development plans and soil conditions, the footprint of linear bioretention could morph into a central multi-use park or an underground infiltration gallery.

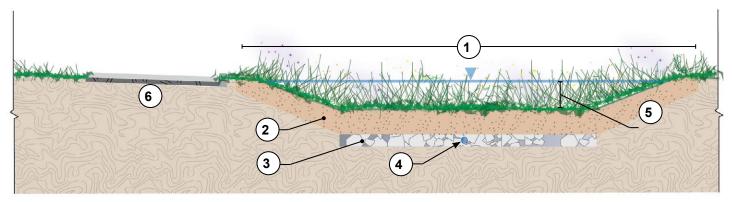
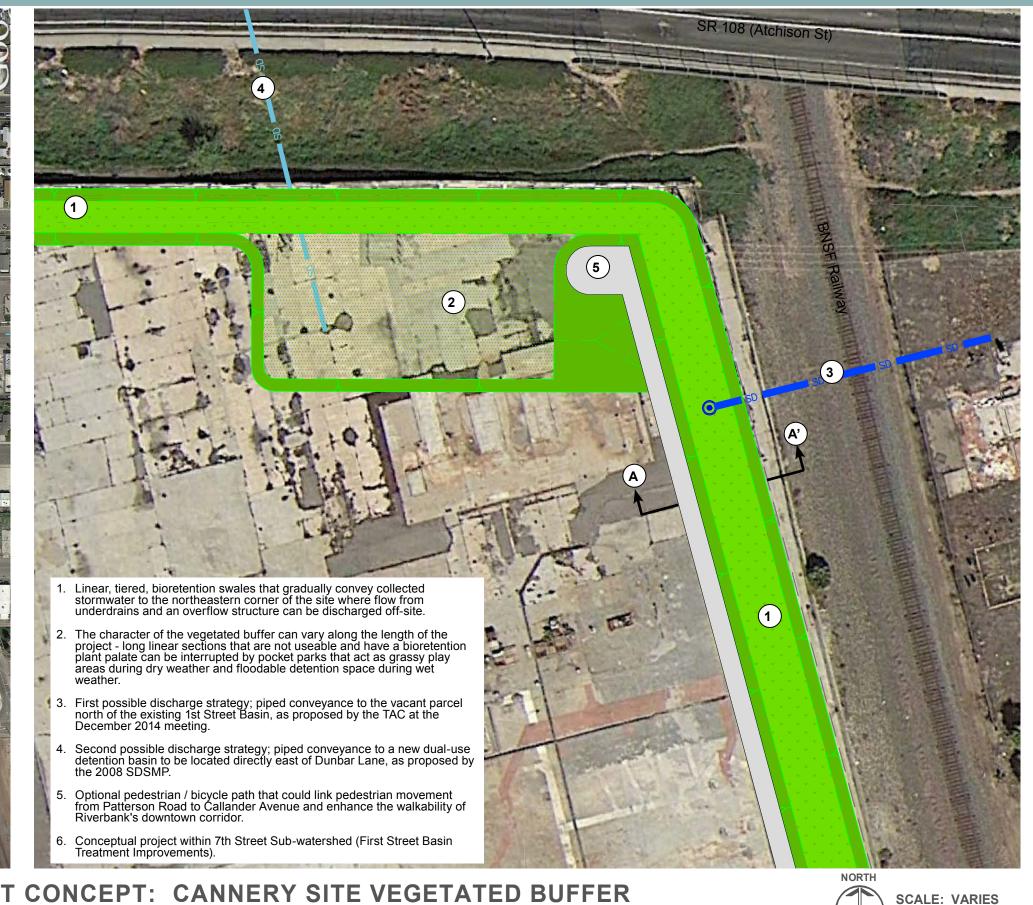


Figure 5-6 Proposed Section A-A'

- One of two long, tiered, bioretention swales with average widths of 30ft and 3:1 side slopes to yield a total ponding footprint of 68,750sf; basins are lined with 2in shredded hardwood mulch and filled with a variety of native plants species that can tolerate both dry soils and periodic inundation.
- 2. 18in amended soil layer to enhance treatment and allow ponded surface water to drain from swale with a minimum 4in/hr infiltration rate.
- Subsurface drainage layer composed of 3in of No. 9 drainage rock underlain with 9in of Class 1 Type A drain rock to further enhance treatment and provide an additional barrier to the existing sub-grade.
- 4. 4in perforated underdrain pipe runs length of both bioretention swales to collect and convey treated stormwater to an off-site detention basin.
- 5. Maximum 9in ponding depth with corresponding infiltration time of 2.5hrs; below the ponding depth, the basins are planted with hardier plants that can withstand periodic standing or flowing water.
- 6. Optional pedestrian/bicycle path that would link pedestrian movement from Patterson Road to Callander Avenue and enhance the walkability of Riverbank's downtown corridor.





DATE: 1/29/2015



## **PROJECT CONCEPT: CANNERY SITE VEGETATED BUFFER**

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Figure 5–8 Existing Conditions at Project Location Facing South (Left) and East (Right)



Figure 5–9 Project Precedent - Linear Bioretention in Mixed-use Development (Ladera Ranch, CA)



Figure 5–10 Project Precedent - Linear Bioretention Accompanied with Pedestrian/Bike Pathway (Southport Broadwater Parklands, Australia)

#### 4th Street Sub-watershed

Total Sub-Watershed Area: 28.8 acres

Project Site: Hutcheson Park

Project Footprint: 0.4 acres

Project Drainage Management Area: 28.8 acres

Water Quality Volume: 0.87 acre-feet

Construction Cost Estimate: \$1.1 million

**Objective:** Project seeks to capture, retain/infiltrate, and provide treatment of stormwater from the entire 4th Street Sub-watershed, while enhancing the existing landscape and functionality of Hutcheson Park.

Project Description: Stormwater is collected through existing sub-surface drainage infrastructure before being diverted and pumped into the northwest corner of Hutcheson Park. Stormwater will then be conveyed through two linear bioretention swales that will run at a gradual slope along the western and southern edges of the park. To avoid encroaching on the existing recreational space, the southern swale will replace the existing 18' diagonal parking strip along Riverside Drive. Within the swales, stormwater will receive treatment and, depending on the condition of underlying soils, will be encouraged to infiltrate. Only during large storm events will stormwater overtop the swales via reinforced outlets and flow into the interior of the park, where it will temporarily pond-up, drain through amended planting soil, collect in perforated underdrain pipes, and ultimately be conveyed to the existing 4th Street outfall.

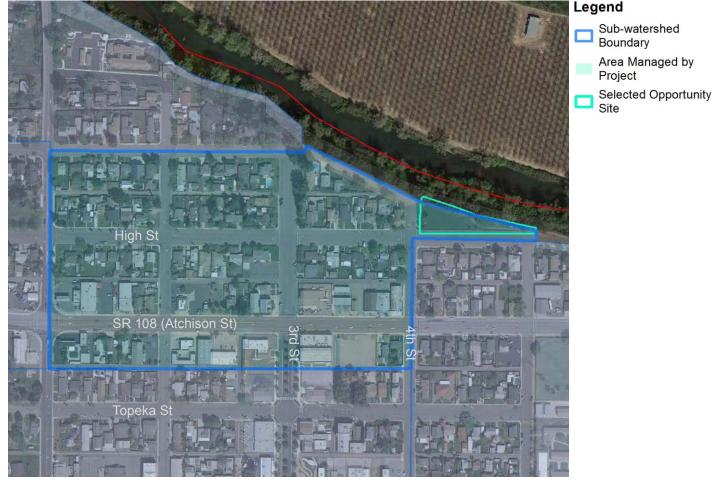


Figure 5–11 4th Street Sub-watershed Project Site





Figure 5–12 Existing Conditions at Project Location Facing Northeast (Left) and East (Right)



Figure 5–13 Project Precedent - Linear Vegetated Swale Encircling a Park



Figure 5–14 Project Precedent - Vegetated Swale with Concrete Inlet to Capture Drainage from Adjacent Roads

**Operations and Maintenance:** The swale should be inspected post-construction and semi-annually to ensure that it is draining properly. Typical problems that may need to be addressed are excess accumulation of debris and litter, erosion of slopes, damage to vegetation, channelization of flow into and within the swale, and the accumulation of sediment. The underdrains and sub-surface hydraulic connection also need to be flushed out on a biannual basis. Finally, the pump will require periodic inspection and maintenance, as specified by the manufacturer. Additional Considerations: The City of Riverbank already has several parks that double as retention basins. This project concept enhances this idea by providing additional treatment beyond sedimentation. Further investigation of underlying soils and existing utilities within the park would need to be completed before this conceptual design is carried forward. Another consideration is the potential for public opposition to the removal of adjacent parking spaces. If such is the case, a potential solution would be to replace these spaces with parallel parking on the opposing side of High Street.

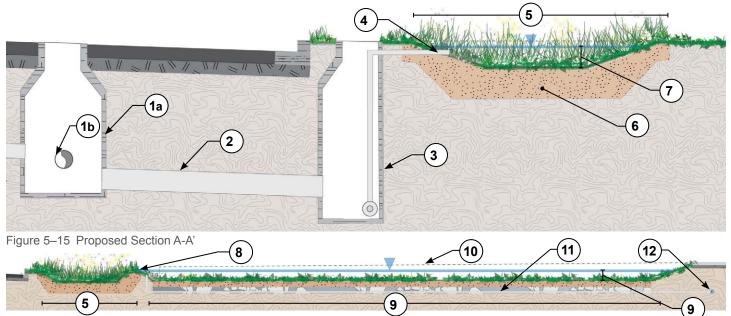
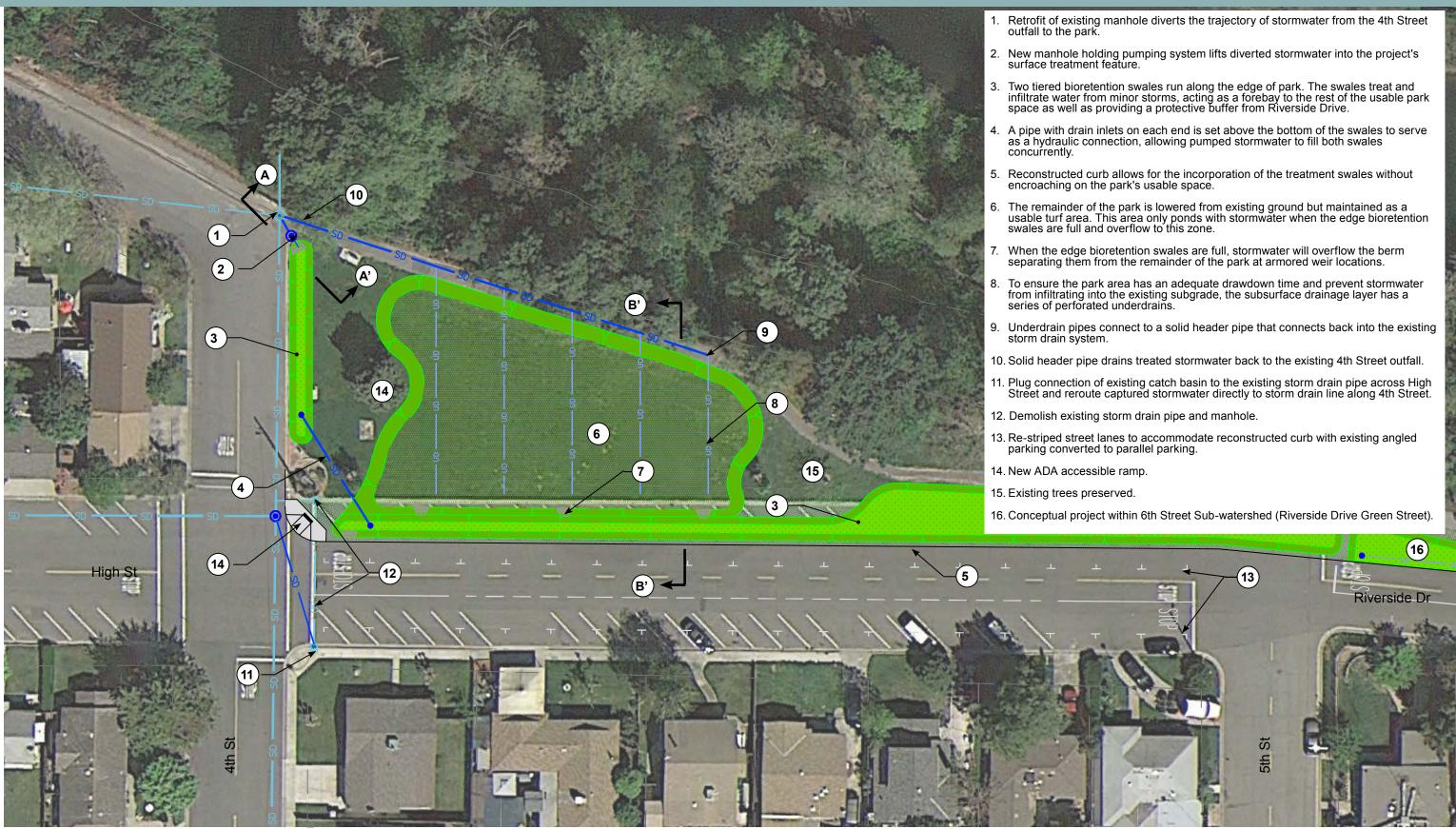


Figure 5–16 Proposed Section B-B'

- Retrofit of existing manhole to redirect stormwater from the existing storm drain line to a low-flow bypass pipe that will route stormwater to the park (1a); During large storm events water will exit out the existing outfall pipe to the 4th Street Outfall (1b).
- 12in low-flow bypass pipe to route stormwater from outfall toward the park.
- 3. New manhole holding pumping system to lift stormwater into the park's surface treatment feature.
- 4. Outlet to the surface treatment feature armoured with stones to diffuse energy and protect against erosion.
- 5. Two long, linear, bioretention swales with widths of 10ft and 3:1 side slopes to yield a total ponding footprint of 5,875sf; basins lined with 2in shredded hardwood mulch; swales act as a forebay to keep minor stormwater from entering the usable park space as well as provide a protective safety buffer to the street.
- 18in amended soil layer to enhance treatment and allow ponded surface water to drain from swale into existing subgrade with a minimum 4in/hr infiltration rate.

- Maximum 6in ponding depth within linear swales with corresponding infiltration time of 1.7hrs.
- Berm / Armoured weir locations will allow stormwater from large events to safely overflow from bioretention swales into the remainder of the park.
- Remainder of the park lowered from existing ground level (#10) but maintained as a usable turf area; with maximum 1ft ponding depth during large storm events.
- 11. Subsurface drainage layer composed of 3in of No. 9 drainage rock underlain with 9in of Class 1 Type A drain rock and a series of 4in perforated underdrain pipes to ensure stormwater ponded within park area drains in under 3.2hrs.
- 12. Underdrain pipes connect to a solid 8in header pipe that connects back into the existing storm drain system and drains water to the 4th Street outfall.





## **PROJECT CONCEPT: HUTCHESON PARK BIORETENTION**

LOW IMPACT DEVELOPMENT ALTERNATIVE COMPLIANCE STUDY THE CITY OF RIVERBANK, CA



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#### 6th Street Sub-watershed

Total Sub-Watershed Area: 47 acres

Project Site: Cardozo School

Project Footprint: 0.5 acres

Project Drainage Management Area: 36.2 acres

Water Quality Volume: 1.01 acre-feet

Construction Cost Estimate: \$1.3 million

**Objective:** Project seeks to capture, detain, treat, and infiltrate stormwater from the southern portion of the 6th Street Sub-watershed, without affecting the recreational space available at Cardozo School.

**Project Description:** The project is located beneath existing open space at Cardozo School. Stormwater is routed into the project through an existing catch basin on SR108. The catch basin is deepened to direct water into a sub-surface infiltration chamber composed of modular blocks or tubes that are easy to construct and maintain. Stormwater is retained within the tank before passing through the its pervious bottom, where it receives further treatment by filtrating through an amended soil layer, and eventually into the site's existing sub-surface soils. During large storm events, when the chamber has reached its capacity, stormwater will be redirected away from the school via an existing pipe leading to the existing 6th Street outfall.



Figure 5–18 6th Street Sub-watershed Project Site

**Operations and Maintenance:** The catch basin / diversion structures should be inspected postconstruction and semi-annually for sediment build-up or structural damage. Maintenance within the chamber would typically include clearing debris or accumulated sediment. The protective geotextile membrane would likely need to be periodically inspected/replaced, as specified by the manufacturer. Ground above the chamber should be mowed and maintained in accordance with the rest of the open/recreational space at the school. Additional Considerations: For any project located at a school or other civic space, it is important to include the associated governing body throughout the entire process - from early planning through construction - to ensure the facility does not interfere with future programmatic plans/opportunities for the space. As the focus of this project is infiltration, to ensure feasibility, a detailed characterization of underlying soils would need to be completed in the early planning stages. Finally, the depth to the base of the system and backfill/protection material will vary with the type of storage unit selected. Thus, the nuances of the site should be carefully considered when selecting the appropriate type of storage unit.

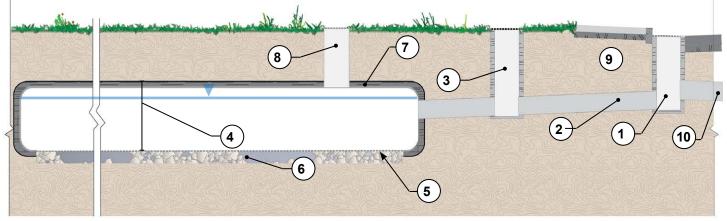


Figure 5–19 Proposed Section A-A'

- Retrofit of existing catch basin to redirect stormwater from the existing storm drain line to a bypass pipe that would route stormwater to the infiltration chamber.
- 2. New 12in bypass pipe with 2 degree slope to gravity drain stormwater into the infiltration chamber.
- 3. New manhole for ease of maintenance of the new sub-surface drainage infrastructure.
- 20,000sf x 1.5ft underground infiltration chamber (subsurface treatment feature) receives and stores up to 34,700cf of diverted stormwater, allowing it to gradually infiltrate and recharge groundwater.
- 5. Pervious bottom of infiltration chamber.

- 6. Subsurface drainage layer composed of 6in of No. 9 drainage rock to prevent migration of existing subgrade into the infiltration chamber and enhance treatment.
- 7. Geotextile membrane to prevent 3ft of overlying subgrade from migrating down and clogging the infiltration chamber.
- 8. Vertical perforated inspection well with removable cap to monitor infiltration chamber for proper function.
- 9. Existing pedestrian sidewalk along Atchinson Street that is separated from the school by a chain-link fence.
- During consecutive and/or large storm events, stormwater would overflow through existing 1ft stormdrain pipe that runs north beneath 6th Street to the existing 6th Street outfall.



#### AECOM 300 California Street San Francisco CA 94104

## **PROJECT CONCEPT: CARDOZO SCHOOL INFILTRATION GALLERY**

LOW IMPACT DEVELOPMENT ALTERNATIVE COMPLIANCE STUDY THE CITY OF RIVERBANK, CA



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Figure 5–21 Existing Conditions at Project Location Facing Southeast (Left) and South (Right)



Figure 5–22 Project Precedent - Underground Infiltration Modules with Gravel Overlay



Figure 5–23 Project Precedent - Underground Infiltration Gallery with Access Ports (Las Vegas, NV)

#### 6th Street Sub-watershed

Total Sub-Watershed Area: 47 acres

Project Site: Riverside Drive

Project Footprint: 0.2 acres

Project Drainage Management Area: 10.6 acres

Water Quality Volume: 0.34 acre-feet

Construction Cost Estimate: \$1.1 million

**Objective:** Project seeks to capture, retain, and provide treatment of stormwater from the northern half of the 6th Street Sub-watershed, while enhancing the safety and aesthetic experience for pedestrians that use the existing 'Riverside' pathway.

Project Description: Excess width of Riverside Drive would be replaced with a linear bioretention swale that will run from 7th Street to 5th Street, where it will link up to the project concept proposed at Hutcheson Park. To direct stormwater collected in existing stormwater infrastructure into the facility, a new manhole with accompanying pump is proposed at the intersection of 5th Street and Riverside Drive. Other gravity-based solutions and more complex pumping scenarios were investigated and tested, but the project team ultimately determined that the proposed pump, although not ideal, is the most appropriate solution. All remaining overland flow will enter the swale via a series of reinforced curb cuts. Stormwater receives treatment by percolating through grassy vegetation and amended planting soil before collecting in an underdrain that discharges to the existing 6th Street outfall.



Figure 5–24 6th Street Sub-watershed Project Site





Figure 5–25 Existing Conditions at Project Location Facing East (left) and West (Right)



Figure 5–26 Project Precedent - Vegetated Swale with Concrete Inlet to Capture Drainage from Adjacent Road (High Point Seattle, WA)



Figure 5–27 Project Precedent - Long Linear Vegetated Swale (Southport Broadwater Parklands, Australia)

**Operations and Maintenance:** The swale should be inspected post-construction and semi-annually to confirm that it is draining properly. Typical problems that may need to be managed include excess accumulation of debris and litter, erosion of slopes, damage to vegetation, channelization of flow into and within the swale, and the accumulation of sediment. The underdrains and sub-surface hydraulic connection will need to be flushed out on a biannual basis. The pump will require periodic inspection and maintenance, as specified by the manufacturer. Additional Considerations: The cost and maintenance associated with a pump is the largest barrier to this project concept. Generally speaking, green streets SCMs work best in concert with other green streets; a standalone green street project is not ideal. Another potential challenge for this project concept is the decreased width of Riverside Drive which, despite the swale doubling as a buffer to the pathway, has the potential to decrease pedestrian safety.

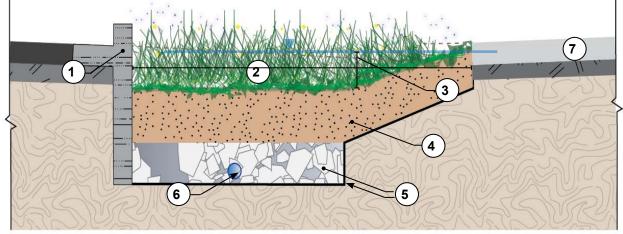
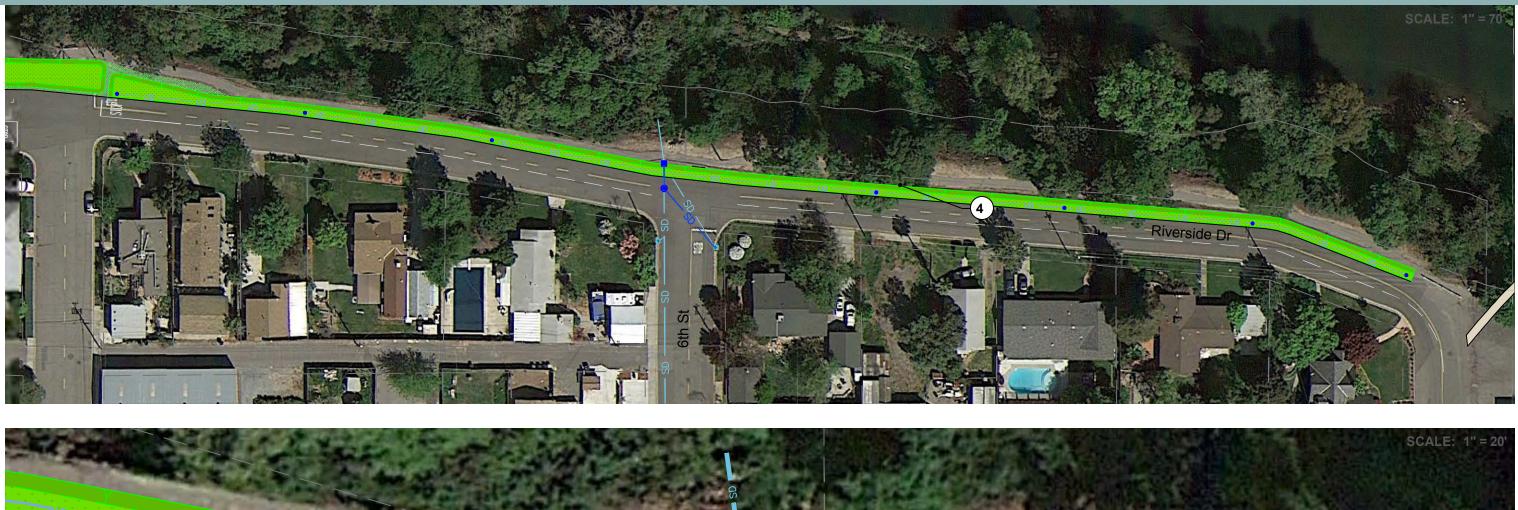
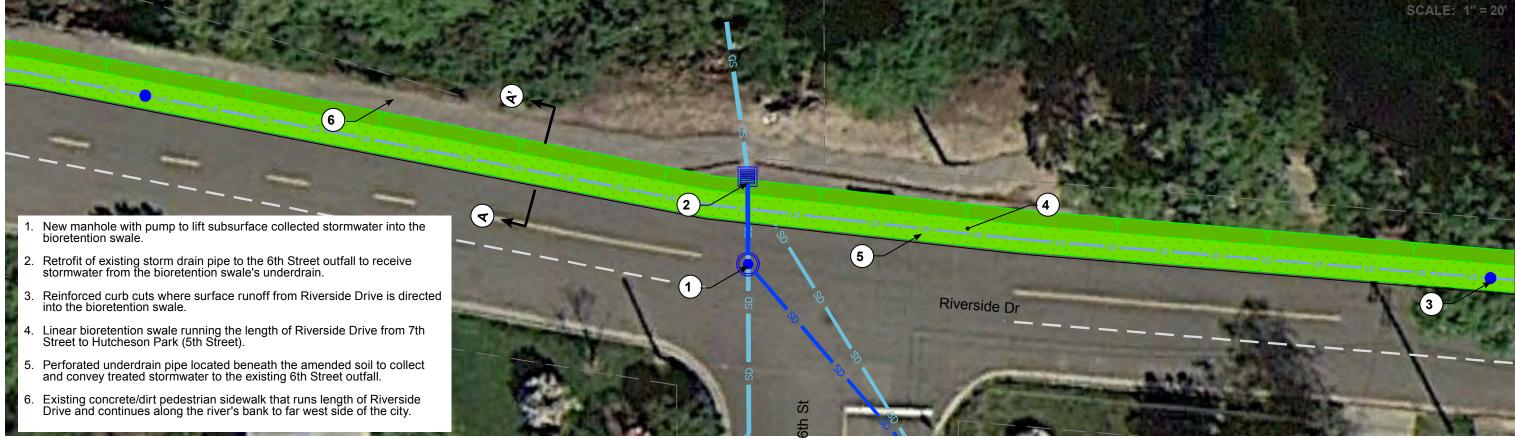


Figure 5–28 Proposed Section A-A'

- 990ft new concrete retaining wall and curb to run the length of the project; every 140ft curb cuts allow surface runoff from Riverside Drive to enter the new surface treatment feature.
- One long, linear, bioretention swale with 8.5 width and 3:1 side slopes up to 8,685sf ponding footprint; swale is lined with 2" shredded hardwood mulch and filled with a variety of native plants species that can tolerate both dry soils and periodic inundation.
- Maximum ponding depth 1ft above bottom of swale with corresponding surface water infiltration time of 3.7hrs; beyond 1ft of ponding, the retaining wall forces stormwater to spill over existing sidewalk into Stanislaus River (i.e. not onto Riverside Drive).
- 12in amended soil layer on top of existing subgrade to enhance treatment and allow ponded surface water to drain from the swale with a minimum 4in/hr infiltration rate.
- Subsurface drainage layer composed of 3in of No. 9 drainage rock underlain with 6in of Class 1 Type A drain rock; impermeable liner prevents stormwater from infiltrating into the river's vulnerable bank.
- 990 ft 4in perforated underdrain pipe runs length of bioretention swale to collect and convey treated stormwater to the existing 6th Street Outfall.
- 7. Existing concrete/dirt pedestrian sidewalk that runs length of Riverside Drive and continues along River's bank to far west side of the city.







## PROJECT CONCEPT: RIVERSIDE DRIVE GREEN STREET

LOW IMPACT DEVELOPMENT ALTERNATIVE COMPLIANCE STUDY THE CITY OF RIVERBANK, CA



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#### 7th Street Sub-watershed

Total Sub-Watershed Area: 258 acres

Project Site: First Street Basin

Project Footprint: 1.4 acres

Project Drainage Management Area: 194 acres

Water Quality Volume: 6.17 acre-feet

Construction Cost Estimate: \$2.2 million

**Objective:** Project seeks to enhance the functionality of the existing First Street Basin through the creation of a deepened forebay and amended soil/planting scheme, with the possibility of opening up the southern portion of the basin to double as a public park.

Project Description: Stormwater is routed into the retention basin using existing infrastructure and is accessible from the existing pump. Stormwater will enter the detention basin, be directed north into a deepened vegetated forebay, temporarily pond, and then infiltrate into the existing subgrade. This process will not only increase the lifetime of the basin and enhance treatment, but will also promote groundwater recharge. Only during large storm events will water overtop the forebay and spill into the rest of the basin, where it will then infiltrate through amended planting soil. Stormwater will be allowed to pond to several feet above existing grade before entering into overflow structures that drain to the basin's existing pump station. From the pump station, stormwater is discharged to the existing 7th Street outfall.

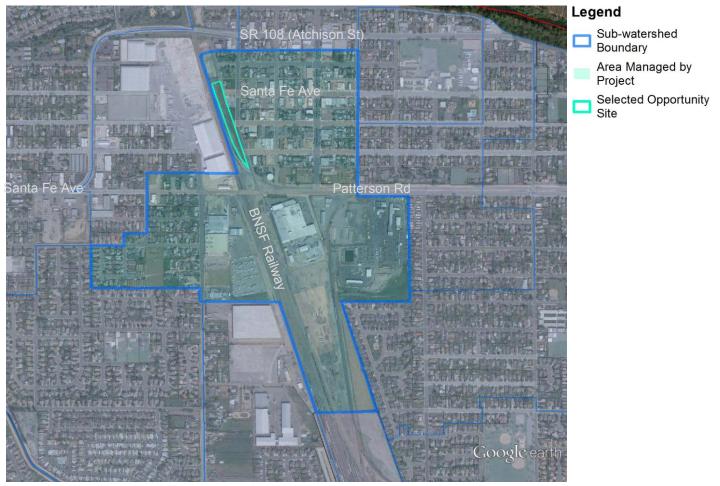


Figure 5–30 7th Street Sub-watershed Project Site

**Operations and Maintenance:** The forebay should be inspected post-construction and semi-annually to ensure that it is draining properly. Typical management needs include excess accumulation of debris and litter, erosion of slopes, damage to vegetation, channelization of flow into and within the forebay, and the accumulation of sediment. The vegetated portion of the basin will need to be periodically mowed (depending on plant selection palate) and should be inspected annually to ensure the overflow drains are kept clear and free of debris. The underdrains and sub-surface hydraulic connection will need to be flushed out on a biannual basis. The existing pump will require periodic inspection and maintenance would depend on the type of device installed. Additional Considerations: In the past, the First Street Basin pump has been manually turned on and off. In accordance with the improvements proposed in the 2008 SDSMP and by the TAC, the project team encourages synchronization/activation of the pump with the proposed overflow drains. Depending on the quality of underlying soils, dry wells may need to be added beneath the forebay to meet desired infiltration levels. The project team also suggests taking down the existing perimeter fence so that, similar to Castleberg Park, the southern end of the basin could double as a public recreational area.

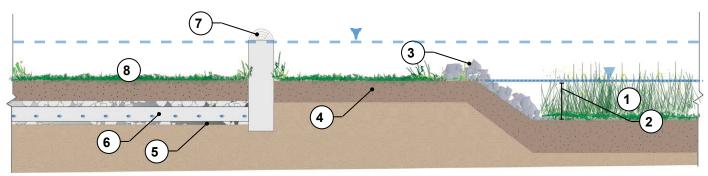
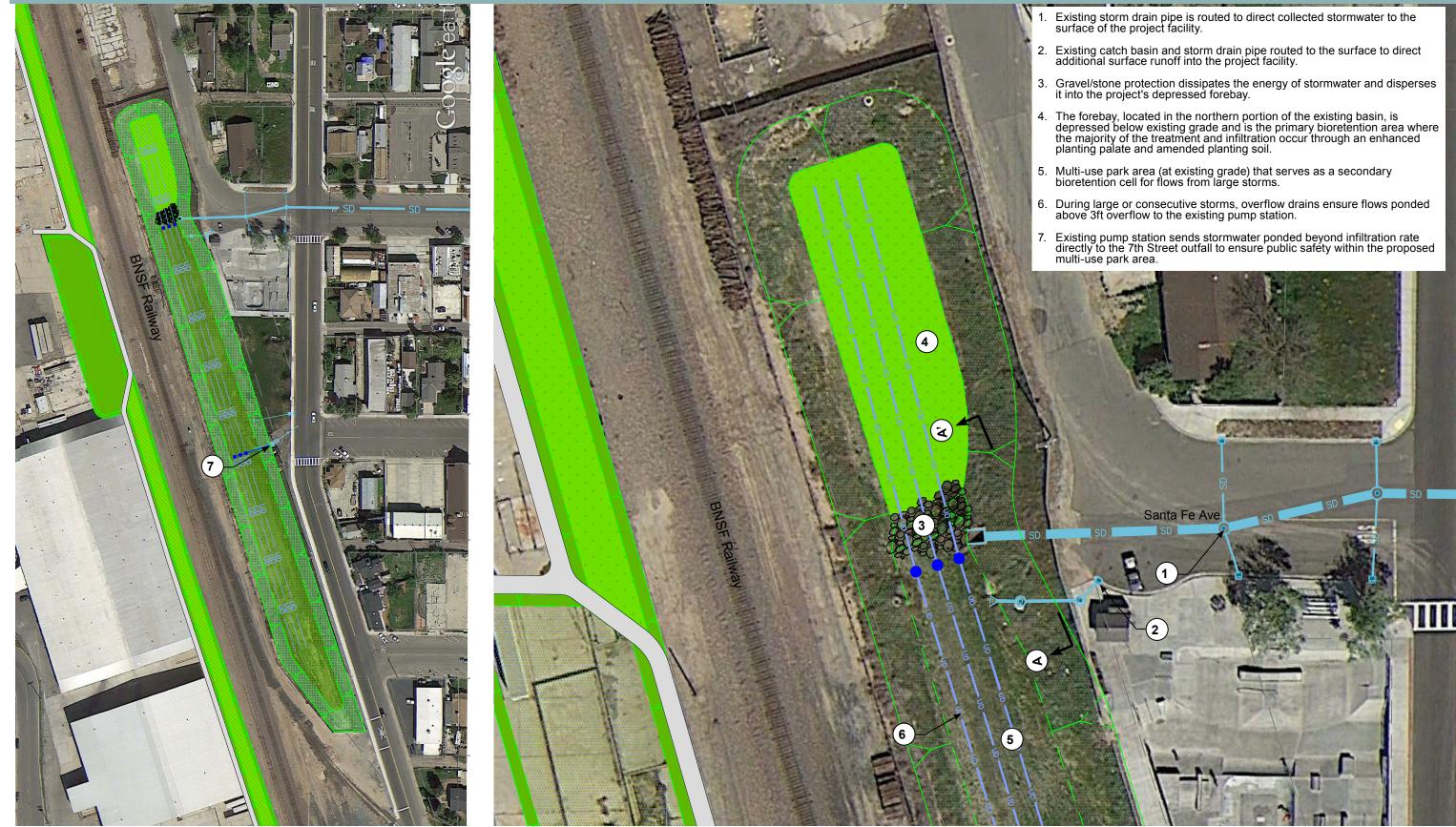


Figure 5-31 Proposed Section A-A'

- 1. Vegetated forebay is depressed 2ft below existing grade with 3:1 side slopes up to 11,300sf ponding footprint; lined with 2in shredded hardwood mulch and filled with a variety of native plants species that can tolerate both dry soils and periodic inundation.
- Maximum ponding depth 5.2ft above bottom of forebay with corresponding surface water infiltration time of 19hrs; below ponding depth the basin will be planted with hardy plants that can withstand periodic standing and/or flowing water.
- Structural barrier to forebay where existing storm drain infrastructure enters basin; stormwater feeds into forebay for treatment and infiltration; only during large storm events will water overtop the barrier to flow into multi-use park area (#8).
- 18in amended soil layer on top of existing subgrade to enhance treatment and allow ponded surface water to drain from the basin with a minimum 4in/hr infiltration rate.
- 5. Subsurface drainage layer composed of 3in of No. 9 drainage rock underlain with 1ft of Class 1 Type A drain rock.

- 6. One of three 800ft perforated 10in underdrain pipes that runs north to south beneath bottom of multi-use park area (#8) to collect and send treated water out to the existing 7th Street outfall.
- One of three overflow drain structures; during/after large storms, stormwater ponded above 3.2ft bypasses treatment and is sent directly to 7th Street Outfall (via existing pump and storm drain pipes).
- Multi-use park area with base at existing grade and 3:1 slopes up to 50,650sf ponding footprint; during large storm events, stormwater that overflows from the forebay, will enter park and receive treatment (up to 3.2ft ponding) before being carried to the existing pump station via perforated underdrain pipes.





## **PROJECT CONCEPT: 1ST STREET BASIN TREATMENT IMPROVEMENTS**

LOW IMPACT DEVELOPMENT ALTERNATIVE COMPLIANCE STUDY THE CITY OF RIVERBANK, CA



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Figure 5–33 Existing Conditions at Project Location Facing Northwest



Figure 5–34 Project Precedent - Bioretention Basin that Doubles as a Park with Pedestrian Pathway (Royal Bank of Scotland, United Kingdom)



Figure 5–35 Project Precedent - Bioretention Basin with Overflow Structure (Seattle Seahawks Stadium, WA)

#### 8th Street Sub-watershed

Total Sub-Watershed Area: 342 acres

Project Site: Existing Open Space Bench

Project Footprint: 0.8 acres

Project Drainage Management Area: 60.5 acres

Water Quality Volume: 2.12 acre-feet

Construction Cost Estimate: \$4.3 million

**Objective:** Project seeks to detain and provide treatment of water - through an engineered marsh along the River's edge - from the likely to be redeveloped northern portion of the 8th Street Subwatershed.

**Project Description:** Stormwater is routed into an engineered marsh through an armoured extension of the existing outfall. At the outfall, water would initially be directed into a rocky forebay in order to dissipate the energy gathered as water travels from the top of the bank down to the River, and to provide time for trash and sediment to settle out. From the forebay, water would spread north and south, travelling through the extent of the marsh, receiving primary treatment in the form of sedimentation, filtration, and other biological processes. Slightly depressed regions within the marsh allow water to temporarily pond before slowly draining to the River via level spreaders. Only during large storms would stormwater be directly discharged to the River via two armoured overflow outlet structures.

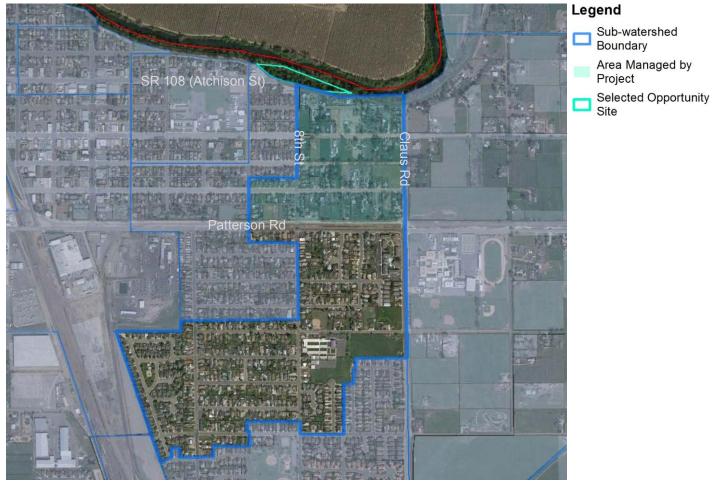


Figure 5-36 8th Street Sub-watershed (direct to outfall) Project Site



Figure 5–37 Existing Conditions at Project Location



Figure 5–38 Project Precedent - Marsh with Pedestrian Boardwalk (Victoria Park, London)

**Operations and Maintenance:** The forebay should be inspected post-construction and quarterly for the first three years to ensure that it is properly dissipating and dispersing flow. Typical management needs address debris and litter accumulation, erosion, damage to vegetation, channelization of flow, accumulation of sediment, and bank stabilization. The vegetated portion of the marsh can be inspected on an annual basis for similar problems, with attention to maintaining planting zones, ensuring upland to low marsh regions have optimal density, height and mix of native species. Specifically, the emergent (upland) marsh zone should maintain at least an 85% cover. After the first three years, the marsh, if properly designed and maintained should become fairly selfregulating. Additional maintenance may include: inspection on a biannual basis / after large storms, harvesting vegetation annually to increase pollutant





Figure 5–39 Project Precedent - Bioretention Basin that works around and incorporates pre-existing trees (Ladera Ranch, CA)

removal, and removing sediment from the forebay, typically every 3-7 years.

Additional Considerations: Although the site is not considered a wetland nor does it lie within the River's base floodplain (Figure 5–42), due to the facilities location along the river's edge, NRCS, USFWS, the California Department of Fish and Wildlife (CNDDB), the U.S. Army Corps of Engineers, and state of CA regulatory personnel should be contacted to determine what permits or clearances may be needed.<sup>1</sup>

<sup>1.</sup> In particular, members of the TAC voiced concerns over the endangered riparian brush rabbit. According to the USFWS, only two populations of this species exist, neither of which are in the City of Riverbank (http://www.fws.gov/sacramento/es/ Recovery-Planning/Riparian-Brush-Rabbits/es\_recovery\_rip-brush-rabbit-recovery. htm); In addition, there is no USFWS critical habitat listed for Riverbank, other than the channel itself. However, other riparian species of concern include the endangered Swainson's hawk and the threatened western yellow-billed cuckoo. As mentioned the project intends to protect existing vegetation and proposes to work with biologists to ultimately enhance the habitat for the aforementioned species by planting new riparian species such as the valley elderberry longhorn.

This could significantly impact construction time and the final cost of this conceptual project.

That said, the intention of the wetland is not to disturb, but to enhance existing riparian vegetation and habitats, as possible. To this point the project could potentially be classified as habitat enhancement for existing or newly listed species (e.g. the western billed cuckoo), and/or be considered as mitigation for the loss of habitat elsewhere.

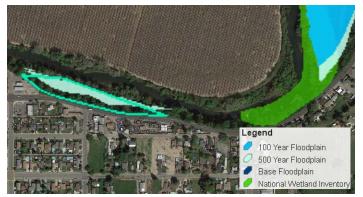
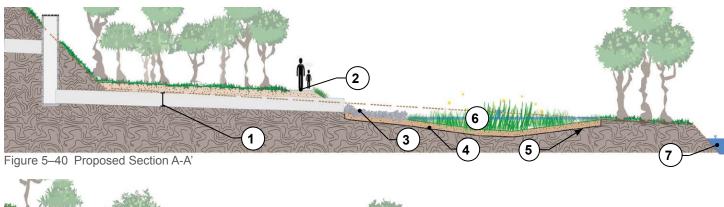
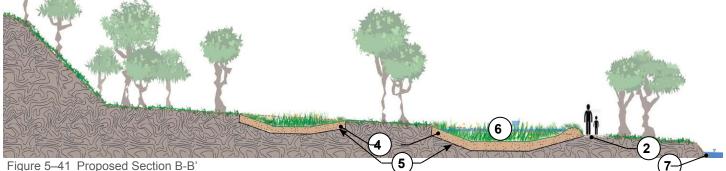


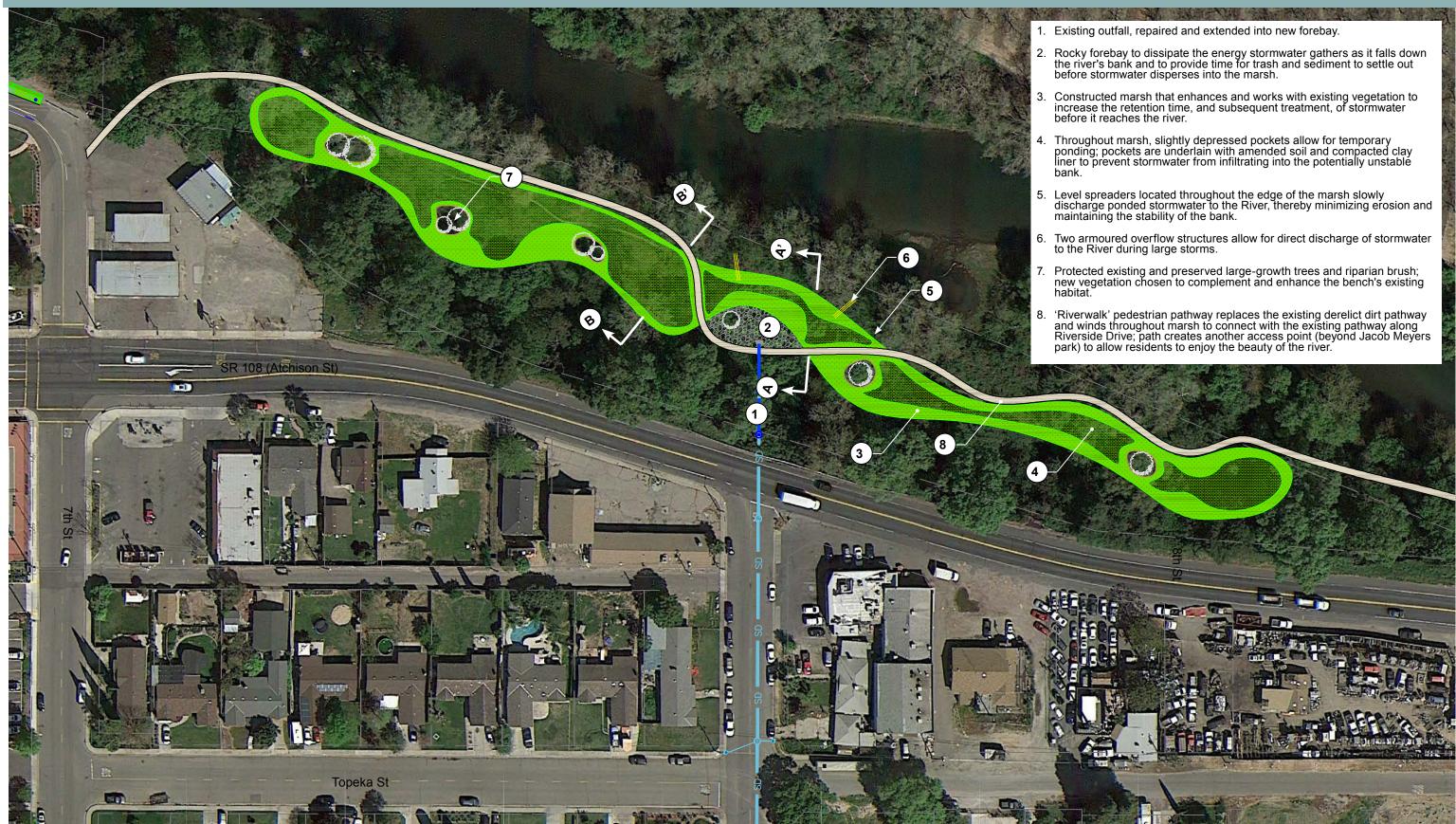
Figure 5–42 Facility resides within the base- 500-year floodplain and may require additional regulatory oversight





5

- 1. Armoured extension of the existing 1ft 8th Street Outfall pipe directs stormwater into the treatment marsh; the width of the marsh will vary with existing vegetation with a total footprint of 35,000sf.
- 2. Decomposed granite pedestrian path to wind throughout the marsh and link up with existing path along Riverside Drive.
- 2,000sf central rocky forebay to dissipate energy of stormwater and from there spread the flow to other lower lying bioretention areas of the marsh.
- 4. 18in amended soil layer on top of existing subgrade to enhance treatment and allow ponded surface water to drain from the marsh with a minimum 4in/hr infiltration rate.
- 5. Compacted clay liner beneath amended planting soil layer to prevent stormwater from further infiltration that could potentially destabilize the river's bank; treated water is directed out to the River through level spreaders; only during large storms will water be directly discharged to the River via two armoured overflow structures.
- 6. One of several wet ponds within the marsh where stormwater can temporarily pond up to 2ft and drain to the River within 48 hours of the storm event.
- 7. The Stanislaus River, the ultimate destination of treated stormwater from this and the other conceptual projects presented in this chapter.





## **PROJECT CONCEPT: OPEN SPACE TREATMENT MARSH**

LOW IMPACT DEVELOPMENT ALTERNATIVE COMPLIANCE STUDY THE CITY OF RIVERBANK, CA



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# **5.3** Project Concepts Summary

	Project	Sub- watershed	Drainage Management Area (DMA)	DMA / Total Sub-watershed Area Ratio	Project Footprint	Project Footprint / DMA Ratio	Conceptual Construction Cost Estimate	Construction Cost / DMA	Construction Cost / Project Footprint	Treatment Technology	Maximum Volume Treated per 24-hour Storm Event
	Cannery Site Vegetated Buffer	Cannery	70.3 acres	85%	1.6 acres	2.3%	\$3.3 million	\$46,700 / acre	\$47 / sf	Bioretention w/ Underdrain - Brownfield	124,900 cf
	Hutcheson Park Bioretention	4th Street	28.8 acres	100%	0.4 acres	1.4%	\$1.1 million	\$38,900 / acre		Bioretention w/ Infiltration & Underdrain - Parcel	38,000 cf
	Cardozo School Infiltration Gallery	6th Street	36.2 acres	77%	0.5 acres	1.4%	\$1.3 million	\$35,300 / acre	\$59 / sf	Infiltration Chamber - Parcel	44,000 cf
	Riverside Drive Green Street	6th Street	10.6 acres	23%	0.2 acres	1.9%	\$1.1 million	\$102,700 / acre	\$125 / sf	Bioretention w/ Underdrain - Street	14,700 cf
	1st Street Basin Treatment Improvement	7th Street	194 acres	69%	1.4 acres	0.7%	\$2.2 million	\$11,600 / acre	\$37 / sf	Bioretention w/ Infiltration & Underdrain - Parcel	269,000 cf
	Open Space Treatment Marsh	8th Street	60.5 acres	18%	0.8 acres	1.3%	\$4.0 million	\$66,900 / acre	\$116 / sf	Treatment Marsh / Wetland - Open Space	92,200 cf
Table 5–2 Project Summary Table	TOTAL / AVERAGE		400.3 acres	51%	4.9 acres	1.2%	\$13.1 million	\$50,343 / acre	\$61 / sf		576,100 cf

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# 6.0 IN-LIEU FEE STRUCTURE

## CONTENTS

#### **CHAPTER 6: In-lieu Fee Structure**

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6.4	Recommended Funding Strategy	120

Castleberg Park, Riverbank

## 6.1 Overview

The City of Riverbank faces more stringent stormwater runoff regulations from state and federal agencies, to take effect in 2018. In the interim, the City has an opportunity to get ahead of the requirement, and thus prevent new regulations from inhibiting continued development and reinvestment potential. Part of this response is to invest in district-level stormwater management infrastructure in the City's downtown redevelopment area.

The incorporation of onsite LID in new development on greenfield sites is becoming more accepted and commonplace. Unfortunately, there are fewer examples of onsite LID for infill development. An Alternative Compliance (AC), centralized, LID approach can provide the incentive and flexibility the development community needs to pursue reinvestment in the City of Riverbank's historic downtown core. That is, LID projects incorporated into development plans can require between 4-11% of the total project site area. Alternatively, AC projects enable more complete development of a site by shifting the stormwater footprint to district-wide solutions.

Using this centralized/district approach, development yields for participating projects would increase.

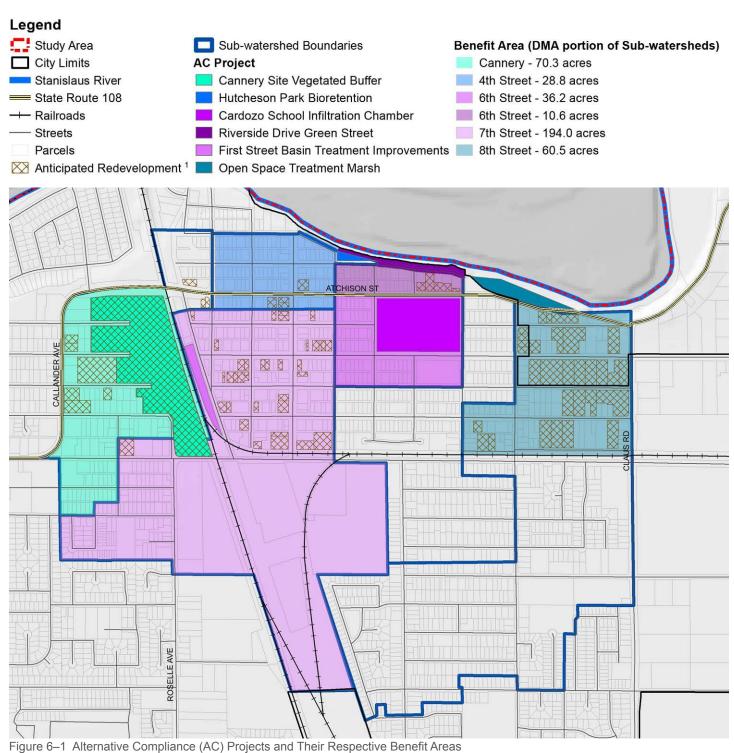
This study provided the City of Riverbank an opportunity to explore the most efficient and cost-effective strategies to address both stormwater water quality and capacity requirements. The City can consider the trade-offs between updating their stormwater plan with the adopted standard of practice (i.e. site-by-site approach to stormwater quantity and quality) and a more centralized approach.

The six conceptual level centralized LID projects presented in Chapter 5 (henceforth referred to as Alternative Compliance 'AC projects') were located and designed in order to accommodate infill development and achieve evolving regulatory water quality requirements for each of their 'benefit' areas (i.e. DMA) (Figure 6–1 and Table 6–1).

However, if AC Projects are to be successful, their strategic location and design must be accompanied by effective financing strategies. This chapter identifies various means the City of Riverbank could pursue to finance the conceptual projects.

Sub-watershed	Project Site	Benefit Area (acres)	Total Construction Cost (\$)	Cost per Volume (gal) Treated (\$)
Cannery	Cannery	70.3	\$ 3.3 million	\$ 3.84
4th Street	Hutcheson Park	28.8	\$1.1 million	\$ 3.94
6th Street	th Street Cardozo School		\$ 1.3 million	\$ 3.89
6th Street	th Street Riverside Drive		\$ 1.1 million	\$ 9.89
7th Street	First Street Basin	194	\$ 2.2 million	\$ 1.12
8th Street Open Space Marsh		60.5	\$ 4.0 million	\$ 5.87
Total		402 acres	\$13.1 million	

Table 6–1 Project Cost Summary Table



1. Based on the 2009 update to the City of Riverbank's 2005-2025 General Plan.

#### **Financing Options**

The project team provided a preliminary summary of options for funding these AC projects for discussion with the TAC (Appendix A.10). The summary covered existing development impact fees, the collection and use of fees/parcel taxes from identified benefit areas, external grant funding, and a combination thereof.

The storm drainage portion of the City's adopted impact fees represents approximately 23% of the total impact fees (Figure 6–3 and Table 6–2). While this is a 10% increase over the City's previous (2006) fee structure (Figure 6–2), it still does not fully account for the costs (construction costs and opportunity costs associated with undeveloped land) needed to meet water quality requirements.

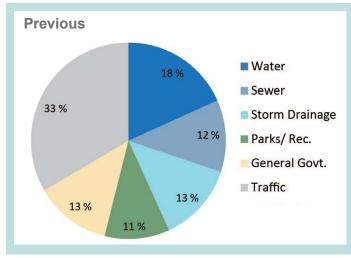
In Riverbank, the proportion that storm drainage represents of the total adopted impact fees is higher for non-residential development (Table 6–2). This is partially due to the higher impervious area (e.g. parking area) required for commercial and industrial uses above those typically designed for residential uses. Thus, revising the drainage master plan to include centralized LID/stormwater management projects could be a strategy for addressing the current and future regulatory environment and reducing overall costs, and could potentially provide a particular benefit for non-residential development areas.

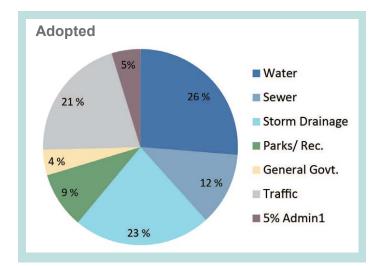
#### **Impact Fee Regulatory Requirements**

Adoption of development impact fees are governed under Assembly Bill 1600 (AB 1600), which sets specific guidelines on how fees can be set and administered. Under AB 1600, Riverbank must establish a clear nexus between a development project's impact on stormwater flow and the proposed fee to manage the stormwater. Within this framework, the project team used feedback from the TAC (as summarized in A.9 March 6th meeting minutes) to consider two potential approaches:

- 1. Adopt a development impact fee at the citywide level, recognizing that water quality benefits realized in one sub-watershed provide larger citywide benefits.
- 2. Adopt a development impact fee at the district level, assigning the costs only to each benefit area and the potential infill development within the benefit area.

This chapter presents these two approaches, along with other funding tools, to discuss how the construction of the conceptual projects could be financed.









Land Use	No. Units	Percent of Total Stormwater Generation	Total Storm Drainage Impact Fee	Fee per Unit
Residential	DU <sup>1</sup>			
Clustered Rural	250	3 %	\$ 1,907,937	\$ 7,632
Lower Density	4,410	48 %	\$30,526,986	\$ 6,922
Medium Density	4,470	20 %	\$ 12,488,313	\$ 2,794
Higher Density	1,430	7 %	\$ 4,509,668	\$ 3,154
Mixed Use	170	1 %	\$346,898	\$ 2,041
Non-residential	KSF <sup>1</sup>			
Community Commercial	816	5 %	\$ 3,468,976	\$ 4,251
Mixed Use	411	3 %	\$ 1,734,488	\$ 4,220
Industrial Business Park	1,835	12 %	\$ 7,631,747	\$ 4,159
Industrial	255	2 %	\$ 1,040,693	\$4,081

Table 6–2 Adopted Citywide Development Impact Fee per Land Use for Storm Drainage Improvements

1. DU = Dwelling Unit; KSF = thousand square feet

## 6.2 Funding Components

#### **Project Cost**

Preliminary order-of-magnitude construction cost estimates were developed for each project concept based on anticipated project elements and estimated quantities (Table 6–1). Itemized project cost estimates can be found in Appendix A.8. Land acquisition or easement costs were not included in the estimate. The land acquisition<sup>1</sup> or lease<sup>2</sup> cost could be considerable and take significant time to acquire, especially for Federal and State properties, but would depend on the property owner and their willingness to accommodate an easement to improve water quality. Operations and maintenance (O&M) costs, which are required for the lifetime of any SCMs, were also not included in the project cost estimates.

#### **Operations and Maintenance**

While the AC projects included in this Study are designed, where feasible, to reduce the costs required for ongoing maintenance, there will still be the need to maintain them over time. Maintenance costs are not calculated in the estimate and are in addition to the construction cost estimates provided. Furthermore, development fees are not intended to pay for the ongoing maintenance of infrastructure. Rather, the City uses assessment districts to provide operations and maintenance (or "O&M") funding by including an incremental charge (sometimes called a millage) as a part of each property tax bill. Assessments can be developed based on the property value, the improved property value, or some other metric. In this case, it may make sense to develop an assessment for properties within each benefit district that is based on the amount of runoff generated by each property. Another option is to allocate a marginal increase in to the right of way maintenance through the City's General Fund.

#### **Citywide Development Impact Fee**

Development impact fees are adopted by local governments to require development to pay for its fair share of the city's infrastructure needs. The fees can either pay for the establishment of new infrastructure and city facilities that directly service the development or to pay for development's projected share of the citywide facility need as identified in a capital plan.

California Government Code Sections 66000-66025 summarize legal requirements in California for a local government to levy a development impact fee. Local agencies are required to establish a nexus between the need for identified improvements and projects for which a fee is collected, and a reasonable relationship between the amount of the fee and the demand for the improvement generated by projects.

Within the guidance provided in State law, individual jurisdictions take different approaches. Some jurisdictions establish citywide fees, while others identify "districts" where different fees would apply, based on the cost of infrastructure needed to serve development in each district. Yet other jurisdictions take a "hybrid" approach where some types of fees apply citywide and other fees are applied on a district-by-district basis.

#### **Riverbank Impact Fee**

Riverbank's currently adopted impact fees apply on a citywide basis and are based on a nexus study that outlines the costs of public improvements (water, sewer, storm drainage, parks & recreation, general gov't and traffic) and how these costs are distributed by land use type and scale/size of development (Table 6–3 and Figure 6–3).

The City's impact fees were recently updated to be consistent with the 2009 update to the 2005-2025 General Plan. There is extensive guidance in the General Plan regarding the location, size, and design of public improvements that need to be factored into the updated fees. This, along with the updated development forecasts and estimates of infrastructure needs were used to derive the City's impact fees. A full breakdown of the forecasts and infrastructure needs are summarized in Table 6–3.

<sup>1.</sup> The Cannery Site AC Project is the only conceptual AC Project located on private land. In this case, the cost of acquiring the 1.6 acres is estimated to be around \$320,000, or \$4.59 a square foot.

<sup>2.</sup> The Open Space Marsh AC Project is located on Federal Land. If the City was able to demonstrate a strong case for the public good – then a Recreation and Public Purpose Lease might be offered (under the Recreation and Public Purpose Act). If the improvements / mitigation were made within a specified time period, then a patent for the land might be issued.

Land Use	Water	Sewer	Storm Drainage	Parks & Rec.	General Gov't	Traffic	5% Admin <sup>1</sup>
Residential	per DU	per DU	per DU	per DU	per DU	per DU	per DU
Clustered)	\$ 13,486	\$ 5,023	\$ 7,632	\$ 3,442	\$ 1,246	\$3,551	\$1,719
Lower Density	\$ 7,024	\$ 3,063	\$ 6,922	\$ 3,912	\$ 1,416	\$ 2,983	\$ 1,266
Medium Density	\$ 6,743	\$ 2,558	\$ 2,794	\$ 3,353	\$ 1,213	\$ 2,628	\$ 964
Higher Density	\$ 4,889	\$ 3,141	\$ 3,154	\$ 2,794	\$ 1,011	\$ 2,237	\$ 861
Mixed-Use	\$ 4,889	\$ 951	\$2,041	\$ 2,439	\$ 883	\$ 3,551	\$ 738
Non-Residential <sup>2</sup>	per KSF	per KSF	per KSF	per KSF	per KSF	per KSF	per KSF
Commercial	\$ 2,066	\$ 1,651	\$ 4,251	NA	\$ 368	\$ 5,568	\$ 695
Mixed-Use	\$ 2,078	\$ 1,661	\$ 4,220	NA	\$367	\$ 5,793	\$ 706
Industrial	\$ 2,058	\$ 1,402	\$ 4,159	NA	\$ 270	\$ 5,759	\$ 682
Office	\$ 2,027	\$ 1,289	\$ 4,081	NA	\$ 506	\$ 3,511	\$ 571
Total	\$ 45,260	\$ 20,739	\$ 39,254	\$ 15,940	\$ 7,280	\$35,581	\$ 8,203

Table 6–3 Adopted Citywide Development Impact Fee Summary Table

1 The City's 2006 System Development Fee includes a 5% administrative fee to cover staff time analyzing, planning, tracking, and managing the City's fee program 2 Regional commercial uses have a traffic impact fee of \$5,768 per 1,000 square feet (KSF).

The recently adopted impact fee program is more detailed by land use compared to the City's previous impact fees. The new fees have several different residential categories and the analysis is designed to reflect costs associated with different densities. The same is true on the non-residential side, where the nexus study includes additional non-residential categories to promote more accurate and representative costs for different land uses.

Impact fees for stormwater, water, and wastewater facilities are based on infrastructure master plans developed in 2008. The master plans on which the existing fees are based do not take into account evolving regulatory requirements that will increase projects' responsibility for water quality. In addition to the need for impact fees to cover the cost of drainage facilities necessary to manage the rate of runoff following certain storm events, future projects in Stanislaus County will also be required to address construction-related and long-term stormwater quality.

#### **District Impact Fee**

District impact fees follow the same regulatory processes as citywide impact fees, but are confined to a smaller area typically to pay for infrastructure that

will only provide benefit to the specific area. One example is lighting and landscape investments in one specific district. The fee still requires a clear nexus between the fee and the impact generated from new development, and will need to meet all the administrative requirements established under AB 1600.

#### Local fees/parcel taxes

Through a local election process, cities or districts can self-assess themselves to pay for initial infrastructure investments and ongoing operations and maintenance. There are a number of special assessment mechanism which can be utilized, including establishing a community benefits district, a lighting and landscaping district, or a parcel tax. All of these have different voting thresholds and processes for approval, and none are easily passed. For example, parcel taxes requires 2/3 voter approval.

Alternatively, the local water and sewer utility can establish a stormwater management fee which is adopted by the Board. These are typically set based on the amount of impervious area of a given private parcel. Stormwater management fees are charged to all uses, including school facilities.

#### **External Grant Funding**

During this Study and the previous Stanislaus County LID Manual prepared for Stanislaus County communities, there has been explicit consideration of the various co-benefits associated with LID projects – urban heat island reductions, aesthetic benefits, management of stormwater volume, erosion control, groundwater recharge, among others. Maximizing cobenefits in the location and design of AC projects can be considered as a part of the funding strategy as well.

Grant funding can contribute to existing development's proportional share of the stormwater benefit realized from the AC projects. To be clear, development fees cannot be used to pay for existing deficiencies, but only its incremental share of the costs. Thus, identifying and secure outside grant funds will be essential to any successful LID finance effort (Table 6–4).

For example, funding for 'green' road improvements comes from various sources. The CalTrans State Transportation Improvement Program (STIP) is a funding stream (\$1.2 billion) that is a mix of local, State and Federal taxes and fees, and funds "new construction that adds capacity to the transportation network;" funds are also available for 'green' improvements such as 'green streets' programs. 'Green Streets' programs have been initiated in Ventura County (the pilot), and several others (including San Mateo County) are now underway.

CalTrans' 'Local Assistance Program' (LAP) is another funding stream (\$1 billion, State and Federal) which is directed to the local level – and allows for city-level improvements. Finally, the "Active Transportation Program" (ATP) (\$129.5 million) provides funds at the local level for "safe routes to school, pedestrian, bike, and trail" projects – and is prioritized for disadvantaged communities across California.

The State Water Board has in previous years administered a grant program for Concept Proposals, intended to fund projects that "reduce and prevent storm water contamination of rivers, lakes, and streams." Eligible project types include LID projects on public or private lands that are designed to infiltrate, filter, store, evaporate, or retain runoff in close proximity to the source of water. The U.S. Fish and Wildlife Service has a Cooperative Endangered Species Conservation Fund program that can be used for acquisition of property for endangered species protection, but past successful applications have included co-benefits, such as recreation, and water quality enhancements. These are a just a few examples of grants that could support AC Projects -

Project	Total Project Cost	Nexus Grant Opportunity	Potential Award
Cannery Site Vegetated Buffer	\$ 3,285,000	Urban and Community Forestry Greenhouse Gas Reduction Fund (GGRF)	\$ 750,000
Hutcheson Park Bioretention	\$ 1,119,000	Water Quality, Supply, and Infrastructure Improvement Act of 2014	\$ 750,000
Cardozo School Infiltration Gallery	\$ 1,051,400	Drought Response Outreach Program for Schools (DROPS)	\$ 750,000
Riverside Drive Green Street	\$ 1,086,000	Urban Water Small Grants	\$ 60,000
First Street Basin Treatment Improvements	\$ 2,248,000	Water Quality, Supply, and Infrastructure Improvement Act of 2014	\$ 1,500,000
Open Space Treatment Marsh	\$ 4,409,000	Cooperative Endangered Species Conservation Fund (Section 6 Grants)	\$ 1,500,000
Total	\$ 13,063,000		\$ 5,310,000

Table 6-4 Summary of External Funding Sources Potentially Available to Study's Conceptual AC Projects

Note: Grants listed in this table are not inclusive of one another; e.g. it would be unlikey for the City to receive \$2,250,000 from the Water Quality, Supply and Infrastructure Improvement Act all in one award period. Overall, to apply, secure and manage these grants would likely require the full time effort of a City, or contracted, staff member.

particularly those projects that emphasize co-benefits. A complete list of external funding sources identified by the project team is summarized in Table 6–5.

City of Riverbank staff may identify future funding opportunities from outside sources that could be used to fund some or all of an AC Project that meets the funding source's criteria. The City has in recent years been quite successful in securing grants to finance local benefits while also meeting the granting entity's objectives [or requirements] (e.g., securing a State Water Board Stormwater Grant—funded through Prop 84—to complete the Stanislaus County LID Manual and this Study).

Proactive efforts to secure these outside resources for LID project development will ensure a competitive advantage for the AC projects presented in this Study, and are thus included in the recommended funding strategies.

#### **Additional Considerations**

The City can potentially reduce the existing drainage impact fee if LID projects are demonstrated to have a benefit in reduced demand on the drainage system (through a reduction in stormwater runoff following a storm event). While the LID projects are designed specifically to improve water quality, they provide many other co-benefits, including detaining and retaining stormwater. On-site detention and retention of stormwater in an AC Project could reduce the level and size of drainage improvements elsewhere. In particular, the projects designed at the Cannery site, the First Street Basin and Cardozo School would provide stormwater capacity benefits to address flooding and peak flow abatement.

Other potential co-benefits include new/improved public spaces, carbon sequestration, reduced heat island effect, overall city aesthetics, groundwater recharge, and habitat enhancement/ restoration. In other words, the City can be opportunistic in its overall infrastructure investments to include stormwater management elements in additional to traditional infrastructure components.

A park project could be designed to include an LID component that would provide areawide stormwater capacity and water quality benefit, but may be mostly funded by park impact fees. A trails improvement project along the Stanislaus River should consider LID projects, such as the open space treatment marsh designed along the 'Open Space Treatment Marsh,' passive landscaping along public rights-of-way could be converted to LID projects, using a combination of funding sources. Open space buffers can be provided along high-volume, high-speed roadways that provide LID treatment benefits, as well as noise attenuation benefits, and could be funded from a combination of sources. A project that requires mitigation for natural resources of some sort could potentially be designed to involve restoration of the subject habitat, along with LID and potentially stormwater capacity benefits, reducing the total cost involved for each obligation (habitat, water quality, drainage capacity). This page was intentionally left blank

	Grant Title	Total Funding	Max per Grantee	Matching	RFP Deadline	Award Criteria Description	Donor / Awarding Body	Example Projects
	State Transportation Improvement Fund (STIF)	\$ 1.2 Billion [2014]	Depends according to a county-weighting formula; smallest (Alpine County), to largest (Los Angeles County)	N/A	Rolling	Demonstrate improvements to sustainability and safety.	Cal Trans	Ventura, CA Green Streets
	Environmental Enhancement and Mitigation (EEM) Program	\$ 7 Million Annually	\$500,000 per project, up to \$1 Million if including land acquisition	Not required	7/13/2015	Contribute to mitigation of the environmental effects of transportation facilities; offer mitigation through urban forestry, resource lands, or other projects beyond the scope of the lead agency.	California Natural Resources Agency	Los Angeles, CA (\$712,000) Hollywood Beautification Team Tree Planting & Community Greening Project; Tulare, CA (\$458,260) SR 99-Cartmill Ave. Interchang Landscaping Project
	Drought Response Outreach Program for Schools (DROPS)	\$25.5 Million	\$50,000 up to \$2.5 Million based on school district size	10-20%, of total project cost, based on school district size	2014/2015 grant cycled closed	Provide drought mitigation measures on school properties (including Indian land).	State Water Resources Control Board (SWRCB)	None listed on program website at this time
	Underground Storage Tank Cleanup Fund (USTCF)	\$255 Million [2010/11], funding is based on a per gallon fee on petroleum stored in USTs	\$ 1.5 Million, less the claimants deductible	Not required	Rolling	Have storage tanks (water and petroleum or other chemicals) that require repair or reconstruction. Provides reimbursement for expenses associated with the cleanup of leaking USTs.	SWRCB	Gonzales, CA (\$460,000 Grant with \$55,00 matching funds)
State	Clean Water Act State Revolving Fund (CWSRF) (loan program providing low cost financing)	\$4.5 Billion Annually	Can finance projects from <\$1 Million to >\$100 Million	No (loans average 1.7% interest up to 20 year)	Rolling	Demonstrate improvements involving water quality, protecting aquatic wildlife, protecting an restoring drinking water sources, and/or preserving our nation's waters for recreational use.		Hermosa Beach, CA Infiltration Trench; El Cerrito, CA Green Streets Rain Gardens; Redondo Beach, CA Alta Vista Park Diversi & Reuse Project
	Water Quality, Supply, and Infrastructure Improvement Act of 2014	\$ 7.545 Billion	\$ 50 Million	Grant guidelines still under development	Grant guidelines still under development	Improve water quality, supply, and/or infrastructure.	State of California (grant process implemented by State agencies: SWRCB, various State conservancies, California Department of Fish and Wildlife, Department of Water Resources, etc.)	None yet
	Urban and Community Forestry Greenhouse Gas Reduction Fund (GGRF) - 'Woods in the Neighborhood' Grants	\$15.7 Million total for all GGRF grants (14/15); future funding undetermined at this time	\$ 0.2 - \$ 1.5 Million	Yes (75/25); 25 can be funds or in-kind	2014/2015 grant cycled closed	Expand and better the management of urban forests through the purchase a vacant urban parcel or parcels and improving them with vegetation.	State of California Department of Forestry & Fire Protection (CalFire)	Grants to be awarded by June 2015
	Urban and Community Forestry GGRF - 'Green Innovations Project' Grants	\$15.7 Million [14/15]	\$ 0.2 - \$ 1.5 Million	Yes (75/25); 25 can be funds or in-kind	2014/2015 grant cycled closed	Be unique and forward-thinking urban GI projects that demonstrate greenhouse gas reduction, with strong focused on environmental justice communities.	CalFire	Grants to be awarded by June 2015
	Cooperative Endangered Species Conservation Fund (Section 6 Grants)	\$ 45.4Million [FY14]	Range of grant awards has been between \$1,000 and \$24 Million	Yes (at least 25 percent of the total project cost)	2014/2015 grant cycled closed	Provide general environmental mitigation measures and water improvements in areas with known endangered species.	US Fish and Wildlife Service (USFWS)	Santa Clara County, CA: Santa Clara Valle HCP/NCCP (\$2,000,000); San Bernardino County, CA: Metcalf Meadow (\$1,197,000)
ederal	Clean Water Act Nonpoint Source Grant (Section 319 Grants)	\$ 165 Million Annually	\$750,000 for implementation and \$175,000 for planning/ assessment projects	Yes (at least 25 percent of the total project cost)	The solicitation process runs from August (of the previous year) through May of the following year when the Grant funding is actually received from EPA	Be nonpoint source related project that requires technical assistance, financial assistance, education, training, technology transfer, demonstration projects, and/or monitoring to assess the project's success; Ineligible projects are in areas that are under or affiliated with a NPDES Permit, or address an issue in a land use included in a MS4s Permit.	Environmental Protection Agency (EPA) with SWRCB	Los Angeles, CA River Street Biofiltration Project; The Popoia Street and Rain Garde Retrofit (HI); Marsh Creek BMP Preserve, Sandy Springs Georgia.
euerar	Urban Water Small Grants	\$5.3 Million [since 2012]	\$40,000 - \$60,000	NA	None at this time	Contribute to improved water quality and community revitalization.	Environmental Protection Agency (EPA)	Portland, Oregon design, planning and performance of water quality sampling and data collection activities; Bozeman, Montan integrated stream monitoring program
	Water Infrastructure and Resiliency Finance Center Funding Environmental Finance Center (EFC) Grant Program	\$48 Million [2016-2021 ]; \$8 Million for GY2016	Exact amounts for specific awards will depend on the availability of funds and the number of awards made	None required	2014/2015 grant cycled closed	Sustainable public-purpose water and other environmental infrastructure systems that identify and support drinking water and wastewater utility water conservation, energy efficiency, management, and capital planning. Available to public and private non-profit universities, and non-profit organizations subject to 2 CRF Part 200.	Environmental Protection Agency (EPA)	None yet (pending)
Public-Private Partnership (P3)	Qualified Public Infrastructure Bonds (QPIBs) Still requires approval from Congress	NA	Tax exempt municipal bonds, amount variable depending on private sector contribution	NA	NA	Airport, port, mass transit, solid waste, sewer, water and surface transportation projects, bu only if they are governmentally-owned.	Federal Government in Consortium with Private Parties	Prince Georges County, MD
	Transportation Investment Center	\$ 7.5 Billion	13 Awards 2014	N/A	N/A	High-Impact Projects deemed worthy of acceleration.	Department of Transportation (DOT)	Presidio Parkway, California (Under Construction), \$852 Million
	Tax-Exempt Private Activity Bond (PAB)	NA	Amount variable depending on private sector contribution	NA	NA	Infrastructure projects with a public benefit.	Issued by local or state government on behalf of private businesses	Presidio Parkway, California (Under Construction), \$852 Million
	Tax Incentive Programs	NA	Amount variable depending on private sector contribution	NA	NA	Environmental and Infrastructure Projects and Programs.	United States Department of Energy (DOE)	Euguene, OR Biofuel Station w/ green roof, bioswales and rain gardens (\$ 250K tax credits)

Table 6–5 Summary of External Funding Sources available to LID Projects

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## 6.3 Funding Options

The following two recommended methods can be considered as 'blended' approaches to the funding of AC projects – methods that are supported through a combination of city/district wide development fee, a city/district wide fee/tax and external (grant or similar) funding. Note that both options require contributions from existing development, either through securing grants or through local taxes/fees.

## Option 1: Apply the development fee at the citywide level

The AC projects identified as a part of this planning effort provide a regional benefit in improving water quality in the Stanislaus River with a focus on pollutants and mitigating the erosive conditions along the River corridor.

On this basis, the first method would have the City adopt the nexus fee at a citywide level where the benefit of the proposed improvements is realized to all property owners. Under this scenario, the water quality and stormwater benefits realized from the designed infrastructure investments would contribute broadly to the citywide water quality improvement mandate. All new development in Riverbank (Figure 6–5) would pay its proportional share of the cost with the remainder paid by citywide sources. In this case, the proportional share of the costs is the estimated amount of stormwater flowing off-site in proportion to the existing citywide stormwater flow.

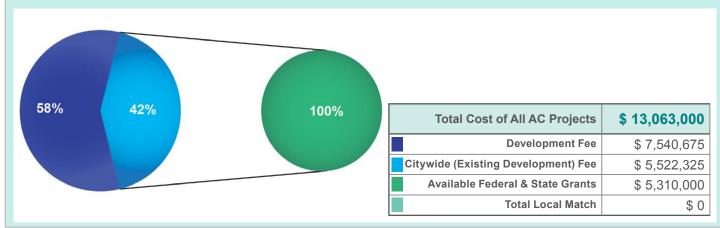
Preliminarily, the proportion ascribed to new development is approximately \$7.5 million. The fee is then set on each land use's projected contribution to stormwater runoff. Those parcels contributing more runoff, pay more. See Table 6–6 and Figure 6–4 for an example citywide fee program. The remaining cost is then assigned to existing development, which can pay a share of its costs from State and Federal Grants, and through a local fee or assessment. Without grants, the estimated cost to existing development would be \$21,100 per annual acre foot of runoff.

	EXISTING DEVELOPMENT			PROJECTED DEVELOPMENT						
Land Use	Net Area	Units	Runoff <sup>1</sup>	Net Area <sup>2</sup>	Units <sup>2</sup>	Runoff <sup>1</sup>	Share of Runoff	Cost Per Unit	Total Cost	
Residential	acres	DU	acre-feet	acres	DU	acre -feet		DU		
Clustered Rural	-	-		123	250	11	3 %	\$ 910	\$ 227,496	
Lower Density	1,016	5,080	203	882	4410	176	48 %	\$ 822	\$ 3,625,147	
Medium Density	11	105	2	448	4470	72	20 %	\$ 330	\$ 1,473,075	
Higher Density	21	277	5	110	1430	26	7 %	\$ 379	\$ 542,539	
Mixed-Use	-	-	-	9	170	2	1 %	\$ 283	\$ 48,089	
Non-Residential	acres	KSF	acre-feet	acres	KSF	acre-feet		KSF		
Commercial	59	639	15	75	816	20	5 %	\$ 0.49	\$ 400,739	
Mixed Use	-	-	-	38	411	10	3 %	\$ 0.49	\$ 203,041	
Industrial	160	1748	42	168	1835	44	12 %	\$ 0.49	\$ 897,655	
Office	7	79	2	23	255	6	2 %	\$ 0.48	\$ 122, 893	
TOTAL	1,274		269	1,876		367			\$ 7,540,675	

#### Table 6–6 New Development's Fair Share Calculation for Funding Option 1 - Citywide level

1. Based on the 2008 City of Riverbank Storm Drain System Master Plan (Nolte Beyond Engineering) projected runoff from a 100-yr 24-hour storm, distribution of which is proportional to runoff from 2-yr 24-hr water quality event; however, future studies should consider assigning values based directly off of the 2-yr 24-hr, water quality, storm. 2. Based on the 2009 update to the City of Riverbank's 2005-2025 General Plan.

#### **Citywide Development Fee**





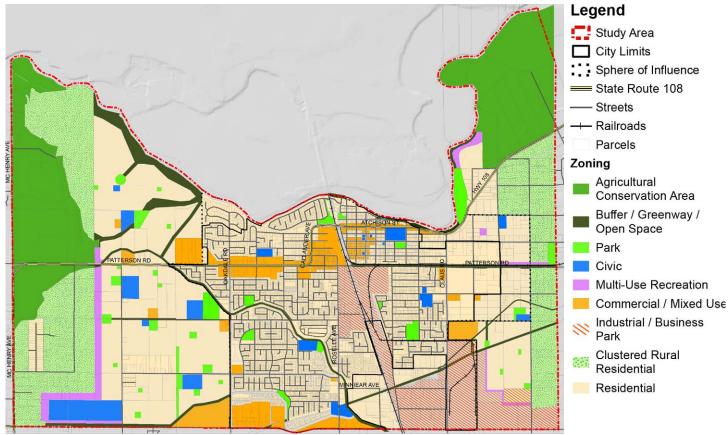


Figure 6–5 Projected Development for City of Riverbank through 2025 1. Based on 2009 update to the City of Riverbank's 2005-2025 General Plan

## Option 2: Apply the development fee at the district level.

The second option isolates the costs to the immediate benefit area where new development in the benefit area pays its fair share of the stormwater managed from the LID projects (Table 6–7). In this scenario, development is charged based on its proportional off site flow versus the total flow generated from existing development. In other words, development would pay for their proportional benefit with the remaining paid by the benefit area (Figures 6-6 through 6-17). Where no development is anticipated, the benefit area would be required to pay for all infrastructure invested, less grants secured by the City (Figures 6-10 & 6-11).

#### Paying for Existing Development's Share

Under both of these two scenarios, existing property can meet their share through available outside grants and local fees/parcel taxes. These grants/fees/parcel taxes do not need to be perfectly timed with development fees, but they are required over the life of the program as originally estimated in the engineering report. In either case, the fundamental rule is that new development cannot pay for existing deficiencies and would only pay for its proportional share of the impact.

	EXISTING DEVELOPMENT			PROJECTED DEVELOPMENT						
Land Use	Net Area	Units	Existing Runoff <sup>1</sup>	Net Area <sup>2</sup>	Units <sup>2</sup>	Projected Runoff <sup>1</sup>	Share of Runoff	Cost per Unit	Total Cost	
	acres	DU / KSF	acre-feet	acres	DU / KSF	acre-feet				
CANNERY SITE	VEGETA	TED BUFF	ER							
Residential	5.3	47	1.14	42.7	539	9.82	59 %	\$ 2,786	\$ 1,032,454	
Non-residential	51.9	567	13.5	26.1	284	6.78	41 %	\$ 3	\$ 713,150	
HUTCHESON PA	RK BIO	RETENTIO	N							
Residential	13.3	67	2.66	1.8	24	0.44	50 %	\$ 5,885	\$ 98,363	
Non-residential	5.8	63	1.50	1.7	18	0.44	50 %	\$ 5	\$ 97,626	
CARDOZO SCHO	DOL INF	ILTRATION	GALLERY							
Residential	11.0	63	2.24	0	0	-	- %	\$ -	\$ -	
Non-residential	0.1	1	0.02	0	0	-	- %	\$ -	\$ -	
RIVERSIDE DRIV	/E GREI	EN STREET	Γ							
Residential	5.4	28	1.08	2.0	26	0.48	40 %	\$ 10,574	\$ 191,463	
Non-residential	1.7	19	0.45	2.7	30	0.71	60 %	\$ 9	\$ 284,624	
FIRST STREET E	BASIN T	REATMENT	IMPROVE	JENT						
Residential	7.9	92	1.8	17.0	221	4.1	51 %	\$ 2,036	\$ 313,370	
Non-residential	74.6	815	19.4	15.2	165	3.9	49 %	\$ 2	\$ 303,037	
OPEN SPACE TF	REATME	NT MARSH								
Residential	21.1	117	4.3	9.5	95	1.5	100 %	\$ 16,969	\$ 975,164	
Non-residential	2.0	22	0.5	0	0	-	- %	\$ 15	\$ -	

Table 6–7 New Development's Fair Share Calculation for Funding Option 2 - District level

1. Based on the 2008 City of Riverbank Storm Drain System Master Plan (Nolte Beyond Engineering) projected runoff from a 100-yr 24-hour storm, distribution of which is proportional to runoff from 2-yr 24-hr water quality event; however, future studies should consider assigning values based directly off of the 2-yr 24-hr, water quality, storm. 2. Based on the 2009 update to the City of Riverbank's 2005-2025 General Plan.

#### **Cannery Site Vegetated Buffer**

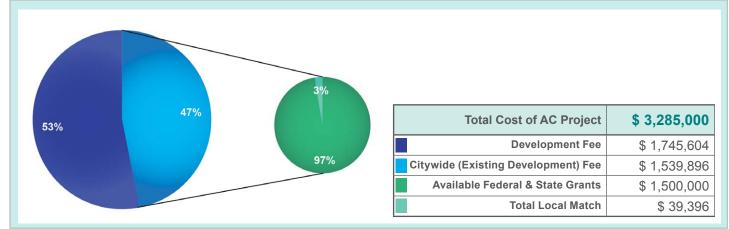


Figure 6–6 Distribution of Total Cost of Cannery Site Bioretention Buffer Project

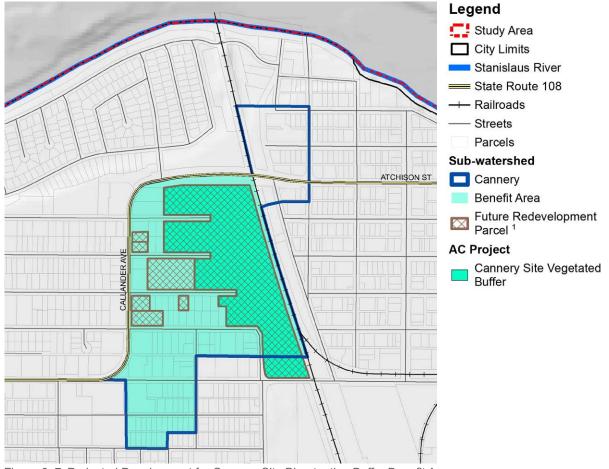


Figure 6–7 Projected Development for Cannery Site Bioretention Buffer Benefit Area 1. Based on the 2009 update to the City of Riverbank's 2005-2025 General Plan

#### **Hutcheson Park Bioretention**

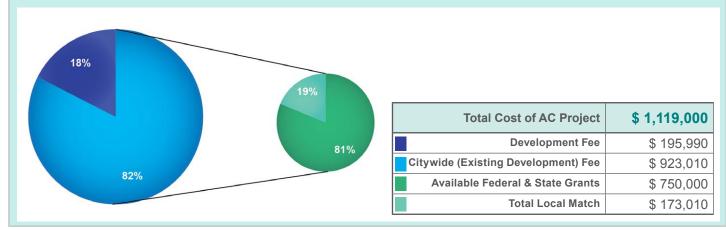
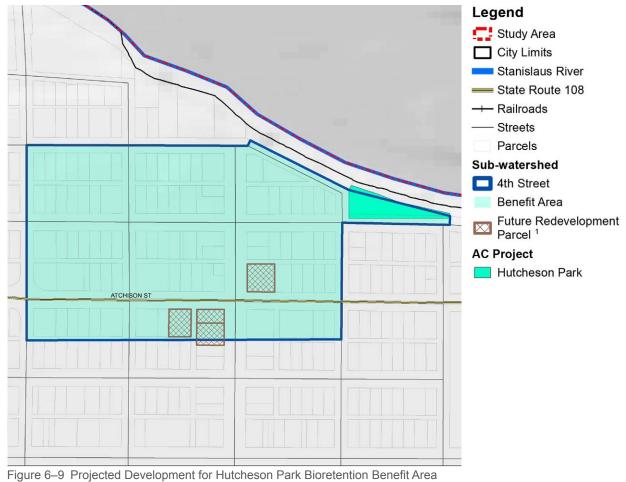


Figure 6–8 Distribution of Total Cost of Hutcheson Park Bioretention Project



1. Based on the 2009 update to the City of Riverbank's 2005-2025 General Plan

#### **Cardozo School Infiltration Gallery**

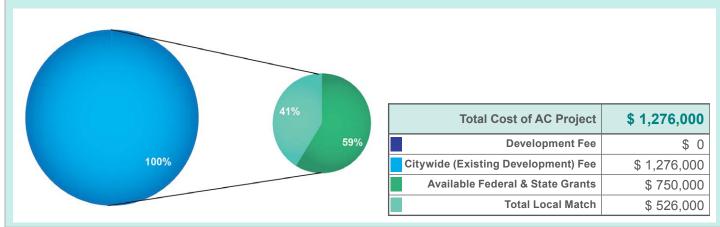


Figure 6–10 Distribution of Total Cost of Cardozo School Infiltration Gallery Project

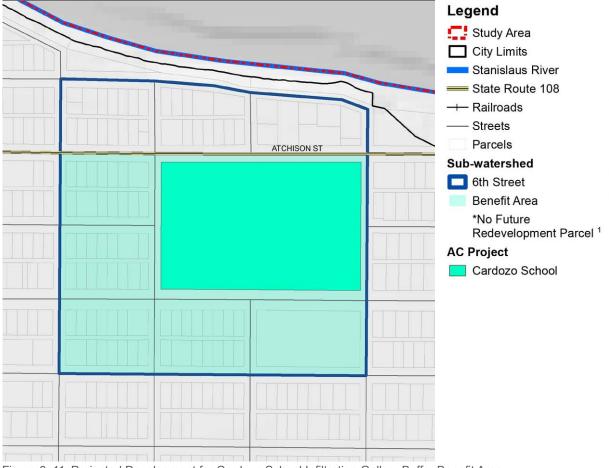


Figure 6–11 Projected Development for Cardozo School Infiltration Gallery Buffer Benefit Area 1. Based on the 2009 update to the City of Riverbank's 2005-2025 General Plan

#### **Riverside Drive Green Street**

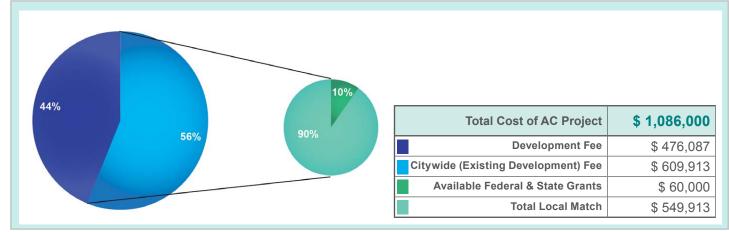


Figure 6–12 Distribution of Total Cost of Riverside Drive Green Street Project

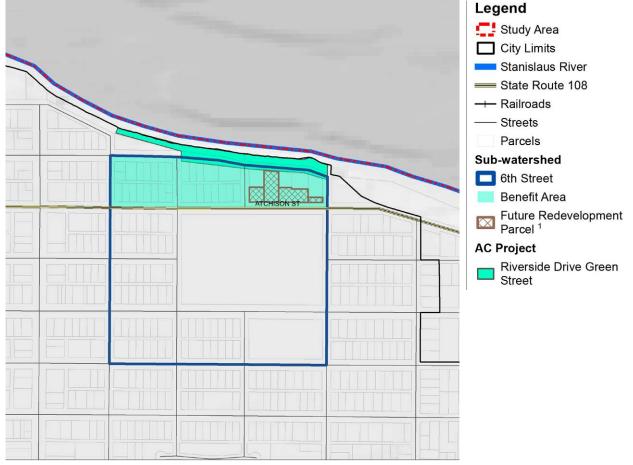
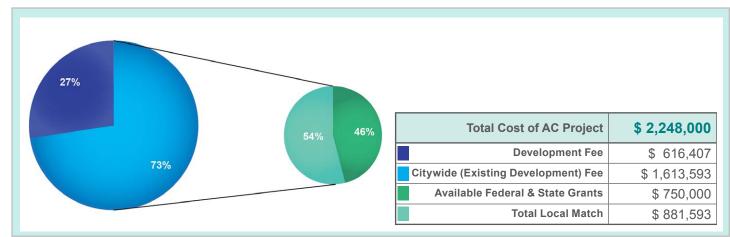
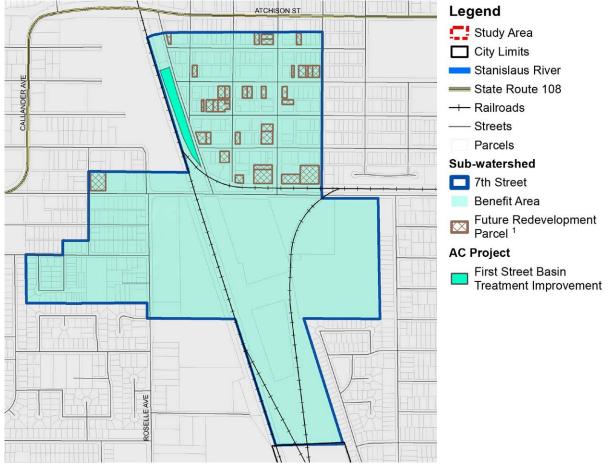


Figure 6–13 Projected Development for Riverside Drive Green Street Benefit Area 1. Based on the 2009 update to the City of Riverbank's 2005-2025 General Plan



#### **First Street Basin Treatment Improvements**







#### **Open Space Treatment Marsh**

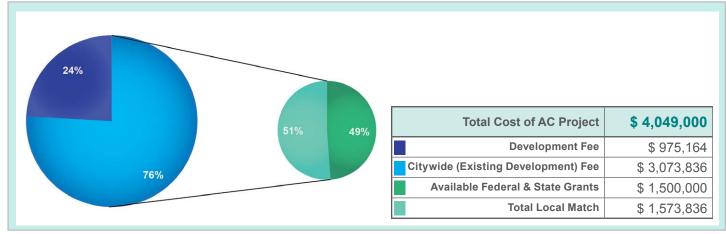


Figure 6–16 Distribution of Total Cost of Open Space Treatment Marsh Project

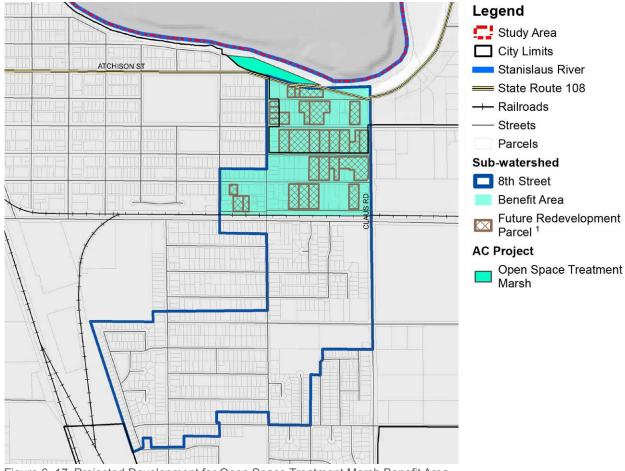


Figure 6–17 Projected Development for Open Space Treatment Marsh Benefit Area 1. Based on the 2009 update to the City of Riverbank's 2005-2025 General Plan

## 6.4 Recommended Funding Strategy

Small Phase II MS4s such as Riverbank are struggling to meet increasingly more stringent stormwater regulations with a limited operations budget. The requirement to monitor, track and report any activity that may contribute to the degradation of the Stanislaus River (i.e. TMDLs) by 2018 is anticipated to be particularly challenging.

Regional AC projects can enhance water quality, provide multiple co-benefits, and ease the burden or disparate monitoring efforts at one centralized location. Furthermore, for cities like Riverbank that are trying to preserve their character and revitalize already developed areas, regional projects can provide the development community the flexibility to more fully develop each infill site. Development fees are one method to provide off-site funding for district wide solutions.

However, if this flexibility is accompanied with expensive impact fees, then infill development will not be financially feasible and will contribute nothing to needed infrastructure. In other words, if the price of admission is too high, there will be no ticket sales and therefore no revenue.

Broad water quality benefits to the Stanislaus River provide the required nexus for distributing these costs to new development throughout the City's Planning Area. However, the full distribution of these costs to Citywide development may not be advisable. All drainage management areas within the City of Riverbank will eventually need to build or modify existing flood management infrastructure for water quality treatment improvements.

#### **Recommended Financing Strategy**

With this in mind, a 'blended' approach for funding of water quality AC projects would be most feasible. Specifically, the Project Team recommends funding Option 1, i.e. the citywide fee combined with aggressive pursuit of grants to pay for existing development's share. Funding of water quality improvements for infill development in smaller central valley cities must be supported by outside funding. Depending on the level of outside grant funding that could be secured, the remainder of the project's construction cost is met through a combination of City/district wide development impact fees and parcel taxes.

#### Update to the Drainage Master Plan

However, over and above this funding strategy, the project team recommends that the City consider an update to their SDSMP. The 2008 master plan does not consider the 2013 update to the MS4 General Permit, and thus will eventually need to be updated to consider water quality. Contrary to the 2008 plan, the update could consider an integrated drainage/parks/ open space master plan that optimizes cobenefits among these different services and reduces the total cost of the provision of each of these facilities/services.

## 7.0 PUBLIC OUTREACH

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## 7.1 Overview

Public outreach and community engagement are critical to the success and applicability of any planning process. Community acceptance of a proposed plan is more likely when the community is engaged early and often in the development process. Public outreach and community engagement are particularly necessary when seeking to achieve multiple community objectives or priorities. Holistic strategies that provide multiple community benefits are a priority of the SWRCB's stormwater initiative, and the most recent NPDES MS4 permit regulations require the use of LID approaches. This Study provides specific examples of how this can be accomplished.

A key component of this Study was education and outreach to local developers, builders, engineers, elected officials, and others who are engaged in stormwater management, land use planning, and community design. The project team sought out local experts to help identify constraints to LID in various development contexts of the San Joaquin Valley and provide input on potential LID techniques that could achieve multiple benefits for the community (e.g., water quality improvements including flow attenuation, groundwater recharge, open space, beautification). The intent of this Study is to provide regional guidance specific to the City of Riverbank and Stanislaus County for use by both public agencies and private developers, but to be broad enough to serve as a template for other regions including the Lower Stanislaus region.

LGC worked with the City of Riverbank and the Modesto Engineers Club (MEC) to refine the Public Outreach Strategy for this Study, which included four components:

- Technical Advisory Committee (TAC) Meetings
- · Leadership & Elected Official Engagement
- · Local Practitioner Outreach
- Community LID Workshop

Each of these components is described in more detail in the following sections. At minimum, the Study was to include two presentations to local elected officials and other community leaders, and a half- or full-day workshop for local government, planners, designers, engineers, developers, and environmental organizations to learn about strategies for removing barriers and integrating LID into sustainable community planning, design, and construction. The focus of the Public Outreach Strategy was to integrate LID into community-wide planning efforts and take a neighborhood, multi-site, or regional approach to LID implementation.

### **7.2** Technical Advisory Committee Meetings

The project team worked with the City of Riverbank, and MEC to identify and recruit appropriate TAC members. The final TAC was comprised of ten (10) members and two (2) alternates, representing interested public agencies (such as the State Water Resources Control Board and the Central Valley Regional Water Quality Control Board), municipal Public Works staff, and community stakeholders (such as business owners, developers, landowners, and community leaders).

LGC was responsible for convening the TAC and coordinating all TAC meetings. This included identifying and contacting TAC members; securing meeting locations; developing meeting agendas and materials; facilitating meeting discussion and flow; and capturing and summarizing group discussions. LGC ensured that the consultant team received necessary guidance and direction from the TAC. Over the course of the two-year project, LGC held a kick-off meeting, six (6) TAC meetings (five (5) in person, one (1) via conference call), and facilitated between-meeting correspondence and project-item feedback. TAC meeting agendas, meeting attendees, and meeting minutes can be found in Appendix A.9.

## 7.3 Leadership & Elected Official Engagement

The Study's Public Outreach Strategy included educational and informative presentations to local elected officials and community leadership. LGC fulfilled this objective through the use of two formats: (1) a dinner forum for local leadership, and (2) a presentation to the Riverbank City Council. Both formats served as an introduction to LID and the Study, while also demonstrating how LID can help cities implement other community priorities such as urban greening, beautification, complete streets, and economic development.

#### **Dinner Forum**

LGC leveraged funding from other projects (Building Healthy Communities, Complete Streets. and Removing Barriers to LID in Local Codes and Ordinances) to co-host a LID/complete & green streets dinner forum for local elected officials and other community leaders in the region (Figure 7-1). The forum — held on February 19, 2015 in Modesto included presentations from LID and Complete Streets experts and included a facilitated discussion between presenters and attendees. This Study and upcoming LID Community Workshop were highlighted at the event. Twenty-five individuals attended, representing elected officials and senior-level staff from five different municipalities, as well as private-sector employers. The event agenda, list of attendees, and presentations are included in Appendix A.11.

#### **Riverbank City Council**

LGC worked with the City of Riverbank to schedule a presentation to the Riverbank City Council at their March 10th, 2015 council meeting. LGC provided the City Council with an overview of the Study, its importance, and potential benefit to the City of Riverbank. Mayor Richard O'Brien and the four other council members were engaged in the presentation, complementary of the work, and expressed interest in reviewing the Final Study Report. The presentation and list of attendees are included in Appendix A.11.

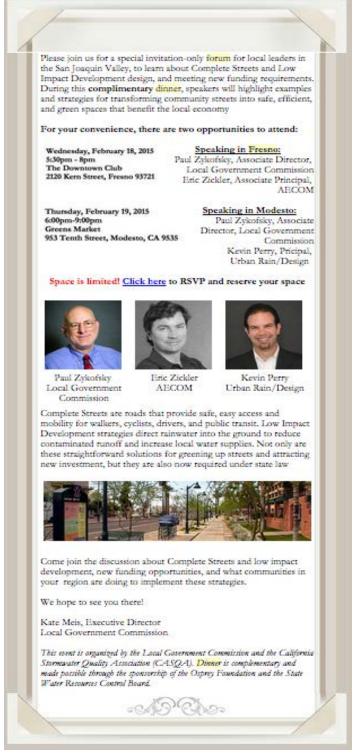


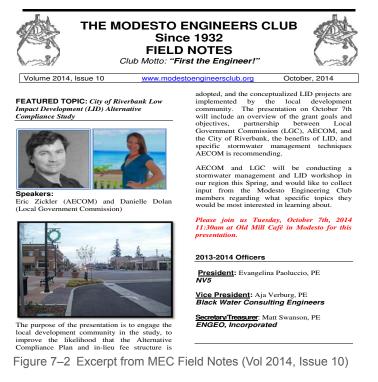
Figure 7–1 Dinner Forum Invitation

## 7.4 Local Practitioner Outreach

#### **Modesto Engineers Club**

MEC was engaged early and often in the Study's public outreach efforts. MEC recommended participants for the TAC, used their listserv as an outreach channel for the Study, provided input on the community LID workshop topics and speakers (Section 7.5), and hosted the project team as the guest speaker at their October 2014 monthly club meeting.

LGC coordinated with MEC leadership to provide an outreach and engagement presentation at their October 2014 club meeting (Figure 7–2). Both LGC and AECOM staff presented at the MEC meeting. The purpose of the meeting was two-fold: (1) to inform the local development community about the Study, and (2) to generate interest in and solicit ideas for the community LID workshop to be held in April 2015. LGC and AECOM's joint presentation emphasized the overall project purpose, goals and concepts, and was designed to generate interest in the Study, as well as receive feedback. LGC also administered a survey for MEC members to provide input on topics and content for the community LID workshop, and solicited volunteers from the club to further assist with workshop development. The meeting presentation and list of attendees are included in Appendix A.11.



#### **Greater Valley Building Industry Association**

Similar to MEC, the Greater Valley Building Industry Association (GV BIA) was asked to recommend participants for the TAC, were utilized as an outreach channel via their listserv, and were requested to provide input on the community LID workshop topics and speakers. The GV BIA was particularly helpful in promoting the community LID workshop to their members.

## San Joaquin Valley Stormwater Quality Partnership

Like MEC and GV BIA, the San Joaquin Valley Stormwater Quality Partnership (SJVSQP) was contacted early in the Study's development to identify potential TAC members. Later in the Study, LGC reached out to the SJVSQP to seek input on potential case study projects to highlight at the community LID workshop, as well as for potential workshop presenters. The SJVSQP also served as an important promotional outlet for the community LID workshop.

## 7.5 Community LID Workshop

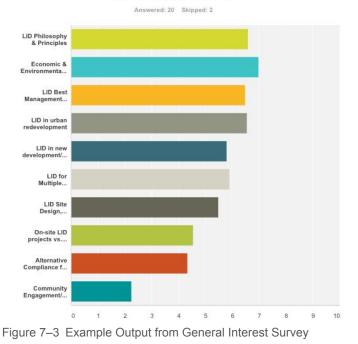
The Study's Public Outreach Strategy included organizing and facilitating an interactive workshop for the greater Stanislaus County region planning and development community. LGC worked with City of Riverbank staff, the consultant team, TAC, MEC, GV BIA, and SJVSQP to develop a full-day workshop for the community to learn about stormwater management and how to achieve multiple co-benefits through alternative strategies.

#### **General Interest Survey**

In order to gauge overall interest in a potential community LID workshop and solicit feedback on specific workshop content, LGC conducted a survey of the target audience. The survey included eight questions designed to identify information gaps and areas of particular need, while also recruiting partners to assist with development of the community LID workshop and to promote the event. Twenty-two individuals participated in the survey, either online (SurveyMonkey) or in paper format. Survey results identified "Economic and Environmental Benefits of LID" as the topic of greatest interest to the local community, with "LID Philosophy & Principles," "LID BMPs," and "LID in Urban Redevelopment" all tied for second place (Figure 7-3). A copy of the General Interest Survey is included in Appendix A.11

The theme of the workshop was focused around the area of greatest interest (Economic & Environmental Benefits), while incorporating the other three aforementioned topics throughout. Twelve individuals from nine different municipalities or firms volunteered to assist either with workshop content development or sponsorship. This participation further enhanced community buy-in for the workshop, as well as for the overall Study.

Please select and rank the topics you are most interested in learning about at the LID Workshop (1 being most interested, 10 being least interested).



#### Workshop Purpose & Goals

The purpose of the community LID workshop was to provide local government, planners, designers, developers. and environmental engineers. organizations with strategies for removing barriers and integrating LID into sustainable community planning, design, and construction. LGC had three primary goals, or desired outcomes, for workshop participants: (1) gain a better understanding of LID benefits, principles, philosophy, barriers, and BMPs; (2) discuss challenges and solutions specific to the lower Stanislaus regional community; and (3) identify preferred strategies and next steps for implementing LID in the lower Stanislaus region. Based on observations during the workshop, and an analysis of feedback received, the project team is confident that these goals were met (see Feedback section).

#### **Recruitment and Attendance**

The workshop promotional flier and announcements were sent out via the following local, regional, and statewide networks:

- Modesto Engineers Club (MEC)
- Greater Valley Building Industry Association (GV BIA)
- San Joaquin Valley Stormwater Partnership (SJVSWP)
- California Stormwater Quality Association (CASQA)
- American Association of Landscape Architects (ASOA), Northern California Chapter
- American Institute of Architects (AIA), San Joaquin Chapter & Central Valley Chapter
- Urban Land Institute (ULI), Sacramento District Council
- American Society of Civil Engineers (ASCE), Central Valley Branch
- American Planning Association (APA), California Chapter, Central Section

LGC also sent targeted invitations to their vast network of local elected officials, senior-level municipal staff, regional planning authorities, and local agencies, in eight counties across the region.

In all, 46 individuals registered for and attended the event, from 24 unique entities (Figure 7–4). Five municipalities were represented, with a total of 14 municipal employees. Table 7–1 below outlines workshop representation by type of organization. The workshop invitation and complete list of attendees are included in Appendix A.11.



Figure 7–4 Workshop Participants

Entity Type	No. of Entities Represented	No. of Attendees	Specific Entities Represented
Cities	3	10	Modesto, Newman, Turlock
Counties	2	6	Stanislaus, Merced
State Agencies	1	1	State Water Resources Control Board
Non-profit Organizations	2	6	Local Government Commission, CivicSpark
Consulting / Engineering Firms	12	16	AECOM; LotusWater; Provost & Pritchard; Giuliani & Kull, Inc.; RRM Design Group; O'Dell Engineering; Hawkins & Associates Engineering, Inc.; DBF Engineering, Inc.; ENGEO; VVH Consulting Engineers; CBEC Eco Engineers, Inc.; Benchmark Engineering, Inc.
Other Private / for-Profit Corporations	4	7	Revel Environmental Manufacturing; Belgard, Commercial Hardscapes; Filtrexx International; Petrulakis Law & Advocacy, APC
TOTALS	24	46	-

Table 7–1 Workshop Participation by Entity Type

#### Workshop Content

LGC worked with MEC and TAC members to create a publicity flier for the event, and promote the event through local and regional networks. LGC developed the workshop program, solicited guest speakers, identified local case study projects to highlight, and facilitated the event. The workshop—held on April 30, 2015 at the City of Riverbank Community Center—featured a presentation by AECOM and LGC on the Study, which emphasized integrating LID into community-wide planning efforts and taking a regional, centralized, approach to LID implementation.

LGC's Water Program Manager, Danielle Dolan, served as workshop facilitator (provided the welcome and opening remarks, ice breaker, introductory presentation, speaker introductions, transitions, and exercises). The first guest presenter was Melanie Carr, a regional stormwater expert, from CBEC EcoEngineers. Carr provided an introduction to LID principles, philosophy, and best practices. Next, Bill Hereth from the State Water Resources Control Board MS4 Program provided an overview of permitting regulations, followed by an open question and answer session. Local case study presentations followed. David Felix from the City of Modesto and Bill Strand



Figure 7–5 Workshop Participants Identify Favorite LID (SCM) Technologies (Green dots)

Primary Challenges	Potential Solutions
1. Lack of education – about the MS4 permit requirements, about LID implementation – to developers, engineers, stormwater managers, other municipal departments/ agencies, and the general public.	<ol> <li>Vegetated swales &amp; flow-through planters – preferred/ most promising LID treatment design because of cost effectiveness and space efficiency.</li> <li>Additional education &amp; outreach – about the MS4</li> </ol>
2. Getting development/developers on board - buy-in to neighborhood-scale LID and AC (potential in-lieu fees), cost effectiveness and benefits of LID.	permit requirements, about LID implementation – to developers, engineers, stormwater managers, other municipal departments/ agencies, and the general public.
<ul> <li>3. Misaligned ordinances – municipal codes and ordinances that hinder in-fill development, LID, and AC.</li> <li>4. Space and cost constraints – LID impinging on lot</li> </ul>	3. <b>Agency flexibility</b> – more holistic regulatory evaluation; beyond a standard checklist to see the bigger picture; multiple benefits approach.
size and lot count for projects, driving overall project costs up.	4. <b>Pilot Project Implementation</b> – to demonstrate feasibility and success.
5. <b>Unknowns about SGMA</b> – how groundwater sustainability plans will address and/or impact stormwater.	

Table 7–2 Primary Challenges and Potential Solutions Identified by Workshop Participants

from RRM Design Group presented the City of Modesto's Garrison Park LID project. Koosun Kim, from the City of Newman, then presented two different projects: the City of Manteca Woodward Park Parking Lot LID retrofit and the City of Newman's LID Planning Project. The local case study examples were followed by a robust discussion time. In the afternoon, Merril Putnam and Alexander Quinn of AECOM and Eric Zickler of LotusWater presented the Riverbank LID Alternative Compliance Study.

The day was punctuated by multiple interactive problem-solving sessions (Figure 7–6) to identify specific challenges of implementing LID in the lower Stanislaus region of the San Joaquin Valley, as well as potential solutions for overcoming those challenges (Table 7–2). By the close of the workshop, participants identified five primary challenges, four potential solutions, and three critical next steps to help shape the future of Alternative Compliance in the San Joaquin Valley.

#### **Critical Next Steps**

- 1. Encourage the State Board and Central Valley Regional Board to clarify regulatory requirement language for MS4 permittees, and Municipalities to do so for developers.
- 2. Municipalities should apply for grants and external funding for LID project implementation.

3. The City of Riverbank (and other municipalities in the region) should adopt the AC strategy.

The promotional flier, workshop agenda, presentations, and materials are included in Appendix A.11.

#### Workshop Evaluation & Feedback

LGC distributed an evaluation form at the close of the workshop, and asked all attendees to complete the form anonymously, prior to leaving. The evaluation form included five sections, designed to assess various aspects of the workshop. Eighteen of our 46 attendees completed the evaluation form. A copy of the workshop evaluation form, as well as a complete tabulation of all responses, is included in Appendix A.11. Results were as follows.

Section one evaluated progress toward the workshop's three goals. Using a four-point Likert scale (strongly agree—agree—disagree—strongly disagree), participants were asked to identify if, "As a result of attending this workshop I was able to...

- "Gain a better understanding of LID Benefits, Principles, and Philosophy."
- "Identify challenges and solutions specific to my community."
- "Identify preferred strategies and next steps for broader implementation of LID in the Stanislaus region."



Figure 7-6 Interactive Problem-Solving Session

Responses to this question were highly favorable, with only one individual "disagreeing" with the second and third statements.

Section two evaluated achievement of the workshop's two desired outcomes. Using the same scale as in section one, participants were asked whether they:

- "Feel better equipped to implement LID strategies into my future development projects."
- "Are committed to help with the next steps identified for achieving broader implementation of LID in the Stanislaus region."

Responses to this question were favorable, but not as strongly so as section one; ratings trended more toward "agree" than "strongly agree," with three respondents "disagreeing."

Section three evaluated each individual workshop session, on a five-point Likert scale (excellent—very good—good—fair—poor). The first session of the day, the "LID 101 Panel," was by far the favorite. Thirteen of eighteen respondents ranked it "excellent" or "very good." The second most popular was session 6, the small group exercise. Least popular were sessions four and seven – the Riverbank Alternative Compliance Study and the final summary session. However, feedback for all sessions was generally positive. We did not receive a single "poor" rating, and at most three "fair" ratings on any session.

Sections four and five were open-ended response, allowing participants an opportunity to pose additional questions that were not answered during the workshop (section four), and to provide any additional comments or feedback (section five). Remaining questions were predominantly regarding maintenance. The most noteworthy open-ended comments/ general feedback were:

- "More clarification of the regulations, less on what we think about the regulations as a group."
- "The use of local examples (not ideas or theories) was very much appreciated."

Additionally, the workshop facilitator received the following unsolicited comments, directly from participants via email:

- "Andrew and I found the LID seminar to be very informative and useful, especially as the LID requirements are developed and implemented by the local agencies." – Rick, Modesto
- "Great workshop today, with wonderful turnout & informative discussions. Thank you for everything you did." – Barbara, Modesto

While there is always room for improvement, the project team is satisfied with the results. We successfully achieved the workshop's primary goals and desired outcomes, and reviews were generally favorable.

The key "lesson learned" from this project's various education and outreach efforts is that more still needs to be done. There remains a significant need for general LID education, as well as very specific technical assistance on MS4 requirements, throughout the San Joaquin Valley, and within the Lower Stanislaus region. Some local leaders are willing to test new approaches, but the vast majority-whether out of apprehension, insufficient capacity, or lack of support—are slow to adopt basic LID strategies widely accepted in other areas. A substantial infusion of resources and support are needed to provide the requisite outreach and engagement if larger-scale LID and alternative compliance for in-fill development are to succeed in the Lower Stanislaus River region and greater San Joaguin Valley.

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## APPENDICES

## FURTHER DETAILS



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## A.1 Detailed Regulatory Context

#### **Permit History**

This Study is part of the larger Stormwater Grant Program that aims to reduce and prevent stormwater contamination of rivers, lakes and streams (begun with Prop 40 and expanded upon with Prop 84). Stormwater regulation dates back to 1972 when the EPA introduced the NPDES permit program with the primary goal to control water pollution and reduce the degradation of the nation's surface waters by regulating point source discharges of wastewater and stormwater. Applicable discharges of stormwater include those from MS4s, construction activities, and industrial activities.

For MS4s, the NPDES permit was developed in two phases. Phase I was issued in 1990 and required medium and large cities (serving between 100,000 to 250,000 people) to file for permits. Phase II, introduced in 1999, extended the permit requirement to smaller urbanized areas (≤ 100,000 people) (40 CFR Part 122 et seq., Phase II, Porter-Cologne Water Quality Control Act 13376).

Along with the majority of states, California is authorized to administer their own stormwater permitting program, which is administered through the SWRCB and its nine RWQCBs. In April of 2003, the SWRCB issued Order No. 2003-0005-DWQ, which provides coverage to all small MS4s state-wide (NPDES Phase II) under one general permit.

At the time of its issuance, the General Permit required Permittees to develop Storm Water Management Plans (SWMPs) with time frames for implementing the following six minimum control measures (MCMs):

- 1. Public education and outreach
- 2. Public participation
- 3. Illicit discharge detection and elimination
- 4. Construction site runoff control
- 5. Post-construction runoff
- 6. Pollution prevention/good housekeeping

#### Phase II, Small MS4, General Permit

In February 2013, the General Permit was revised (Order No. 2013-0001-DWQ) to increase its effectiveness, particularly its ability to improve the water quality of stormwater discharges. Listed below are a summary of these changes:

- Implementation of Low Impact Development Principles
- ASBS
- TMDL Implementation Requirements
- Specific Management Measures
- Elimination of SWMP in exchange for more flexible Guidance Document
- · Water Quality Monitoring for ASBS and TMDL
- Designation Criteria & Waiver Certification
- Program Effectiveness Assessments
- Program Management Personnel
- SMARTS

Although the requirement to submit a formal SWMP was eliminated in 2013, all regulated small MS4s must still electronically file an Annual Report to document and summarize implementation of their stormwater program during the previous year, evaluate program results, and describe future changes towards continual improvement. The Permittee must file this report and a permit boundary map via the SWRCB's SMARTS website and submit the appropriate permit fee. Under Water Code 13377, RWQCBs have the authority to evaluate Permittees' compliance through Annual Report review or audits.

#### **City of Riverbank Permit**

The City of Riverbank is one of 13 regulated MS4s in Stanislaus County, which is overseen by the Central Valley RWQCB. In the past, the City of Riverbank has filed its Annual Report as a co-Permittee along with the neighboring cities of Ceres, Oakdale, and Patterson. Given municipalities in close proximity often face similar challenges, joint permits that require partnership and can achieve broader watershed goals are encouraged by the SWRCB.

One of the primary challenges for the City of Riverbank and their neighbors is protecting the quality of the lower Stanislaus River. The Stanislaus River continues to be listed as an impaired water body (California 303(d) list, 2010) and, per Attachment G of the 2013 General Permit, the City of Riverbank was assigned a TMDL for Diazinon and Chlorpyrifos as well as organic enrichment and low dissolved oxygen (DO) affecting the Stanislaus River. Riverbank will need to determine what are the sources that contribute to these TMDLs. If new construction/development is contributing to the TMDLs, then via the Annual Report the City will have to provide<sup>1</sup>:

(i) A description of BMPs implemented, including types, number, and locations

(ii) An assessment of the effectiveness of implemented BMPs in progressing towards attainment of wasteload allocations within the TMDLs' specified time frames

(iii) All monitoring data, including a statistical analysis of the data to assess progress towards attainment of wasteload allocations within the TMDLs' specified time frames

(iv) Based on results of the effectiveness assessment and monitoring, a description of the additional BMPs that will be implemented to attain

#### Alternative Compliance & The General Permit

A regional- watershed-based approach to stormwater dates back to the State's 1995 Strategic Plan that outlined a Watershed Management Initiative (WMI) that divided California into nine distinct zones. Regional is a relative term and encouraging consideration of upstream and downstream activities can be useful at any scale. Alternative Designs to on-site LID are

1. Small Phase II MS4 Permit E.15 TMDL Compliance Requirements, Section 15.d

permitted per E.12.e.ii.(g) of the 2013 General Permit if they have:

- 1. Equal or greater amount of runoff infiltrated or evapotranspired
- 2. Equal or lower pollutant concentrations in runoff that is discharged after biotreatment
- 3. Equal or greater protection against shock loadings and spills
- 4. Equal or greater accessibility and ease of inspection and maintenance.

Centralized LID mechanisms also have can have benefits beyond managing the volume and quality of runoff such as creation of a public amenity (e.g. dualuse park), and creating connectivity through safe pedestrian corridors (e.g. green street). Identifying these ancillary perks can help make multi-benefit facilities a viable substitute to on-site control, particularly for ensuring they are properly monitored and maintained in the long-term.

With respect to O&M, a recent amendment to Proposition 218 added stormwater drainage as one of now four items (water, sewer, refuse) that is exempt from otherwise requisite two-third public approval vote; the caveat is that the fee must be used to increase water supply. As the amendment is in its early stages of implementation, it will remain to be tested what is considered an increase in supply (e.g. groundwater recharge).

#### **Future Changes to Regulations / Permit**

#### Trash

Unlike DO impairments of the Stanislaus River, trash is a visible form of pollution that MS4s often seek to reduce through institutional controls such as street sweeping and educational programs. However, amendments for trash in the California Ocean Plan and the Enclosed Bays, Estuaries, and Inland Surface Waters (Trash Amendments) have been in development to further reduce Municipalities impact on surface waters. Permittees will have the option of complying via one of two tracks; Track 1) install a network of full capture systems, or Track 2) install both physical and institutional controls and. through monitorina. demonstrate they achieve the same effectiveness of Track 1. The amendment proposes to take a land-use based compliance approach focused on Permittees in high trash generating areas (high density residential, industrial, commercial, etc....). However, full compliance will still be expected within ten years of the first implementing permit. Adoption of the amendment is anticipated by summer of 2015.

#### **Central Valley Region-wide MS4 Permit**

The City of Riverbank is not alone in their struggle to meet ever-more stringent regulations. Monitoring, tracking and reporting on water quality could be eased in the near future by the passage of a region-wide permit for the Central Valley. The intention of the regional agreement is to cover both Phase I and II MS4 Permittees under one general permit. However, Phase II MS4's will not be required to enroll in the Central Valley Region-wide MS4 General Permit. They may choose to stay covered under the State Board Phase II Small MS4 Permit.

Nonetheless, the hope is that by managing stormwater management from the perspective of watershed basins, the Region-wide Permit will increase the efficiency of how Phase I and II permits are issued, managed, and monitored, thereby maximizing improvements to water quality and groundwater recharge through more creative, regionally focused, approaches. A regional approach may also ease the undue burden faced by some municipalities who are subject to TMDLs that are the result of upstream activities originating far outside their jurisdiction (e.g., pesticides, resource extraction, etc.). A preliminary draft of the Regional Permit is anticipated to be released in early summer with corresponding workshops.

## **A.2** Alternative Compliance Definition of Terms & Acronyms

The following vernacular is common in discussions of alternative compliance for stormwater runoff mitigation, presented in alphabetical order.

#### **Alternative Compliance**

Off-site SCMs deemed equivalent and acceptable for replacing infeasible on-site SCMs needed to mitigate development-related stormwater impacts. Typically, permittees (developers) fund and construct off-site mitigation SCMs or pay equivalent in-lieu fees towards publically driven SCMs. NOTE: It is often beneficial for municipalities to establish numerous paths to compliance in order to facilitate desired local economic development.

#### In-Kind vs Out-of-Kind Mitigation

Compensatory mitigations that involve resource trading with similar structural and functional types to the impacted resource (in-kind/typically on-site) and those mitigations that would involve resources of different structural and functional type and be located off-site (out-of-kind).<sup>1</sup>

#### **In-Lieu Fee Mitigation**

A scaled payment from a permit applicant to the responsible government entity into a specific program that will conduct wetland, stream, or other aquatic resource restoration, creation, enhancement, or preservation activities. In-lieu fee programs are generally administered by government agencies or non-profit organizations as approved by the associated regulatory agencies.<sup>2</sup>

#### **Mitigation Banks**

A wetland, stream, or other water resource area that has been restored, established, enhanced, or preserved and is set aside to compensate for future development impacts to other water resources. A mitigation bank's value is determined by quantifying the aquatic resource functions restored, established, enhanced, and/or preserved in terms of "credits," which may then be obtained by permit applicants to meet their compensatory mitigation requirements. Inlieu fees and mitigation banks are considered "thirdparty" compensation if the bank or in-lieu fee sponsor assumes responsibility from the permittee for the implementation and success of the compensatory mitigation.<sup>3</sup>

#### Low Impact Development (LID)

An innovative land planning, engineering, and landscape design approach to managing urban stormwater runoff in a more natural / decentralized way. The idea is to manage stormwater quality and detention on-site and recharge local groundwater instead of collecting / piping runoff within sewer networks to WWTPs.

#### Mitigation Ratio / Trading Ratio

A determined factor built into trading equivalencies to protect against shifts in spatial and temporal differences between locations. Well established ratios help reduce uncertainties regarding mitigation equivalencies between the impacted site and the mitigation activity. The methodology may vary by agency, but in general, it serves as a decision-making framework for addressing typical alternative compliance concerns such as quantitative and qualitative assessment of onsite impact and off-site mitigation, uncertainty of SCM value, and mismatched timing of on-site and off-site construction.<sup>4</sup>

## National Pollutant Discharge Elimination System (NPDES)

Authorized by the Clean Water Act, the permit program controls water pollution by regulating point sources that discharge pollutants into waters of the United States.<sup>5</sup>

#### Permittee

Typically, especially in California, the permittee is the municipality that retains responsibility for the implementation and success of the mitigation project, holding applicants liable for the performance of systems established by developers, etc. In some areas, the project owner is the permittee, although this is rare.<sup>6</sup>

#### Post-construction Stormwater Management Requirements for Development Projects (PCRs)

Seeks to limit surface runoff volumes and reduce water runoff pollutant loadings associated with new development, as consistent with local and regional watershed plans.<sup>7</sup>

#### Stormwater Control Measures (SCMs)

Structural (physical) and non-structural (design) LID features used alone or in conjunction with other SCMs to manage runoff and water quality. They are integrated into a development project's design and seek to replicate pre-development runoff patterns.<sup>8</sup>

#### Water Quality Trading (WQT)

An innovative approach to achieving water quality goals more efficiently, understanding that different sources within the same watershed may face very different costs to controlling the same contaminant. More costly operations may purchase credits from lower cost mitigations to help offset their cumulative water quality costs.<sup>9</sup>

#### Watershed Management Zone (WMZ)

Typically established at the municipal or regional level based on common key watershed processes (e.g., infiltration, groundwater recharge) and receiving water type (e.g., creek, marine nearshore waters). Municipalities sometimes establish specific criteria or mitigation processes based on specific watershed characteristics.<sup>10</sup>

1. http://water.epa.gov/lawsregs/guidance/wetlands/upload/2008\_03\_28\_wetlands\_ Mit\_rule\_QA.pdf

2. U.S. Environmental Protection Agency. 2008. Compensatory Mitigation for Losses of Aquatic Resources; Final Rule. EPA-HQ-OW-2006-0020, Washington, D.C. [Section 404 of the Clean Water Act]

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- 4. Pristel, Violetta. An Alternative Compliance Framework for Stormwater
- Management in the Central Coast Region. California State University Monterey Bay, Fall 2013, page 26.
- 5. http://cfpub.epa.gov/npdes/
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9. http://water.epa.gov/type/watersheds/trading.cfm

10. Central Coast Regional Water Quality Control Board. 2012. Post-construction stormwater management requirements for development projects in the Central Coast Region. Resolution No. R3-2012-0025, Attachment 1. [Internet] [cited 2012 October1]. Available from: http://www.waterboards.ca.gov/mycb3/water\_issues/ programs/stormwater/docs/lid/hydromod\_lid\_docs/PCRs\_final.pdf

## A.3 Alternative Compliance Case Study Summaries

#### CASE STUDY: Ventura County, CA

The Ventura County Municipal Separate Storm Sewer System Permit<sup>1</sup> was adopted in July 2010, which directs requirements for separated storm sewer discharge during wet weather and includes Integrated Water Quality/Flow Reduction/Resources Management Criteria for new development/ redevelopment. Section III-2 specifies procedures for alternative compliance due to technical infeasibility. As with most municipalities, the stated impetus for compliance is to encourage infill alternative development in areas with space constraints or other challenges to complying with standard LID requirements. Project applicants must demonstrate the infeasibility, which typically results from high ground water, geotechnical or brownfield/contamination issues, density or urban development, or limited parcel size.

In Ventura County, it falls to the project applicant to propose the alternative compliance option, referring to the Ventura County Technical Guidance Manual. Regardless of the SCMs pursued off-site, the project must still ensure that less than 30% of the site is impervious. The project must retain and treat as much stormwater runoff on site as possible, with the balance being accommodated with off-site mitigation or in-lieu fees. Off-site mitigations must accommodate an equivalent volume of runoff and achieve the same standard of pollutant load reduction as required on-site. As with on-site systems, off-site SCMs may utilize infiltration, reuse, evapotranspiration, and/ or biofiltration to treat the

runoff.

#### **Notable Characteristics**

- Projects with technical infeasibility that have impervious area in excess of 30% of the site must mitigate or make in-lieu payments at an increased ratio of 1:1.5 the stormwater volume not accommodated on site.
- All off-site mitigations must be located in the development's same sub-watershed (a list of options to be provided by the Permittee)
- Acceptable SCM project types include green streets, parking lot retrofits, other site specific LID BMPs, and regional BMPs.

- Project applicants may also propose other off-site mitigation projects to the Permittee for review.
- Off-site projects should be built as soon as possible and no later than 4 years from the occupancy of the initial project which seeded the funds
- The Permittee must provide descriptions of all public off-site mitigation projects in its annual report, including in-lieu fees received and the water retention and quality levels achieved, showing that equivalent watershed benefits have been secured.

#### **CASE STUDY: State of West Virginia**

The State of West Virginia maintains a comprehensive set of stormwater mitigation tools, including an alternative compliance program. These tools include innovative off-site mitigation options (reforestation and two approaches to stream restoration) and a runoff reduction spreadsheet, which also provides BMP sizing criteria<sup>2</sup>. Runoff volumes are used as the local trading currency and deed restrictions are applied to lands that host off-site mitigations in order to ensure that the intended stormwater mitigation continues in perpetuity.

In January 2013, the West Virginia Department of Environmental Protection released its Guidance for Developing an Off-Site Stormwater Compliance program, targeting MS4 applications that wish to develop off-site mitigations or pay into the in-lieu program to meet the General Permit.

NOTE: The State of Virginia manages a similar set of alternative compliance approaches and tools.

#### **Notable Characteristics**

- Permittees must present an explanation of why and how much stormwater cannot be accommodated on-site.
- Off-site mitigation or in-lieu fees (or a combination of both) must be provided at a ratio of 1:1.5 for up to 0.6 inches of the original obligation. Anything in excess that cannot be accommodated on-site must use an alternative compliance ratio of 1:2.
- Runoff reduction credit is given for tree planting based on canopy/interception.

- Reforestation must reduce the equivalent volume of runoff in excess of existing site conditions (planted at a minimum 100 trees/ acre).
- Monitoring studies (which measured the proportion of rainfall removed through processes such as interception, transpiration, and infiltration) were used to estimate a 30% runoff reduction benefit provided by trees.
- The provisional methodology for stream restoration credits is based on sediment and nutrient load reductions. Although assigning volume reduction credit is challenging, the State offers two methods for assigning runoff reduction via stream restoration: [1] equivalent BMP approach, and [2] site assessment approach.<sup>3</sup>
  - The site assessment approach uses a more sophisticated, four step process:
    - 1. Estimate stream sediment erosion rates
    - 2. Convert stream bank erosion to nutrient loading
    - 3. Estimate reduction efficiency attributed to stream restoration
    - 4. Equate pollutant reduction with equivalent runoff reduction (bioretention benchmark)

Depending on certain criteria, stream restoration may be considered an "in-kind" mitigation

 Stream restoration requires a site-specific assessment of bank conditions and stable reference stream data

#### CASE STUDY: Prince George's County, MD

Prince George's County operates a unique alternative compliance program for non-profit organizations. The overall goals (NOT in rank order) are to [1] connect people to water bodies, [2] engage people in restoration, [3] revitalize communities, and [4] improve water quality. Under the alternative compliance program, qualified property may consider one or all of the following options:

- Option 1: Provide Easements (50% reduction in impervious area fee)
  - Property owner gives the County a temporary right of entry to install BMPs.

- The property owner must maintain and operate the BMPs in order to sustain the credit.
- BMPs are subject to inspection by the Department of Environmental Resources.
- Option 2: Outreach and Education (25% reduction in impervious area fee)
  - Property owner agrees to participate in the County's outreach/education campaign, which encourages other property owners to participate in the County's Rain Check Rebate Program focused on restoration.
  - Owners also create an environmental green team or ministry, which conduct activities such as:
  - Tree planting
  - Trash pick-up
  - Lot stewardship and cleanliness
     On-site recycling and better waste management
  - □ Planting rain gardens
- Option 3: Green Care and Good Housekeeping (25% reduction in impervious area fee)
  - Property owner commits to using lawn management companies certified in the proper use/application of fertilizers in vegetated areas and lawns.
  - Owner also agrees to good housekeeping practices for ensuring clean lots.<sup>4</sup>

In order to secure the various awards/credits, qualified non-profit property owners must:

1. File an application with the County.

2. Schedule and receive a consultation visit from the County to confirm which option(s) will be implemented.

3. Write and submit an alternative compliance plan to the County Department of Environmental Resources who will determine the credits received.

#### **Notable Characteristics**

 Currently only provides reductions or exemptions from the Impervious Fee portion of the Clean Water Act (save a standard administrative fee) for 501-C non-profit organizations and tax exempt religious organizations

 Tiered system allows for 25–100% reduction in Impervious fees

#### CASE STUDY: City of Los Angeles, CA

Los Angeles County (84 cities) and San Diego areas have been working to increase water supply reliability in Southern California and focus on multi-benefit water conservation projects with numeric outcomes. In 2011, the City of Los Angeles adopted a new ordinance (Los Angeles, No. 181899) to expand urban stormwater mitigation regulations to include LID requirements for all projects requiring building permits. Los Angeles was also one of the first cities to officially adopt the required LID legislation (May 2013) required to comply with the County MS4 NPDES permit (adopted in December 2012).

In its MS4 Permit, Los Angeles County outlined alternative compliance approaches that require the County and its associated cities to establish Enhanced Watershed Management Programs (EWMP), a Green Streets policy, an LID ordinance, action-based and numeric compliance standards (land planning and implementation strategies. development). and coordinated integrated monitoring programs (CIMP).<sup>5</sup> The MS4 Permit also requires that TACs oversee collaborative and transparent watershed-based planning processes that provide opportunities for meaningful stakeholder input. Permitees in unincorporated areas are encouraged to collaborate with each other. As of June, 2013, the County had received notice from over 70 permitees that were forming 18 watershed groups to pursue the aforementioned alternative compliance path.<sup>6</sup>

Cities can identify multi-benefit regional projects, with an overall focus on developing options and agreements between private permittees, regional water quality and flood boards, and water / wastewater districts. Cities that committed by June 2013 (via a memorandum of understanding [MOU]) to develop a WMP (alone or in groups) received a 12-month extension on meeting the MS4 Permit deadlines, 18 months if they included LID and Green Streets elements. EWMP require multi-city partnerships, at least one structural BMP project, and allow for water reuse alternatives to standard infiltration measures. Computer modeling is required in both options to prove pollutant reduction goals are met.<sup>7</sup> In the City of Los Angeles, development or redevelopment projects occurring on less than 1-acre parcels have the option to pursue alternative compliance methods for LID as outlined in the Development Management Best Practices Handbook. In addition to outlining the standards and requirements, the Handbook also includes technical feasibility / implementation parameters and alternative compliance options. Users are required to follow the path outlined in the graphic<sup>8</sup>. As with all of the case studies presented, applicants must demonstrate technical infeasibility of on-site LID; in Los Angeles, this must include a site-specific geotechnical investigation report and/or hydrologic analysis conducted by a State of California certified professional (civil engineer, geotechnical engineer, or geologist).9

#### Notable Characteristics (City of Los Angeles)

- As of 2014, permits require development and redevelopment projects to manage the design capture volume on-site using LID BMPs.
- Any runoff volume NOT managed on-site using LID BMPs must be mitigated off-site by one of the following options (via MS4 permits):
  - Mitigate the exact volume difference at an offsite location
  - Pay an in-lieu fee equivalent to the cost of LID systems to manage runoff on-site
  - Credit trading systems
  - Watershed planning elements/instruments
- Focus on credit trading system and economic and development data for alternative compliance projects<sup>10</sup>.
- The Regional Board has been criticized and accused of breaking State law for recent decisions to allow alternative compliance demonstrations in regards to toxicity for General Industrial, General Construction, MS4, and CalTrans Storm Water Permits. Advocates claim that the agency is failing to require sufficient proof from Permittees that alternative compliance mechanisms are sufficiently managing Water Quality-Based Effluent Limits, TMDL, and Waste Load Allocations<sup>11</sup>.



Figure A.3–1 Los Angeles Guide for Permittees

1. http://www.vcstormwater.org/documents/reference/2010\_NPDES\_permit/ Ventura\_County\_MS4\_Permit\_Order\_No.%20R4-2010-0108%20final%20 pending%20verification.pdf

2. West Virginia Department of Environmental Protection Web site. http://www. dep.wv.gov/WWE/Programs/stormwater/MS4/permits/Pages/

ToolsandGuidance.aspx

3. Pristel, Violetta. An Alternative Compliance Framework for Stormwater Management in the Central Coast Region. California State University Monterey Bay, Fall 2013, page 30.

4. http://www.princegeorgescountymd.gov/sites/StormwaterManagement/

CleanWaterActFees/Alternative%20Compliance/Pages/default.aspx 5. http://www.southbaycities.org/sites/default/files/board\_directors/meeting/

Torrance%20AND%20RWQCB%20MS4%20Permit%20PPTs.pdf

6. http://file.lacounty.gov/bc/q3\_2013/cms1\_199205.pdf

7. http://www.gatewayirwmp.org/files/documents/gateway%20

Presentation%20of%20the%20new%20MS4%20permit.pdf

8. http://www.lastormwater.org/blog/2012/02/how-low-impact-development-applies-to-you/

9. http://www.lastormwater.org/wp-content/files\_mf/lidhandbook.pdf, page 25 10. http://www.ocbc.org/wp-content/uploads/Grey\_Orange-County-Business-Council-Presentation-1\_14\_2014.pptx

11. https://lawaterkeeper.org/wp-content/uploads/2012/05/LAW\_HTB-MDR-Toxics-TMDL-comment-letter.pdf

## **A.4** Documents Reviewed

Data	Format	Description
Boundaries	GIS	City Boundary, Sphere of Influence, General Plan
Parcels	GIS	Lot lines, size, age, owner
Zoning	GIS	Land use designations within the City and regionally
Neighborhoods	GIS	Neighborhood designations within the City
Transportation Infrastructure	GIS	Rail, street, and highway alignments
Topography	GIS	Regional contour data from USGS
Soils	GIS	Regional soils data (type, infiltration capacity, limiting layers, groundwater depth, etc) <sup>1</sup>
Surface Water	GIS	Location of rivers, lakes, creeks, and canals
Floodplains	GIS	Levees and flood zones from the Federal Emergency Management Agency (FEMA)
Storm Drainage Infrastructure	CAD	Pipes, inlets, structures, lift stations, and outfalls from the Storm Drain System Master $Plan^2$

#### Table A.4–1 Summary of Data Compiled

1. National Resources Conservation Service Web Soil Survey. 2013 (March). http://websoilsurvey.sc.egov.usda.gov/App/HomePage.htm 2. Nolte Beyond Engineering. 2008 (June). City of Riverbank Storm Drain System Master Plan.

Date	Document	Source
Environme	ental Reports	
01.1997	Crossroads Community Specific Plan - Final Environmental Impact Report	EMC Planning Group
05.2005	Preliminary Geotechnical Investigation, Proposed Subdivision (APN #62-20-023 & 62- 20-05)	Construction Testing & Engineering Inc
05/2006	Riverbank Army Ammunition Plant, Riverbank, CA	US Department of Army
10.2006	Proposed 2006 CWA Section 303(d) List of Water Quality Limited Segments Being Addressed by USEPA Approved TMDLs	State Water Resources Control Board
10.2006	Proposed 2006 CWA Section 303(d) List of Water Quality Limited Segments	Central Valley Regional Board
11.2006	Environmental Condition of Property Phase I Report Riverbank Army Ammunition Plant	C2HMHill
06.2007	Phase I Environmental Site Assessment Report, Sun Garden-Gangi Property	LFR, Inc.
06.2007	Source Sufficiency Report for City of Riverbank: General Plan Update	Dunn Environmental, Inc.
10.2010	Final EIR for the 2005-2025 General Plan Update	EDAW/AECOM
02.2011	Draft Environmental Impact Report: Downtown Specific Plan	AECOM
03.2013	Stanislaus County Regional Greenhouse Gas Inventory - Explanation of Results	ICF
05.2013	Phase I Environmental Site Assessment California Fruit and Tomato Kitchens	Keinfelder, Inc.
05.2014	Environmental Site Assessment for Real Property	ATC Associates, Inc.
Regulatior	IS	
2003	Stormwater Phase II Final Rule	US EPA
2003	Water Quality Order No. 2003-0005-DWQ; NPDES General Permit No. CAS000004	SWRCB
2004	Storm Water Management Program for Stanislaus County: Report of Waste Discharge	SWRCB
2007	Department of Public Works Stanislaus County: Standards and Specifications	Stanislaus Co. Public Works
2011	4th Edition of the Water Quality Control Plan (Basin Plan) for the Sacramento River and San Joaquin River Basins	Central Valley Regional Water Quality Board

Table A.4–2 Summary of Key Documents Reviewed

Date	Document	Source
2013	NPDES General Permit No. CAS000004 (Phase II Small MS4 General Permit, Order No. 2013-0001-DWQ)	SWRCB
2013	Fact Sheet for NPDES General Permit and Waste Discharge Requirements for StormWater Discharges from Small Municipal Separate Storm Sewer Systems (Order)	SWRCB
2014	Revision to 2002 Memorandum: Establishing TMDL WLAs for Storm Water Sources and NDPES Permit Requirements Based on those WLAs	EPA
Land-Use	/ Development Plans	
07.1994	Department of Public Works Standard Specifications	City of Riverbank
03.2003	Storm Water Management Program: Ceres, Oakdale, Patterson, Riverbank - Report of Waste Discharge	Tulloch Engineering
04.2005	Integrated Regional Groundwater Management Plan For Modesto Sub basin	Bookman-Edmonston
09.2005	Bruinville Area Master Public Facilities Plan	TCB / AECOM
07.2006	Eastern Riverbank Drainage Study	Giuliani and Kull, Inc.
11.2007	City of Riverbank Water Supply Study and Water Master Plan	Nolte Beyond Engineering
06.2008	City of Riverbank Storm Drain System Master Plan	Nolte Beyond Engineering
10.2008	Riverbank Army Ammunition Plant, Base Reuse Plan	Design, Community & Environment
04.2009	City of Riverbank: General Plan	City of Riverbank
10.2010	Downtown Riverbank Specific Plan	AECOM
10.2011	Downtown Specific Plan: City of Riverbank, CA	City Design Collective
01.2013	Model Standards & Specifications for Low Impact Development Practices	AECOM
06.2013	Municipal Service Review & Sphere of Influence Update	Stanislaus Local Agency Formation Commission
07.2013	Technical Report First Street Basin	Bill Kull, PE
11.2013	Riverbank Army Ammunition Plant Specific Plan	The Planning Center

Table A.4-2 Summary of Key Documents Reviewed Continued

# A.5 Complete List of Opportunity Sites

Legen	d	Opportunity Site No.	, Sub-watershed	Area (acres)	Source	Soil Group	Owner	APNs	Land Use	Assessed Value	\$ / sq. foot	Depth to Hardpa
Blue	Within Priority Area	1	4th Street	0.2 Commercial	2010 Downtown Specific Plan	A	Private	132-010-013	Mini-Marts	\$266,604	\$35.14	> 5'
	1	2	4th Street	0.3 Commercial	2010 Downtown Specific Plan	A	Private	132-010-012	Shopping Centers (Large & Small)	\$405,000	\$32.50	> 5'
	Potential Flooding <sup>1</sup>	3	4th Street	0.3 Commercial	2010 Downtown Specific Plan	A	City of Riverbank	132-010-014	Churches / Welfare	\$153,029	\$12.41	> 5'
	Proposed	4	4th Street	0.6 Commercial	2010 Downtown Specific Plan	D	City of Riverbank	132-009-001	City Non-Assess.			1.5 - 3'
	Infrastructure <sup>1</sup>	5	4th Street	0.4 Commercial	2010 Downtown Specific Plan	D	City of Riverbank	132-009-002	City Non-Assess.			1.5 - 3'
	Innastructure	6	4th Street	0.4 Commercial	2010 Downtown Specific Plan	D	Private	132-004-045	Auto Sales - Auto Service Centers	\$201,500	\$12.93	1.5 - 3'
	Top 10% - Size	7	4th Street	2.6 Null	2005-2025 General Plan	A/D	State of CA	Highway 108	Highway 108			1.5 - 3'
	-	8	4th Street	1.3 Buffer / Greenway / Open Space	2005-2025 General Plan	A	Private*	132-002-006 / 132-004-051	Single Family Residence / Vacant Misc.	\$188,674	\$3.25	1.5 - 3'
	Green / Open Space	9	4th Street	0.9 Buffer / Greenway / Open Space	Google Earth (04/2013)	A	City of Riverbank	132-005-001	City - Non-assess.			1.5 - 3'
		10	6th Street	0.2 Commercial	2010 Downtown Specific Plan	D	Private	132-009-060	Stores & Shops (All Sizes)	\$161,473	\$16.91	1.5 - 3'
	Public Ownership	11	6th Street	0.1 Commercial	2010 Downtown Specific Plan	D	Private	132-009-050	Stores & Shops (All Sizes)	\$61,215	\$20.22	1.5 - 3'
	Zoning	12	6th Street	0.1 Commercial	2010 Downtown Specific Plan	D	Private	132-009-055	Vacant C-2	\$14,344	\$4.43	1.5 - 3'
	City of Riverbank	13	6th Street	0.1 Commercial	2010 Downtown Specific Plan	D	City of Riverbank	132-009-054	City Non-Assess.			1.5 - 3'
	Ownership	14	6th Street	0.2 Commercial	2010 Downtown Specific Plan	D	Private	132-009-059	Office Buildings Large & Small	\$169,389	\$18.20	1.5 - 3'
	·	15	6th Street	0.1 Commercial	2010 Downtown Specific Plan	D	Private	132-011-013	Stores & Shops (All Sizes)	\$206,944	\$33.02	1.5 - 3'
	A or A/x Soil Group	16	6th Street	0.1 Commercial	2010 Downtown Specific Plan	D	Private	132-011-012	Vacant C-2	\$45,500	\$7.04	1.5 - 3'
		17	6th Street	0.1 Commercial	2010 Downtown Specific Plan	D	Private	132-011-017	Stores & Shops (All Sizes)	\$57,965	\$9.18	1.5 - 3'
	Vacant* Parcel <sup>2</sup>	18	6th Street	0.2 Commercial	2010 Downtown Specific Plan	D	City of Riverbank	132-011-018	City Non-Assess.	. ,		1.5 - 3'
		19	6th Street	0.2 Commercial	2010 Downtown Specific Plan	A	Private	132-006-003	Auto Repair Shops	\$168,077	\$16.69	> 5'
	Bottom 10% - Value	20	6th Street	0.5 Commercial	2010 Downtown Specific Plan	A	Private	132-006-011	Mixed Commercial	\$235,500	\$11.12	> 5'
	per Sq. Ft.	21	6th Street	0.4 Commercial	2010 Downtown Specific Plan	A	Private	132-006-013	Undeveloped C-2	\$179,800	\$9.43	> 5'
		22	6th Street	0.1 Commercial	2010 Downtown Specific Plan	A	Private	132-006-014	Auto Service Centers	\$44,118	\$12.61	> 5'
	> 5' to Hardpan	23	6th Street	0.1 Residential	2010 Downtown Specific Plan	A	Private	132-010-016	Single Family w/Higher Use Potential	\$15,082	\$2.40	> 5'
		24	6th Street	0.2 Commercial	2010 Downtown Specific Plan	D	Private	132-010-063	HAS 4 to 9 Income Units	\$105,476	\$14.40	1.5 - 3'
		25	6th Street	0.2 Commercial	2010 Downtown Specific Plan	D	City of Riverbank	132-009-023	City Non-Assess.	φ100,470	ψ14.40	1.5 - 3'
		26	6th Street	0.2 Civic	2010 Downtown Specific Plan	D	City of Riverbank	132-010-043	City Non-Assess.			1.5 - 3'
		27	6th Street	0.2 Civic	2010 Downtown Specific Plan	D	City of Riverbank	132-010-045	City Non-Assess.			1.5 - 3'
		28	6th Street	0.1 Civic	2010 Downtown Specific Plan	D	City of Riverbank	132-010-043	City Non-Assess.			1.5 - 3'
		20	6th Street	13.6 Civic	· · · · · · · · · · · · · · · · · · ·	C/A	City of Riverbank	132-008-001	Public School			1.5 - 3'
		30	6th Street	0.1 Commercial	Google Earth (04/2013) 2010 Downtown Specific Plan	D	City of Riverbank	132-012-023	City Non-Assess.			1.5 - 3'
		30	6th Street	0.2 Commercial	2010 Downtown Specific Plan	D	City of Riverbank	132-012-023	City Non-Assess.			1.5 - 3'
		32	6th Street	2.6 Null	2005-2025 General Plan	D/A	State of CA	Highway 108	Highway 108			1.5 - 3'
		33	6th Street		2005-2025 General Plan	A	Private*		Vacant Misc.	\$15,351	\$0.13	
		34	6th Street	2.7 Buffer / Greenway / Open Space 5.3 Null				132-005-032 / 132-006-016		φ15,351	φ <b>0.</b> 13	2 5 1.5 - 3'
		-			Google Earth (04/2013)	D	City of Riverbank	Urban Arterial	Urban Arterial			
		35	6th Street	2.4 Null	Google Earth (04/2013)	D	City of Riverbank	Urban Arterial	Urban Arterial			1.5 - 3'
		36	6th Street	1.7 Null	Google Earth (04/2013)	D	City of Riverbank	Urban Arterial	Urban Arterial			1.5 - 3'
		37	6th Street	2.4 Buffer / Greenway / Open Space	2005-2025 General Plan	D	City of Riverbank	Urban Arterial	Urban Arterial	<b>0</b> 400 500	<b></b>	1.5 - 3'
		38	7th Street - A	2.4 Residential	Google Earth (04/2013)	D	Private	132-036-003	Sinlge Family w/Extra Land	\$188,500	\$1.78	1.5 - 3'
		39	7th Street - A	0.5 Residential	2010 Downtown Specific Plan	D	Private	132-017-021	Single Family w/Higher Use Potential	\$45,319	\$2.29	1.5 - 3'
		40	7th Street - A	0.4 Residential	2010 Downtown Specific Plan	D	Private	132-017-020	HAS 4 to 9 Income Units	\$682,820	\$35.04	1.5 - 3'
		41	7th Street - A	0.2 Residential	2010 Downtown Specific Plan	D	Private	132-017-023	Single Family w/Higher Use Potential	\$54,072	\$5.59	1.5 - 3'
		42	7th Street - A	0.7 Residential	2010 Downtown Specific Plan	D	Private	132-017-022	Under-Over Improved	\$29,367	\$0.99	1.5 - 3'
		43	7th Street - A	0.2 Residential	2010 Downtown Specific Plan	D	Private	132-017-027	Vacant R-1	\$26,322	\$3.46	1.5 - 3'
		44	7th Street - A	0.5 Commercial	2010 Downtown Specific Plan	D	Private	132-011-065	Misc. Mixed Commercial	\$301,802	\$13.49	1.5 - 3'
		45	7th Street - A	0.2 Commercial	2010 Downtown Specific Plan	D	Private	132-011-064	Single Family Residence	\$47,433	\$5.04	1.5 - 3'
		46	7th Street - A	0.5 Commercial	2010 Downtown Specific Plan	D	n/a	132-011-067	n/a			1.5 - 3'
		47	7th Street - A	0.8 Commercial	2010 Downtown Specific Plan	D	Private	132-022-017	Vacant C-1	\$130,500	\$3.97	1.5 - 3'
		48	7th Street - A	0.3 Commercial	2010 Downtown Specific Plan	С	City of Riverbank	132-017-005	City Non-Assess.			1.5 - 3'
		49	7th Street - A	0.4 Civic	2010 Downtown Specific Plan	D	Private	132-011-047	Misc. Mixed Commercial	\$197,620	\$11.87	1.5 - 3'
		50	7th Street - A	0.9 Residential	2010 Downtown Specific Plan	D	Private	132-017-019	Residential w/Pot. Higher Use	\$50,366	\$1.28	1.5 - 3'
		51	7th Street - A	0.1 Commercial	Google Earth (04/2013)	D	Private	132-011-051	Transitional Comm H&B Use w/Res	\$118,000	\$19.19	1.5 - 3'
		52	7th Street - A	0.1 Commercial	Google Earth (04/2013)	С	Private	132-011-052	Vacant M-1, M-2 or C-M	\$22,099	\$3.54	1.5 - 3'
		53	7th Street - A	0.3 Commercial	2010 Downtown Specific Plan	A	Private	132-011-055	Misc. Mixed Commercial w/Res	\$78,784	\$6.82	1.5 - 3'
				0.0 00.000	Google Earth (04/2013)					<i></i> ,	\$1.63	

October 7th, 2014

Legen	d	Opportunity Site		Area						Assessed		
		No.	Sub-watershed	Area (acres) Zoning	Source	Soil Group	Owner	APNs	Land Use	Value	\$ / sq. foot	Depth to Hardpan
Blue	Within Priority Area	55	7th Street - A	2.0 Null	Matthew Gerken 140911 email	A	City of Riverbank	132-034-019	City Non-Assess.			1.5 - 3'
	Detential Floreding 1	56	7th Street - A	0.1 Commercial	2010 Downtown Specific Plan	D	Private	132-010-056	Warehouses	\$202,819	\$31.52	1.5 - 3'
	Potential Flooding '	57	7th Street - A	5.6 Industrial	Google Earth (04/2013)	D	BN & SF Railroad	132-039-005	Railroad Non-assess			1.5 - 3'
	Proposed	58	7th Street - A	0.4 Commercial	2010 Downtown Specific Plan	D	Private	132-051-007	Stores & Shops (All Sizes)	\$147,496	\$7.60	1.5 - 3'
	Infrastructure <sup>1</sup>	59	7th Street - A	1.5 Industrial	2005-2025 General Plan	А	Private*	132-039-020	Light Industrial / Manf.	\$2,576,500	\$40.11	1.5 - 3'
		60	7th Street - A	3.1 Industrial	2005-2025 General Plan	A	Private*	132-039-020	Light Industrial / Manf.	\$2,576,500	\$18.94	1.5 - 3'
	Top 10% - Size	61	7th Street - A	1.6 Buffer / Greenway / Open Space	2005-2025 General Plan	D	n/a	n/a	n/a			1.5 - 3'
		62	7th Street - A	1.5 Null	Google Earth (04/2013)	A/D	City of Riverbank	Urban Arterial	Urban Arterial			1.5 - 3'
	Green / Open Space	63	7th Street - A		Google Earth (04/2013)	A/D	City of Riverbank	Urban Arterial	Urban Arterial			1.5 - 3'
	Public Ownership	64	7th Street - A	1.6 Null	Google Earth (04/2013)	D	City of Riverbank	Urban Arterial	Urban Arterial			1.5 - 3'
	Zoning	65	7th Street - A	4.5 Buffer / Greenway / Open Space	2005-2025 General Plan	D	City of Riverbank	Urban Arterial	Urban Arterial			1.5 - 3'
	City of Riverbank	66	7th Street - A	3.5 Null	Google Earth (04/2013)	D	n/a	n/a	n/a			1.5 - 3'
		67	7th Street - B	0.3 Commercial	Google Earth (04/2013)	A	Private	132-007-006	Mixed Commercial	\$192,610	\$14.39	> 5'
	Ownership	68	7th Street - B	0.7	Google Earth (04/2013)	A/D	Private	132-006-008	Gas Stations - Any Size	\$337,520	\$11.23	> 5'
	A or A/x Soil Group	69	7th Street - B	1.2 Residential	Google Earth (04/2013)	D	Private	132-015-023	Undeveloped R-3	\$175,000	\$3.43	1.5 - 3'
	•	70	7th Street - B	0.7 Null	2005-2025 General Plan	A	State of CA	Highway 108	Highway 108			> 5'
	Vacant* Parcel <sup>2</sup>	71	7th Street - B		Google Earth (04/2013)	A	City of Riverbank	Urban Arterial	Urban Arterial			> 5'
		72	7th Street - B	2.9 Null	Google Earth (04/2013)	D/A	City of Riverbank	Urban Arterial	Urban Arterial			1.5 - 3'
	Bottom 10% - Value	73	7th Street - B		Google Earth (04/2013)	D	City of Riverbank	Urban Arterial	Urban Arterial Urban Arterial			1.5 - 3'
	per Sq. Ft.	74	7th Street - B	2.2 Buffer / Greenway / Open Space	2005-2025 General Plan	D	City of Riverbank	Urban Arterial				1.5 - 3' 1.5 - 3'
	> 5' to Hardpan	75 76	8th Street - A	0.8 Null 0.6 Null	Google Earth (04/2013)	D D	City of Riverbank	Urban Arterial	Urban Arterial Urban Arterial			1.5 - 3'
	> 5 to Harupan	76	8th Street - A 8th Street - A		Google Earth (04/2013) Site Visit (underutilized)	D	City of Riverbank City of Riverbank	Urban Arterial 075-018-006	City Non-Assess.			1.5 - 3'
		78	8th Street - A	1.8 Null	2008 Stormdrain System Master Plan	D	City of Riverbank	Urban Arterial	Urban Arterial			1.5 - 3'
		79	8th Street - A		Google Earth (04/2013)	D	City of Riverbank	Urban Arterial	Urban Arterial			1.5 - 3'
		80	8th Street - B		2005-2025 General Plan	A	Federal	132-050-001	USA Non-Assess.			> 5'
		81	8th Street - B	4.5 Residential	Google Earth (04/2013)	D	Private	132-045-002	Developed w/Res	\$324,596	\$1.66	1.5 - 3'
		82	8th Street - B	3.8 Civic	2005-2025 General Plan	D	City of Riverbank	132-065-056	Public School	<i><b>401</b></i> ,000	¢	1.5 - 3'
		83	8th Street - B	0.9 Residential	Google Earth (04/2013)	A	Private	132-049-032	Single Family w/Extra Land	\$157,500	\$4.02	> 5'
		84	8th Street - B	0.7 Residential	Google Earth (04/2013)	A	Private	132-049-016	Undeveloped R-1	\$12,804	\$0.43	> 5'
		85	8th Street - B	0.6 Residential	Google Earth (04/2013)	D	Private	132-015-025	Undeveloped R-3	\$61,467	\$2.41	1.5 - 3'
		86	8th Street - B	0.3 Residential	Google Earth (04/2013)	D	Private	132-015-026	Undeveloped R-3	\$42,909	\$2.87	1.5 - 3'
		87	8th Street - B	2.0 Residential	Google Earth (04/2013)	D	Private	132-048-016	Undeveloped w/Pot. Subdivision	\$126,572	\$1.49	1.5 - 3'
		88	8th Street - B	0.2 Residential	Google Earth (04/2013)	A	Private	132-049-041	Undeveloped R-1	\$30,136	\$3.19	> 5'
		89	8th Street - B	0.2 Residential	Google Earth (04/2013)	A	Private	132-049-043	Undeveloped R-1	\$30,136	\$3.15	> 5'
		90	8th Street - B	0.2 Residential	Google Earth (04/2013)	A	Private	132-049-042	Undeveloped R-1	\$30,136	\$3.15	> 5'
		91	8th Street - B	0.2 Residential	Google Earth (04/2013)	A	Private	132-049-044	Undeveloped R-1	\$36,000	\$3.81	> 5'
		92	8th Street - B	1.7 Null	Google Earth (04/2013)	D	City of Riverbank	Urban Arterial	Urban Arterial			> 5'
		93	8th Street - B	1.0 Null	Google Earth (04/2013)	D	City of Riverbank	Urban Arterial	Urban Arterial			1.5 - 3'
		94	8th Street - B	1.6 Null	Google Earth (04/2013)	D	City of Riverbank	Urban Arterial	Urban Arterial			1.5 - 3'
		95	8th Street - B		Google Earth (04/2013)	D	City of Riverbank	Urban Arterial	Urban Arterial			1.5 - 3'
		96	8th Street - B	2.0 Null	2008 Stormdrain System Master Plan	D	City of Riverbank	Urban Arterial	Urban Arterial			1.5 - 3'
		97	8th Street - B		Google Earth (04/2013)	A	City of Riverbank	Urban Arterial	Urban Arterial			> 5'
		98	8th Street - B	1.8 Buffer / Greenway / Open Space	2005-2025 General Plan	C/D	City of Riverbank	Urban Arterial	Urban Arterial			1.5 - 3'
		99	8th Street - B	4.5 Buffer / Greenway / Open Space	2005-2025 General Plan	C/D	City of Riverbank	Urban Arterial	Urban Arterial			1.5 - 3'
		100	Bruinville	4.6 Residential	Google Earth (04/2013)	C	Private	062-022-001	Undeveloped w/Pot. Subdivision	\$200,908	\$1.01	1.5 - 3'
		101	Bruinville	9.4 Residential	Google Earth (04/2013)	С	Private	062-022-003	Pot. Subdivision w/Res	\$261,000	\$0.64	1.5 - 3'
		102	Bruinville	0.7 Commercial	2005 East Side Master Plan	D	Private	062-022-005	Developed w/Res	\$120,187	\$4.06	1.5 - 3'
		103	Bruinville	1.4 Commercial	2005 East Side Master Plan	D	Private	062-022-006	Developed w/Res	\$233,721	\$3.92	1.5 - 3'
		104	Bruinville	0.9 Greenfield Development Area	Google Earth (04/2013)	A	Private	062-019-014	Developed w/Res	\$331,497	\$8.08	3 - 5'
		105	Bruinville		2005-2025 General Plan	C	Private	062-017-001	Undeveloped Res w/CLCA	\$16,356	\$0.07	1.5 - 3'
		106	Bruinville	35.3 Civic	2005-2025 General Plan	D	City of Riverbank	062-021-001	School	<b>.</b>	<b>**</b>	1.5 - 3'
		107	Bruinville	9.2 Residential	2005-2025 General Plan	D	Private Otto of Diverte and	062-021-008	Developed w/Res	\$168,221	\$0.42	1.5 - 3'
		108	Bruinville	9.6 Park	2005-2025 General Plan	A/C	City of Riverbank	062-018-011	n/a			> 5'

Legen	d	Opportunity Site No.	Sub-watershed	Area (acres)	Zoning	Source	Soil Group	Owner	APNs	Land Use
Blue	Within Priority Area		Druipyille	· · · · ·	Dork	2005-2025 General Plan	NC	City of Diverbank	062.018.012	Developed w/De
		109	Bruinville		Park		A/C	City of Riverbank	062-018-012	Developed w/Re
	Potential Flooding <sup>1</sup>	110 111	Bruinville Bruinville		Residential Residential	2005 East Side Master Plan 2005-2025 General Plan	D/A	Private Private	062-020-001 062-020-005	Pot. Subdivision Undeveloped w/
	Proposed	111	Bruinville				A		062-020-005	•
		112	Bruinville		Greenfield Development Area Residential	2008 Stormdrain System Master Plan	C D	Private Private	062-022-011	Developed w/CL
_	Infrastructure <sup>1</sup>	113	Bruinville		Commercial	Google Earth (04/2013) 2005 East Side Master Plan	D	Private	062-022-020	Developed w/Re Residential w/Po
	Top 10% - Size	114	Bruinville		Residential	Google Earth (04/2013)	C	Private	062-022-023	Developed w/Re
	-F	115	Bruinville		Commercial	2005 East Side Master Plan	D	Private	062-022-022	Developed w/Re
	Green / Open Space	117	Bruinville		Commercial	2005 East Side Master Plan	D	Private	062-022-023	Developed w/Re
		118	Bruinville		Residential	Google Earth (04/2013)	C	Private	062-022-024	Developed w/Re
	Public Ownership	119	Bruinville		Greenfield Development Area	2008 Stormdrain System Master Plan	C	Private	062-022-018	Developed w/Re
	Zoning	120	Bruinville		Greenfield Development Area	2008 Stormdrain System Master Plan	A	Private	062-019-041	Irrigated Open L
	City of Riverbank	120	Bruinville		Greenfield Development Area	Google Earth (04/2013)	A	Private	062-019-040	Developed w/Re
	Ownership	122	Bruinville		Greenfield Development Area	Google Earth (04/2013)	A	Private	062-019-042	Developed w/Re
		123	Bruinville		Greenfield Development Area	Google Earth (04/2013)	A	Private	062-019-037	Developed w/Re
	A or A/x Soil Group	124	Bruinville		Greenfield Development Area	2008 Stormdrain System Master Plan	A	Private	062-019-039	Developed w/Re
		125	Bruinville		Greenfield Development Area	Google Earth (04/2013)	A	Private	062-017-010	Developed w/Re
	Vacant* Parcel <sup>2</sup>	126	Bruinville		Residential	Google Earth (04/2013)	C/D	Private	062-020-010	Undeveloped w/
	Dettern 100/ Value	127	Bruinville		Residential	2005-2025 General Plan	A	Private	062-020-019	Undeveloped w/
	Bottom 10% - Value	128	Bruinville		Buffer / Greenway / Open Space	2005-2025 General Plan	A	Amry Corps of Eng		USA Non-Asses
	per Sq. Ft.	129	Bruinville		Greenfield Development Area	Google Earth (04/2013)	A	Private	062-019-003	Developed w/Re
	> 5' to Hardpan	130	Bruinville		Greenfield Development Area	2005-2025 General Plan	D	Private*	062-031-003	Irrigated Open L
		131	Bruinville		Multi-Use Recreation	2005-2025 General Plan	С	Private*	062-018-018 / 062-018-006	Irrigated Open L
		132	Bruinville	2.6	Multi-Use Recreation	2005-2025 General Plan	A	Private	062-019-024	Developed w/Re
		133	Bruinville	2.4	Residential	2005-2025 General Plan	D	Private*	062-021-003 / 062-021-006	Developed w/Re
		134	Bruinville	2.1	Residential	2005-2025 General Plan	D	Private	062-021-003	Developed w/Re
		135	Bruinville	2.3	Multi-Use Recreation	2005-2025 General Plan	C	Private*	062-018-007 / 062-018-010	Developed w/CL
		136	Bruinville	3.7	Multi-Use Recreation	2005-2025 General Plan	C/D	Private*	020-008 / 062-020-018 / 062-02	CSingle Family w/
		137	Bruinville	2.9	Park	2005-2025 General Plan	A	Federal	062-008-009	USA Non-Asses
		138	Bruinville	5.0	Null	Google Earth (04/2013)	A	City of Riverbank	Urban Arterial	Urban Arterial
		139	Bruinville	21.0	Buffer / Greenway / Open Space	2005-2025 General Plan	C/D	City of Riverbank	Urban Arterial	Urban Arterial
		140	Bruinville	2.9	Null	Google Earth (04/2013)	D	City of Riverbank	Urban Arterial	Urban Arterial
		141	Bruinville	2.1	Null	Google Earth (04/2013)	D	City of Riverbank	Urban Arterial	Urban Arterial
		142	Bruinville	1.3	Null	Google Earth (04/2013)	D	City of Riverbank	Urban Arterial	Urban Arterial
		143	Bruinville	2.7	Null	Google Earth (04/2013)	D	City of Riverbank	Urban Arterial	Urban Arterial
		144	Bruinville	1.9	Null	Google Earth (04/2013)	A/D	City of Riverbank	Urban Arterial	Urban Arterial
		146	Candlewood	0.7	Residential	Google Earth (04/2013)	А	Private	074-018-056	Undeveloped R-
		147	Candlewood	4.7	Residential	2005-2025 General Plan	A	Private	074-004-055	Vacant Misc.
		148	Candlewood	0.7	Residential	Google Earth (04/2013)	А	Private	074-004-007	Undeveloped R-
		149	Candlewood		Civic	2005-2025 General Plan	C	City of Riverbank	075-008-001	Elementary School
		150	Candlewood	5.8	Commercial	Google Earth (04/2013)	А	Private	075-011-033	Undeveloped C-
		151	Candlewood	3.4	Buffer / Greenway / Open Space	2005-2025 General Plan	A	State of CA	Highway 108	Highway 108
		152	Cannery		Commercial	2010 Downtown Specific Plan	A	Private	132-023-020	Food Processing
		153	Cannery		Commercial	2010 Downtown Specific Plan	A	Private	132-023-024	HAS 4 to 9 Incor
		154	Cannery		Commercial	2010 Downtown Specific Plan	A	Private	132-023-001	Misc Mixed Indu
		155	Cannery		Commercial	2010 Downtown Specific Plan	A	Private	132-023-002	Misc Mixed Indu
		156	Cannery		Commercial	2010 Downtown Specific Plan	A	Private	132-010-003	Stores & Shops
		157	Cannery		Commercial	2010 Downtown Specific Plan	A	Private	132-010-002	Stores & Shops
		158	Cannery		Commercial	2010 Downtown Specific Plan	A	Private	132-023-013	Multi-use Wareh
		159	Cannery		Commercial	2010 Downtown Specific Plan	A	Private	132-023-014	Misc Mixed Indu
		160	Cannery		Commercial	2010 Downtown Specific Plan	A	Private	132-034-012	Food Processing
		161	Cannery		Null	2005-2025 General Plan	A	State of CA	Highway 108	Highway 108
		162	Cannery	1.2	Buffer / Greenway / Open Space	2005-2025 General Plan	D	City of Riverbank	Urban Arterial	Urban Arterial
		462	Commony		NL II	Coordo Forth (04/2012)	^	City of Divorbank	Lirbon Artorial	Irbon Artorial

Google Earth (04/2013)

City of Riverbank

Urban Arterial

А

163

Cannery

1.1 Null

Land Use	Assessed Value	\$ / sq. foot	Depth to Hardpan
Developed w/Res	\$125,372	\$7.81	> 5'
Pot. Subdivision w/Res	\$932,000	\$1.77	1.5 - 3'
Undeveloped w/Pot. Subdivision	\$63,286	\$0.62	3 - 5'
Developed w/CLCA & Res	\$109,786	\$0.54	1.5 - 3'
Developed w/Res	\$235,282	\$1.20	1.5 - 3'
Residential w/Pot. Higher Use	\$164,117	\$2.70	1.5 - 3'
Developed w/Res	\$208,500	\$1.07	1.5 - 3'
Developed w/Res	\$207,950	\$3.37	1.5 - 3'
Developed w/Res	\$197,237	\$3.28	1.5 - 3'
Developed w/Res	\$169,500	\$0.80	1.5 - 3'
Developed w/Res	\$137,204	\$0.65	1.5 - 3'
Irrigated Open Land w/Res	\$240,500	\$1.13	> 5'
Developed w/Res	\$225,418	\$1.19	3 - 5'
Developed w/Res	\$139,700	\$0.72	> 5'
Developed w/Res	\$274,500	\$2.55	3 - 5'
Developed w/Res	\$442,967	\$2.35	3 - 5'
Developed w/Res	\$240,377	\$1.01	> 5'
Undeveloped w/Pot. Subdivision	\$172,292	\$0.29	1.5 - 3'
Undeveloped w/Pot. Subdivision	\$112,508	\$0.43	3 - 5'
USA Non-Assess.			> 5'
Developed w/Res	\$247,000	\$1.84	> 5'
Irrigated Open Land	\$409,617	\$0.29	1.5 - 3'
Irrigated Open Land w/Res	\$684,126	\$3.75	> 5'
Developed w/Res	\$424,000	\$3.71	3 - 5'
Developed w/Res	\$530,000	\$4.97	1.5 - 3'
Developed w/Res	\$265,500	\$2.90	1.5 - 3'
Developed w/CLCA & Res	\$337,276	\$3.40	1.5 - 3'
2C Single Family w/Extra Land	\$757,461	\$4.72	1.5 - 3'
USA Non-Assess.			> 5'
Urban Arterial			> 5'
Urban Arterial			1.5 - 3'
Urban Arterial			1.5 - 3'
Urban Arterial			1.5 - 3'
Urban Arterial			1.5 - 3'
Urban Arterial			1.5 - 3'
Urban Arterial			1.5 - 3'
Undeveloped R-1	\$7,564	\$0.26	3 - 5'
Vacant Misc.	\$8,863	\$0.04	> 5'
Undeveloped R-1	\$44,985	\$1.53	> 5'
Elementary School			1.5 - 3'
Undeveloped C-2	\$1,868,610	\$7.35	> 5'
Highway 108			3 - 5'
Food Processing - Wet&Dry	\$221,236	\$1.62	3 - 5'
HAS 4 to 9 Income Units	\$250,608	\$19.54	> 5'
Misc Mixed Industrial w/Res	\$139,776	\$9.26	3 - 5'
Misc Mixed Industrial w/Res	\$45,621	\$1.51	3 - 5'
Stores & Shops (All Sizes)	\$134,800	\$23.15	> 5'
Stores & Shops (All Sizes)	\$251,662	\$48.15	> 5'
Multi-use Warehouse	\$162,810	\$6.46	3 - 5'
Misc Mixed Industrial w/Res	\$103,426	\$2.37	3 - 5'
Food Processing - Wet&Dry	\$4,406,420	\$3.61	> 5'
Highway 108			> 5'
Urban Arterial			1.5 - 3'
Urban Arterial			3 - 5'

Legen	d	Opportunity Site No.	Sub-watersh
Blue	Within Priority Area		
		164	Cannery
	Potential Flooding <sup>1</sup>	165	Cannery
		166	Harless Park
	Proposed	167	Offsite Centra
	Infrastructure <sup>1</sup>	168	Offsite Centra
		169	Offsite Centra
	Top 10% - Size	170	Offsite Centra
		171	Offsite Centra
	Green / Open Space	172	Offsite Centra
	Dublic Our carbin	173	Offsite Centra
	Public Ownership	174	Offsite Centra
	Zoning	175	Offsite East
	City of Riverbank	176	Offsite East
	Ownership	177	Offsite East
		178	Offsite East
	A or A/x Soil Group	179	Offsite East
	2	180	Offsite East
	Vacant* Parcel <sup>2</sup>	181	Offsite East
	Bottom 10% - Value	182	Offsite East
	per Sq. Ft.	183	Offsite East
	per Sy. Fl.	184	Offsite East
	> 5' to Hardpan	185	Offsite West
		186	Offsite West
		187	Offsite West
		188	Offsite West
		189	Offsite West

Opportunity Site No.	Sub-watershed	Area (acco) Zoning	Source	Soil Group	Owner	APNs	Land Use	Assessed Value	\$ / sq. foot	Depth to Hardpan
NO.		(acres)						value		
164	Cannery	1.4 Null	Google Earth (04/2013)	A	City of Riverbank	Urban Arterial	Urban Arterial			3 - 5'
165	Cannery	1.7 Null	Google Earth (04/2013)	A	City of Riverbank	Urban Arterial	Urban Arterial			3 - 5'
166	Harless Park	6.6 Industrial	Google Earth (04/2013)	D	Private	132-038-032	Vacant M-1, M-2 or C-M	\$398,000	\$1.38	1.5 - 3'
167	Offsite Central	2.5 Industrial	2008 Stormdrain System Master Plan	D	Private	075-020-007	Heavy Industrial	\$237,259	\$2.19	1.5 - 3'
168	Offsite Central	5.5 Industrial	2008 Stormdrain System Master Plan	D	Private	075-020-008	Warehouses	\$511,136	\$2.14	1.5 - 3'
169	Offsite Central	3.8 Greenfield Development Area	Google Earth (04/2013)	D	Private	075-022-021	Developed w/Res	\$101,415	\$0.61	1.5 - 3'
170	Offsite Central	12.1 Industrial	Google Earth (04/2013)	D	Private	075-024-001	Irrigated Open Land w/CLCA & Res	\$112,020	\$0.21	1.5 - 3'
171	Offsite Central		Google Earth (04/2013)	D	Private	075-024-011	Residential / Undeveloped	\$107,151	\$0.28	1.5 - 3'
172	Offsite Central	17.3 Greenfield Development Area	Google Earth (04/2013)	D	Private	075-025-012	Pot. Subdivision w/Res	\$1,029,000	\$1.37	1.5 - 3'
173	Offsite Central	4.5 Null	Google Earth (04/2013)	D	n/a	n/a	n/a			1.5 - 3'
174	Offsite Central	5.3 Null	Google Earth (04/2013)	D	n/a	n/a	n/a	<u> </u>	<b>AA A A</b>	1.5 - 3'
175	Offsite East		Google Earth (04/2013)	D	Private	062-024-032	Irrigated Open Land	\$142,817	\$0.24	1.5 - 3'
176	Offsite East	1.7 Park	2005-2025 General Plan	D	Private*	062-031-003	Irrigated Open Land	\$409,617	\$5.48	1.5 - 3'
177	Offsite East	0.4 Park	2005-2025 General Plan	D	Private*	062-031-003	Irrigated Open Land	\$409,617	\$26.76	1.5 - 3'
178	Offsite East	1.0 Park	2005-2025 General Plan	D	Private*	062-031-003	Irrigated Open Land	\$409,617	\$9.73	1.5 - 3'
179	Offsite East	7.6 Multi-Use Recreation	2005-2025 General Plan	D	Private*	062-031-003	Irrigated Open Land	\$409,617	\$1.24	1.5 - 3'
180	Offsite East	2.0 Park	2005-2025 General Plan	D	Private*	062-030-014	Irrigated Open Land	\$338,287	\$3.97	1.5 - 3'
181	Offsite East	1.0 Park	2005-2025 General Plan	D	Private*	062-030-014	Irrigated Open Land	\$338,287	\$8.04	1.5 - 3'
182	Offsite East	4.8 Multi-Use Recreation	2005-2025 General Plan	D	Private*		Irrigated Open Land	\$319,715	\$1.53	1.5 - 3'
183	Offsite East	9.9 Civic / Park	2005-2025 General Plan	D	City of Riverbank	062-024-033	City Non-Assess.	\$80,613	\$0.19	1.5 - 3'
184	Offsite East	2.4 Buffer / Greenway / Open Space	2005-2025 General Plan	D	Private*	062-031-003	Irrigated OpenLand w/CLCA & Res	\$409,617	\$3.99	1.5 - 3'
185	Offsite West	0.4 Park	2005-2025 General Plan	A	Private	074-006-021	Irrigated Open Land w/Res	\$38,143	\$2.33	3 - 5'
186	Offsite West	8.7 Park	2005-2025 General Plan	A/D	Private	074-006-022	Irrigated Open Land	\$280,000	\$0.74	1.5 - 3'
187	Offsite West	11.0 Park	2005-2025 General Plan	A	City of Riverbank	074-006-014	City Non-Assess.	\$125,159	\$0.26	1.5 - 3'
188	Offsite West	4.4 Park	2005-2025 General Plan	D/A	Private*	074-011-009	Undeveloped w/CLCA & Res	\$1,512,360	\$7.89	1.5 - 3'
189	Offsite West		2005-2025 General Plan	D/A	Private*	074-011-009	Undeveloped w/CLCA & Res	\$1,512,360	\$13.03	1.5 - 3'
190 191	Offsite West	4.2 Park 2.4 Civic	2005-2025 General Plan	A	Private* Private*	074-011-009 074-011-010	Undeveloped w/CLCA & Res	\$1,512,360	\$8.30	3 - 5' 3 - 5'
191	Offsite West Offsite West	5.1 Park	2005-2025 General Plan 2005-2025 General Plan	A	Private*	074-011-010	Mixed GI w/CLCA Orchard	\$1,208,600 \$548,366	\$11.78 \$2.49	3 - 5 > 5'
192	Offsite West	16.6 Civic	2005-2025 General Plan	D/A	Private*	074-006-016	Irrigated Open Land w/Res	\$626,204	\$2.49 \$0.86	1.5 - 3'
193	Offsite West	1.5 Park	2005-2025 General Plan	A	Private*	074-006-017	Orchard	\$271,678	\$0.80 \$4.17	> 5'
194	Offsite West	1.0 Park	2005-2025 General Plan	A	Private*	074-006-003	Orchard	\$159,249	\$3.84	> 5'
195	Offsite West	20.9 Civic	2005-2025 General Plan	A	Private	074-006-018	Orchard w/CLCA & Res	\$530,562	\$0.58	> 5'
197	Offsite West	0.7 Park	2005-2025 General Plan	A	Private*	074-007-013	Orchard	\$270,051	\$8.43	> 5'
198	Offsite West	20.3 Multi-Use Recreation	2005-2025 General Plan	A	Private*	007-013 / 074-007-014 / 074-00		\$574,187	\$0.65	> 5'
199	Offsite West		2005-2025 General Plan	A	Private*	074-007-015	Mixed GI	\$183,034	\$1.76	> 5'
200	Offsite West	5.1 Park	2005-2025 General Plan	A	Private*	074-007-013	Orchard	\$270,051	\$1.22	> 5'
200	Offsite West	20.4 Multi-Use Recreation	2005-2025 General Plan	A	Private*	074-010-013	Mixed GI w/Res	\$638,282	\$0.72	> 5'
201	Offsite West	1.0 Park	2005-2025 General Plan	A/C	Private*	074-010-013	Mixed GI w/Res	\$638,282	\$14.14	> 5'
202	Offsite West		2005-2025 General Plan	A	Private*	074-010-013	Mixed GI w/Res	\$638,282	\$5.81	> 5'
204	Offsite West		2005-2025 General Plan	A/D	Private*	015-010 / 074-015-008 / 074-01		\$1,238,370	\$0.48	> 5'
205	Offsite West	28.0 Multi-Use Recreation	2005-2025 General Plan	A/D	Private*	015-010 / 074-015-008 / 074-01		\$1,238,370	\$1.02	> 5'
206	Offsite West	9.1 Buffer / Greenway / Open Space	2005-2025 General Plan	A/D	Private*	074-015-007 / 074-015-010		\$902,278	\$2.28	> 5'
207	Offsite West	2.1 Park	2005-2025 General Plan	A	Private*	074-014-010	Orchard w/Res	\$900,864	\$10.01	> 5'
208	Offsite West	1.0 Park	2005-2025 General Plan	A	Private*	074-014-013	Developed w/CLCA & Res	\$346,508	\$7.68	> 5'
209	Offsite West		2005-2025 General Plan	A/D	Private*	074-014-010	Orchard w/Res	\$900,864	\$2.87	> 5'
210	Offsite West	15.6 Civic	2005-2025 General Plan	A	Private*	074-014-006	Dairy w/CLCA & Res	\$1,379,980	\$2.02	3 - 5'
211	Offsite West	2.2 Park	2005-2025 General Plan	A	Private*	074-014-006	Dairy w/CLCA & Res	\$1,379,980	\$14.63	3 - 5'
212	Offsite West	1.0 Park	2005-2025 General Plan	A	Private*	074-014-006	Dairy w/CLCA & Res	\$1,379,980	\$30.58	> 5'
213	Offsite West	8.4 Park	2005-2025 General Plan	A/C	Private*	074-014-006	Dairy w/CLCA & Res	\$1,379,980	\$3.77	> 5'
214	Offsite West	21.0 Civic	2005-2025 General Plan	A	Private*	074-015-015	Mixed GI	\$256,976	\$0.28	> 5'
215	Offsite West	11.8 Multi-Use Recreation	2005-2025 General Plan	A/D	Private*	074-015-015	Mixed GI	\$256,976	\$0.50	> 5'
216	Offsite West	3.2 Buffer / Greenway / Open Space	2005-2025 General Plan	D	Private*	074-015-015	Mixed GI	\$256,976	\$1.82	> 5'
217	Offsite West	9.9 Multi-Use Recreation	2005-2025 General Plan	A	Private*	074-016-021 / 074-016-022	Orchard w/Res	\$160,206	\$0.37	> 5'

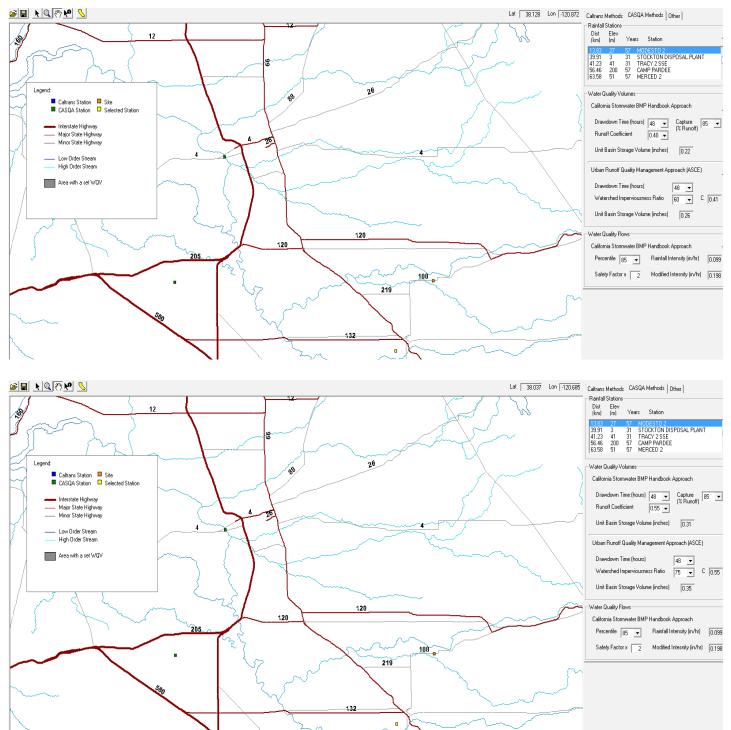
Legen	ld	<b>Opportunity Site</b>	Sub-watershed	Area Zoning	Source	Soil Group	Owner	APNs	Land Use	Assessed	¢ log foot	Donth to Hordnon
		No.	Sub-watersned	(acres)	Source	Soll Group	Owner	APNS		Value	\$ / sq. foot	Depth to Hardpan
Blue	Within Priority Area	010	Offeite Weet		2005 2025 Canadal Dian	•	n/a	n/n				> 51
		218 219	Offsite West Offsite West	5.4 Buffer / Greenway / Open Space	2005-2025 General Plan 2005-2025 General Plan	A	n/a Private*	n/a 074-007-015 / 074-010-013	n/a Mixed GI	\$821,316	\$17.44	> 5' > 5'
	Potential Flooding <sup>1</sup>		RIC	1.2 Buffer / Greenway / Open Space	2005-2025 General Plan	D	Federal	062-031-006	USA Non-Assess.	φ021,310	φ17.44	1.5 - 3'
	Proposed	220	River Central	1.4 Null	Google Earth (04/2013)	A	n/a	n/a	n/a			> 5'
	Infrastructure <sup>1</sup>	222	River Central	0.8 Residential	Google Earth (04/2013)	A	City of Riverbank	075-048-003	City Non-assess			> 5'
_	Initastructure	223	River Central	4.1 Buffer / Greenway / Open Space	2005-2025 General Plan	A	n/a	n/a	n/a			> 5'
	Top 10% - Size	224	River Central	1.0 Buffer / Greenway / Open Space	2005-2025 General Plan	A		035-008 / 132-002-004 / 132-00		\$1,223,370	\$28.80	> 5'
			River Cove	2.5 Residential	2008 Stormdrain System Master Plan	A	n/a	n/a	n/a	+ -,,		> 5'
	Green / Open Space	226	River Cove	0.8 Residential	Google Earth (04/2013)	A	City of Riverbank	075-052-045	Vacant Misc.			> 5'
		227	River Cove	1.1 Residential	Google Earth (04/2013)	A	Private	075-005-025	Undeveloped w/Pot. Subdivision	\$45,000	\$0.96	3 - 5'
	Public Ownership	228	River Cove	0.8 Residential	Google Earth (04/2013)	A	Private	075-054-001	Single Family w/Extra Land	\$219,406	\$5.97	> 5'
	Zoning	229	River Cove	2.0 Residential	Google Earth (04/2013)	A	City of Riverbank	075-054-002	City Non-Assess.			> 5'
	City of Riverbank	230	River Cove	2.1 Residential	Google Earth (04/2013)	A	Private	075-056-031	Vacant Misc.			> 5'
	Ownership	231	River Cove	1.0 Residential	Google Earth (04/2013)	A	Private	075-005-013	Undeveloped R-1	\$45,000	\$1.05	3 - 5'
	A or A/x Soil Group	232	River Cove	1.5 Residential	Google Earth (04/2013)	A	City of Riverbank	075-047-069	City Non-Assess.			> 5'
		233	River Cove	7.9 Commercial	Google Earth (04/2013)	A/C/D	Private	075-008-029	Recreational Prop.	\$10,276,000	\$29.80	> 5'
	Verentt Devel <sup>2</sup>	234	River Cove	7.7 Commercial	Google Earth (04/2013)	A	Private	075-011-034	Undeveloped w/ Pot. Higher Use	\$50,631	\$0.15	1.5 - 3'
	Vacant* Parcel <sup>2</sup>	235	River Cove	1.3 Residential	Google Earth (04/2013)	A	City of Riverbank	075-050-079	Residential Common Area			> 5'
	Bottom 10% - Value	236	River Cove	2.6 Residential	Google Earth (04/2013)	D	Private	075-028-009	Churches / Welfare	\$666,516	\$5.92	1.5 - 3'
	per Sq. Ft.	237	River Cove	1.7 Commercial	Google Earth (04/2013)	A	n/a	075-008-025	n/a			1.5 - 3'
	i i	238	River Cove	1.9 Buffer / Greenway / Open Space	2005-2025 General Plan	D	State of CA	Highway 108	Highway 108			3 - 5'
	> 5' to Hardpan	239	River Cove	1.7 Null	Google Earth (04/2013)	A	City of Riverbank	Urban Arterial	Urban Arterial			3 - 5'
		240	River Cove	2.5 Null	Google Earth (04/2013)	A	City of Riverbank	Urban Arterial	Urban Arterial			3 - 5'
		241	River Cove	2.0 Null	Google Earth (04/2013)	A/D	City of Riverbank	Urban Arterial	Urban Arterial			3 - 5'
		242	River Cove	3.4 Buffer / Greenway / Open Space	2005-2025 General Plan	A	State of CA	Highway 108	Highway 108			3 - 5'
			River East	14.4 Multi-Use Recreation	2005-2025 General Plan	A	n/a	062-001-010	n/a			> 5'
		244	River East	6.4 Buffer / Greenway / Open Space	2005-2025 General Plan	A	n/a	062-001-010	n/a			> 5' > 5'
		245 246	River East River West	26.2 Park 9.8 Commercial	2005-2025 General Plan Matthew Gerken 140604 email	A A	Federal Private	062-008-009 074-003-003	USA Non-Assess. Orchard w/Res	\$255,842	\$0.60	3 - 5'
		240	River West	4.8 Commercial	Matthew Gerken 140604 email	A	Private	074-003-005	Developed w/Res	\$237,817	\$0.00	> 5'
		248	River West	5.0 Commercial	Matthew Gerken 140604 email	A	Private	074-003-004	Developed w/Res	\$199,419	\$0.92	3 - 5'
		249	River West	9.6 Commercial	Matthew Gerken 140004 email	A	Private	074-003-004	Orchard w/Res	\$288,505	\$0.92	> 5'
		250	River West	9.4 Commercial	Matthew Gerken 140604 email	A	Private	074-003-006	Mixed Commercial w/Res	\$525,844	\$1.28	> 5'
		251	River West	5.7 Agricultural Conservation Area	2005-2025 General Plan	A	Private	074-002-007	Misc Rural	\$168,676	\$0.68	> 5'
		252	River West	29.8 Agricultural Conservation Area	2005-2025 General Plan	A	Private	074-002-006	Irrigated Open Land w/CLCA	\$142,869	\$0.11	> 5'
		253	River West	2.1 Agricultural Conservation Area	2005-2025 General Plan	A	Private	074-002-017	Undeveloped Res w/CLCA	\$31,200	\$0.34	> 5'
		254	River West	12.1 Civic	2005-2025 General Plan	С	Private*	074-003-013	Mixed w/CLCA & Res	\$370,114	\$0.70	> 5'
		255	River West	5.4 Multi-Use Recreation	2005-2025 General Plan	A	Private*	074-003-016	Orchard w/Res	\$393,700	\$1.67	> 5'
		256	River West	10.0 Buffer / Greenway / Open Space	2005-2025 General Plan	A/C		1 / 074-003-016 / 074-003-020		\$1,352,170	\$3.09	> 5'
			River West	4.9 Park	2005-2025 General Plan	A	n/a	074-003-001	n/a			> 5'
		258	River West	1.1 Park	2005-2025 General Plan	С	n/a	074-003-001	n/a			> 5'
			River West	2.1 Civic	2005-2025 General Plan	A	n/a	074-003-001	n/a			> 5'
		260	River West	1.0 Park	2005-2025 General Plan	A	n/a	074-003-001	n/a			> 5'
		261	River West	10.4 Park	2005-2025 General Plan	A/B	n/a	074-003-001	n/a			> 5'
		262	River West	1.2 Park	2005-2025 General Plan	A	n/a	074-003-001	n/a			> 5'
			River West	94.6 Buffer / Greenway / Open Space	2005-2025 General Plan	A	n/a	074-003-001	n/a			> 5'
			River West	30.9 Very Low Density Rural Development		А	Private*	074-002-001	Orchard w/CLCA & Res	\$4,215,030	\$3.13	> 5'
		265	River West	25.6 Greenfield Development Area	Google Earth (04/2013)	A	n/a	074-003-001	n/a			> 5'
			Silva Park	2.4 Residential	Google Earth (04/2013)	A	Private	075-030-001	Pot. Subdivision w/Res	\$178,124	\$1.72	1.5 - 3'
		267	Silva Park	1.2 Residential	Google Earth (04/2013)	D	Private	132-062-001	Single Family Residence	\$249,900	\$4.83	1.5 - 3'
			Silva Park	1.2 Residential	Google Earth (04/2013)	D	Private	132-062-003	Single Family Residence	\$148,630	\$2.87	1.5 - 3'
			Silva Park	1.2 Residential	Google Earth (04/2013)	D	Private	132-062-002	Pot. Subdivision w/Res	\$160,052	\$3.12	1.5 - 3'
			Silva Park	1.2 Residential	Google Earth (04/2013)	D	Private Oite of Disease and	132-062-004	Pot. Subdivision w/Res	\$305,364	\$6.03	1.5 - 3'
		271	Silva Park	0.9 Null	Google Earth (04/2013)	A/D	City of Riverbank	Urban Arterial	Urban Arterial			1.5 - 3'

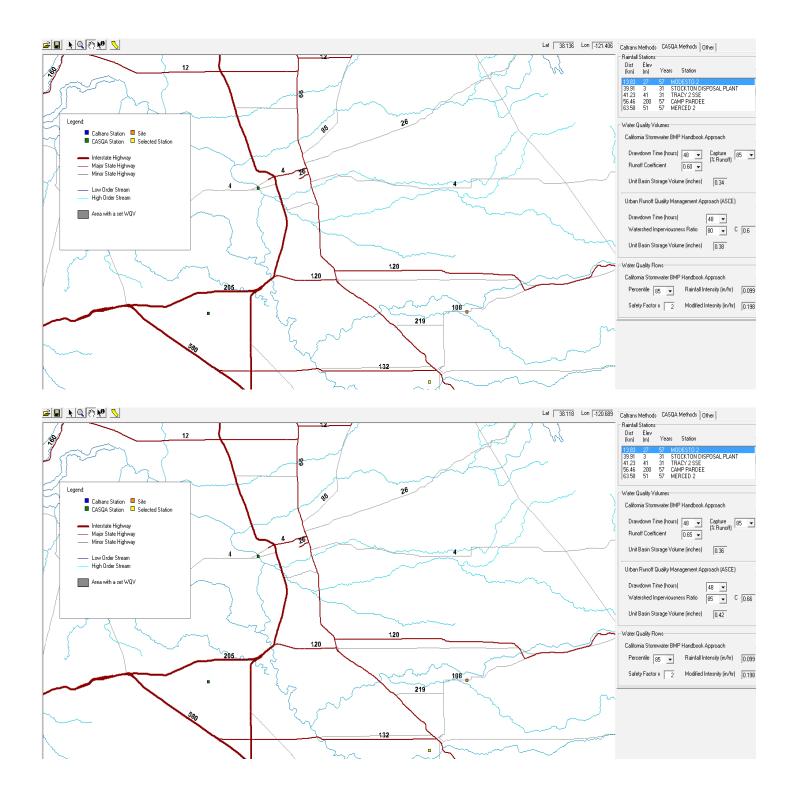
Legen	d	Opportunity Site	Sub-watershed	Area Zoning	Source	Soil Group	Owner	APNs	Land Use	Assessed	\$ / sq. foot	Depth to Hardpan
Blue	Within Priority Area	No.		(acres)						value		
		272	Silva Park	5.7 Null	2005-2025 General Plan	D	City of Riverbank	Urban Arterial	Urban Arterial			3 - 5'
	Potential Flooding <sup>1</sup>	273	Sorensen Park	5.0 Civic	2005-2025 General Plan	D	MID	075-075-052	Irrigation / Non-assesable			1.5 - 3'
	Fotential Flooding	274	6th Street	0.1 Commercial	2010 Downtown Specific Plan	D	Private	132-012-001	Banks & Savings & Loans	\$142,970	\$22.49	1.5 - 3'
	Proposed	275	6th Street	0.1 Commercial	2010 Downtown Specific Plan		Private	132-010-062	Vacant C-1	\$48,000		1.5 - 3'
	Infrastructure <sup>1</sup>											
	Top 10% - Size											
	Green / Open Space											

Potential Flooding <sup>1</sup>
Proposed Infrastructure <sup>1</sup>
Top 10% - Size
Green / Open Space
Public Ownership Zoning
City of Riverbank Ownership
A or A/x Soil Group
Vacant* Parcel <sup>2</sup>
Bottom 10% - Value per Sq. Ft.
> 5' to Hardpan

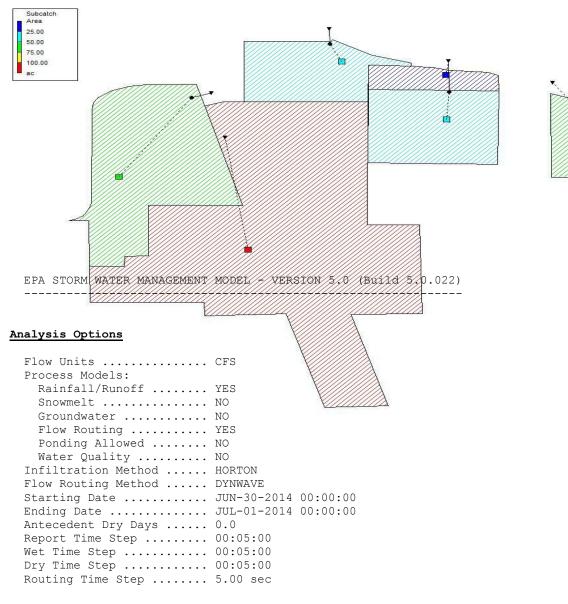
# A.6 Determination/Confirmation of Water Quality Volume

## **CASQA Basin Sizer Input / Output**





### **SWMM Input / Output**



#### LID Control Summary

Subcatchment	LID Control	No. of Units	Unit Area	Unit Width	<pre>% Area Covered</pre>	% Imperv Treated
Cannery	Cannery_Veg_Buffer	1	55000.00	0.00	1.80	100.00
4th St	Hutcheson Park Bioret	t 1	15860.00	0.00	1.26	100.00
6th St School	Cardozo Infil Gallery	y 1	20000.00	0.00	1.27	100.00
6th St Road	Riverside Dr Green St	t 1	5703.00	0.00	1.23	100.00
7th St Basin	lst St Basin Imp	1	48180.00	0.00	0.57	100.00
8th_St_	Treatment_Marsh	1	35000.00	0.00	0.39	100.00

Water Balance in Stormwater Facilities During 2-year 24-hour storm (1.2" Rainfall Depth)

Project	Facility Bottom Footprint	Total Inflow to Facility	/ to   Infiltration through   D   Soil During Storm   Event	Dugh         Detention Volume         Volume of Runoff           Jugh         in Facility         Treated           Jum         Following Storm         (Infiltration + Event	Volume of Runoff Treated (Infiltration + Detention)	Overflow from Facility	Total Cost	Cost / Acre Managed	Cost / Sq. Ft
	(sf)	(cf)	(cf)	(cf)		(cf)			
Hutcheson Park Bioretention	15,850	90,068	13,261	24,752	38,014	52,054	\$ 1,119,000	\$ 38,854	ţ 71
Riverside Drive Green Street	20,000	33,310	4,824	9,857	14,680	18,630	\$ 1,086,000	\$ 102,665	\$ 54
Cardozo School Infiltration Gallery	5,703	89,650	9,267	34,617	43,883	45,767	\$ 1,276,000	\$ 35,297	\$ 224
1st Street Basin Treatment Improvements	48,180	633,607	41,154	227,811	268,965	364,642	\$ 2,248,000	\$ 11,586	\$ 47
Open Space Treatment Marsh	35,000	189,204	11,725	80,500	92,225	96,979	\$ 4,049,000	\$ 66,926	\$ 116
Cannery Site Vegetated Buffer	55,000	244,017	43,588	81,308	124,896	119,121	\$ 3,584,911	\$ 50,996	\$ 65

SWMM OUTPUT

# A.7 Project Design Calculations

## **Cost Summary Tables**

#### City of Riverbank LID Alternative Compliance Study - Conceptual Project Data

#### Cannery Site Vegetated Buffer

Drainage Managemen	it Area
Sub-watershed	Cannery
Total Sub-watershed Area	82.8 ac
Drainage Management Area	70.3 ac
Impervious Cover	85%
Unit Basin Storage	0.42 inch
Water Quality Volume (WQV)	107,103 cf
Stormwater Facili	ity
Vegetated Treatment Buffer	
Surface Storage	
Bottom Footprint	55,000 sf
Ponding Footprint	68,750 sf
Max Ponding Depth	9 in
Surface Storage Volume	46,300 cf
Amended Soil Layer (Stormwater Filte	r)
Soil Depth	18 in
Hydraulic Conductivity	4 in/hr
Soil Porosity	0.35
Time to Infiltrate Surface Water	2.5 hr
Drainage Layer	
No. 9 Drain Rock	3 in
Class 1 Type A Drain Rock	9 in
Drain Rock Void Ratio	0.75
Subsurface Storage Volume	35,008 cf
24-hour Storm Event (SWMM Model)	•
Infiltration During Storm Event	43,588 cf
Estimated Treatment Volume	124,896 cf

#### Hutcheson Park Bioretention

Drainage Management Area					
Sub-watershed	4th Street				
Total Sub-watershed Area	28.8 ac				
Drainage Management Area	28.8 ac				
Impervious Cover	75%				
Unit Basin Storage	0.35 inch				
Water Quality Volume (WQV)	36,590 cf				
Stormwater Facilities					
Bioretention Edge					
Surface Storage					
Bottom Footprint	4,700 sf				
Ponding Footprint	5,875 sf				
Max Ponding Depth	6 in				
Surface Storage Volume	2,600 cf				
Amended Soil Layer (Stormwater Filter)					
Soil Depth	18 in				
Hydraulic Conductivity	4 in/hr				
Soil Porosity	0.35				
Time to Infiltrate Surface Water	1.7 hr				
Multi-use Park Overflow Area					
Surface Storage					
Bottom Footprint	11,150 sf				
Ponding Footprint	12,800 sf				
Max Ponding Depth	12 in.				
Surface Storage Volume	12,000 cf				
Amended Soil Layer (Stormwater Filter)					
Soil Depth	12 in				
Hydraulic Conductivity	4 in/hr				
Soil Porosity	0.35				
Time to Infiltrate Surface Water	3.2 hr				
Drainage Layer					
No. 9 Drain Rock	3 in				
Class 1 Type A Drain Rock	9 in				
Drain Rock Void Ratio	0.75				
Subsurface Storage Volume	10,152 cf				
24-hour Storm Event (SWMM Model)					
Infiltration During Storm Event	13,261 cf				
Estimated Treatment Volume	38,014 cf				

#### Cardozo School Infiltration Gallery

Drainage Management Area					
Sub-watershed	6th Street				
Total Sub-watershed Area	46.8 ac				
Drainage Management Area	36.2 ac				
Impervious Cover	60%				
Unit Basin Storage	0.26 inch				
Water Quality Volume (WQV)	34,118 cf				
Stormwater Facil	ity				
Subsurface Infiltration Gallery					
Sub-surface Storage Gallery					
Storage Footprint	20,000 sf				
Storage Depth	18 in				
Drainage Layer					
Class 1 Type A Drain Rock	6 in				
Drain Rock Void Ratio	0.75				
Subsurface Storage Volume	34,617 cf				
24-hour Storm Event (SWMM Model)					
Infiltration During Storm Event	9,267 cf				
Estimated Treatment Volume	43,883 cf				
Subgrade Infiltration Rate	0.25 in/hr				
Time to Infiltrate Stored Water	82 hr				

### City of Riverbank LID Alternative Compliance Study - Conceptual Project Data

#### **Riverside Drive Green Street**

Drainage Management	Area
Sub-watershed	6th Street
Total Sub-watershed Area	46.8 ac
Drainage Management Area	10.6 ac
Impervious Cover	75%
Unit Basin Storage	0.35 inch
Water Quality Volume (WQV)	13,439 cf
Stormwater Facilit	ý
Vegetated Swale	
Surface Storage	
Bottom Footprint	5,703 sf
Ponding Footprint	8,685 sf
Max Ponding Depth	12 in
Surface Storage Volume	7,100 cf
Amended Soil Layer (Stormwater Filter	)
Soil Depth	12 in
Hydraulic Conductivity	4 in/hr
Soil Porosity	0.35
Time to Infiltrate Surface Water	3.7 hr
Drainage Layer	
No. 9 Drain Rock	3 in
Class 1 Type A Drain Rock	6 in
Drain Rock Void Ratio	0.75
Subsurface Storage Volume	2,757 cf
24-hour Storm Event (SWMM Model)	
Infiltration During Storm Event	4,824 cf
Estimated Treatment Volume	14,680 cf

#### 1st Street Basin Treatment Improvements

Drainage Managemen	nt Area			
Sub-watershed	7th Street			
Total Sub-watershed Area	279.6 ac			
Drainage Management Area	194.0 ac			
Impervious Cover	80%			
Unit Basin Storage	0.38 inch			
Water Quality Volume (WQV)	267,645 cf			
Stormwater Facilit	ies			
Forebay Area				
Surface Storage				
Bottom Footprint	7,780 sf			
Ponding Footprint	11,300 sf			
Max Ponding Depth	5.20 ft			
Surface Storage Volume	49,324 cf			
Amended Soil Layer (Stormwater Filte	r)			
Soil Depth	18 in			
Hydraulic Conductivity	4 in/hr			
Soil Porosity	0.35			
Time to Infiltrate Surface Water	19.0 hr			
Multi-use Park Overflow Area				
Surface Storage				
Bottom Footprint	40,400 sf			
Ponding Footprint	50,650 sf			
Max Ponding Depth	3.20 ft			
Surface Storage Volume	145,371 cf			
Amended Soil Layer (Stormwater Filte	r)			
Soil Depth	12 in			
Hydraulic Conductivity	4 in/hr			
Soil Porosity	0.35			
Time to Infiltrate Surface Water	10.8 hr			
Drainage Layer				
No. 9 Drain Rock	3 in			
Class 1 Type A Drain Rock	12 in			
Drain Rock Void Ratio	0.75			
Subsurface Storage Volume	33,116 cf			
24-hour Storm Event (SWMM Model)				
Infiltration During Storm Event	41,154 cf			
Estimated Treatment Volume	268,965 cf			

#### Open Space Treatment Marsh

Drainage Management Area						
Sub-watershed	8th Street					
Total Sub-watershed Area	342.1 ac					
Drainage Management Area	60.5 ac					
Impervious Cover	75%					
Unit Basin Storage	0.35 inch					
Water Quality Volume (WQV)	76,865 cf					
Stormwater Facility	1					
Treatment Marsh/Wetland						
Surface Storage						
Facility Footprint	35,000 sf					
Average Ponding Depth	2 ft					
Surface Storage Volume	61,250 cf					
Amended Soil Layer (Stormwater Filter)						
Soil Depth	18 in					
Hydraulic Conductivity	4 in/hr					
Soil Porosity	0.35					
Time to Infiltrate Surface Water	5.3 hr					
Subsurface Storage Volume	19,250 cf					
24-hour Storm Event (SWMM Model)						
Infiltration During Storm Event	11,725 cf					
Estimated Treatment Volume	92,225 cf					
Drain Time	48 hrs					
Orifice Area	0.10 sf					
Approx. Orifice Diameter for Drain Time	4.3 in					
Max Flow Rate thru Orifice	0.71 cfs					

## **Design Terminology**

**Bioretention / Vegetated Swale –** a shallow, landscaped area that receives and treats stormwater through processes of sedimentation and filtration.

**Biological Uptake –** vegetative and microbial uptake of nutrients.

**Detention** – the process of holding or retaining runoff and slowly discharging it from the site to reduce peak flows and downstream flooding.

**Drawdown time –** the time it takes for the storage area of the SCM to drain the water quality volume.

**Evapotranspiration** – the process of water evaporation from soil and plants into the atmosphere.

**Filtration** – a both physical and biological process whereby pollutants and particles can be separated out of a fluid (stormwater).

**Hydromodification** – the process by which changes in land cover alters a site's runoff and transport characteristics.

**Impervious Area** – a hard surface area that prevents or retards the entry of water into the soil, thus causing water to run off of the surface in greater quantities and at an increased flow rate (e.g., sidewalk, road, parking lot, roof).

**Infiltration –** the process by which water on the ground surface enters the soil; **groundwater recharge** is when infiltration continues to the depth of native soils.

**Low Impact Development -** an innovative land planning, engineering, and landscape design approach to managing urban stormwater runoff in a more natural / decentralized way. The idea is to manage stormwater quality and detention on-site and recharge local groundwater instead of collecting / piping runoff within sewer networks to WWTPs.

**Pervious area** – areas of uncompacted soil or other material that allow water to pass through it and infiltrate.

**Retention** – the process of holding or retaining runoff close to the source for infiltration, evapotranspiration, or reuse.

**Sedimentation** – the process by which particles in suspension settle of a fluid (stormwater).

**Soil Adsorption –** the physical attachment of a particle, usually nutrients and heavy metals, to the soil.

**Water quality volume (WQv)** – the runoff volume to be managed by the SCM such that it meets performance requirements specified by the 2013 General Permit.

Water quality flow rate (WQf) – the required flow rate to be managed by the SCM such that the treatment requirements are met.

# A.8 Itemized Project Cost Estimates

## **Cannery Project**

Description	Quantity		 	 Tot
bite Preparation				
Site Clearing				
Assume cost is a component of the overall site	development.			
Site Demolition and Relocations				
Assume cost is a component of the overall site	development.			
Site Earthwork				
Excavation and disposal of soil	8,135	CY	\$ 25.00	\$ 203,36
Rough and fine grading	68,750	SF	\$ 0.40	\$ 27,50
Site Protection and Erosion Control				
Assume cost is a component of the overall site	development.			
ubtotal				\$ 230,80
ite Improvements				
Roadways & Pedestrian Paving				
Assume cost is a component of the overall site	development.			
Site Development				
Bioretention system				
Bioretention plants	55,000	SF	\$ 10.00	\$ 550,0
Shredded hardwood mulch	340	CY	\$ 80.00	\$ 27,2
Amended planting soil	3,056	CY	\$ 150.00	\$ 458,4
No. 9 drain rock (3" depth)	510		\$	\$ 48,4
Class 1 Type A drain rock (6-9" depth)	1,528		\$	\$ 183,3
4" perforated underdrain pipe	2,625		\$ 35.00	\$ 91,8
Landscaping				
Landscape, turf	13,750	SF	\$ 10.00	\$ 137,50
ubtotal				\$ 1,496,78
ite Mechanical Utilities				
Water Supply				
New irrigation system, allowance	68,750	SF	\$ 5.00	\$ 343,75
Storm Sewer				
8" SD pipe	400	LF	\$ 90.00	\$ 36,0
12" SD pipe	1,200	LF	\$ 120.00	\$ 144,0
24" SD pipe	150	LF	\$ 180.00	\$ 27,0
Catch basin		EA	\$ 3,000.00	\$ 15,0
Manhole	6	EA	\$ 5,000.00	\$ 30,00
Overflow drain		EA	\$ 2,500.00	\$ 20,0
ubtotal				\$ 615,7
irect Construction Cost				\$ 2,343,0
Design Contingency			15%	\$ 351,0
Traffic Management			0%	\$ -
ubtotal				\$ 2,694,00
General Conditions			5%	\$ 135,00
Insurance & Bond			1.5%	\$ 42,00
Office Overhead & Profit			4%	115,00
Subtotal				\$ 2,986,00
Construction Contingency			10%	299,00
otal Construction Cost				\$ 3,285,00
otes:				

1 All quantities are rough approximations estimated from aerial image.

2 Unit costs used are from preliminary cost estimates prepared for similar projects.

3 It was assumed that existing curb would remain except were curb cuts where needed for raingardens.

4 Extent of required utility relocation and traffic signage is unknown. Lump sum amounts provided as place holders.

5 This estimate is for rough budgetary planning purposes only.

# Hutcheson Park Project

Description	Quantity	/				Total
Site Preparation						
Site Clearing						
Sawcut curb and sidewalk	486	LF	\$	12.00	\$	5,832
Remove and dispose of curb & gutter	470	LF	\$	4.00	\$	1,880
Remove and dispose of pavement	7,956	SF	\$	3.50	\$	27,846
Site Demolition and Relocations						
Remove storm drain line	80	LF	\$	15.00	\$	1,200
Remove catch basin / drainage inlet	1	EA	\$	750.00	\$	750
Utility protection & relocation allowance		LS	\$	10,000.00	\$	10.000
Demolition allowance		LS	\$	10,000.00	\$	10,000
Site Earthwork						
Excavation and disposal of soil	1,318	CY	\$	25.00	\$	32,943
Excavation and reuse of soil		CY	\$	15.00	\$	11,760
Rough and fine grading	24,650		\$	0.40	\$	9,860
Site Protection and Erosion Control						
Construction perimeter fence	650	LE	\$	8.00	\$	5,200
Tree protection barrier	200		\$	3.00	\$	600
Silt fence	650		\$	3.50	\$	2,275
Allowance to protect drain inlets, sidewalk, e		LS	\$	5,000.00	\$	5,000
Subtotal					\$	125,146
0:4- 1						
Site Improvements Roadways & Pedestrian Paving						
6" curb & gutter (standard)	486	1 6	¢	45.00	\$	21,870
Concrete curb ramp		EA	\$ \$	2,500.00	э \$	2,500
•			э \$	,		
Signage & striping, allowance	I	LS	Φ	10,000.00	\$	10,000
Site Development						
Bioretention systems	4 700	05	•	45.00	•	
Bioretention plants	4,700		\$	15.00	\$	70,500
Gravel mulch		CY	\$	160.00	\$	4,800
Amended planting soil		CY	\$	150.00	\$	39,300
Landscape, turf	1,175	SF	\$	10.00	\$	11,750
Park system		~-	<b>•</b>	10.00	•	
Landscape, turf	14,080		\$	10.00	\$	140,800
Amended planting soil		CY	\$	150.00	\$	78,300
No. 9 drain rock (3" depth)		CY	\$	95.00	\$	9,880
Class 1 Type A drain rock (6-9" depth)		CY	\$	120.00	\$	37,200
4" perforated underdrain pipe	400		\$	35.00	\$	14,000
Cleanout	5	EA	\$	500.00	\$	2,500
Landscaping						
Landscape, replacement Subtotal	4,695	SF	\$	5.00	\$ <b>\$</b>	23,475 <b>466,875</b>
Site Mechanical Utilities						
Water Supply						
New irrigation system, allowance	19,955	SE	\$	5.00	\$	99,775
Points of connection		EA	э \$	2,500.00	э \$	5,000
Reconfiguration of existing system, allowanc	4,695		э \$	2,500.00	\$ \$	11,738
Storm Sewer						
8" SD pipe	200	LE	\$	90.00	\$	18,000
12" SD pipe	120		э \$	120.00	э \$	14,400
Manhole	120		э \$	5,000.00	э \$	5,000
Curb inlet	3		э \$	1,500.00	э \$	4,500
Overflow drain		EA	э \$	2,500.00	ъ \$	4,500 5,000
Connection to existing system		EA	э \$	2,250.00	э \$	4,500
Connection to existing system	2	LA	φ	2,200.00	Ψ	4,500

## **Hutcheson Park Project continued**

	Allowance for repairs to existing CBs	1 EA	\$ 1,000.00	\$ 1,000
	Pump / Lift station	1 EA	\$ 25,000.00	\$ 25,000
Subtotal				\$ 193,913
Direct Constru	uction Cost			\$ 786,000
	Design Contingency		15%	\$ 118,000
	Traffic Management		1.5%	\$ 14,000
Subtotal				\$ 918,000
	General Conditions		5%	\$ 46,000
	Insurance & Bond		1.5%	\$ 14,000
	Office Overhead & Profit		4%	\$ 39,000
Subtotal				\$ 1,017,000
	Construction Contingency		10%	\$ 102,000
<b>Total Constru</b>	ction Cost			\$ 1,119,000

## **Cardozo School Project**

Description	Quantity	,	 	 Total
Site Preparation				
Site Clearing				
Sawcut curb and sidewalk	20	LF	\$ 12.00	\$ 240
Remove and dispose of curb & gutter	5	LF	\$ 4.00	\$ 20
Remove and dispose of pavement	10	SF	\$ 3.50	\$ 35
Site Demolition and Relocations				
Remove catch basin / drainage inlet	2	EA	\$ 750.00	\$ 1,500
Utility protection & relocation allowance	1	LS	\$ 5,000.00	\$ 5,000
Demolition allowance	1	LS	\$ 5,000.00	\$ 5,000
Site Earthwork				
Excavation and disposal of soil	1,481	CY	\$ 25.00	\$ 37,037
Excavation and reuse of soil	2,222	CY	\$ 15.00	\$ 33,333
Rough and fine grading	20,000		\$ 0.40	\$ 8,000
Site Protection and Erosion Control				
Construction perimeter fence	600	LF	\$ 8.00	\$ 4,800
Tree protection barrier	250	LF	\$ 3.00	\$ 750
Silt fence	400		\$ 3.50	\$ 1,400
Allowance to protect drain inlets, sidewalk, e		LS	\$ 5,000.00	\$ 5,000
Subtotal				\$ 102,115
Site Improvements				
Roadways & Pedestrian Paving				
none				
Site Development				
Infiltration Gallery system				
Underground stormwater chamber	30,000	CF	\$ 15.00	\$ 450,000
Maintenance/access risers	5	EA	\$ 2.500.00	\$ 12,500
Class 1 Type A drain rock (6" depth)	370	CY	\$ 120.00	\$ 44,444
Geotextile membrane (above chamber)	20,000		\$ 5.00	\$ 100,000
Landscaping				
Landscape, replacement	22,900	SF	\$ 5.00	\$ 114,500
Subtotal				\$ 721,444
Site Mechanical Utilities				
Water Supply				
Reconfiguration of existing system, allowanc	22,900	SF	\$ 2.50	\$ 57,250

# Cardozo School Project continued

Storm S		05	LF	¢	120.00	\$	2 000
	12" SD pipe Catch basin	25		\$ \$	3.000.00	ֆ Տ	3,000 6,000
		2	<b>_</b> / •	-	-,	-	,
	Connection to existing system	1	EA	\$	2,250.00	\$	2,250
Subtotal						\$	68,500
Direct Const	ruction Cost					\$	892,000
	Design Contingency				15%	\$	134,000
	Traffic Management				2.0%	\$	21,000
Subtotal						\$	1,047,000
	General Conditions				5%	\$	52,000
	Insurance & Bond				1.5%	\$	16,000
	Office Overhead & Profit				4%	\$	45,000
Subtotal						\$	1,160,000
	Construction Contingency				10%	\$	116,000
<b>Total Constru</b>	uction Cost					\$	1,276,000

# **Riverside Drive Project**

Description	Quantity	,				Total
Site Preparation						
Site Clearing						
Sawcut curb and sidewalk	990		\$	12.00	\$	11,880
Remove and dispose of curb & gutter	990		\$	4.00	\$	3,960
Remove and dispose of pavement	8,415	SF	\$	3.50	\$	29,453
Site Demolition and Relocations						
Remove storm drain line	95	LF	\$	15.00	\$	1,425
Utility protection & relocation allowance		LS	\$	5,000.00	\$	5,000
Demolition allowance	1	LS	\$	10,000.00	\$	10,000
Site Earthwork						
Excavation and disposal of soil	634	CY	\$	25.00	\$	15,849
Rough and fine grading	10,865	SF	\$	0.40	\$	4,346
Site Protection and Erosion Control						
Construction perimeter fence	2,000	LF	\$	8.00	\$	16,000
Tree protection barrier	300	LF	\$	3.00	\$	900
Silt fence	1,000	LF	\$	3.50	\$	3,500
Allowance to protect drain inlets, sidewalk, et	1	LS	\$	5,000.00	\$	5,000
Subtotal					\$	107,313
Site Improvements						
Roadways & Pedestrian Paving						
AC pavement, grind and 2" overlay	9,900	SF	\$	2.00	\$	19,800
AC pavement, vehicular	1,980	SF	\$	10.00	\$	19,800
Signage & striping, allowance	1	LS	\$	5,000.00	\$	5,000
Site Development						
Bioretention system						
Bioretention plants	8,685	SF	\$	15.00	\$	130,275
Shredded hardwood mulch		CY	\$	80.00	\$	2,880
Amended planting soil	212		\$	150.00	\$	31,800
No. 9 drain rock (3" depth)	53	CY	\$	95.00	\$	5,035
Class 1 Type A drain rock (6-9" depth)	106	CY	\$	120.00	\$	12,720
4" perforated underdrain pipe	980		\$	35.00	\$	34,300
Impermeable liner	6,230	SF	\$	15.00	\$	93,450
Concrete deepened curb around system	990		\$	150.00	\$	148,500
Stone check dam	158	SF	\$	80.00	\$	12,640
Landscaping						
Landscape, turf	2,180	SE	\$	10.00	\$	21,800
Lanuscape, turi	2,100	01	Ψ		Ŧ	2.,000

# **Riverside Drive Project continued**

Site Mecha	nical Utilities				
Water	Supply				
	New irrigation system, allowance	8,685	SF	\$ 5.00	\$ 43,425
	Points of connection	1	EA	\$ 2,500.00	\$ 2,500
Storm	Sewer				
	8" SD pipe	75	LF	\$ 90.00	\$ 6,750
	12" SD pipe	20	LF	\$ 120.00	\$ 2,400
	Manhole	2	EA	\$ 5,000.00	\$ 10,000
	Curb inlet	7	EA	\$ 1,500.00	\$ 10,500
	Overflow drain	7	EA	\$ 2,500.00	\$ 17,500
	Connection to existing system	2	EA	\$ 2,250.00	\$ 4,500
	Pump / Lift station	1	EA	\$ 20,000.00	\$ 20,000
Subtotal					\$ 117,575
Direct Cons	struction Cost				\$ 763,000
	Design Contingency			15%	\$ 114,000
	Traffic Management			1.5%	\$ 13,000
Subtotal					\$ 890,000
	General Conditions			5%	\$ 45,000
	Insurance & Bond			1.5%	\$ 14,000
	Office Overhead & Profit			4%	\$ 38,000
Subtotal					\$ 987,000
	Construction Contingency			10%	\$ 99,000
<b>Total Cons</b>	truction Cost				\$ 1,086,000

## First Street Basin Project

Description	Quantity	,		Total
Site Preparation				
Site Clearing				
none				
Site Demolition and Relocations				
Utility protection & relocation allowance	1	LS	\$ 50,000.00	\$ 50,000
Demolition allowance	1	LS	\$ 10,000.00	\$ 10,000
Site Earthwork				
Excavation and disposal of soil	2,808	CY	\$ 25.00	\$ 70,207
Excavation and reuse of soil	1,929	CY	\$ 15.00	\$ 28,928
Rough and fine grading	48,180	SF	\$ 0.40	\$ 19,272
Site Protection and Erosion Control none				
Subtotal				\$ 178,407
Site Improvements				
Roadways & Pedestrian Paving none				
Site Development				
Bioretention plants	7,780	SF	\$ 15.00	\$ 116,700
Gravel mulch	49	CY	\$ 160.00	\$ 7,840
Landscape, turf	40,400	SF	\$ 10.00	\$ 404,000
Amended planting soil	1,929	CY	\$ 150.00	\$ 289,278
No. 9 drain rock (3" depth)	447	CY	\$ 95.00	\$ 42,465
Class 1 Type A drain rock (12" depth)	1,785	CY	\$ 100.00	\$ 178,500
10" perforated underdrain pipe	2,400	LF	\$ 42.00	\$ 100,800
Dry well	6	EA	\$ 10,000.00	\$ 60,000
Armored outfall structure	1	EA	\$ 25,000.00	\$ 25,000
Gravel/stone protection	31	CY	\$ 200.00	\$ 6,296

## First Street Basin Project continued

Landscaping above

Site Mechanical Utilities Water Supply Reconfiguration of existing system, allowanc         48,180         SF         \$         2.50         \$         120,450           Storm Sewer 24" SD pipe         60         LF         \$         180.00         \$         10,800           Manhole         3         EA         \$         5,000.00         \$         15,000           Overflow drain         3         EA         \$         2,500.00         \$         7,500           Connection to existing system         1         EA         \$         2,250.00         \$         2,250           Allowance for upgrades to existing lift statior         1         EA         \$         15,000.00         \$         15,000           Subtotal          \$         15,000.00         \$         15,000         \$         15,000           Direct Construction Cost          \$         15,000.00         \$         15,000         \$         15,000         \$         15,000         \$         15,000         \$         15,000         \$         15,000         \$         15,000         \$         15,000         \$         15,000         \$         15,000         \$         15,000         \$         15,000         \$						
Water Supply Reconfiguration of existing system, allowanc         48,180         SF         \$         2.50         \$         120,450           Storm Sewer         24" SD pipe         60         LF         \$         180.00         \$         10,800           Manhole         3         EA         \$         5,000.00         \$         15,000           Overflow drain         3         EA         \$         2,250.00         \$         7,500           Connection to existing system         1         EA         \$         2,250.00         \$         7,500           Allowance for upgrades to existing lift statior         1         EA         \$         2,250.00         \$         15,000           Subtotal           \$         15,000.00         \$         15,000           Direct Construction Cost          \$         1,580,000         \$         15,000           Design Contingency         15%         \$         237,000         \$         15,000         \$           Traffic Management         1.5%         \$         237,000         \$         1,844,000         \$           General Conditions         5%         \$         92,000         1,5%         \$	Subtotal					\$ 1,230,879
Reconfiguration of existing system, allowanc         48,180         SF         \$         2.50         \$         120,450           Storm Sewer         24" SD pipe         60         LF         \$         180.00         \$         10,800           Manhole         3         EA         \$         5,000.00         \$         15,000           Overflow drain         3         EA         \$         2,250.00         \$         7,500           Connection to existing system         1         EA         \$         2,250.00         \$         2,250           Allowance for upgrades to existing lift statior         1         EA         \$         2,250.00         \$         15,000           Subtotal          \$         15,000.00         \$         15,000         \$         15,000         \$         15,000         \$         15,000         \$         15,000         \$         15,000         \$         15,000         \$         15,000         \$         15,000         \$         15,000         \$         15,000         \$         15,000         \$         15,000         \$         15,000         \$         15,000         \$         15,000         \$         15,000         \$         2,7,000	Site Mechai	nical Utilities				
Storm Sewer         60 LF         \$ 180.00 \$         10,800           Manhole         3 EA         \$ 5,000.00 \$         15,000           Overflow drain         3 EA         \$ 2,500.00 \$         7,500           Connection to existing system         1 EA         \$ 2,250.00 \$         2,250           Allowance for upgrades to existing lift station         1 EA         \$ 15,000.00 \$         15,000           Subtotal         *	Water	Supply				
24" SD pipe       60 LF       \$ 10,800         Manhole       3 EA       \$ 5,000.00       \$ 15,000         Overflow drain       3 EA       \$ 2,500.00       \$ 7,500         Connection to existing system       1 EA       \$ 2,250.00       \$ 2,250         Allowance for upgrades to existing lift station       1 EA       \$ 15,000.00       \$ 15,000         Subtotal        * 15,000.00       \$ 15,000         Direct Construction Cost       * 1,580,000       \$ 15,000         Design Contingency       15%       \$ 237,000         Traffic Management       1.5%       \$ 27,000         Subtotal       * 1,844,000       \$ 92,000         General Conditions       5%       \$ 92,000         Office Overhead & Profit       4%       \$ 79,000         Subtotal       * 2,044,000       \$ 204,000		Reconfiguration of existing system, allowanc	48,180	SF	\$ 2.50	\$ 120,450
Manhole       3       EA       \$ 5,000.00       \$ 15,000         Overflow drain       3       EA       \$ 2,500.00       \$ 7,500         Connection to existing system       1       EA       \$ 2,250.00       \$ 2,250         Allowance for upgrades to existing lift station       1       EA       \$ 2,250.00       \$ 2,250         Allowance for upgrades to existing lift station       1       EA       \$ 15,000.00       \$ 15,000         Subtotal        *	Storm	Sewer				
Overflow drain         3         EA         \$         2,500.00         \$         7,500           Connection to existing system         1         EA         \$         2,250.00         \$         2,250           Allowance for upgrades to existing lift station         1         EA         \$         2,250.00         \$         2,250           Subtotal         Image: Construction Cost         Image: Construction Cost         Image: Construction Cost         \$         171,000           Direct Construction Cost         1         EA         \$         15,000.00         \$         15,000           Design Contingency         15%         \$         237,000         \$         237,000           Traffic Management         1.5%         \$         27,000         \$         204,000           Subtotal         General Conditions         5%         \$         29,000         1.5%         \$         29,000           Office Overhead & Profit         1.5%         \$         29,000         1.5%         \$         29,000         \$         204,000         \$         204,000         \$         204,000         \$         204,000         \$         204,000         \$         204,000         \$         204,000         \$         204,		24" SD pipe	60	LF	\$ 180.00	\$ 10,800
Connection to existing system       1       EA       \$ 2,250.00       \$ 2,250         Allowance for upgrades to existing lift station       1       EA       \$ 15,000.00       \$ 15,000         Subtotal        *       171,000       *       171,000         Direct Construction Cost        *       1,580,000       *       171,000         Design Contingency       15%       \$ 237,000       *       237,000         Traffic Management       1.5%       \$ 27,000       *       27,000         Subtotal        1.5%       \$ 27,000       *       27,000         Subtotal        1.5%       \$ 2037,000       *       20,000       *       20,000       *       20,000       *       20,000       *       20,000       *       29,000       *       29,000       *       29,000       *       29,000       *       29,000       *       29,000       *       29,000       *       29,000       *       30,000       *       *       79,000       *       29,000       *       29,000       *       30,000       *       30,000       *       30,000       *       30,000       *       30,000       *       29,000 <td></td> <td>Manhole</td> <td>3</td> <td>EA</td> <td>\$ 5,000.00</td> <td>\$ 15,000</td>		Manhole	3	EA	\$ 5,000.00	\$ 15,000
Allowance for upgrades to existing lift station       1 EA       \$ 15,000.00       \$ 15,000         Subtotal       \$ 171,000         Direct Construction Cost       \$ 1,580,000         Design Contingency       15%       \$ 237,000         Traffic Management       1.5%       \$ 27,000         Subtotal       \$ 1,844,000       \$ 92,000         General Conditions       \$ 29,000       1.5%       \$ 29,000         Office Overhead & Profit       4%       \$ 79,000         Subtotal       \$ 2044,000       \$ 204,000		Overflow drain	3	EA	\$ 2,500.00	\$ 7,500
Allowance for upgrades to existing lift station       1 EA       \$ 15,000.00       \$ 15,000         Subtotal       \$ 171,000         Direct Construction Cost       \$ 1,580,000         Design Contingency       15%       \$ 237,000         Traffic Management       1.5%       \$ 27,000         Subtotal       \$ 1,844,000       \$ 92,000         General Conditions       \$ 29,000       1.5%       \$ 29,000         Office Overhead & Profit       4%       \$ 79,000         Subtotal       \$ 2044,000       \$ 204,000		Connection to existing system	1	EA	\$ 2,250.00	\$ 2,250
Direct Construction Cost         \$         1,580,000           Design Contingency         15%         \$         237,000           Traffic Management         1.5%         \$         27,000           Subtotal         \$         27,000         \$         92,000           Insurance & Bond         5%         \$         92,000           Office Overhead & Profit         4%         \$         79,000           Subtotal         \$         204,000           Office Overhead & Profit         4%         \$           Construction Contingency         10%         \$         204,000			1	EA	15,000.00	\$ 15,000
Design Contingency Traffic Management         15%         237,000           Subtotal         1.5%         27,000           General Conditions         1.5%         92,000           Insurance & Bond         5%         92,000           Office Overhead & Profit         5%         29,000           Subtotal         1.5%         29,000           Office Overhead & Profit         4%         79,000           Subtotal         2,044,000         204,000	Subtotal					\$ 171,000
Traffic Management         1.5%         27,000           Subtotal         5%         92,000           General Conditions         5%         92,000           Insurance & Bond         1.5%         \$ 29,000           Office Overhead & Profit         4%         \$ 79,000           Subtotal         2044,000           Construction Contingency         10%         \$ 204,000	<b>Direct Cons</b>	struction Cost				\$ 1,580,000
Subtotal         \$         1,844,000           General Conditions         5%         \$         92,000           Insurance & Bond         1.5%         \$         29,000           Office Overhead & Profit         4%         \$         79,000           Subtotal         \$         2,044,000         \$         204,000           Construction Contingency         10%         \$         204,000		Design Contingency			15%	\$ 237,000
General Conditions         5%         92,000           Insurance & Bond         1.5%         \$ 29,000           Office Overhead & Profit         4%         \$ 79,000           Subtotal         \$ 2,044,000         \$ 204,000           Construction Contingency         10%         \$ 204,000		Traffic Management			1.5%	\$ 27,000
Insurance & Bond         1.5%         \$ 29,000           Office Overhead & Profit         4%         \$ 79,000           Subtotal         \$ 2,044,000         \$ 204,000           Construction Contingency         10%         \$ 204,000	Subtotal					\$ 1,844,000
Office Overhead & Profit         4%         \$ 79,000           Subtotal         \$ 2,044,000           Construction Contingency         10%         \$ 204,000		General Conditions			5%	\$ 92,000
Subtotal         \$ 2,044,000           Construction Contingency         10% \$ 204,000		Insurance & Bond			1.5%	\$ 29,000
Construction Contingency 10% \$ 204,000		Office Overhead & Profit			4%	\$ 79,000
	Subtotal					\$ 2,044,000
		Construction Contingency			10%	\$ 204,000
	<b>Total Const</b>					\$ 2,248,000

## **Open Space Treatment Marsh**

Description	Quantity	1				Total
Site Preparation						
Site Clearing						
Clear and grub	49,800	SF	\$	0.15	\$	7,470
Tree removal	8	EA	\$	600.00	\$	4,800
Site Demolition and Relocations						
Remove storm drain line	50	LF	\$	15.00	\$	750
Demolition allowance	1	LS	\$	50,000.00	\$	50,000
Site Earthwork						
Excavation and disposal of soil	2,269	CY	\$	25.00	\$	56,713
Excavation and reuse of soil	1,944	CY	\$ \$	15.00	\$	29,167
Rough and fine grading	49,800	SF	\$	0.40	\$	19,920
Site Protection and Erosion Control						
Construction perimeter fence	600	LF	\$	8.00	\$	4,800
Tree protection barrier	2,000	LF	\$	3.00	\$	6,000
Silt fence	1,000	LF	\$	3.50	\$	3,500
Subtotal					\$	183,120
Site Improvements						
Roadways & Pedestrian Paving Decomposed granite pathway	10,000	SF	\$	5.00	\$	50,000
Site Development						
Forebay						
Armored outfall structure	1	EA	\$	25,000.00	\$	25,000
Gravel/stone protection	2.000		э \$	200.00	э \$	400,000
	2,000	0	Ψ	200.00	Ψ	+00,000

						-	,
Tre	eatment Marsh						
	Engineered marsh/wetland	35,000	SF	\$	50.00	\$	1,750,000
	Compacted clay liner	35,000	SF	\$	10.00	\$	350,000
	Stone check dam	400	SF	\$	80.00	\$	32,000
	Orifice outlet structure	2		\$	5,000.00	\$	10,000
Landoor	anina						
Landsca		8	EA	¢	2,000.00	\$	16,000
	48" box trees, replacement	-		\$ \$	,	•	,
	Landscape, replacement	2,800	SF	\$	2.50	\$	7,000
Subtotal						\$	2,640,000
Site Mechani	cal Utilities						
Water S	upply						
	none						
Storm S	ower						
5101111 5	36" SD pipe	95	LF	\$	200.00	\$	17,000
	Manhole		EA		5,000.00	ф \$	5,000
	Mannole	I	LA	Φ	3,000.00	φ	5,000
Subtotal						\$	22,000
Direct Const	ruction Cost					\$	2,845,000
	Design Contingency				15%	\$	427,000
	Traffic Management				1.5%	\$	49,000
Subtotal						\$	3,321,000
	General Conditions				5%	\$	166,000
	Insurance & Bond				1.5%	\$	52,000
	Office Overhead & Profit				4%	\$	142,000
Subtotal						\$	3,681,000
	Construction Contingency				10%	\$	368,000
<b>Total Constru</b>	Total Construction Cost						4,049,000

# **A.9** TAC Meeting Minutes

November 14th, 2013 1:00 PM – 2:30 PM – Technical Advisory Committee Meeting #1 City of Riverbank, CA

#### Attendees

Brandon Davison – State Water Resources Control Board Elizabeth Lee – Central Valley Regional Water Quality Control Board Peter Lolonis – City of Riverbank, Public Works Inspector Cary Pope – Developer/ Citizen Kathleen Cleek – City of Riverbank Mathew Gerken – AECOM Eric Zickler – AECOM John Anderson – City of Riverbank Laura Podolsky – Local Government Committee

#### Similar Studies/Examples

- El Dorado and Placer County looking at region-wide LID Plan
- Phase II valley-wide permit being considered. Riverbank project could inform the alternative compliance section.
- Other early innovators looking at community-wide approach to LID City of Ventura Green Streets Master Plan; Los Angeles RWQCB – permits with Los Angeles and Ventura with alternative off-site compliance strategies; West Virginia State guidance document for alternative compliance

#### **Discussion of Preliminary List of Goals/Objectives**

1. Provide regulatory flexibility for difficult sites and/or sites at which the City wishes to promote infill or redevelopment.

2. Allow for the collection of fees to partially/fully fund stormwater and watershed projects.

3. Seek cost-effective strategies to achieve equivalent or superior runoff reduction compared to what would be accomplished on the site in question.

4. Fulfill other local program goals and objectives.

- Incorporate City Council's Strategic Priorities as part of this project's goals/objectives
- · Promoting economic development effort; link Cannery and downtown to promote vibrancy
- Promote bicycle/pedestrian access and mobility

#### **General Discussion**

- All cities have to comply with the new stormwater permit. There are milestones for compliance. Riverbank is
  part of San Joaquin partnership, which is made up of staff from local governments addressing stormwater
  permit from throughout the Valley. Stanislaus County estimated it would be about \$800,000 to comply with
  new MS4 permit; County sent out RFP to hire a consultant. Smaller agencies do not have this type of
  funding to hire a consultant. This study could feed into the County's permit compliance plan
- Riverbank currently has four river discharge points now; existing master plan anticipates two new outfalls; though new discharge points might not be allowed in the future
- This study will help with compliance in downtown infill areas; Nolte master plan did not take into account current and future regulatory changes

- Every infill application has to take care of on-site stormwater management needs and ongoing funding program. Using current LID guidelines working with development community to incorporate into site design. For downtown area, there are fewer applicants, less vacant land, and funding for development projects is more difficult
- Limited space in downtown for LID features; maybe consider living buildings approach for stormwater; there could be approaches where the building is designed to use all stormwater runoff on-site.
- Currently not directing stormwater to the planted medians in downtown but it is possible will see medians in the future designed to collect and infiltrate stormwater.
- For downtown, finding points near the end of the line to serve the downtown area would be cheaper than disparate LID systems on various private properties.
- Make sure stormwater in-lieu fee program is something that works with the development community. Development community would be interested in alternative compliance strategies. Want to know what the rules are and options are; do not like changes partially through a project.
- Are there City roadway related projects that could infuse LID approaches? Patterson Road planning project underway now; considering storm drainage; considering drainage swale along Patterson. Could a LID project associated with Patterson road be an areawide LID project?
- Will more cities be forming stormwater maintenance districts? City currently has 2 of these districts: Sterling Ridge and behind the commercial center that are existing stormwater maintenance districts.
- Two sets of issues and contexts in regards to LID implementation: existing infrastructure and new development that can implement LID more easily
- City samples MID canals twice per year; required by franchise agreement with MID.
- Best practice for addressing pollutants is infiltration. Have some drain inlet filters in downtown. It's a patchtype solution.
- Ammo Plant is not included in this study. Focus will be downtown.

#### Important Points for Later in the Project

- Challenge with timing of collection and use of in-lieu funds and construction of drainage projects.
- The City will do sampling and testing to comply with the permit, so can share the outcome of these data with the LID Plan Team.
- Consider Caltrans drainage into Riverbank system; consider \*\*Caltrans EEM funding for improvements. Consider other State funding sources, as well, including State Water Resources Control Board project program.
- Study will identify co-benefit projects that will add amenities in areas where the City wants to encourage investment and infill development; will use this study, in part, to identify and design amenities in targeted compact development areas to help leverage private investment in these same locations.

#### **Follow-Up Items**

- Kathleen Cleek to share electronic version of spreadsheet she created on new MS4 permit requirements
- Peter has outreach ideas; lists of questions to ask before/after to determine whether there has been progress in understanding permit requirements. Peter will have water quality sampling for Riverbank to share with the Team
- City staff to provide Eric Zickler with electronic information showing the entire drainage system; Make sure have latest and most up to date; review for areas where accuracy is questionable; identify areas where the Caltrans facility and local facilities interact.
- Current Patterson Road project to consider storm drainage (i.e., swale along roadway). Should identify any opportunities for areawide drainage and water quality benefits.
- John Anderson to share City Council's Strategic Priorities
- Solicit input from local engineering firms. Their input may help to sell the program. Local civil engineers have dealt with LID in the Bay Area, where these have been in place for longer. Invite Bill Kull to next meeting.

July 14th, 2014 10:00am – 12:30pm - Technical Advisory Committee Meeting #2 Remote, via teleconference

#### Attendees:

John Anderson – Contract Planner, City of Riverbank Kathleen Cleek – City of Riverbank Barbara DeLaMare – DF Engineering, Inc.; Dave Hoberg – DF Engineering, Inc. Bill Kull – Contract Engineer, City of Riverbank Peter Lolonis – City of Riverbank Laura Podolsky – Local Government Commission Cary Pope – Local Developer/Riverbank Resident Michael Riddell – Deputy Development Services Director, City of Riverbank Bryce Wilson – AECOM Eric Zickler – AECOM

#### Presentation by AECOM

link to download: www.dropbox.com/s/ugnl08ke5qsnzpf/AECOM\_PPT\_TAC\_July14\_FINAL.pdf

#### **Group Discussion**

- Kull Maintenance of green streets is a challenge. How do we address this? For the case studies
  mentioned, are there stormwater maintenance districts to finance maintenance or is it covered by general
  fund?
- Not sure how maintenance is being paid for in case study presented from Paso Robles.
- Pope How do we acquire privately-owned sites for stormwater management? Have a couple development
  projects in progress. Planning to manage stormwater on site. I don't want to manage stormwater on site <u>and</u>
  pay an in-lieu fee. Identify public lands that could potentially used for LID, stay away from new acquisition.
- Developers would not have to manage stormwater onsite and pay an in-lieu fee.
- Anderson How do we address long term operation and maintenance? What if these projects fail?
- Kull Systems will have limited amounts of life. We are focusing LID onsite and also looking to do regional LID features in the future.
- Pope Ammo Plant has a huge storm drain that is dry 27" stormline going down Central Ave connecting to a percolation field. Could we utilize this?
- Wilson Utilizing the 27" stormline would be incredibly cost effective
- Anderson many streets in downtown are extremely wide (100'+). Can we do something here? But downtown soils are not good (all hard plan).
- We may not be able to infiltrate water but will be able to treat it before it goes to the river. Therefore, regional LID projects might serve flood management needs.
- Riddell What size of storm event are projects being designed for?
- Depends. These facilities are meant to address water quality in the river.
- Pope Where does groundwater recharge come into play?
- It comes into play if that is a priority of the city.
- Riddell State Water Board will be taking a hard look at groundwater recharge.
- Wilson Is parking an issue here?
- Focus LID projects in public right-of-way in residential areas where parking is not as big as an issue as in commercial area.

- Eric Floodplain is a pretty big opportunity site.
- Kull But what about permitting issues with utilizing floodplain?
- Zickler Will be challenging but depends on the proposed changes to land use there. Dealing with the multiple agencies will be factored into costs.
- Kull Is the trend going towards pervious pavements? City is not excited about this from a maintenance standpoint.
- This is not the most promising solution in our opinion. There is a lot of uncertainty on how pervious pavement will function over time.
- Pope Solutions will depend on context. Downtown is already developed and sites could be constrained. Open (greenfield) sites will be easy.
- Wilson Any other priorities we should be thinking about as a component of a project?
- Kull Projects that incorporate stormwater management and recreation has worked well here.
- Anderson Recreation use will drive design of LID feature/project.
- Kull Cannery site is a priority site. Have a significant trail system in town. Would like to emphasize that. City owns 11 acres of property at Kentucky and Eleanor and a portion of this could be used for stormwater.
- Anderson The cannery also owns a storm drain to the east so expand the boundary of that event.
- Anderson The Nolte plan is proposing 7 new outfall sites so what are we proposing in this project? If we have soils that can percolate, then I would rather see this than new outfall sites. Agreed. Should stay away from new outfalls. AECOM will not be proposing outfalls as part of this project. It is outside our scope of work.
- Pope What are the state and federal mandates regarding timing for these communities?
- The County is doing an overall implementation plan covering all cities within Stanislaus County. AECOM has connected with the County to figure out how to share information.
- Pope Incorporating LID into development has been a challenge.
- Hoberg When does the new NPDES permit come into effect? When will new development have to utilize LID? How will county requirements impact the city and this project? I like the idea of having several options for developers to choose from to meet permit requirements.
- Cleek Considering having one set of LID standards county-wide to make it more straight forward for developers.
- Hoberg Will city staff go out and inspect all LID projects?
- Kull City is creating maintenance contracts with all LID features.
- Pope What do guys like me (the pioneers) do with LID implementation?
- How regulations are being implemented seems in limbo. Zickler invited Pope to email him about how to address this in the memo.

#### **Next Steps**

• AECOM will be preparing a memo for watershed characterization and prioritization and will include analysis in appendix. This will be circulated to TAC members. Next TAC meeting will be in approximately three months where the draft memo will be discussed and TAC can ask questions and provide feedback. LGC will try to schedule the next TAC meeting on the same day as the Modesto Engineer Club meeting so that AECOM can provide a brief presentation on the Riverbank project and for LGC to receive feedback on a Spring workshop on LID that will highlight the Riverbank project as well as other issues/priorities identified by the Engineer Club, Riverbank, and TAC members.

#### October 7<sup>th</sup>, 2014 2:00 – 3:30 – Technical Advisory Committee Meeting #3 City of Riverbank, CA

#### Attendees

Brandon Davidson – State Water Board, Division of Financial Assistance (DFA) Peter – City of Riverbank, Engineer Daren – City of Riverbank, Engineer Kathleen – City of Riverbank, Administrator John Anderson – consultant to City of Riverbank, Land Use Planner Bill Kull – consultant to City of Riverbank, Engineer Cary Pope – 28 yr. Riverbank Resident, Developer Dave Hoberg – Engineer, consultant with D.F Engineering Barbara DeLaMore – Engineer, consultant with D.F. Engineering Jen (?) – called in from Central Valley Water Board Paul Zykofsky – Local Government Commission Danielle Dolan – Local Government Commission

#### **Report back from MEC**

- 1. Brandon clarifies what will be done with results of study
  - Reports will be uploaded to State Water Resources website, with map of Riverbank
    - Will summarize results in Excel and distribute to Water Boards; particularly the new water quality division that will be starting up
  - Water Board is 5 members and they will also personally receive report, "approve," and distribute as they see fit; Approval does not imply policy however; Policy would come more from the Water Boards legislative arm which the DFA does not deal with
  - There is an opportunity for us to present directly to Board
- 2. Paul brings up that Regional implies a large-scale to many people so perhaps it is important to emphasize that this Study uses regional term in reference to neighborhood level

#### **Group Discussion - Opportunities**

Cannery

- John asked if appropriate to consider linking Cannery to 1<sup>st</sup> St. Basin since it is so close?
- If no permit for new outfall, this could be a possibility
- · John concerned/confused with delineation of sub-watershed going above Callender Road
- We will revisit
- · Peter asked if any of our projects might utilize capture and reuse
- Discussion of how this is difficult in practice, particularly in climates with seasonal rainfall but clarification
  was provided that it would be used within first few months and for needs like toilet flushing and irrigation

### 4<sup>th</sup> Street

- · John likes this idea and wants to know how deep outfall pipe is
- 6-8' not 30', very feasible to do project here

#### 6<sup>th</sup> Street

No initial comments

### 7<sup>th</sup> Street A

- John says 'green' parcel (what we believed to be Riverbank ROW) is actually owned by Railroad and will be very difficult to utilize
- John okay with idea of extending 1<sup>st</sup> St. Basin northward

### 7<sup>th</sup> Street B

- Emphasis placed on difficulty of locating project in this watershed and prior discussion of the gas station as a no-go parcel
- Bill Kull offers up idea of small filters and CDS
- Peter mentions that the outfall is deep (15-20') and that the gas station is up for sale

#### 8<sup>th</sup> Street A

• No initial comments

#### 8<sup>th</sup> Street B

- John says several issues with siting project on floodplain; Army Corps easements, Riparian Corridor, he thinks permitting would be horrendous – he dealt with a similar situation in Ripon and the permitting around Riparian brush rabbits was very time consuming
- · We mention this could be factored in as soft costs
- Ask environmental studio for feedback ?

#### Bruinville

No initial comments

#### **General Discussion**

- Brandon asks if drywells were at all considered in LID plans?
- o Emphasis that we are not at that stage of design yet, still very conceptual and about deciding locations
- Cory noticed that we had Ammo plant parcel in our initial opportunity pool but then did not select and wanted to know whether that was because of ownership
  - Yes would be ideal location but knowledge of City's long-term struggle to try and buy this parcel John A confirms will still be long-time down the road
- John A wants us to bring forward Cannery sites and then there is also the short and long-term interest in cleaning up the discharge points; they have to provide bad news to the council about money that needs to be set aside to meet existing (and new trash) regulations
- John A and other City officials not as worried about Bruinville where they will likely site a few basin along
  existing line that runs from RAAP up to river (line coincides with western edge of proposed northern basin)
- Kathleen though idea of Cardazo School was interesting (John thinks it's a fantastic idea) and wonders if we considered the high school as it is adjacent to existing RAAP line as well
- Dave Hoberg worked on project in Modesto that is similar to an AC situation; a neighborhood was constantly flooding so a park was retrofit with a centralized infiltration facility – Dave to provide information (including costs) for the project
- Peter and Daren comment that 7B is further difficult because they don't have access to that mainline for purposes of inspection, cleaning and maintenance
- General concern that soon they will have to meet 5mm trash limit on top of BMPs
  - Danielle asked for feedback on Spring workshop; what should be topics and who should attend
  - John A says other jurisdictions should come as they all are/will be dealing with the same issues (Oakdale, Merced, San Joaquin...)
    - Comment on Oakdale and Modesto Irrigation District and their tailwater discharges and that they are not coordinating with one another so at the least City should coordinate with them
  - Cory encourages to invite Development community as they are the ones that will be bearing brunt of these decisions (brings up that they are in RB, not SF, and that funding will kill these projects)
- John A says 'only thing interested in' is from financing perspective... how will they handle long-term O&M expenses, how will they deal with the costs associated with the projects in general
  - Does not want have to go through Prop 218 and pass vote to leverage funds; thought of asking public for additional stormwater fee very difficult considering they had hard time even getting money for stoplights
  - $\circ\,$  New development they can handle but redevelopment another situation
  - Bottom line is that local government wants an easy way to collect fees and it won't be through 218 route because that is hard
- Brandon confirmed that state requires 20 yrs. O&M and asks this to be considered when deciding what type
  of LID approaches; for example, plants are cheap to replace but maintaining and underground infiltration
  gallery could pose problems
- Brandon thinks Parks are excellent places for public outreach and likes idea of dual-use solutions
- Danielle mentioned new line item in Prop 218 reform that may allow Municipalities to impose stormwater fee without having to pass vote

#### October 7<sup>th</sup>, 2014 11:30 – 1:00pm – Modesto Engineers Club Old Mill Restaurant, Modesto, CA

#### Question / Comments Received

- 1. David Leamon Deputy Director, Stanislaus County Department of Public Works (previously worked in private sector as well as City of Modesto)
  - Concerned that our study does not align with the 2003 permit that places focus on source-control and LID
    Views AC approach as a return to hydro-mod, flood control, giant basin approach characteristic of the
  - early 80s
    Does not understand why State Water Board would fund such a study to return to "business as usual" when he and others were finally getting their heads around LID; he feels as if AC is a get out of jail free card for LID and the State Water Board is running experiments on them and that they are not sure what they want either
  - Concerned that we are moving forward without checking in with them as they are not proactive and may have changed their minds
    - Danielle Dolan responded that we are regularly involved with State Board and that AC is not necessarily in opposition to LID, many of the centralized facilities we are considering would incorporate LID-type techniques (wetlands, bioretention, swales, etc.) – size may be larger but strategy would be similar
- 2. Gentleman from center table
  - Wanted to know percentage of City draining to River and percentage draining to irrigation canals and whether Crossroads area has a basin.
    - $\,\circ\,$  Bryce responds about a 50/50 split and Yes, they do
  - Wanted to know how serious the peak flow problems are for the Cannery
    - $_{\odot}$  Bryce responds that 100% of flows go to WWTP and City looking to disconnect
- 3. David Learnon
  - · City of Modesto was already doing "AC" 15-years ago with central dual-use basins
  - He cannot keep up with State Water Boards decisions and is very frustrated
  - He brings up that you can always do LID, feasible anywhere, the problem in small towns/cities is that no one wants to pay for it.
- 4. John Anderson
  - Notes that Riverbank is unique in that they have 7 outfalls to River with significant portion from direct discharge; with new Trash amendment that is to come out, they will be in big trouble
  - Wants to know how the output from this study will go back to the State; how will it be used?
- 5. TAC member
  - Do we see AC as option more for smaller areas or does it have potential to be used for Phase I permittees as well?

December 8th, 2014 11:00 – 12:30 – Technical Advisory Committee City of Riverbank, CA

#### Attendees

Peter Lolonis – City of Riverbank, Public Works Inspector Daren Martin – City of Riverbank, Public Works Supervisor John Anderson – City of Riverbank, Planning Director Bill Kull –City of Riverbank, City Engineer Cary Pope – 28 yr. Riverbank Resident, Developer Barbara DeLaMore – Engineer, consultant with D.F. Engineering Dave Hoberg (on phone) – Engineer, consultant with D.F. Engineering Matthew Gerken –AECOM (on phone) Merril Putnam – AECOM Bryce Wilson –AECOM Danielle Dolan – Local Government Commission

#### Introduction (Danielle)

- 1. Five months until closure, remaining items:
  - finalize project designs and corresponding in-lieu fee structures
     education and outreach
- 2. Tuesday, February 10<sup>th</sup> first presentation to City Council

#### Project Concepts – Open Discussion (Bryce)

#### **Bruinville**

1. Group okay with not carrying this sub-watershed through the project development phase as it is not part of the redevelopment/infill/opportunity area and thus is unlikely to be a successful or primary area for stormwater treatment through alternative compliance.

#### Cannery

- 1. John concerned that sub-watershed as we have delineated it actually represents three separate drainage areas, particularly confused as to why we included portion north of SR108
  - Open discussion brought consensus that the area we delineated likely all does link back to sewer, but it is clear that mechanics of it are not fully understood
- 2. John points out that property north of First Street Basin is also owned by the Cannery and wondering about existing, or possibility of future, connections between the two
  - Daren is not familiar about existing infrastructure within the Cannery; although he knows lines that runs down Stanislaus Street, through Cannery, does run across the tracks
  - Preswik and left of Atchinson, viaduct, Daren believes a cluster of storm manholes
  - Discussion surrounding whether 24"storm pipe that runs along eastern edge of Cannery parcel, as shown in 2008 Storm Drain System Master Plan, actually exists
  - Ultimately, drainage in and around Cannery site is not clearly understood but consensus among the group is that there is likely no existing stormwater infrastructure from the site that crosses Atchison St (SR108) to the north (*note: this is contradictory to the information shown within the 2008 SDSMP*)
- 3. John points out that development at Cannery site will eventually need barrier to SR108 and BNSF for noise reasons so he can envision the project, as shown, as feasible
  - Goes on to say that likes the idea that as Cannery develops they will have to develop project(s) that can manage all of their stormwater which would essentially do away with in-lieu fee structure for Cannery drainage area, unless the portion of sub-watershed, as delineated, that is north of SR108 would also be managed on the Cannery site
  - Building stormwater project(s) into parcel as an amenity has the additional benefit of conserving space in upstream areas
- 4. The residential areas to the southwest of the Cannery currently use drywells to manage stormwater. These drywells have failed in the past and periodically need to be rehabilitated so the preference would be to

eventually convert to a "positive system" – this could be achieved by piping stormwater from these areas to stormwater management facilities within the Cannery.

- 5. John A asked about seeing a cross-section for Cannery
- Bryce responds designed at no more than one foot ponding; two feet max, but won't be deep 6. John A wondering where discharge ultimately goes
  - Discussion of using Cannery-owned parcel north of First Street Basin for larger flows, ultimately routing to 7th street outfall in order to avoid the time/money associated with permitting and constructing another outfall; however, group is not clear about feasibility of installing a storm drain pipe beneath the railroad tracks
  - If the First Street Basin is pumped out too soon (i.e. before there is adequate capacity in the downstream system) then stormwater backs up at "Thunderbolt" (Patterson Road) (comment from Daren)

#### Fourth Street / Hutcheson Park

- 1. TAC generally favorable of proposed project concept.
- 2. Preference is to avoid mechanical/pumping elements (cost, operation, maintenance) Bill asks if we can design the project in reverse, i.e. fill park detention area by connecting the underdrains to the storm drain main and allowing them to surcharge and fill up the facilities in the park
  - Bryce responds that something like this could be considered, however would be difficult to achieve considering how deep the existing storm drain pipe is
- 3. Bill confirms that we are taking parking out and comments that because Riverside Drive is a really wide street we could just re-stripe it and have parallel parking on both sides; group discussion reaches consensus that removing parking would be fine and that the biggest gripe would probably be from people living across from park who would not want visitors parking in front of their homes
- Bill said not to be afraid of sub-drain system 6-8' deep, he says that is pretty common in the Central Valley
   Bryce confirms we want to try to avoid pumps but hard with retrofit projects with existing infrastructure

#### Sixth Street / Infiltration Gallery & Green Street

- 1. The biggest hurdle for the underground infiltration at Cardozo school will getting the school on board with the project and ensuring that the location of the infiltration gallery does not conflict with any potential future development/programmatic plans that the school may have
  - Consensus from group with no further comments
- 2. Group likes idea of linear street project and does not see any problems with it; Bill Kull says this concept would work with another project Cary is working on

#### Seventh Street / 1<sup>st</sup> Street Basin Improvements

- 1. Group on board with project; one of the most cost-effective options and could have ancillary benefits of improving area that is considered by some as an eyesore
- 2. Group in favor of the creation of the forebay, which would make maintenance easier and increase lifespan of the whole facility, and additional drywells to promote infiltration
- 3. The basin currently percolates some stormwater, and Daren guesses that the existing soils are amenable to infiltration, however there is no info on how much infiltration occurs.
- 4. Daren currently has to manually operate the pump, turning it on when it is apparent there is capacity in the downstream piping network (the pump station does not have capability for automatically turning on or off); with Basin revitalization, idea would be to ensure that the Water Quality Volume filters through the surface soil before being pumped out (or infiltrates down), but that the pump can quickly evacuate higher flows if the basin fills up
- 5. Group on board with taking down fence and making basin into park Peter mentioned possibility of creating a bridge from Santa Fe Street toward tracks with a little path looping around Basin
  - Biggest hurdle for basin beautification and park improvements will be determining how they are funded

#### **Eighth Street / Open Space Marsh**

- 1. John agrees that the area north of railroad is most likely to develop, though he does think there are some areas south of the railroad with potential
- 2. John understands why we are proposing wetland but will have a hard time getting on board with the project until we can guarantee that we can get all the necessary permits; he has had direct communication with all the agencies that would be involved and knows that it would cost a lot of time and money to bring this project to fruition

- Discussion around framing the project as a habitat restoration effort, in addition to stormwater management, to try and make the permitting process more achievable (approvals, costs, and timeframe)
- 3. Daren mentions trail that already goes down to river and John mentions the encampments
- 4. Group discussion turns from obstacles to opportunities with emphasis on all of the ancillary benefits it could provide, e.g. public amenity, habitat restoration, ideal location for treatment facility
- 5. Peter notes that design would need to account for the river experiencing very high flows and flooding the project location

#### Final run through of all Projects

- 1. Bill Kull says none seem like fatal flaws although some are definitely more challenging than others (leaves for other meeting)
- 2. Final group commentary, led by John:
  - Cannery: main issue is we are looking at three different sub-drainage areas and there is confusion as to how they drain; constructing detention in parcels north of First Street Basin is a good idea
  - Hutcheson; Good project, self-explanatory; If the project can be non-mechanical (i.e. no pump) that would be best as would save City time, energy and money
  - Cardozo School; good project, similar to what Modesto has done, but will obviously need to negotiate with school district about how they can occupy space; will need joint powers agreement over the area for operations and maintenance; On plus side, the school may have existing storm drainage issues that the project could resolve to achieve dual-benefit; wants to bring a map and illustration with some dimensions to the school to start initial conversation; Dave clarifies that similar Modesto project was so expensive because it was dealing with heavy flooding as well as disconnecting areas from sewer system
  - Riverside Drive, easy concept, will just be a matter of money/funding mechanism
  - First Street Basin 'our best bet'; everyone on board to open it up as a park as well
  - Marsh; good idea but would require a lot of direct communication with a lot of agencies which would be extremely difficult and could easily take ten years to permit; unless get clearances from environmental resource agencies involved in this effort, we will have to look at other solutions; asked to go back to drainage area slide to confirm that pipe handles both areas, with underdeveloped areas both N and S of Patterson road; W of 8<sup>th</sup> Street along Claus and along California is where John says most of development opportunities exist; if we need to create alternative B and treat water prior to the outfall, the question is how to get water up to the surface; ... all in all, group decides to include this project, positioned as 'gold-standard,' high-value habitat area/restoration project, and see what resource agencies say, knowing that there are other 'low-hanging fruit' projects elsewhere in the City

#### In-lieu Fee Structure (Matthew)

- Looking for philosophical preliminary input from group; Possibility for multi-benefit projects; some set of projects may not need in-lieu fee, others will..., does this approach seem okay to group?
   John thinks this is the way it might have to be
- Discussion for alternative funding sources from State and Federal grants, especially for 'multi-benefit' projects that can have additional habitat and recreational benefits
- 3. 8<sup>th</sup> street, majority of site already urbanized so only some underdeveloped sites would be contributing to fee, anticipated development is what would govern what kind of funding structure we would develop
- 4. Confirmation that there is currently no general fund, i.e. City-wide impact fees, money for these projects although at some point these will need to come together, John agrees that at this point, however, the two need to be kept separate
- 5. Matthew assumes that we do not want to have assessment fee on existing developed properties
  - John agrees that we could never sell this to public/Mayor; the focus must be on new development projects, however it is important that redevelopment is not considered responsible for the city's past woes (in terms of funding projects)
    - projects that are partly related to new and existing development will only have fee on part that requires new development + grant
- 6. John brings up new state-wide water bond any money there?
  - Matthew confirms that a certain part of fund for urban water needs, although timing of the money may not coincide with this project we will definitely consider it
- 7. Discussion on cost per / unit (?)

- we need some sort of filter for projects to position them as more competitive cost/benefit to filter out one or more of these projects
- group reaches consensus that cost/acre is the most meaningful/useful metric
- John says to give opinion he would need to see numbers; \$100,000 or more an acre is a big deal
- Barbara said while cost could be first filter, agency involvement would be another
- 8. John brings up 8<sup>th</sup> Street again and says while we can position wetland as alternative A, that we will need an alternative B; recognition that the maintenance associated with a piping/retrofit-heavy project could have a higher long-term cost than time/fees associated with permitting a wetland

#### LID- Survey results and Workshop discussion (Danielle)

- 1. Danielle scraps from agenda in interest of time; will share the results with the group off-line
  - Wants to know if anyone from TAC interested in helping with public workshop; will be all-day, hosted in 2. Riverbank on LID principles and BMPS; first step will be to find venue and select date
    - Barbara said she can help but to send details about what it entails
    - John said City will obviously help but he thinks it is most important that local engineering and development community and contractors are there to participate in the discussion. Peter says even manufacturers of certain filtration devices should be incorporated; Private sector will need to help in a bigger way

#### Closing Items (Danielle)

- 1. Bryce will send out slides and meeting notes to larger group including Matthew and Dave on phone
- Danielle will send out information on Prop 1 and long-term funding options 2.
- February 10<sup>th</sup> is next meeting– City Council presentation
   LID Workshop TBA slotted for March or April

December 8th, 2014 1:30 – 3:30 – Project Sites Visit City of Riverbank, CA

#### Attendees

Daren Martin- City of Riverbank, Engineer Merril Putnam – AECOM Bryce Wilson – AECOM Danielle Dolan – Local Government Commission

- 1. First Street Basin
  - lifting manholes confirmed that water enters basin at its northern end and exits at southern end, adjacent to pump, through small outlet
  - Daren has to manually turn on pump but is not too familiar with Basin beyond basic mechanics as it was designed prior to his time
  - "Thunderbolt" area connects into same line that leaves basin so Daren has to be careful when he turns on the pump that he does not cause overflows within the system
  - Daren mentions that he believes the soils beneath the Basin are sandy and that at Silva Park they get great percolation, after the last storm there was no standing water there
  - Daren reiterates that the basin, and adjacent parcel, are evesores currently and that taking down fence to open up the area as a park would be great
- 2. Hutcheson Park (spelling correction)
  - What we thought was manhole is actually sewer; storm manhole is actually located in sidewalk adjacent to park
  - Manhole within the park (near northwestern corner) is water
  - Outfall pipe appears to be about 10-12' deep
  - Large concrete pad in southwest corner of park appears to just be base for former picnic table

- 3. Seventh Street outfall
  - 'Manhole' is 24" pipe at corner of 7<sup>th</sup> and SR108 (Atchinson); Daren and Peter mentioned at meeting that City is planning to address this situation regardless of AC project
  - Daren thinks that the next storm drain connection after Atchinson may be at Topeka but there is • definitely one at Santa Fe Ave (two blocks down)
  - Erosion observed on first site visit has increased significantly and is threatening integrity of bank and Riverside Drive (Daren called in his boss to come look at as we were leaving, they will have to stabilize in some form until a more long-term solution is found)

#### 4. Sixth Street

- Fence hugs sidewalk west of sixth street
- Erosion at bank seems to be similar to that seen on first site visit; Daren said that stakes and sand bags he put in several years ago are no longer doing their job and they are planning to remove
- Manhole directly in middle of Riverside Drive is sewer, not storm
- Storm manhole is large structure adjacent to bank, lid of which was too big/heavy to remove Looking into catch bains along 6<sup>th</sup> street, outfall does not appear to be very deep (4-5' at corner of Riverside Drive and 6<sup>th</sup> Street, 3' at Cardozo School) The five storm drains along 6<sup>th</sup> up to Cardozo school appear to all tie into pipe along western edge of 6<sup>th</sup>
- Street
- The manhole cover behind catch basin at Cardozo school (just south of the fence) must be a drywell because there is no connection to the back of the catch basin
- Daren points out that increased erosion at 7<sup>th</sup> St. outfall shows how soft the bank is and that maybe our Riverside Dr. project may not work after all; however, if we do not infiltrate any water at all it could work ...

#### 5. Bench

- Path down to water starts ~ 20' east of used car lot
- There are two large flat areas, one with two, distinct, levels •
- The edge separating the bench from the existing river level is very gradual
- At time of visit there were a couple of tents occupying one of the benches

March 10th, 2015 1:30 – 3:00 PM – Technical Advisory Committee **City of Riverbank, CA** 

#### Attendees

Danielle Dolan - Local Government Commission Peter Lolonis - City of Riverbank, Public Works Inspector Eric Zickler – AECOM Matthew Gerken – AECOM (on phone) Kathleen Cleek - City of Riverbank Barbara DeLaMore - Engineer, consultant with D.F. Engineering Dave Hoberg (on phone) - Engineer, consultant with D.F Engineering Michael Riddell - City of Riverbank Bill Kull – City of Riverbank, City Engineer Merril Putnam – AECOM

#### **IN-LIEU FEE OVERVIEW** – Matthew Gerken

- How to fund
  - 1. Project by project
  - Fee by area of benefit 2.
  - e.g. Cannery = 12-31% increase 3. City-wide fee
  - e.g. 3-7% increase Does not consider capacity, or 'metering,' benefits 4.
  - Regional funding based on commonality of Stanislaus River water quality
  - 5. In-lieu fee credits
  - 6. Other funding sources linked to Water Quality and/or co-benefits e.g. Habitat Restoration grant from Dept. of Fish & Wildlife
- Important considerations
  - Projects' co-benefits
    - Habitat restoration, public space, traffic calming, air quality, etc.
    - SWRCB Some elements the State considers as multiple benefits of LID projects include: urban greening, reduce flooding, reduce runoff, reduce energy consumption, reduce CO2, augment local water supply, increase conservation, increase awareness, improve stream habitat.

o City undergoing comprehensive update of 2005 development fees (drainage, traffic, sewer, etc.)

- Fees by dwelling unit and square footage of non-residential
- Current drainage fee only about capacity, does not consider current regulatory environment (i.e. water quality), nor does 2008 SDSMP
- Update will be more fine-grained treat different land uses in accord with their impact
  - o Looking at drainage portion increase from 12-17% of total impact fee to 13-34% (there is a lot of infrastructure required to build out the City to the extent detailed by the General Plan)
    - There is an opportunity to lower the drainage fee if it can be blended with other parts of the fee (e.g. traffic, parks, etc.)
- Impact fees dictated by State Law in CA (AB1600) ideas in this memo might be illegal at end of day

#### **IN-LIEU FEE DISCUSSION** – Matthew Gerken

- Q. Barbara what were external funding sources from lunch?
  - Prop 1 / Calfire / Add't Prop 84 grants
  - Riverbank well-suited to receive another grant based on this and previous LID study
  - Revision to Prop 218 requirements just added stormwater drainage fee to one of the four fees that is except from 2/3 public approval vote IF stormwater is used to increase water supply; will remain to be tested if groundwater recharge can be considered as increasing supply
- Q. Bill Kull What went into cost?
  - No land acquisition or O&M

- Projects that are not located on city land include Cannery, Cardozo School, and the Marsh; however, in case of the School, the City would not have to buy land, just work with the school to ensure if did not interfere with their existing/future program
- Q. Matthew What is TAC's initial reaction, what is the most attractive option?
- Most attractive is funding from other sources
- Funding through Caltrans Environmental Enhancement and Mitigation Program is competitive and most of it goes south. There have been attempts to attract funding related to SR 99 enhancement projects, which has been challenging
- Environment enhancement and mitigation grants hard to get in Riverbank; typically awarded to highway improvement projects down south (LA) (e.g. Stanislaus County (StanCOG) is trying to enhance 99 and Caltrans not willing to help out in any way)
- SWRCB: The word in my unit is that CalTrans is going to have our program take over some of their SW compliance projects. It's still in negotiations, but there might be some funds available in the next two years—possibly of the in-lieu variety.
- Kathleen City currently on year 2 of new Phase II permit
  - All stormwater compliance comes out of the city's operations budget there are hardly funds to maintain existing infrastructure let along meet all the new requirements
  - Maintenance of these projects would need to be financed by CFDs
- Q. Eric What is most onerous part about complying with existing permit?
  - Monitor everything that goes on (e.g. pools, construction, etc.)
    - Report on that monitoring
    - Track maintenance
    - Track chemical applications
    - Install filtration systems (new trash amendment)
  - Started as 5 acre 'construction' trigger, then 1 acre, now looking at 2,500 square feet (i.e. front yards)
  - No funding for any of the above
- Eric Reiterates that the project is a study it is okay to send message to CVRWQB that the new requirements are infeasible without outside funding they need to be aware of the local reality
- Matthew Reiterates developed fee structures are impact fee orientated work (i.e. we are only looking at development properties + outside grants)
- Q. Matthew What does TAC prefer, citywide approach (similar to insurance program in that any one project is not unduly affected) or benefit district approach?
  - Michael says John is in favor of the latter
  - CFDs for maintenance
  - There is the need to treat infill differently than greenfield areas
  - SWRCB: I would lean toward the latter as well. The district approach can likely leverage more stakeholders with common goals, and funding!
- Q. Matthew What does TAC think about considering quality and capacity together moving forward?
  General consensus that there is no other choice although the City's existing plans do not account for this
  - Recognize the potential to offset future basins and pipes with LID projects
  - There is support for helping to reduce entitlement risk by doing some of the quantity/quality related LID design that can be incorporated into projects rather than considering this on a project-by-project basis.
- Bill new development areas now have to incorporate LID into plans but still build dry lines to future infrastructure; LID is being accepted by developers
- Dave it has been a challenge to educate clients over last 15 years because it is hard for them to see how LID can enhance their site; his clients arguments are based on verbage not hard #s; however, they have accepted the reality of the cost and he thinks they are coming around; Modesto is a different situation; LID push since 2000 so developers have accepted that you have to put in some kind of filter; however, not yet up to level of upfront planning for a grassy swale; developers resist predesign before project approved; Outside planning area, heck of a lot easier to fund/do centralized projects; true of Ceres, Turlock, parts of Modesto
- SWRCB We have a new LID sizing tool that can make WQ benefits easier to see/quantify. Find it here: http://www.owp.csus.edu/research/software-tools.php
- Q. Matthew What does TAC think of integrated parks approach?

- Michael Riddell: there is no parks master plan; Sue Fitzpatrick (Parks Director) wants to ensure that the right design is used if drainage basins are also recreation areas
- Parks currently don't have master plan and one is currently being done / he thinks she is against integrating park/stormwater, possibly for maintenance reasons
- SWRCB Obviously, some require more than others.
- Ceres approach all of their parks are retaining basins; when there is no stormwater event, the public uses the whole park; Worked well for them but eventually need a way to convey the water out – typically pump into irrigation system (canal)
- Kathleen would be nice to recycle water for landscaping and replace cost or irrigation (multi-benefit); especially given drought
  - Stormwater flows to OID or MID. Perhaps also the City could consider ways to store and use recycled water
  - Prop 1 will have recycling / purple pipe grants.
  - Back in the day, the City had talked about storing water for this at the First Street Basin, complemented by drought resistant landscaping
- All drainage closures have filters in downtown area revitalization- twice a year they are cleaned out
  - Filters are an easy retrofit but then an O&M issue
  - City currently does not have manpower to do this so contracts the maintenance work out; \$1,800-\$2,400 per service for total of \$4,000-5,000/yr.
  - Kathleen: the City has two lighting and landscaping districts that fund stormwater have two basins funded through this mechanism, but ongoing funding for this service is missing for much of the City. The design approach has been lacking – stormwater basins have been a locked up hole in some locations – i.e. no dual use – especially lost land when not raining (would be great to build a track around one of them)
- Q. Dave Wants to know answer to *'is there a particular cost threshold that will 'kill' a project' (?);* a hard question to answer but a really good one; Michael adds that there would be a myriad of answers depending on who you ask

#### LGC WORKSHOP - Danielle Dolan

April 30<sup>th</sup> – Riverbank Community Center - Registration link is up and people have already signed up Solid Agenda – with input from Barbara, MEC and Eric

- Outstanding items:
  - Find local practitioners with experience doing LID in the area to present local case studies; ideally one person on design side and one on maintenance side; goal to identify from Workshop attendees what works, what doesn't work, and come up with a plan for region
    - Peter underground park in Modesto; Dave said funded by separation of stormwater and sewer, then for flooding... but morphed into LID; there was a lot of material pulled out of the park which they had trouble getting rid of; Dave believes Will Wong was project manager but he will confirm
    - Dave been doing individual projects with filters but nothing regional
    - Peter City of Mantica tried on in a parking lot had issues with discharge point into swale; will try to find information
    - Kathleen will let Stormwater management partnership group know about the workshop on the website
    - Peter Empire project?; will follow up with Paul or David Leeman
    - Dave little project on school district campus with filters
    - Bill Stanislaus County Claribel road-widening project all LID; has seen plans but they have only started construction; Bill has only seen plans but they have started construction; Bill will follow-up
    - Eric multi-family home project near Riverbank High School that collects water which then drains through rock structure with some infiltration; Dave says small but creative
    - Peter new soccer field complex with 6-8 fields (half synthetic) in Modesto is all LID; \$10 million (all people from the Dept. that did that are gone)
    - Peter Kaiser hospital porous asphalt and retention; have to vacuum asphalt twice a year, particularly after harvests (dust); also breakdown of asphalt and loading issues
- Expert speaker
  - Peter John Teravskis at WGR in Lodi already involved with some of these cities anyway built coalition of all MS4s Phase IIs on Permit Basics

• Barbara - Kevin Perry from meeting downtown; Kevin is expensive though and most of his examples are from Seattle and Portland

#### **PROJECT CONCEPT REVIEW** – Eric Zickler

• Overview of material presented at Fourth TAC meeting with addition of new section views and flow animations.

#### FOLLOW-UP

- Danielle will type up what a presenter would be expected to do and send along to TAC so they can follow-up on potential case studies/speakers
- Michael will put Danielle in contact with who does filters for Riverbank make a little tradeshow of it possibly get sponsors
- Eric will create rough cost estimate of land acquisition for memo
- Eric will prioritize projects create a project kill graph
- Bill Fatal flaw for Marsh is that it is in floodplain, he will give us more local data of different flood levels

May 27<sup>th</sup>, 2015 1:00 – 2:30 – Technical Advisory Committee City of Riverbank, CA

#### Attendees

Danielle Dolan – Local Government Commission Eric Zickler – Lotus Water Alexander Quinn – AECOM Matthew Gerken – AECOM (on phone) Merril Putnam – AECOM Dave Hoberg – Engineer, consultant with D.F. Engineering Barbara DeLaMore - Engineer, consultant with D.F. Engineering Peter Lolonis – City of Riverbank, Public Works Inspector Daren Martin – City of Riverbank, Public Works Supervisor

#### **OVERVIEW OF STUDY REPORT –** Eric Zickler

- Briefly talked through contents of Memo
- Regulatory context might be dated in a couple months new permit compliance coming July 1<sup>st</sup>

#### IN-LIEU FEE STRUCTURE w/ discussion - Alexander Quinn

- Based on AB1600 cannot just assign all costs of LID to future development because undermines law; need to show a clear nexus between fee and development costs
  - Did not only include in-lieu fees; other funding components /availability
    - Project fees
      - District fees/ taxes
      - City funds (\*establish stormwater utility)
      - State & federal, grants and loans
- In-lieu fees do not typically include O&M or grant writing, can include land acquisition and permitting but that we did not consider that in our cost estimates
- Two forms of nexus analysis citywide or sub-watershed/ district level
- Grants section most hypothetical of the entire analysis
  - Take a lot of leadership, in kind support, to apply and carry forth
  - Can sometimes find contractor to write but cannot always guarantee them the project on the back
     end
  - State seems to be more generous with grants to help municipalities that are struggling to comply
    e.g. Lake Lake Berryessa mobile home park intended for recreational use is now occupied 12
    months a year and subsequently has had series of water quality violations regarding discharge to
    the lake, to help ease the burden of this huge bill the state has been favorable to giving them
    breaks in the form of awarding grants to address the problem
- Take away, far more onerous to do at district level, even with Cannery district; on other hand, implications at citywide level are not bad, provided you can secure grants
  - <u>City-Wide</u> is 5x less exp. Than district-wide
  - Best to do as in-lieu fee; provide option for developers to choose on-site or off-site (onerous!)
  - To make it work; need 1 BIG project to come forward; if do distinct-wide; localized
- Cardozo School interesting example because if City has to comply with WQ in existing neighborhood with no projected redevelopment, it is very onerous
- None of solutions are particularly great in some scenarios not feasible at all not even for whole picture, just capital, O&M not even considered
  - Dave that is why this was a study
- City of San Francisco currently looking at stormwater fee to raise funds for O&M of stormwater projects but school districts get hit with huge fee for all their paved playgrounds & parking lots that had no water bill all of the sudden have huge fee

Questions -

• Q. Daren – whether projects manage flooding? what to do about that?

- Master plan is responsible for this; basins and storm drains are the city's assets so their job to manage both flood and quality
- Quinn what is the tipping point for which you consider in-lieu fee?
- Eric biggest criticism with in-lieu fee is that fees never relate back to a tangible benefit really challenging in infill because don't want to take money from people who have been living there for 50 years

Take-Aways & Next Steps -

- Eric As engineer what next? Would link to storm drain master plan and combine water quality and flooding in one - relate the outcome of this study to what may come July 1<sup>st</sup>
- Dave says difficult question to answer learned something through the study in-lieu fees are a difficult concept; it was good to consider, incentivize the development to work in redevelopment areas by giving them this option; unfortunately, the option does not seem as feasible as he had previously thought where do you go from here? He is not sure he can answer he wanted the other outcome. Small communities like RB, in Stan Cty there are several, could have really benefited from this type of program this will not be attractive for developer he will still be thinking about how to deal with Phase II MS4 on individual project
- Barbara telling that the developers on the TAC are not at the meeting early on we thought it may turn out like this
- Eric analysis we did in terms of sub-watershed delineation, site definition, etc. is valuable for City; benefit to state on other hand is to understand implications of the permit at this level trying to do the right thing by promoting infill but it's a struggle
- Project team would like to figure out how to promote beyond putting this up on a website our tax dollars
  paid for this study provide information to the greater State
- Riverbank will have a new planner from City of Livingston to replace John Anderson
- Dave said clear that this (water quality and increasingly tough regulations) is not going away, getting a little
  more difficult with each phase of permit and July 1<sup>st</sup> is looming how will we accommodate this reality may
  prevent some developers from doing these projects not clear to him he thought could be more black and
  white with in-lieu fee dollar sign feasibility bottom line –
- If we aren't treating every drop as long as we are dealing with amount required how city of Modesto is approaching and what this was doing too – can you get forgiveness in an old area, reduction? Something? And then be allowed to press on with best foot forward –
- Create in-lieu fee program make commitment that alternative source of funds would come through to supplement
- Developer could use the data from this Study to go for variance forgiveness in this location community has this level of resources, I will achieve this level of density – can you give me a break on these requirements
- Dave where would Cary go to seek this forgiveness? he would have to go to the board, who actually paid for this Study
- Danielle State and Regional board continue to say "work with us, don't wait until we regulate," but the requirements and how to implement them is still unclear; Water Boards need to provide more direction
- Peter City has been trying to slowly integrate the requirements over the past 2-3 years Little over year ago started with stormwater maintenance agreements
- Eric would be interesting to come up with formula that related size of sub-watershed with redevelopment potential to equate whether possible to do in-lieu fee
- Dave did we see a pattern when we did six sites? It would be interesting if we could look at different community to see if any parallels
- Eric agrees, especially if could find a nearby community in Stanislaus County that is dealing with same permit
- Quinn one thing the project team did not have much analysis on is cost on onsite vs. offsite projects he worked, came up with idea of typical runoff based on zoning type, cost vs. benefit relationship informs developers as well as State Board
- Eric was not within our scope to come up with onsite unit cost because varies per site and a lot of creative ways to do LID onsite
- Quinn could also add to Study analysis of what prevailing land price is, if put this fee on top of this
  property, you are essentially making it negative curtailing any infill development would be a strong
  message to present to the Board

STUDY EVALUATION - Danielle Dolan

1<sup>st</sup> goal – Develop Technical Advisory Committee to help establish specific project goals and objectives; and provide overall guidance and direction to project.

goal met; 50% engagement of members throughout process
 Q. Danielle – what could we do differently next time to keep everyone engaged throughout the process?
 A. Eric – we had turnover in Project Team that created some large gaps between meetings, which likely contributed to inconsistent turnout

2<sup>nd</sup> goal – Ensure inter-and intra agency coordination of stormwater management activities with land use policy and avoid policy conflicts.

- Danielle did not do good job of coordination with regional board they perhaps did not want to say anything that can be turned against them
- Eric our scope was dynamic and could have done a better job of having regular communication with Board to create scope that was something they could actually use
- Dave want to be able to connect in personal way with Board and clarify concerns through a personal connection; a guy from Board once came to MEC club and did presentation and it was great he got sense of what kind of reaction he would get if he were to call the Board with a question in the future
- Eric someone from County would have been useful to have on TAC
- Peter said City of Santa Rosa (SR) had TAC with 20-30 people on it different departments from within city – refer to City of SR LID technical guidance manual for complete list
- Dave in the end, difficult to get people to step up and volunteer their time

3<sup>rd</sup> & 4<sup>th</sup> goals – Characterize Watershed & Define LID Projects

- Danielle consultant team did a great job and TAC feedback was critical to our success
- Dave impressed with details of study a lot of groundwork went into it which makes the Report very valid in his eyes extensive research of local area
- Barbara agrees, consultant team did a good job of characterization well before even got into site selection
   and project design
- Danielle Consultant team & TAC spent time ground-truthing available data and its accuracy

5<sup>th</sup> goal – In lieu fee structure

- Most challenging aspect for Project Team
- Peter always comes down to the money
- Danielle did we include useful and correct information?
- Dave we met goal but we do have a conclusion to it not as practical as we were all hoping, at this time anyway

6<sup>th</sup> goal – Educate general public about stormwater management and the multi-benefit solutions that can be achieved in Riverbank by organizing one (1) community workshop.

- Danielle passes out summary of LID workshop evaluations not raving but okay
- Group ratings may be reflection of delivery of bad news but attendance in itself was success
- Barbara often folks don't even know where to go to get the information they need; just getting them in the same room and opening up conversation was beneficial.
- We did not have any developers there Possibly do a half-day next time, or couple hours for different audiences, if want more developers to come
- Dave disappointed with guy from State board wanted more he did not seem prepared and he is a reflection of what our tax dollars are going toward
- We're trying to comply; the water boards are not prepared to tell us what we need to know; "what's required, what do we need to do?"

7<sup>th</sup> goal - Educate policymakers (i.e., Planning Commission and City Council) about stormwater management solutions that provide multiple benefits to the community by providing two (2) educational presentations.

• Brief overview of how LGC accomplished this. No discussion

8<sup>th</sup> goal - Develop final plan.

• Reiterated what a great job the team did on the final report, what a great resource it will be.

## A.10 Funding Approaches Memorandum



AECOM 2020 L Street, Suite 400 Sacramento, CA 95811 www.aecom.com 916.414.5800 tel 916.414.5850 fax

#### Memorandum

To:	Lower Stanislaus Low Impact Development Plan Technical Advisory Committee
From:	Matthew Gerken
Date:	March 6, 2015
Subject:	Lower Stanislaus Low Impact Development Plan: Funding Approaches

With the changing regulatory landscape and as part of this study of alternatives to on-site source control, it is not only important to consider the location and design of centralized Low Impact Development (LID) projects, but also effective financing strategies. While stormwater facilities have historically been funded mostly on an individual project basis, since these types of projects could provide water quality benefits in the Stanislaus River, promote groundwater recharge, and achieve other broader community benefits, alternative funding approaches could be appropriate. Centralized LID projects could be funded in a number of ways:

- By individual development projects;
- Through collection and use of in-lieu fees from an identified benefit area;
- ► Through external grant funding (especially for projects designed to have multiple benefits);
- Through the City's capital improvements program; and
- ▶ Potentially through other means or a combination of mechanisms.

This Memo provides a preliminary summary of options for funding centralized LID projects for discussion by the Technical Advisory Committee (TAC) and project team. We will develop a more detailed approach to funding based on input and feedback from the TAC.

#### LID PROJECTS AND LOCATIONS

LID projects have been located and designed in order to accommodate infill development and maximize co-benefits, with a focus on water quality, while achieving evolving regulatory requirements. These projects have different designs, appropriate to their individual locations. Projects include:

- Cannery Site Vegetated Buffer
- Hutcheson Park Bioretention
- Cardozo School Infiltration Gallery
- Riverside Drive Green Street
- 1st St Basin Treatment Improvements
- Open Space Treatment Marsh ("Riverside Bench")

Exhibit 1 shows the location of these projects and their direct benefit areas (also known as drainage management areas).

# LID Projects and Locations

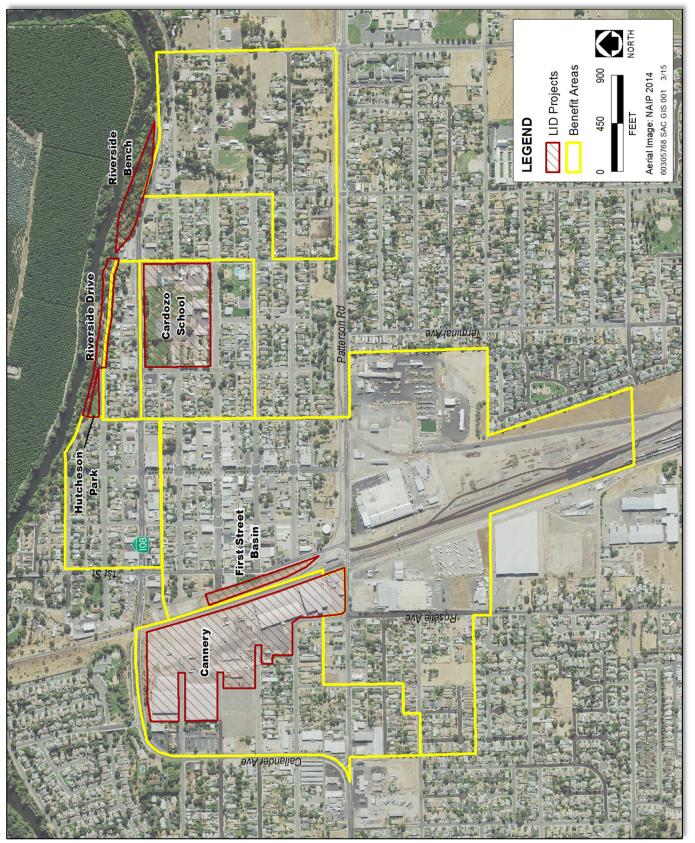


Exhibit 1



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#### LID PROJECT CONCEPTUAL COST ESTIMATES

Planning-level cost estimates have been developed for each of the above centralized LID demonstration projects, as identified below in Table 1. As shown, the total cost estimate is approximately \$13M.

	Table 1 ceptual Cost Estimates
Project	Conceptual Construction Cost Estimate
Cannery Site Vegetated Buffer	\$ 3,285,000
Hutcheson Park Bioretention	\$ 1,119,000
Cardozo School Infiltration Gallery	\$ 1,276,000
Riverside Drive Green Street	\$ 1,086,000
1st St Basin Treatment Improvements	\$ 2,248,000
Open Space Treatment Marsh	\$ 4,049,000
Total	\$ 13,063,000

#### **DEVELOPMENT IMPACT FEE UPDATE**

The City is currently in the process of a comprehensive update to its development impact fees, including the storm drainage fee, to be consistent with the updated 2005-2025 General Plan. There is extensive guidance in the General Plan regarding the location, size, and design of public improvements that need to be factored into the updated fees. This, along with the updated development forecasts and updated estimates of infrastructure needs were used to derive new DRAFT fees.

Compared to existing fees, proposed fees are more detailed with respect to land use. Instead of just single- and multi-family categories, as with the existing program, the proposed fees have several different residential categories and the analysis is designed to reflect costs associated with different densities. The same is true on the non-residential side, where the Study includes additional non-residential categories to promote more accurate and representative costs for different land uses.

#### **DISTRIBUTION OF COSTS**

California Government Code Sections 66000-66025 summarize legal requirements in California for a local government to levy a development impact fee. Local agencies are required to establish a nexus between the need for identified improvements and projects for which a fee is collected, and a reasonable relationship between the amount of the fee and the demand for the improvement generated by projects. Within the guidance provided in State law, different jurisdictions take different approaches.

Some jurisdictions establish citywide fees. Some jurisdictions identify "districts" where different fees would apply, based on the cost of infrastructure needed to serve development in each district. Some jurisdictions take a "hybrid" approach where some types of fees apply citywide and other fees are applied on a district-by-district basis. Riverbank's current impact fees apply on a citywide basis.



Memorandum March 6, 2015 Page 4

#### **EXAMPLE ASSIGNMENT OF COSTS, CITYWIDE**

The LID projects identified as a part of this planning effort provide a regional benefit in improving water quality in the Stanislaus River, with a focus on pollutants of concern and mitigating the erosive conditions along the River corridor. On this basis, some type of regional funding approach could potentially be supported.

City fees are currently derived at the citywide level. If the construction of centralized LID projects is funded at the citywide level, this could increase total impact fees by between 3% and 7% per dwelling unit or per square foot of non-residential building space (Table 2).

However, the City could also reduce the existing drainage impact fee if LID projects are demonstrated to have a benefit in reduced demand on the drainage system (through a reduction in stormwater runoff following a storm event). While the LID projects are designed specifically to improve water quality, they provide many other co-benefits, including detaining and retaining stormwater. On-site detention and retention of stormwater in these areawide serving LID projects could reduce the level and size of drainage improvements elsewhere. In particular, the projects designed at the Cannery site, the First Street Basin and Cardozo School would provide stormwater capacity benefits to address flooding and peak flow abatement. Other potential co-benefits include new/improved public spaces, overall city aesthetics, groundwater recharge and, habitat enhancement/ restoration,

The increase in total impact fees if LID projects were funded on a citywide basis does not assume any such benefit of "upstream" projects that would reduce stormwater discharge. The actual level of peak flow reduction and benefit to the drainage system would require a more detailed analysis that is not included in this study.

	Tal	ble 2		
	Example LID Costs	, Assigned Citywid	e	
Land Use	LID Project Costs	Per DU/KSF LID Costs	Total DRAFT Impact Fees	Increase Attributable to LID Projects
Residential				
Clustered Rural (RR)	\$391,534.06	\$ 1,566	\$ 36,099	4%
Lower Density (LDR)	\$6,264,545	\$ 1,421	\$ 26,586	5%
Medium Density (MDR)	\$2,562,768	\$ 573	\$ 20,253	3%
Higher Density (HDR)	\$925,444	\$ 647	\$ 18,087	4%
Mixed Use (Residential) (MU)	\$71,188	\$ 419	\$ 15,492	3%
Non-Residential				
Community Commercial (CC)	\$711,880	\$ 872	\$ 14,600	6%
Mixed Use (Commercial) (MU)	\$355,940	\$ 866	\$ 14,820	6%
Industrial/Business Park (I/BP)	\$1,566,136	\$ 853	\$ 14,330	6%
Office (MU)	\$213,564	\$ 838	\$ 11,980	7%
Total	\$13,063,000			

The location of land uses classifications outlined in Table 2 are depicted on Exhibit 2.



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#### **EXAMPLE ASSIGNMENT OF COSTS BY DIRECT BENEFIT DISTRICT**

If one were to assign costs of the centralized LID projects to the direct area of benefit (in terms of water quality treatment), this would address evolving regulatory requirements related to water quality for all projects within the prescribed benefit area, without the need to design and construct stormwater quality treatment on-site. This would allow subject projects to develop sites more completely and not place the burden of on-site stormwater control onto developers who are pursuing infill projects and potentially trying to achieve higher densities. LID projects incorporated into development plans can require between 4-11% of the total project site area. Using this centralized/areawide approach, development yields for participating projects could increase.

The assignment of costs by direct benefit district ignores the citywide and regional water quality benefits associated with the Stanislaus River and connected groundwater supplies.

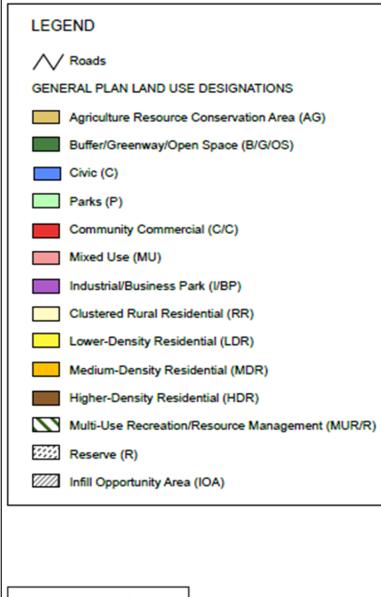
The former Cannery site is used as an example for illustrative purposes. If the centralized LID project designed for this benefit area has its costs assigned to the direct drainage benefit area (assuming no regional or citywide water quality benefit), this would increase impact fees by between 12% and 31%, depending on the specific land use. For the other LID projects and their respective direct benefit areas, the cost increases would be different.

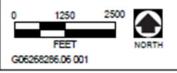
The conceptual cost estimates and allocations outlined in Table 4 assume a 50% reduction in the City's stormwater impact fee (not the LID project costs) in association with stormwater volume and flow control benefits that could be provided through the LID project designed for this site.

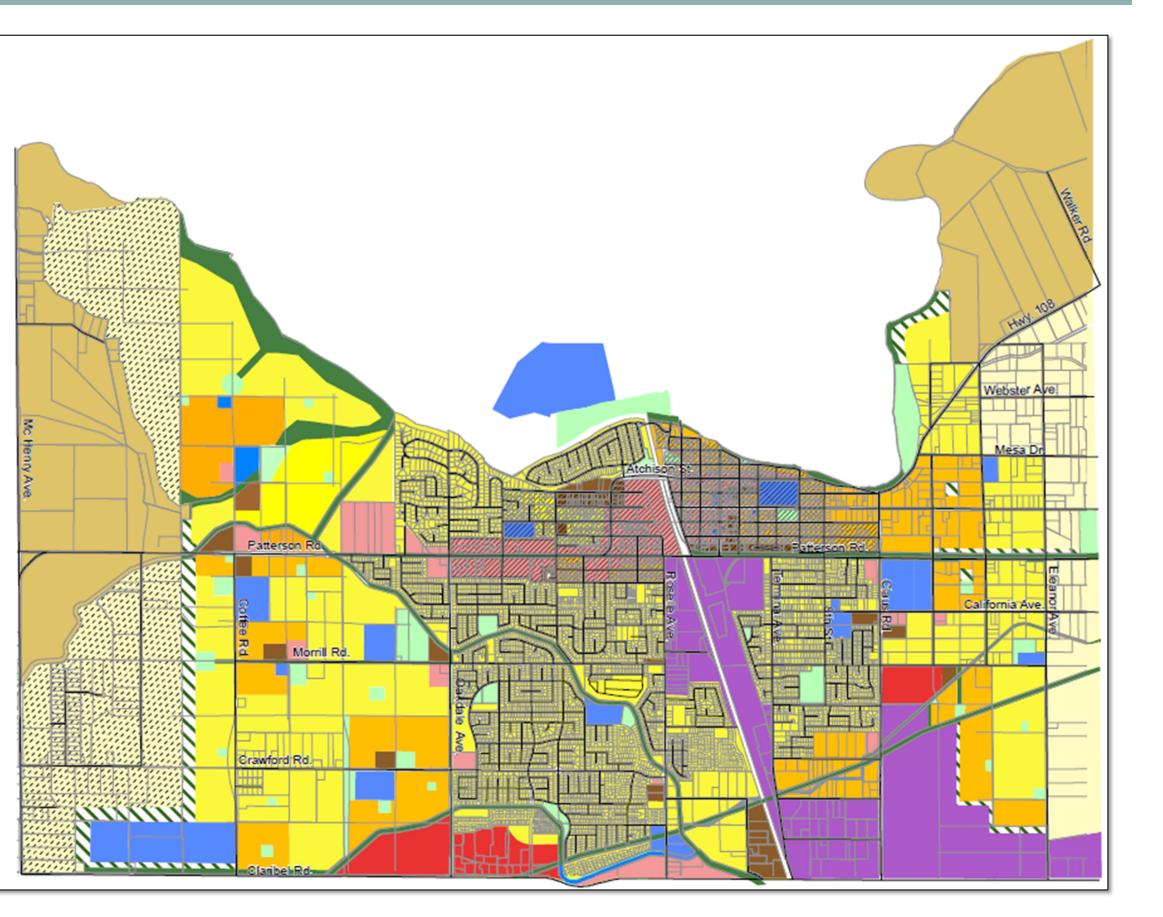
Example LID	Table 4 Costs, Assigne	d by Distric	t	
Land Use	LID Project Conceptual Costs	Per DU/KSF LID Costs	Total DRAFT Impact Fees	Increase Attributable to LID Projects
Residential				
Medium Density (MDR)	\$208,798	\$3,940	\$ 20,253	13%
Mixed Use (Residential) (MU)	\$1,398,436	\$2,877	\$ 15,492	12%
Non-Residential				
Community Commercial (CC)	\$622,468	\$5,995	\$ 14,600	27%
Industrial/Business Park (I/BP) (Industrial Reuse)	\$896,464	\$5,865	\$ 14,330	26%
Office (MU)	\$158,835	\$5,755	\$ 11,980	31%
Total	\$3,285,000			

#### **EXISTING SYSTEM DEVELOPMENT FEES**

The City has an existing development impact fee structure called "System Development Fees" that are based on a 2006 study that outlines the costs of public improvements and how these costs are distributed by land use type and scale/size of development. For example, there is a fee for storm drainage improvements, which in the 2006 study was \$2,970 per unit for single-family development, \$2,121 per unit for multi-family development, \$1.44 per square foot of retail building space, \$1.33 per square foot for office and other commercial building space, and \$0.88 per square foot for industrial development.







#### Exhibit 2

City of Riverbank General Plan Land Use Classifications

## AECOM

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		Table 3           City of Riverbank General Plan Land Use Classifications
	Agricultural Resource Conservation Area (AG)	This designation provides for ongoing agricultural operations and land uses compatible with ongoing agricultu
	Buffer/Greenway/Open Space (B/G/OS)	This designation provides the opportunity to preserve important open spaces containing natural resources, so includes areas where buffering is necessary between different land uses. Bicycle and pedestrian pathways a
	Civic (C)	This category includes civic and cultural land uses of various types. Examples include schools, places of wor halls, and similar cultural and civic land uses.
	Parks (P)	This category includes active and passive parkland of all types.
	Community Commercial (CC)	Areas with this designation are anticipated to be developed for retail, employment, and/or commercial service
	Mixed Use (MU)	This designation would accommodate neighborhood-scale retail uses, offices, personal and commercial serv designation also explicitly allows for higher-density residential development in a vertical or horizontal mixed-u development above (on upper stories of a building) or adjacent to commercial operations on the same proper
	Industrial/Business Park (I/BP)	This designation includes manufacturing uses, as well as a mixture of light manufacturing and office spaces.
	Clustered Rural Residential (RR)	This category provides an opportunity to preserve usable open space, including ongoing agricultural operatio development in this area must be clustered to preserve large and unbroken pieces of property for agriculture activities.
	Lower-Density Residential (LDR)	This designation includes single-family homes, one to each lot, developed at a net density of up to eight dwel
	Medium-Density Residential (MDR)	This category includes small-lot, single-family detached homes, attached single-family homes, and other resi and 16 dwelling units per acre.
	Higher-Density Residential (HDR)	This category allows for all types of attached single-family and multi-family housing, including condominiums, residential structures developed at a net density of 16 or more dwelling units per acre.
	Multi-Use Recreation/Resource Management (MUR/R)	This designation would provide opportunities for stormwater management, renewable energy production, and accommodate stormwater detention facilities, groundwater recharge areas, wind generators, solar collectors, passive recreational areas.
	Reserve (R)	The Reserve category is intended for land that the City has not yet planned for a specific urban, agricultural, necessarily imply urban development, but rather could be areas to preserve in natural open space or for agric
	Infill Opportunity Area (IOA)	The Infill Opportunity Area is an already developed portion of the Riverbank Planning Area. However, many punderutilized. This General Plan designates an Infill Opportunity Area where the City will focus reinvestment, General Plan time horizon.

ultural operations.

such as sensitive biological habitat. This category also are also accommodated by this Land Use Designation.

vorship, public facilities and infrastructure, community

ices.

ervices, and similar land uses. The Mixed Use d-use setting. This could include residential perty.

itions, or to protect natural resource areas. Residential ire or open space, including both cultivation and grazing

elling units per acre.

esidences developed at a net density of between eight

ns, apartment buildings, townhouses, and other similar

and community recreation amenities. This area would rs, wind breaks, as well as trails, benches, and other

al, or resource land use. This designation does not gricultural use, for example.

y properties within this area are vacant or otherwise nt, redevelopment, and revitalization efforts during this



Memorandum March 6, 2015 Page 8

The existing fee structure does not take into account evolving regulatory requirements that will increase projects' responsibility for water quality since the storm water master plan on which fees are based did not factor in the existing regulatory environment.

#### **DRAFT IMPACT FEE UPDATE AND LID PROJECTS**

The DRAFT updated drainage impact fees are based on the City's most recently updated stormwater master plan, which does not factor in the current regulatory framework related to water quality treatment. In addition to impact fees for drainage facilities needed to manage the rate of runoff following certain storm events, future projects in Stanislaus County would also be required to address construction-related and long-term stormwater quality.

With this project, the City has the opportunity to explore the most efficient and cost-effective strategies to address both stormwater capacity and water quality requirements. With the "centralized" or areawide approaches developed as a part of this Plan, the City can consider the tradeoffs between the adopted standard of practice which includes a site-by-site approach to stormwater quantity and quality, and the more centralized approach as developed as part of this study. As documented in other deliverables associated with this Plan, there are several land use, aesthetic, and ongoing maintenance cost advantages to areawide approaches for stormwater management that could be embodied in an updated stormwater master plan.

The storm drainage portion of the City's DRAFT impact fees represents between 13% and 34% of the total impact fees, which include water, sewer, storm drainage, parks and recreation, general government, and transportation. The City's existing adopted fees show storm drainage's share at between 12% and 17%. However, neither fee structure fully accounts for costs (construction costs and opportunity costs associated with undeveloped land) needed to meet water quality requirements.

In general, the proportion that storm drainage represents of the total DRAFT impact fees is higher for non-residential development. So, while revising the drainage master plan to include centralized LID/stormwater management projects could be a strategy for addressing the current and future regulatory environment and reducing overall costs, this could potentially provide a particular benefit for non-residential development areas.

#### **OTHER FUNDING OPTIONS**

The funding approach depends, in part, on the type of LID project. During this planning effort and the previous LID Design Manual<sup>1</sup> prepared for Stanislaus County communities, there has been explicit consideration of the various co-benefits associated with LID projects – urban heat island reductions, aesthetic benefits, management of stormwater rates and erosion control, groundwater recharge, and others.

#### **Grant Funding**

Maximizing co-benefits in the location and design of LID projects can also be considered as a part of the funding strategy. City staff may identify future funding opportunities from outside sources that could be used to fund some or all of a local LID project that meets the funding source's criteria. City staff has been very successful in the recent past at being proactive regarding grant opportunities that help to provide local benefits (while also achieving the granting entities' funding objectives).

<sup>&</sup>lt;sup>1</sup> Please see: <u>http://www.riverbank.org/depts/developmentservices/pages/low\_impact\_development\_design\_manual.pdf</u> for more information.

### AECOM

Memorandum March 6, 2015 Page 9

For example, Caltrans has a grant program called "Environmental Enhancement and Mitigation Program," which is focused on implementing environmental enhancement projects that provide environmental benefits or mitigation related to State Highway improvement projects. Funded projects must be in addition to the mitigation requirements identified in environmental documents for the subject highway projects. The State Water Resources Control Boards has in previous years had a grant program for "Concept Proposals," which is intended to fund projects that "reduce and prevent storm water contamination of rivers, lakes, and streams. Eligible project types include LID projects that on public or private lands that are designed to infiltrate, filter, store, evaporate, or retain runoff in close proximity to the source of water. The U.S. Fish and Wildlife Service has a "Cooperative Endangered Species Conservation Fund" program that can be used for acquisition of property for endangered species protection, but past successful applications have included co-benefits, such as recreation, and perhaps water quality enhancements.<sup>2</sup> These are a just a few examples of several that could be appropriate to support LID projects – particularly those that emphasize co-benefits.

Proactive efforts to bring outside resources for LID project development or matching funds could provide local infill projects with a competitive advantage.

#### Joint-Use Design and Funding

If the City integrated "green street" concepts into a road widening or improvement project, the LID portion of this project could be funded by the same combination of funding that is used for the roadway improvement project (or supplemented with a separate set of funding for the added cost of incorporating LID). A park project could be designed to include a LID component that would provide areawide stormwater capacity and water quality benefit, but may be mostly funded by park impact fees. A trails improvement project along the Stanislaus River should consider LID projects, such as the open space treatment marsh designed along the "Riverside Bench." Passive landscaping along public rights-of-way could be converted to LID projects, using a combination of funding sources. Open space buffers can be provided along high-volume, high-speed roadways that provide LID treatment benefits, as well as noise attenuation benefits, and could have a combination of funding. A project that requires mitigation for natural resources of some sort could potentially be designed to involve restoration of the subject habitat, along with LID and potentially stormwater capacity benefits, reducing the total cost involved for each obligation (habitat, water quality, drainage capacity).

#### FEES AND FEE CREDITS

In addition to collecting in-lieu fees to support construction of LID projects, project sites that are located at the fringe of the City's Planning Area, that would be expected to have lower-density development, may be able to accommodate LID projects that provide areawide benefits. Such projects could be positioned to receive fee credits from this program in exchange for the dedication of land to on-site LID projects (that could also have stormwater capacity benefits).

#### **KEY QUESTIONS AND POTENTIAL POINTS OF DISCUSSION**

- Should key stakeholders actively consider a regional funding mechanism that can be used to fund or match local funding for LID projects that provide regional water quality benefits?
- Would you favor a citywide approach for funding LID projects, consistent with the balance of City impact fees?

<sup>&</sup>lt;sup>2</sup> For some examples, please see: <u>https://www.fws.gov/endangered/esa-library/pdf/04Awards.pdf</u>



Memorandum March 6, 2015 Page 10

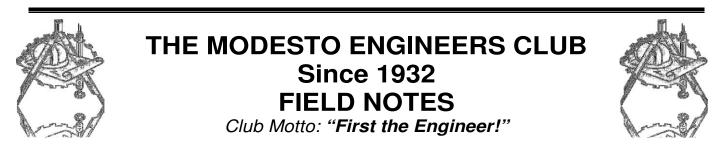
- Should the City investigate LID project designs that can also optimize stormwater capacity benefits, so that the existing drainage fee can be reduced or eliminated for certain projects or areas in favor of the LID project fee? (It is challenging to find locations for LID projects that can provide capacity benefits and water quality benefits, but there would be additional opportunity for this in future drainage master planning efforts that examine areas outside the existing City limits).
- ▶ Would you favor a benefit district approach to assigning LID costs, or are you concerned that this ignores the regional and citywide water quality benefits?
- Should the City investigate a "hybrid" approach for funding LID projects that has regional, citywide, and benefit district components?
- Is there an opportunity both to provide an in-lieu fee structure and also credits for projects that are not near existing or planned neighborhood centers (that are located at the fringes of the City's Planning Area)? (This concept would likely apply more to future efforts, and less to this planning effort, since we are now focused on LID within the existing developed City).
- Should the City examine the storm drainage master plan to integrate the existing and anticipated future regulatory framework and take advantage of cost savings available through the "centralized/areawide" strategies forwarded in this planning effort?
- Should City staff work with other stakeholders and interested organizations to proactively pursue grant funding that could be used to support LID projects (while also providing other community, environmental, etc. benefits)?
- Should the City explore an integrated parks / open space / drainage master plan to help optimize co-benefits and reduce total cost of the provision of each of these facilities/services?
- Other questions and points of discussion?
- ▶ Is there a particular cost threshold that will "kill" a project (fee price point)?
- What does the TAC think would be the most effective approach: a new citywide fee just for LID/ stormwater, or an increase to the existing citywide impact fee, or specific development-area fees for specific projects/ sub-basins?

## A.11 Public Outreach Components

## **TAC Members**

<mark>Name</mark> Kathleen Cleek		
Kathleen Cleek	Title	Affiliation
	Sr. Management Analyst	City of Riverbank
Michael Riddell	Deputy Development Services Director – Operations	City of Riverbank
Peter Lolonis	Construction Inspector	City of Riverbank
John Anderson	Contract Planner	City of Riverbank
Elizabeth Lee	Sr. Water Resources Control Engineer, Unit Chief	Central Valley Regional WQCB
Genevieve (Gen) Sparks	Environmental Scientist	Central Valley Regional WQCB
Cary Pope		Developer
Bill Kull	City Engineer	City of Riverbank / Giuliani & Kull
Dave Hoberg	Civil Engineer	DF Engineering, Inc.
Barbara DeLaMare		DF Engineering, Inc.
PROJECT TEAM MEMBERS		
Danielle Dolan	Project Manager, Water Programs	Local Government Commission
Laura Podolsky	Director, Healthy Communities	Local Government Commission
Matthew Gerken	Senior Associate	AECOM
Eric Zickler	Senior Associate	Lotuswater, Inc.
Bryce Wilson	Water Resource Engineer	AECOM
Merril Putnam	Water Resource Engineer	AECOM
Alexander Quinn	Senior Economist	AECOM
OTHER CONTACTS		
Evangelina Paoluccio	President	Modesto Engineers Club
Aja Verburg	Club VP	Modesto Engineers Club

#### **Modesto Engineers Club Meeting Announcement**



Volume 2014, Issue 10

www.modestoengineersclub.org

October, 2014

#### **FEATURED TOPIC:** City of Riverbank Low Impact Development (LID) Alternative Compliance Study



#### Speakers:

Eric Zickler (AECOM) and Danielle Dolan (Local Government Commission)



The purpose of the presentation is to engage the local development community in the study, to improve the likelihood that the Alternative Compliance Plan and in-lieu fee structure is adopted, and the conceptualized LID projects are implemented by the local development community. The presentation on October 7th will include an overview of the grant goals and objectives, partnership between Local Government Commission (LGC), AECOM, and the City of Riverbank, the benefits of LID, and specific stormwater management techniques AECOM is recommending.

AECOM and LGC will be conducting a stormwater management and LID workshop in our region this Spring, and would like to collect input from the Modesto Engineering Club members regarding what specific topics they would be most interested in learning about.

Please join us Tuesday, October 7th, 2014 11:30am at Old Mill Café in Modesto for this presentation.

#### 2013-2014 Officers

**<u>President</u>**: Evangelina Paoluccio, PE **NV5** 

Vice President: Aja Verburg, PE Black Water Consulting Engineers

<u>Secretary/Treasurer</u>: Matt Swanson, PE ENGEO, Incorporated

#### **Dinner Forum**



#### Complete and Green Streets in the San Joaquin Valley

Thursday, February 19, 2015 6:00 pm – 9:00 pm Greens Market 953 Tenth Street Street, Modesto

- 6:00 Networking Reception
- 6:30 Welcome & Introductions
- 6:45 Supporting Complete and Green Streets in Our Communities

**Paul Zykofsky, Local Government Commission** Economic benefits of Complete Streets

Kevin Robert Perry, Urban Rain/Design Tools and Benefits of Green Streets and Low Impact Development

- 7:30 Group Discussion
- 8:30 Wrap-Up
- 8:45 Adjourn

This event is made possible with support from the Osprey Foundation and the State Water Resources Control Board.

## Complete and Green Streets in the San Joaquin **Valley Dinner Forum**

Modesto, CA \* February 19, 2015

#### Evan Anderson

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#### Paul Zykofsky

Associate Director Local Government Commission 980 9th Street, Suite 1700 Sacramento, CA 95814 916-448-1198 ext 317 pzykofsky@lgc.org

#### **General Interest Survey**

#### Local Government Commission LID Workshop

The Local Government Commission and AECOM will be hosting a Low Impact Development (LID) Workshop for the greater Stanislaus County region Engineering and Design community this Spring (February or March) 2015. This workshop is part of our State Water Board Stormwater Program grant, "Lower Stanisalus LID Plan."

We hope that the Modesto Engineers Club will partner with us in making this workshop both successful and beneficial to your community. Please answer this brief survey so we can get a better sense of your interests.

## **1.** Please select and rank the topics you are most interested in learning about at the LID Workshop (1 being most interested, 10 being least interested).

•	LID Philosophy & Principles
•	Economic & Environmental Benefits of LID
•	LID Best Management Practices
•	LID in urban redevelopment
<b>•</b>	LID in new development/ suburban expansion
<b>•</b>	LID for Multiple benefits (water quality, water supply, wastewater treatment, environmental services)
<b>•</b>	LID Site Design, Planning & Management
-	On-site LID projects vs. Regional LID projects
-	Alternative Compliance for MS4 Permitting
-	Community Engagement/ Public Participation in LID

#### Local Government Commission LID Workshop

## 2. Which of the following specific LID Techniques are you interested in learning more about?

	Very Interested	Somewhat Interested	Not Very Interested	Not At All Interested
Permeable Pavement/ Semi-pervious Surfaces	$\bigcirc$	0	$\bigcirc$	$\bigcirc$
Rain Gardens & Stormwater Swales	0	$\bigcirc$	$\bigcirc$	$\bigcirc$
Green Highways & Green Streets	0	$\bigcirc$	$\bigcirc$	0
Retention/Detention & Percolation Basins	0	0	$\bigcirc$	$\bigcirc$
Mixed-use recharge Zones	0	0	0	$\bigcirc$
Underground Settling Basins	0	$\bigcirc$	$\bigcirc$	$\bigcirc$
Rainwater Capture; On-site and/or Off-site Re-use	0	0	$\bigcirc$	0
Harnessing Stormwater for Alternative Supply	0	0	0	0
LID planning & design tools	0	0	0	$\bigcirc$

## **3.** Are you interested in partnering with the Local Government Commission to plan and/or host this workshop?

- Yes Maybe

#### 4. In what way(s) are you interested in helping with this workshop?

	Sponsoring (MEC or my specific company/ organization) will help promote the workshop, and will add our logo to all promotional
mate	rials
	Selecting Topics
	Planning Agenda
	Recruiting Speakers
	Identifying Tools & Resources
Othe	r (please specify)

Page 2

	ent Commission LID Wor	
5. How likely is it	that you will attend the LID Wo	rkshop?
Very Likely		
Somewhat Likely		
Somewhat Unikely		
Very Unlikely		
6. What would ma	ake you more likely to attend th	e LID workshop?
7. What other org organizing this L		o you recommend we reach out to in
	se provide your contact informa izing the LID workshop.	tion below if you would like to be more
Name		
Company/ Organization		
Email Address		
Phone Number		

Page 3

#### Lower Stanislaus LID Plan

12-419-550

#### Presentation to the Riverbank City Council Tuesday, March 10, 2015

The City of Riverbank is a general law city, governed by a City Council/City Manager form of government. The City Council is comprised of five members, selected through an atlarge municipal election to serve a four-year term, including the Mayor. Elections are conducted on staggered even years with (2) Councilmembers elected during one election year and (2) Councilmembers, plus the Mayor elected at the next even election year, so transition of a continuing measure is maintained from one Council to the next.

The City Council also serves as the Local Redevelopment Authority and the Public Financing Authority. These boards meet on an "as needed" basis.

Regular City Council meetings are scheduled on the <u>2nd and 4th Tuesday</u> of each month at 6:00 p.m. The Council meetings are held in the City Council Chamber located at 6707 Third Street, Suite B, in downtown Riverbank, unless otherwise noticed. If you have any questions regarding the City Council, please contact the City Clerk's Office at (209) 863-7198; cityclerk@riverbank.org or the Administration office at (209) 863-7122.

#### Members of the Riverbank City Council; all in attendance:

Mayor Richard D. O'Brien

Message Phone: (209) 863-7198 Email: <u>robrien@riverbank.org</u> Term Expires: 11/2016

#### Vice Mayor Cal Campbell

Message Phone: (209) 863-7198 Email: <u>ccampbell@riverbank.org</u> Term Expires: 11/2018

#### **Councilmember Darlene Barber-Martinez**

Message Phone: (209) 863-7198 Email: <u>dbmartinez@riverbank.org</u> Term Expires: 11/2016

#### **Councilmember Leanne Jones Cruz**

Message Phone: (209) 863-7198 Email: <u>ljonescruz@riverbank.org</u>

#### Councilmember Jeanine Tucker

Message Phone: (209) 863-7198 Email: jtucker@riverbank.org Term Expires: 11/2016

#### Also in attendance:

Unidentified members of the City of Riverbank Staff Unidentified community members (no sign-in sheet provided)



## **Riverbank Low Impact Development Alternative Compliance Study**

## Presentation to Riverbank City Council

Danielle Dolan, Local Government Commission

Tuesday, March 10, 2015

## **Local Government Commission**

We are a nonprofit organization that fosters innovation in local environmental sustainability, economic prosperity, and social equity.





## The LGC helps transform communities through *inspiration, practical <u>assistance</u>* and a <u>network</u> of visionary local elected and community leaders.



#### How we do it:

- ✓ Workshops and Trainings
- Participatory Planning and Design Work
- ✓ Policy Development Assistance
- ✓ Tours of Model Projects
- ✓ Networking Events
- ✓ Conferences

www.lgc.org

## The Riverbank LID Alternative Compliance Study strives to...

- Protect and improve water quality in the Stanislaus River,
- Promote groundwater recharge,
- Achieve broader community goals and benefits.



Low Impact Development Alternative Compliance Study The City of Riverbank, California

Local Government Commission

uary 10th, 2015 AECOM

LID is a development approach that <u>mimics</u> <u>natural processes</u> on a site to <u>manage</u> stormwater close to its source.





## <u>Slow, Sink,</u> <u>Spread, to</u>:

- Reduce pollutant loads
- Utilize stormwater as a resource
- Provide multiple community benefits

LID can achieve other community priorities.

**Local Government Commission** 

## Like what?

- ✓ Enhancing Public Safety
  - ✓ Complete Streets
  - ✓ Traffic Calming
  - ✓ Quality of Life
  - ✓ Community Health
- ✓ Improving Infrastructure
- Retaining and Attracting Businesses
  - ✓ Urban Greening
  - ✓ Beautification

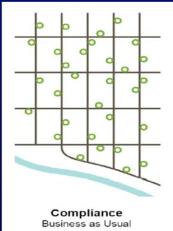
Local Government Commission

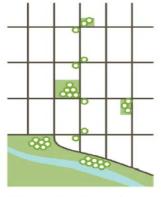


# The Riverbank Alternative Compliance Study will help overcome some of the challenges with LID.

	On-Site Treatment (Conventional LID)	Centralized Treatment (Alternative Compliance Approach)
Benefits	<ul><li>Source-control</li><li>Clear ownership</li></ul>	<ul> <li>Flexibility</li> <li>Ease of monitoring</li> <li>Potential community benefit (e.g. multifunctional open space)</li> </ul>
Challenges	<ul> <li>Uses valuable space within properties</li> <li>Difficult in highly developed areas</li> <li>Piecemeal approach</li> <li>Problematic maintenance</li> </ul>	<ul> <li>Difficult in highly developed areas</li> <li>Additional burden placed on City to locate, design, and maintain systems</li> </ul>
	vernment Commission	www.lgc

# The Riverbank Alternative Compliance Study will help achieve multiple community benefits.





Alternative Compliance Public Benefit

Figure 2–2 Compliance vs. Alternative Compliance - Alternative Compliance can lead to clustered LID projects that provide greater community-wide benefits; e.g., several rain gardens grouped together can form an aesthetic and functioning wetland surrounded by a recreation trail.

- Options for the City & Developers
- Align with General Plan Goals
- Comply with State permits
- Designs and costs for LID features
- Long-term financial planning for in-lieu fee structures

www.lgc.org



## **Questions or Comments?**

## **Riverbank Low Impact Development** Alternative Compliance Study

Danielle Dolan, Local Government Commission ddolan@lgc.org 916-448-1198 x311

#### **LID Workshop Flier**

## (LOW IMPACT DEVELOPMENT) For The Greater Stanislaus County Region's Engineering and Development Community \* Hosted by The City of Riverbank \* Brought to you by The Local Government Commission With financial support from the State Water Board ECONOMIC & ENVIRONMENTAL BENEFITS OF LID FOR URBAN REDEVELOPMENT THURS. PRLL COST: \$35 THROUGH-APRIL 23 Lunch Included! All Day 8:30AM - 4:30PM Registratioin begins at 8:00am 1st Session begins promptly at 8:30ar (RIVERBANK COMMUNITY CENTER) 3600 Santa Fe St., Riverbank, CA 95367 TO REGISTER... CLICK HERE or contact Khrystyna Platte (KPlatte@lgc.org 916-448-1198 x306) Local . Government **INDF ENGINEERING, INC** Water Boards CIVIL ENGINEERING AND SURVEYING Commission REM

A C W Co	OUNTY REGI	ON PLANNINGA	FOR THE GREATER STANI ND DEVELOPMENT COMM	
C W C	OUNTY REGI	ON PLANNINGA	ND DEVELOPMENT COMM	
W	ORKS			UNITY.
W		HOP DE	the second s	
W		HOP DF		
co	e will discuss strates		<b>SCRIPTION:</b>	
co		ies for removing barriers a	nd integrating LID into sustainable	
	ommunity planning, d tegrating LID into cor	esign and construction. An	emphasis will be placed on orts and taking a neighborhood,	
CO	minumity-wide, or reg		OULD ATTEND:	
			OULD ATTEND:	
		City Staff	Developers	
		County Staff	Designers	
		<ul> <li>Planners</li> <li>Engineers</li> </ul>	<ul> <li>Environmental organizations</li> <li>Stormwater managers</li> </ul>	
A	GENDA	Engineero	otominator managero	
Se	ession:	Topic:		Invited Speakers:
	Introductions	Purpose of the workshop	, introductory ice breaker.	LGC & AECOM
1	LID 101 Panel	Philosophy, principles, be	enifits of low impact development (LID):	Melanie Carr, CBEC Eco
	LID TOT I dilei	<ul> <li>including national context</li> <li>Brief presentation on Urb</li> </ul>		Engineers
		State Water Board preser	ntation on Phase II Small MS4 Gerneral Permit	Jennifer Alvarez, CivicSpark Bill Hereth, State Water Boa
		and approach to Alternati	ve Compliance.	
2	Local Panel	Regional case-study exar struggles & overcoming b	mples, with an emphasis on	Local Practitioners: David Felix, City of Modesto
		struggles & overconning b	1	Bill Strand, RRM
0	Creare Discussion	Analyze the presentations	2	Koosun Kim, City of Newma
3	Group Discussion	barrriers and challenges.		All, facilitated by LGC & AECOM team
		Develop a set of question addressed later.	is, issues, concerns, to be	ALCOWICAI
		International Contractor Lange Lange		
	LUNCH Optional Site Visit	to proposed project locat	ed. Optional "walking lunch" ion(s).	NA
	optional offervisit			
1	Feasibility Study	▲ Lower Stanislaus River LI	D Alternative Compliance	Eric Zickler,
	Presentation	Study.		& Mathew Gerken
				AECOM
5	Small-Group	Problem-solving to identif		All Attendees; Facilitated by
	Exercise	challenges identified in se	ession 3.	LGC & AECOM Team
6	BREAK		logy/treatments for LID via	All Attendees
	Clustering Activity	Design Manual Posters.		
7	Demont Out	A Whole group report book	on small group discussion ?	All Attendees
1	Report Out	synthesize small-group of	on small-group discussion & utput.	An Attenuees
1		▲ Identify preferred approad		
8	LID in the SJV	implementing low impact		All, facilitated by LGC & AECOM team
		Joaquin Valley.		

Please forward this invitation to any of your following staff:

- Public Works, Operations, Maintenance, Budgets, etc.
- Planners
- Civil and/or Environmental Engineers
- Community Developers
- Designers/Landscape Designers/Architects
- Environmental Specialists
- Stormwater Managers
- Architects



# For The Greater Stanislaus County Region's Engineering and Development Commur

As a member of the Greater Stanislaus County Region planning and development Community, we would like to invite you to an interactive and informative workshop on low impact development strategies for stormwater management.

We will address common challenges to integrating LID into sustainable community planning, design and construction, and highlight local projects that successfully overcame those challenges. An emphasis will be placed on LID as part of community-wide planning efforts and taking a neighborhood, multi-site approach to LID implementation.

#### When:

Thursday, April 30, 2015 8:30am-4:30pm

<u>Where:</u> Riverbank Community Center 3600 Santa Fe Street Riverbank, CA 95367 Cost: \$35 Through April 23 Lunch Included!

# Workshop Description

We will discuss strategies for removing barriers and integrating LID into sustainable community planning, design and construction. An emphasis will be placed on integrating LID into community-wide planning efforts and taking a neighborhood, community-wide, or regional approach to LID implementation <u>CLICK HERE</u> for more information, including the workshop agenda.

# Who Should Attend

- City Staff
- County Staff
- Planners
- Engineers

- Developers
- Designers
- Environmental organizations
- Stormwater managers

Agenda

We hope to see you there!

Lunch is being sponsored in part by Revel Environmental Manufacturing (REM)

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# LID Workshop Evaluation Results

# Making LID Work for US Economic & Environmental Benefits of LID for New & In-Fill Development April 30, 2015 - Riverbank, CA Evaluation Results

1. As a result of attending the	his workshop	I was able t	0		
Answer Options	Strongly agree	Agree	Disagree	Strongly disagree	Response Count
Gain a better understanding of LID Benefits, Principles, and Philosophy	10	8	0	0	18
Identify challenges and solutions specific to my community	8	9	1	0	18
Identify preferred strategies and next steps for broader implementation of LID in the Stanislaus region	7	10	1	0	18
	_		А	nswered question	18

mswered	question	
skipped	question	

0

# 2. Please respond to the following statements:

2. I lease respond to the long	o mig otatem	ciico.			
Answer Options	Strongly agree	Agree	Disagree	Strongly disagree	Response Count
I feel better equipped to implement LID strategies into my future development projects	3	12	3	0	18
I am committed to help with the next steps identified for achieving broader implementation of LID in the Stanislaus region	9	6	3	0	18
			An	swered question	18
			5	skipped question	0

# 3. Please rate the value of the following sessions:

Answer Options	Excellent	Very Good	Good	Fair	Poor	Response Count
Sessions 1: LID 101 Panel	8	4	3	3	0	18
Session 2: Local Panel	4	4	8	2	0	18
Session 3: Group Discussion	6	4	8	0	0	18
Session 4: Feasibility Study	3	4	8	2	0	17
Session 5: Small-Group Exercise	6	5	7	0	0	18
Session 6: Report out	5	3	9	1	0	18
Session 7: LID in SJV	4	3	7	3	0	17
				answeree	d question	18
				skippe	d question	2

### 4. What questions do you still have about LID?

- Applicability for flat land areas like Turlock and for areas that use retention basins.
- Costs associated with maintenance
- I need to be more familiar about what the requirements are exactly/ for example when LID would potentially kill a project
- Program for on-going maintenance

# 5. In the space provided below, please share any additional feedback on the workshop:

- More clarification of the regulations, less on what we think about the regulations as a group.
- Board representative was a bit ambiguous
- Thank You
- The use of local examples (not ideas or theories) was very much appreciated

# **Project Performance Measures Table Summary**

Local Government Commission State Water Board Grant Agreement No. 12-419-550 Project Performance Measures Table / PAEP

### I. Project Summary

### A. Funding Program: Proposition 84 Stormwater Grant Program Planning Grant

### B. Project Description:

The Lower Stanislaus River Regional Low Impact Development Plan will identify "regional" LID projects as part of a comprehensive LID program. These projects will provide stormwater management for multiple sites in priority reinvestment areas. The size, location, and design of the projects will be keyed to anticipated development in these priority areas. The Plan will include design and cost estimates of regional LID to support an in-lieu fee program for design, construction, and maintenance of regional LID solutions. The projects would handle stormwater management needs, but also improve water quality, promote groundwater recharge, and achieve broader community goals

### C. Problem Statement:

The site-by-site approach embodied in low impact development (LID) can sometimes work against other planning principles, such as compact and infill development. In addition, a dispersed LID system can be difficult to manage, monitor, and maintain over time, and can lead to LID features failing. This grant will fund research that is needed to address the physical and fiscal constraints of on-site LID, which are disproportionately experienced by projects in infill, brownfield, and redevelopment contexts. In these areas, land is at a premium, compared to the urban fringe. Some LID solutions can be either land consumptive and/or too expensive to be incorporated in the financing of infill projects. This situation exists in communities across the state. Therefore, this Plan will serve as a demonstration project for communities throughout the San Joaquin and beyond. Infill and redevelopment areas are of particular importance given recent state legislation that encourages more compact and coordinated growth (i.e., SB 375, AB 32, formation of Strategic Growth Council, etc.). This Plan will allow local governments to comply with both stormwater management goals and sustainable growth goals.

To address these challenges, the Plan will be identifying in-lieu solutions that manage the rate of runoff equal to on-site solutions. Projects identified in the Plan will manage runoff from multiple sites in a targeted reinvestment area, thus helping to address the maintenance and operation costs associated with a highly dispersed LID system. The LID solutions will also provide a more coordinated LID network that will help lower the ongoing costs of maintenance and operation.

Riverbank is also dependent on groundwater and, therefore, this is an important co-benefit of this Plan. The Plan will explore regional LID projects that can enhance water quality, manage runoff, but also provide groundwater recharge co-benefits.

The Plan leverages other studies and planning efforts, including the City's General Plan and EIR. The City's Downtown Specific Plan includes policies that address drainage/water quality and would be implemented by this Plan. Riverbank has recently updated its Storm Water Master Plan, which provides data and analysis useful to this Plan. Riverbank is also developing LID standards and specifications to be used in new developments. The data and analysis from this related work will support this Plan. The Plan would build on the efforts completed by a team of Local Government Commission State Water Board Grant Agreement No. 12-419-550 Project Performance Measures Table / PAEP

U.C. Davis ecologists to help the communities integrate wildlife connectivity into local planning efforts, with a focus on the Stanislaus River corridor. The Plan would build on previous restoration plans developed for Central Valley Rivers, including the lower Stanislaus River.

This project presents the challenge of creating performance-based relationships between regional LID projects and distributed on-site source controls. The challenge results primarily from the difficulty in matching centralized project costs and performance to units of development potential, such as square footage of impervious surface or the ratio of land cover types in new development. However, to overcome this challenge, the team proposes to apply engineering methodology, LID design experience, knowledge of the current regulatory environment, knowledge of local economic and development conditions, and land use policy to provide a holistic analysis that accounts for the social, economic, and environmental tradeoffs of these different approaches to stormwater management. The result is an equitable relationship between two different stormwater management strategies, their development factors, and the opportunity cost related to each.

Task	Activity	Category
1	Develop Technical Advisory Committee to help	Planning, Research,
	establish specific project goals and objectives; and	Monitoring and Assessment
	provide overall guidance and direction to project.	
2	Ensure inter-and intra agency coordination of	Planning, Research,
	stormwater management activities with land use policy	Monitoring and Assessment
	and avoid policy conflicts.	
3	Characterize Watershed	Planning, Research,
		Monitoring and Assessment
4	Define LID Projects	Planning, Research,
		Monitoring and Assessment
5	Develop In-Lieu Fee Structure	Planning, Research,
		Monitoring and Assessment
6	Educate general public about stormwater management	Education, Outreach, and
	and the multi-benefit solutions that can be achieved in	Capacity-Building
	Riverbank by organizing one (1) community workshop.	
7	Educate policymakers (i.e., Planning Commission and	Education, Outreach, and
	City Council) about stormwater management solutions	Capacity-Building
	that provide multiple benefits to the community by	
	providing two (2) educational presentations.	
8	Develop final plan.	Planning, Research,
		Monitoring and Assessment

D. & E. Project Activities and Tasks and Associated Categories

Local Government Commission State Water Board Grant Agree Project Performance Measures	Local Government Commission State Water Board Grant Agreement No. 12-419-550 Project Performance Measures Table / PAEP	19-550			
Project Goals	Desired Outcomes	Output Indicators	Outcome Indicators	Measurement Tools and Methods	Targets
Develop Toohniool	The project reflects the	Roster of TAC	Draft goals and	Sign-in sheet from	100% attendance of
Advisory	objectives of the various	agency and	project are updated	all 0 1AC meetings.	for all 6 meetings.
Committee to help	agencies and interests	stakeholder	to reflect input from	Maatinge notae	1000% of TAC
project goals and	represented by the LAC.	representation.	IAC.	from all 6 TAC	members support
objectives; and	TAC members are	Meeting notes	Sustained and	meetings	and endorse final
provide overall	engaged throughout the	trom TAC	consistent	documenting input	plan.
direction to	piaiming choir.	input from	ранилранон пош ТАС.		
project.	TAC members support	majority of TAC			
	final plan.	members.			
Ensure inter-and	Provide document	Memo	Increased awareness	Sign-in	City staff from three
intra agency	summarizing relevant	summarizing	of city staff from	sheets/rosters of	different
coordination of	planning and	relevant planning	multiple	TAC meetings that	departments are
stormwater	environmental	and environmental	departments	include both city	engaged and attend
management	information as well as	documentation as	regarding	representations	TAC meetings.
activities with	relevant data.	well as relevant	stormwater	trom multiple	•
land use policy	• • •	physical, spatial	management	departments and	At minimum 1 staff
and avoid policy conflicts	increase in coordination within city denartments	and water quality data with Project	activities and now it relates to land use	representation from regional	from regional water hoard is engaged
	on stormwater	boundaries.	policy and planning.	water board.	and attend TAC
	management and land use		)		meetings.
	planning activities.		New connections	Memo is	
			are made between	distributed to all	All city and
	Increase in coordination		city staff and	city	regional water
	and communication		regional water	representatives	board staff serving
	between city and regional		board staff.	and regional water	on TAC review and
	water board.			board	provide comments

# Project Performance Measures Table

State Water Board Grant Ag Project Performance Measu	State Water Board Grant Agreement No. 12-419-550 Project Performance Measures Table / PAEP	19-550			
				ttives for d	on memo.
				comment.	
Characterize	Boundaries of sub-	Create watershed	Increased awareness	Meetings notes	Watershed
Watershed	watersheds within the	boundary map.	of city staff and	Irom IAC	boundary map is
	study area are identified		TAC members	meetings	approved by city
	and delineated.	Create Watershed	regarding	documenting input	staff.
		Study Area	boundaries of sub-	and comments on	
	Existing conditions and	Opportunities and	watersheds in	maps and memos	Watershed Study
	needs assessment per-	Constraints Map	project area;	presented.	Area Opportunities
	sub-watersheds are		opportunities,		and Constraints
	completed.	Draft memo	constraints and	Memo is	Map is approved by
		outlining existing	needs of sub-	distributed to all	city staff.
	Areas in sub-watershed	conditions, needs	watersheds within	city	
	are prioritized based on	and results of the	project area.	representatives	Final memo
	need based on	prioritization		and regional water	outlining existing
	reinvestment potential,	process.		board	conditions, needs,
	development pressure,			representatives for	and results of
	and/or drainage and			review and	prioritization
	water quality issues.			comment.	process.
Define LID	List of LID BMPs is	Performance	Increased	Meetings notes	City staff approve
Projects	developed that	criteria established	understanding of	from TAC	map locating
	maximizes opportunities	for LID projects	city staff and TAC	meetings	various LID project
	to mimic the natural	that is linked with	regarding how	documenting input	interventions, cost
	hydrologic conditions	identified needs in	various LID	and comments on	associated with
	with the relevant areas of	the sub-watershed.	projects perform in	performance	those interventions,
	the sub-watershed.		various locations of	criteria, list of LID	and conceptual
		Identify specific	the city and sub-	projects, and cost	designs of LID
		LID projects and	watershed.	estimates.	interventions.
		locations in			
		project area.	Increased awareness		
			of city staff		
		Develop	regarding how and		

Local Government Commission

Project Performan	Project Performance Measures Table / PAEP	Project Performance Measures Table / PAEP			
		conceptual level	where different LID		
		ucsigns of LIL	project interventions can be		
		demonstrate	located in their		
		performance and	community.		
		have associated			
		cost estimates.	Increased awareness		
			of city staff		
			regarding how		
			much various LID		
			project		
			interventions cost.		
Develop In-Lieu	Increase alternative	Identify specific	Increased	Meetings notes	Final in-lieu fee
Fee Structure	compliance opportunities	thresholds for in-	understanding of	from TAC	structure approved
	for developments that	lieu development	city staff and TAC	meetings	by city staff.
	may incur usually high	fees and determine	regarding how an	documenting input	
	relative fees or have other	appropriate units	in-lieu fee program	and comments on	
	unique conditions.	for assessing fees.	for	thresholds for in-	
			community/regional	lieu development	
		Draft in-lieu fee	LID projects can	fees; and input and	
		plan summarizing	work in Riverbank.	comments on draft	
		the findings and		in-lieu fee plan.	
		providing			
		recommendations			
		for the Project			
		development and			
		associated fee			
		structure.			
Educate general	Reduce stromwater	Develop	Increased awareness	Sign-in sheets.	50 residents
public about	pollution by sharing basic	presentations and	of water quality and		engaged.
stormwater	stormwater quality	activities for	stormwater issues in	Residents will fill	
management and	information at events.	community	the City and sub-	out post-workshop	100% of those
the multi-benefit		workshop.	watershed; LID	evaluation form.	engaged will agree

Local Government Commission State Water Board Grant Agreement No. 12-419-550

Local Government Commission	State Water Board Grant Agreement No. 12-419-550	
Local Gov	State Wat	

Project Performance Measures Table / PAEP solutions that can Increase awareness of	able / PAEP		solutions in general;		they have increased
general public regarding stormwater management			and community/regional		their knowledge related to
and how innovative			LID solutions that		stormwater
solutions that provide multiple community co-			can be applied in Riverbank that		management and the multi-benefit
benefits.			provide multiple		solutions that can be
Generate public			benefits to the community.		achieved in Riverbank.
awareness of and support					: : : : : : :
tor adoption of plan once			Increased support of I ID and mircuing a		The final in-lieu fee
			community/regional		community-wide
			approach to LID.		plan for LID is
			4		adopted by City
					supported by the
Increase awareness of De	ď	Develop	Increased awareness	Each group will be	Two policy maker
	ā	presentation for	of water quality and	asked to evaluate	groups will be
		policymakers.	stormwater issues in	the information	engaged.
solutions that can be			the City and sub-	they have	
	д	Present at		received, either in	100% of
neighborhood/community n	Ц	minimum of one	tions in general;	writing or via	Commissioners and
	Ħ.	time to both the		verbal comments	Council Members
	д	Planning	community/regional	that will be	who hear the
Answer any questions Co	ŭ	Commission and	LID solutions that	recorded and	presentations will
	G	City Council.	can be applied in	summarized.	agree that they have
project so as to minimize			Riverbank that		increased their
concerns and build			provide multiple		knowledge related
support for the project.			benefits to the		to water quality and
			community.		stormwater issues in
					the City and sub-

	watershed; LID solutions in general; and community/regional LID solutions that can be applied in Riverbank that provide multiple benefits to the community.	The final in-lieu fee program and community-wide plan for LID is adopted by City Council and supported by Planning Commission.	The final in-lieu fee m program and community-wide plan for LID is adopted by City Council and supported by the public.
			List of comments on draft plan from TAC, state water board, city staff, and city council. Final plan is approved by city council.
	Increased support of LID and pursuing a community/regional approach to LID.		Increase in support from TAC, state water board, city staff, and city council for final plan.
19-550			Prepare draft plan that is circulated to TAC, state water board, and city staff for comment input. Draft plan is presented to city council for conment and questions.
State Water Board Grant Agreement No. 12-419-550 Project Performance Measures Table / PAEP			Provide a final plan that summarizes all data, research, maps, LID projects, and in-lieu fee structure.
State Water Board Project Performand			Develop final plan.

Local Government Commission State Water Board Grant Agreement No. 12-419-550 Proiect Performance Measures Tahle / DAFP

Local Government Commission State Water Board Grant Agreement No. 12-419-550 Project Performance Measures Table / PAEP

Measures ladie / PAEP	Input from city	council, TAC,	state water board,	and city staff are	incorporated and	final plan is	drafted.
Project Periormance Measur							

#### Low Impact Development (LID) Alternative Compliance Study Technical Advisory Committee *Project Evaluation Survey*

At the TAC kick-off meeting in November of 2013, the TAC identified eight (8) project goals. Please evaluate how well we achieved these goals throughout the course of the project. We ask that you answer these questions honestly and completely, as we will use this information to pursue and improve future projects in this region.

Please Use the follo	owing Scale:		
1	2	3	4
Very Effective/	Somewhat Effective/	Somewhat Ineffective/	Very Ineffective/
Strongly Agree	Somewhat Agree	Somewhat Disagree	Strongly Disagree

1. Develop Technical Advisory Committee to help establish specific project goals and objectives; and provide overall guidance and direction to project.

Desired Outcomes	1	2	3	4
The project reflected the multiple goals and objectives of the various agencies and interests represented by the TAC.				
TAC members were engaged throughout the planning effort.				
TAC members support the final plan.				

What could have been done differently, or improved upon?

# 2. Ensure inter-and intra agency coordination of stormwater management activities with land use policy and avoid policy conflicts.

Desired Outcomes	1	2	3	4
Provided a document summarizing relevant planning and environmental				
information as well as relevant data.				
Increased coordination within city departments on stormwater				
management and land use planning activities.				
Increased coordination and communication between city and regional				
water board.				

What could have been done differently, or improved upon?

#### 3. Characterize Watershed.

Desired Outcomes	1	2	3	4
Boundaries of sub watersheds within the study area were identified and delineated.				
Existing conditions and needs assessment per sub-watersheds were completed.				
Areas in sub-watersheds were prioritized based on need, reinvestment potential, development pressure, and/or drainage and water quality issues.				

What could have been done differently, or improved upon?

#### 4. Define LID Projects.

Desired Outcomes	1	2	3	4
List of LID BMPs was developed that maximizes opportunities to mimic the				
natural hydrologic conditions with the relevant areas of the sub-watershed.				

What could have been done differently, or improved upon?

### 5. Develop In-Lieu Fee Structure.

Desired Outcomes	1	2	3	4
Increased alternative compliance opportunities for developments that may				
incur unusually high relative fees or have other unique conditions.				

What could have been done differently, or improved upon?

# 6. Develop Educate general public about stormwater management and the multi-benefit solutions that can be achieved in Riverbank by organizing one (1) community workshop.

Desired Outcomes	1	2	3	4
Reduced stormwater pollution by sharing basic stormwater quality				
information at events.				
Increased awareness of the general public regarding stormwater				
management & innovative solutions that provide multiple benefits.				
Generated public awareness of and support for adoption of the plan once				
completed.				

What could have been done differently, or improved upon?

# 7. Educate policymakers (i.e., Planning Commission and City Council) about stormwater management solutions that provide multiple benefits to the community by providing two (2) educational presentations.

Desired Outcomes	1	2	3	4
Increased awareness of and support for LID principles and LID solutions that can be applied at the neighborhood/ community level.				
Answered any questions about LID and this project so as to minimize concerns and build support for the project.				

What could have been done differently, or improved upon?

#### 8. Develop final plan.

Desired Outcomes	1	2	3	4
Provided a final plan that summarized all data, research, maps, LID projects, and an in-lieu fee structure.				

What could have been done differently, or improved upon?

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